

BUNCOMBE COUNTY JUSTICE RESOURCE PLANNING

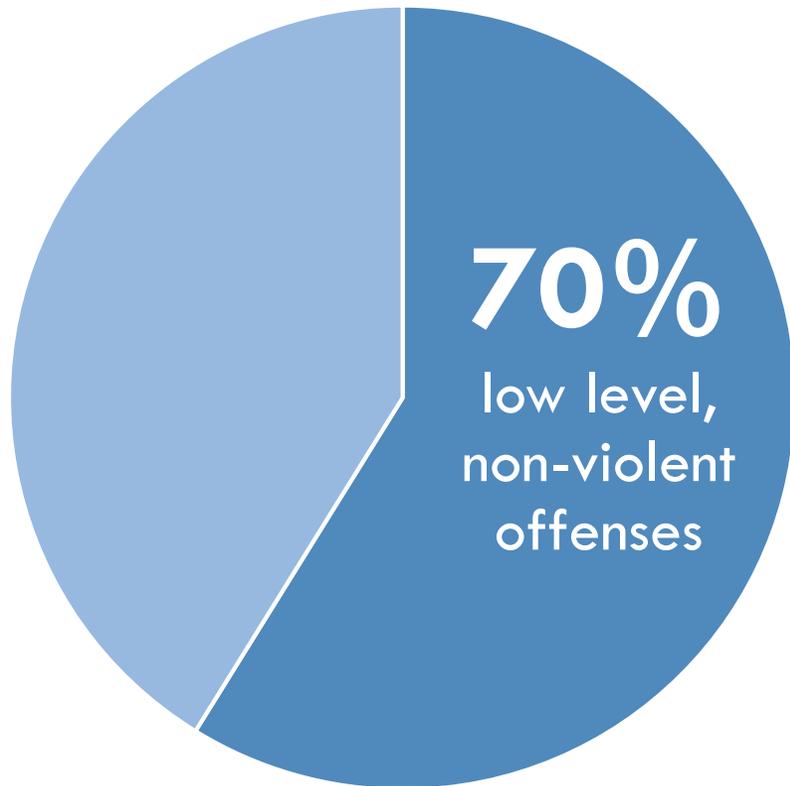
February 21st 2017

Leveraging best practices to enhance system efficiency,
promote wellness and protect community safety

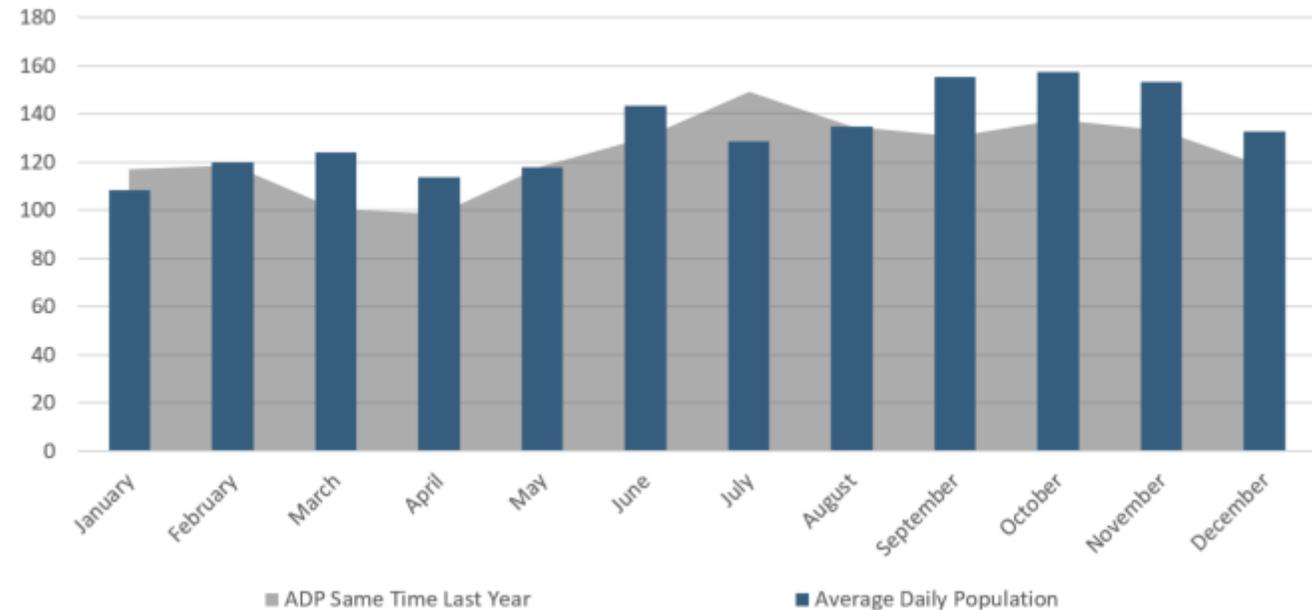


OPPORTUNITY FOR JAIL DIVERSION

Our jail housed more than **7,500 people** in 2016



This population **increased 7%** from 2015 to 2016



MENTAL ILLNESS & SUBSTANCE USE DISORDERS



Nationally...



In Buncombe County...

- The rate of serious mental illness in the incarcerated population is **2 to 6 times higher** than the general public
- Nearly **70%** of jail inmates meet the criteria for substance abuse
- **51 jail beds a day** are occupied by individuals receiving medical treatment for a serious mental illness
- Recidivism rates for people with mental illness are **twice as high** as other defendants
- Nearly 800 inmates were monitored for substance withdrawal in 2016, nearly a **30% increase** from 2015

IMPACT ON FAMILIES

- The majority of opioid users are women, and women are the fastest growing population in jail – in Buncombe County, the number of women jumped nearly 30% from 2015 to 2016
- Nationally, 95% of women who have been incarcerated have a trauma history
- Abuse in childhood is strongly correlated with adult victimization, substance abuse, and criminality
- The rate of developmental and behavioral disorders in kids was higher in those whose parent went to jail versus kids who experienced a parent death or divorce



SOCIAL DETERMINANTS OF HEALTH

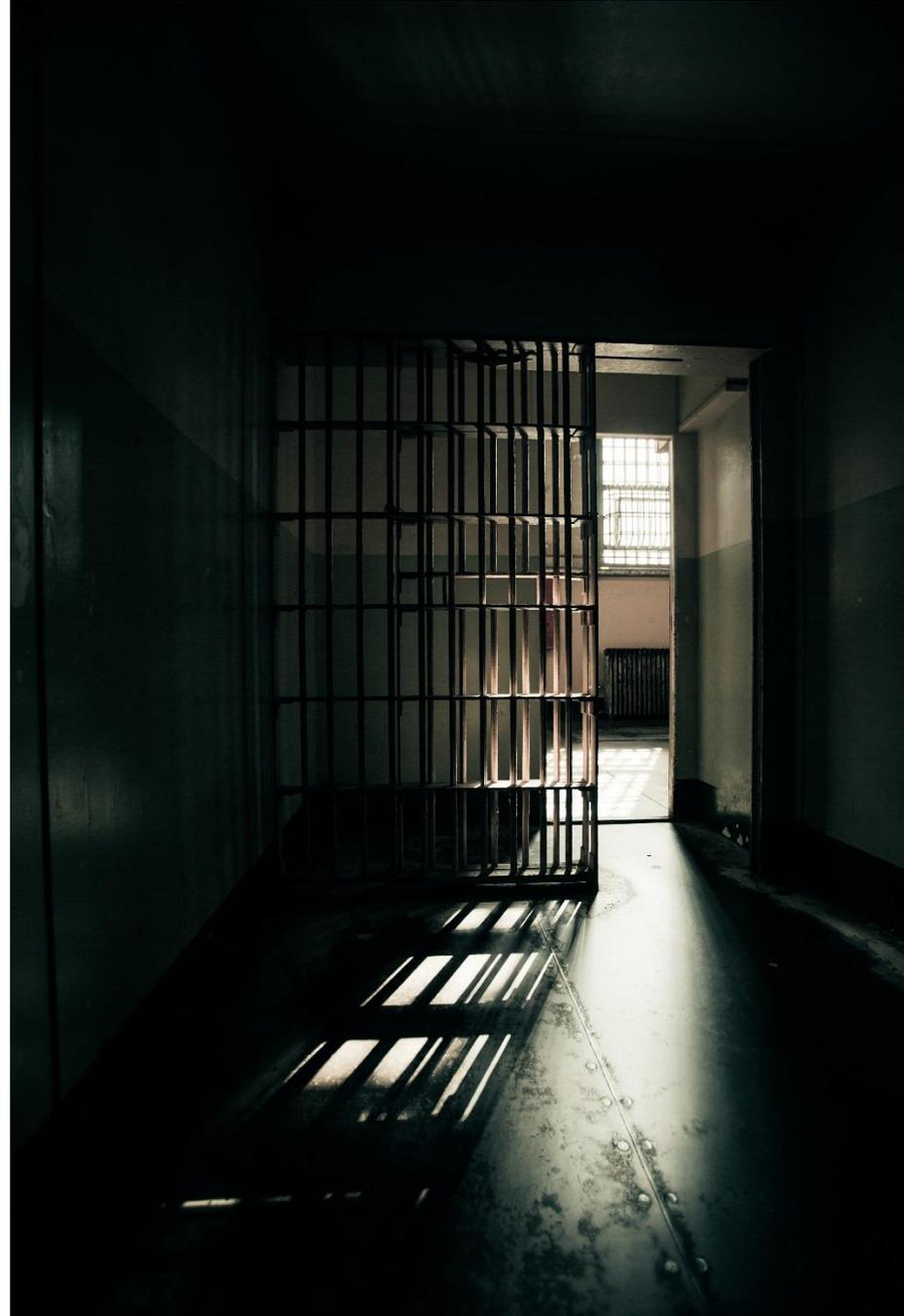
- The conditions in which we are born, grow, live, work and age impact our health risks and outcomes
- Adverse Childhood Experiences (ACEs) – our lives are shaped by experiences in childhood
- Trauma-informed systems and approaches are needed
- Important to create strong links between Justice Resources and Health and Human Services

What is
ACE
and Why is it
Important
to **You?**

COLLATERAL CONSEQUENCES

Misdemeanors can carry lifelong impacts- even without a conviction. Such as access to...

- Housing
- Employment
- Education
- Financial Assistance

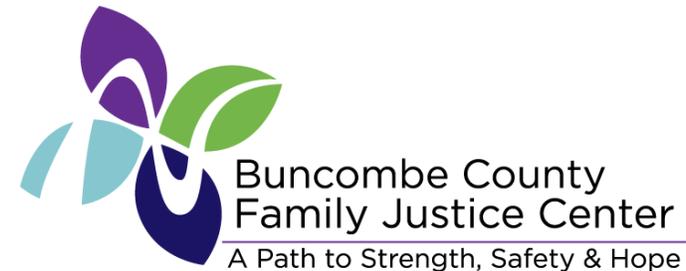


BUNCOMBE IS ALREADY A LEADER

Local programs based on national models:

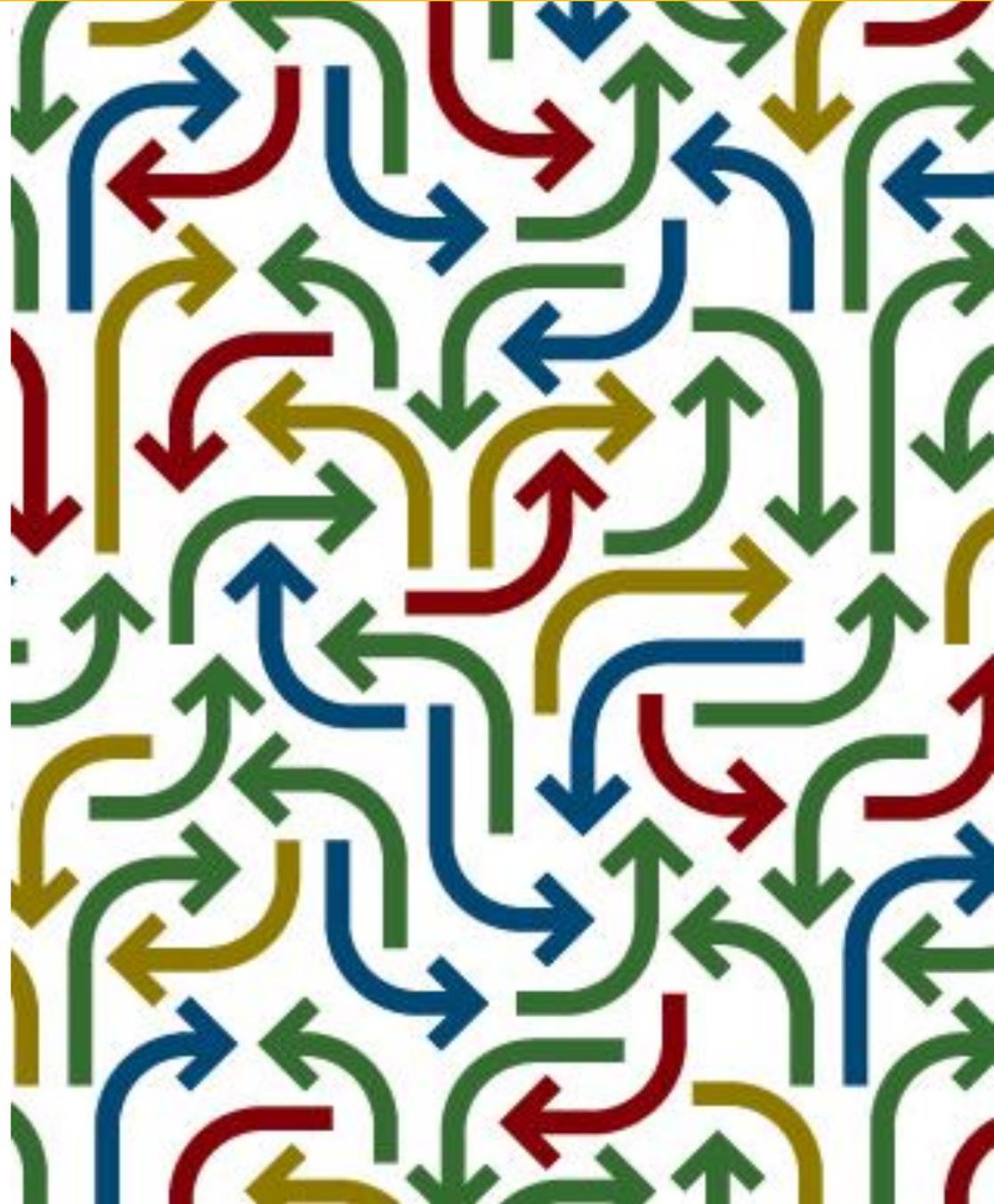
- Specialty Courts – DWI, Drug Treatment, Veterans
- Crisis Intervention Team
- Jail case management
- High utilizer support
- Navigation for High Risk Uninsured
- Pre-Trial release

Recent landmark efforts to coordinate systems:



SYSTEM COORDINATION NEEDED

- Fragmented system
- Lack of coordination & efficiency
- Limited diversion options
- Disconnected from community resources & supports



OUR TESTED APPROACH

- ✓ Evidence-based, national models
- ✓ Coordinated efforts
- ✓ Data-driven decision making
- ✓ Smart partnerships
- ✓ Outcomes-focused
- ✓ Cost avoidance
- ✓ Reinvestment of Savings
- ✓ Sustainable

OUR STRATEGY

Protect Community Safety:

Public safety is paramount in the current system as well as the proposed model which enhances tools used by law enforcement and the courts

Formalize Coordination:

Establishment of a Justice Resource Collaborating Council and Coordinator will increase efficiency in a fragmented system

Invest in System Gaps:

Services and supports will be created for a seamless system, including a Justice Resource Center, Detention-based Prosecution, Victim Witness Legal Assistant, and enhancements to Pretrial Services

Provide Infrastructure Support:

The new model will be undergirded by a foundation for effectiveness, including a Case Management Data System, Business Intelligence, Planning & Evaluation

PROPOSED MODEL



INCREASED PUBLIC SAFETY & JUSTICE

COORDINATION 

Justice Resource Collaborating Council (JRCC)

Justice Resource Coordinator

Multidisciplinary Teams

Data & Outcomes

Case Management Data System

SUPPORTIVE SERVICES & COMMUNITY CORRECTION 

Justice Resource Center

Pre-trial Services

Probation & Parole

Teen Court / Earn & Learn

LAW ENFORCEMENT 

Crisis Intervention Training

Focused Deterrence

Juvenile Misdemeanor

Pre-Charge Diversion

School Resource Officers

Community Policing

DETENTION 

JUST Jail Diversion Assessment & Treatment

Re-Entry Planning & Services

Detention-Based Prosecution

Victim Witness Legal Assistant

THE COURTS 

Therapeutic & Specialized Prosecution

Public Defender's Office

Juvenile Justice

Specialty Courts: DWI, Drug Treatment, Family Drug Treatment, Veterans

VICTIM SERVICES

LANGUAGE ACCESS

HOUSING

FAMILY JUSTICE CENTER

EARLY CHILDHOOD EDUCATION

JOB TRAINING

HARM REDUCTION

C3@356

LEGAL SUPPORT

PEER SUPPORT

CHILD ADVOCACY CENTER

BATTERER INTERVENTION

NEIGHBORHOOD PROGRAMS

PREVENTION

MOBILE CRISIS

EXPUNGEMENT

SUBSTANCE USE SUPPORT

PUBLIC BENEFITS

SCHOOL-BASED BEHAVIORAL HEALTH

TRAUMA SUPPORT

TREATMENT ACCOUNTABILITY

JUSTICE RESOURCE COORDINATION

Coordination

-  Justice Resource Collaborating Council
-  Justice Resource Coordinator
- Multidisciplinary Teams
- Data & Outcomes Support
- Planning & Evaluation
-  Case Management Data System

Supportive Services & Community Correction

-  Justice Resource Center
-  Pretrial Services
- Probation & Parole
- Teen Court / Earn & Learn

Law Enforcement

- Crisis Intervention Training
- Focused Deterrence
- Juvenile Misdemeanor Pre-Charge Diversion
- School Resource Officers
- Community Policing

Detention

- JUST Jail Diversion Assessment & Treatment
- Re-Entry Planning & Services
-  Detention-based Prosecution
-  Victim Witness Legal Assistant

The Courts

- Therapeutic & Specialized prosecution
- Juvenile Justice
- Specialty Courts:
 - DWI
 - Drug Treatment
 - Family Drug Treatment
 - Veterans

 = Denotes new or increased investments

EXPECTED RESULTS

- Increased public safety and justice
- Increased system efficiency
- Eliminate duplication
- Treatment focused system
- Diversion of non-violent offenders
- Reduced recidivism rates
- Increased wellness and employment
- Families stay intact



INVEST IN PEOPLE, AVOID COST

- Current capital plan calls for costly new detention facility **\$45 million**
- Targeted investments can delay or even eliminate the need for a new jail **\$547,000**
- Self sustaining model, invests cost savings for system improvement



TRACKING OUR PROGRESS WITH REAL TIME DATA



CITATIONS & LINKS OF INTEREST

- Nationally, the rate of serious mental illness in the incarcerated population is two to six times higher than the general population - see Cloud, D., & Davis, C. (2013). *Treatment Alternatives to Incarceration for People with Mental Health Needs in the Criminal Justice System: The Cost-Saving Implications*. New York, NY: Vera Institute of Justice.
- Nearly 70% of jail inmates meet the criteria for substance abuse – see Karberg, J.C. & James, D.J. (2005). *Substance dependence, abuse, and treatment of jail inmates, 2002*. Washington, DC: Bureau of Justice Statistics, U.S. Department of Justice.
- The majority of opioid users are women – see National Safety Council *Prescription Nation, Addressing America's Drug Epidemic*. (2016). And see Reddy, U.M. (2016). Screening, Prevention, and Treatment of Opioid Use Disorder During Pregnancy: Expectant mothers are depending on you! *Obstetrics & Gynecology*, 128(1), 1-3.
- Women are the fastest growing jail population – see Swavola, E., Riley, K., & Subramanian, R. (2016). *Overlooked: Women and Jails in an Era of Reform*. New York, NY: Vera Institute of Justice.
- 95% of women who have been incarcerated have a trauma history – see Fedock, G., Fries, L., & Kubiak, S. P. (2013). Service needs for incarcerated adults: Exploring gender differences. *Journal of Offender Rehabilitation*, 52(7), 493-508.
- Abuse in childhood is strongly correlated with adult victimization, substance abuse, and criminality – see Miller, N.A. & Najavits, L.M. (2012). Creating trauma-informed correctional care: A balance of goals and environment. *European Journal of Psycho-Traumatology*, 3.
- The rate of developmental and behavioral disorders in kids was higher in those whose parent went to jail versus kids who experienced a parent death or divorce – see Turney, K. (2014). Stress proliferation across generations? Examining the relationship between parental incarceration and childhood health. *Journal of Health and Social Behavior*, 55(3), 302-319.
- <http://www.imijustice.org/network-coordination/national-network-criminal-justice-coordinating-councils/>
- <http://www.naco.org/blog/resources-criminal-justice-coordinating-councils-cjccs>
- <http://www.pretrial.org/download/pji-reports/Keeping%20Your%20CJCC%20Going%20Strong%20-%20Jones%202013.pdf>
- <http://www.naco.org/resources/data-driven-justice-playbook>
- <https://stepuptogether.org/>
- www.buncombeaces.org
- <http://ccat.sog.unc.edu/>