

2024

ANNUAL COMPREHENSIVE FINANCIAL REPORT



BUNCOMBE COUNTY
NORTH CAROLINA

FOR THE FISCAL YEAR ENDING JUNE 30, 2024

BUNCOMBE COUNTY, NORTH CAROLINA

Annual Comprehensive Financial Report

FOR THE FISCAL YEAR ENDED
JUNE 30, 2024

BOARD OF COMMISSIONERS

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Amanda Edwards
Martin Moore
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COUNTY MANAGER

Avril Pinder, CPA, ICMA-CM

DIRECTOR OF FINANCE

Melissa Moore

Prepared by the Finance Department



Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2024

Buncombe County

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Introductory Section





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Buncombe County
North Carolina**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2023

Christopher P. Morill

Executive Director/CEO



Finance Department

Melissa Moore
Finance Director

January 15, 2025

To the Board of County Commissioners and the Residents of Buncombe County, North Carolina:

The Finance Department is pleased to present the Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2024. State law requires local governments to publish a complete set of financial statements annually.

Management of Buncombe County assumes responsibility for the completeness and reliability of all the information presented in this report based upon a comprehensive framework of internal control that it has established for this purpose. This report consists of management's representations regarding the financial position and results of operations for the fiscal year ended June 30, 2024.

As required by state and federal law the annual audit must be prepared by an independent certified public accountant or an accountant certified to audit local government accounting. Buncombe County went through a competitive proposal process to select an audit firm capable of meeting the legal requirements and providing value to the process.

Mauldin & Jenkins was initially engaged to conduct the County's annual audit beginning with fiscal year 2023. This is the second year the firm is auditing the County. Mauldin & Jenkins was established in 1918 and has experienced growth now covering 14 offices in six states. Their success is deeply rooted in their core values, with extensive experience serving public sector clients. This foundation provides the County with an audit firm that has stood the test of time, and has a meaningful understanding of the specific requirements and challenges related to local government accounting and financial reporting in North Carolina.

The Mauldin & Jenkins team audited the financial statements in accordance with generally accepted auditing standards. The cost of internal control should not exceed anticipated benefits; therefore, the auditor's review is to provide reasonable rather than absolute assurance that the financial statements are free from material misstatement. The independent auditors concluded that the statements are presented in conformity with generally accepted accounting principles and there was a reasonable basis for issuing an unmodified opinion on the Buncombe County financial statements for the year ended June 30, 2024. The Independent Auditor's Report is located at the front of the financial section of this report.

The independent audit of the financial statements was part of a broader, federally mandated Single Audit designed to meet the special needs of federal grantor agencies. Single Audit

financial statements, but also on the County's internal controls and compliance with legal requirements, with emphasis on administration of federal grants.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditors' Report and provides an introduction, overview, and analysis of the basic financial statements. The discussion and analysis complement this letter of transmittal and should be read in combination with it.

Profile of Buncombe County, North Carolina

Buncombe County, established in 1791, is located in the southwestern portion of North Carolina in the heart of the Blue Ridge Mountains. Nicknamed the "Land of the Sky", the County comprises 660 square miles of land and water and is shaped by one of the oldest mountain ranges in the world. With approximately 278,000 residents who call this home, Buncombe is the most populous county in western North Carolina accounting for over half of the population in the four-county Asheville Metropolitan Area.

The County encompasses six incorporated municipalities, the largest being the City of Asheville (population of approximately 95,000 or approximately 34% of the County), which lies at the geographic center of the County and serves as the County seat. Throughout history Buncombe County has been an important crossroads, being approximately 240 miles west of the state capital, Raleigh, North Carolina; 205 miles north of Atlanta, Georgia; and, 120 miles east of Knoxville, Tennessee.

The County operates under a commissioner/manager form of government. Presently, a seven-member Board of County Commissioners governs Buncombe County. The Chair is elected separately by all the qualified voters in Buncombe County every four years. Two commissioners are elected from each of the three House of Representative Districts in Buncombe County to serve staggered four-year terms. Each commissioner is required to reside in and represent one of the districts, and only the qualified voters of that district will be eligible to vote for that district seat.

Buncombe County is a caring community in harmony with its environment where citizens succeed, thrive, and realize their potential. The County promotes a healthy, safe, well-educated, and thriving community with a sustainable quality of life. To that effort the County provides a full range of services to meet the complex needs of this unique community including human services, public safety, economic and physical development, environmental protection, cultural and recreational activities, and others. The majority of the annual budget is spent on public safety, human services, and support of local public education entities. The County also extends financial support to certain boards, agencies, and commissions to assist their efforts in serving residents and other community stakeholders. Among these partners are the Asheville City Board of Education, the Buncombe County Board of Education, the Asheville-Buncombe Technical Community College, the Tourism Development Authority, the Land of Sky Regional

Council, Buncombe County Service Foundation, and the Vaya Health Managed Care Organization.

The annual budget serves as the base for the County's financial planning and control. Budgets are developed on a departmental basis by expenditure function within a fund. The budgets display all the County's financial operations including funding for various agencies outside the County's organizational structure. The County Manager submits the annual balanced budget to the Board of Commissioners before June each year. A public hearing on the budget is held in the middle of June with an expected budget adoption by June 30. In accordance with North Carolina statutes, the governing board shall adopt a budget not earlier than 10 days after the budget is presented to the Board and no later than July 1.

The Local Economy

Buncombe County serves as the regional economic center for western North Carolina. The County's economy is supported by a variety of robust and growing industries. Major industries located within the County's boundaries include the region's growing healthcare system; a thriving tourism and hospitality industry; strong educational and public sector systems; and, a resurgent manufacturing industry. In addition, small businesses and entrepreneurship are active engines fueling the region's diverse business landscape. Approximately 96% of establishments in the Metro area have fewer than 50 employees.

Buncombe County's economic development growth is driven by businesses innovating in advanced manufacturing; science and technology; healthcare; and, knowledge-based entrepreneurship. These industries are supported by a highly skilled workforce, steady population growth and reputable educational institutions meeting the talent needs of top-tier companies. The area stands as a hub for technology and business innovation and growth, making it an attractive destination for corporate relocation. Thanks to its remarkable quality of life, Buncombe County is a thriving center for outdoor recreation, creative arts and mountain cultures, as well as a budding community for entrepreneurs across all industries. Economic development in the region is supported by strong workforce development initiatives which work to ensure that the region has a globally competitive workforce that encourages local, regional, and international business investment. Workforce Development anticipates and delivers the types of education and training that are relevant to the local economy, provides transferable skills that benefit individuals into the future and ensures that the region's workforce is capable of meeting the ever-changing demands of the business world.

Buncombe County's employment market continued to experience the lowest unemployment rate in the State of North Carolina throughout fiscal year 2024. Buncombe County's unemployment rate of 2.9% was below the State-wide metric at 3.5% at the close of the fiscal year. The consistently low unemployment rate has raised concerns related to workforce availability and employers have been challenged to find employees across industries. Wages

have continued to increase in Buncombe County, as seen by the average wage of employers participating in Buncombe County Economic Incentive Projects. Average wages for incentivized projects increased from \$26.38 per hour at the end of FY 2023, to \$39.82 at the close of this fiscal year.

The significant increase in average wage can be attributed to Buncombe County's efforts to attract advanced manufacturing employers to our area, such as the Pratt Whitney project. In mid-2024, Pratt Whitney confirmed hiring over 130 new employees at an average wage of \$43.43 per hour. These wages are 31 percent higher than the North Carolina average wage for manufacturing jobs at \$33.06. As part of their hiring strategy, Pratt Whitney is developing local talent and partnering with the County's community college, Asheville-Buncombe Technical Community College (AB Tech), to provide manufacturing training and offer high-wage, entry-level jobs to Buncombe County residents.

The Buncombe County housing market remained dynamic throughout the year. The median days for a house on the market increased slightly to 52 days, representing an 18 percent increase from June of the previous year. The median listing price remained level around \$650,000 when also comparing midsummer sales year-over-year. The increase in days on market and relative stability of median listing price indicate the transition to a buyer's market. Despite this turn in the market from the prior year, concerns persist that the supply of affordable housing could be a long-term workforce challenge. Buncombe County continues to support initiatives to increase housing affordability through the Affordable Housing Services Program and issuance of voter-approved general obligation bonds for housing for low to moderate income individuals. This work has become even more critical and is being reevaluated to ensure optimum impact in the aftermath of Hurricane Helene.

North Carolina law requires all counties to reappraise real property—land, buildings, structures, and improvements—at least once every eight years. Buncombe County attempts to reappraise all real property every four years; the most recent reappraisal is effective as of January 1, 2021. By completing this extensive process more often than the State requirement, the County seeks to maintain accurate current market values in pace with a booming housing market; avoid large and unpredictable changes to property values; and, minimize the opportunities for inequities that are commonly associated with longer reappraisal cycles. Based on the most recent reappraisal, property values increased across the County by approximately 18% on average; this includes both residential and commercial properties. The County's next countywide property revaluation was originally scheduled to be effective January 1, 2025. This process has been delayed as the western region of North Carolina recovers from the catastrophic impacts of Hurricane Helene.

On September 27, 2024, Hurricane Helene swept through the western region of North Carolina and adjoining states causing incredible devastation. Buncombe County was hit especially hard. There was catastrophic loss of life and property, and significant damage to core infrastructure. Residents were without power, water, and other basic utilities for several weeks. The City of

Asheville's Water Resources Department, in partnership with the Army Corp of Engineers and partner agencies from across the Country, fully restored potable water service to its customers seven weeks after the storm. In response to the catastrophe, Buncombe County activated an Emergency Operations Center (EOC) to coordinate emergency response efforts. As of December 2024, the County's EOC was still active and transitioning from emergency response efforts to focus on long-term recovery. The specific magnitude of Hurricane Helene is still being assessed. Broad long-term impacts are expected in the areas of debris management; infrastructure and access to the region; housing; education; natural and cultural resources; and economic recovery. Each of these areas will present unique requirements and challenges for provision of County services moving forward.

Long-term Financial Planning and Major Initiatives

The County uses a Capital Improvement Program (CIP) to identify all capital projects for the next budget year and five additional years. The CIP is formulated under the direction of the County Manager for financial planning purposes. A capital project is defined as purchases over \$100,000 with an anticipated useful life of at least five years. These items are generally for major information technology projects, buildings, land, vehicle replacement programs, etc. All capital projects are reviewed by the CIP committee around November of each year. After the projects are reviewed and prioritized, they are submitted to the Board of Commissioners for further discussion and approval. Each capital project includes detailed descriptions, estimated total cost, impact on operating budget, and funding source. The CIP through fiscal year 2031 includes projects such as emergency services base construction; comprehensive renovations and repairs to County-owned buildings; elections systems replacement; construction of transportation and recreation facilities in areas of future-planned affordable housing; and, replacement of core systems related to emergency dispatch and public safety interoperability.

In June 2024, Buncombe County issued the first tranche of general obligation bonds approved through a voter referendum in 2022. The series 2024 general obligation bonds represent \$15 million of a total \$40 million authorized for affordable housing projects. The goal for the affordable housing bond is to increase construction of housing for people of low to moderate incomes. Funds from the bonds issued in 2024 have been committed to several active affordable housing projects which have been evaluated by the County's Board of Commissioners and their Affordable Housing subcommittee. The projects are anticipated to reach their initial construction milestones to draw committed funding from the County in early calendar year 2025.

Another major initiative for the County has been the focus on funding for education. Pre-K to community college continues to experience funding shortfalls. The County fills this gap by providing more than \$130 million in direct funding to the local public school systems and community college, as well as early childhood education programs and initiatives.

It is anticipated that near and mid-term financial planning will be shaped by recovery needs related to Hurricane Helene.

Relevant Financial Policies

Fund balance is an accounting term defined as the difference between assets and liabilities in a governmental fund. The term *reserves* is often used by public finance practitioners, but is not a governmental accounting term. It refers to the portion of fund balance held in reserve to buffer against financial distress or risk. The North Carolina State Treasurer recommends a minimum unallocated general fund balance of 8%. However, the County policy is more restrictive, requiring a range of 15% to 20%. The policy also requires any unreserved, undesignated fund balance more than 20% to be transferred to the County's Capital Projects Fund. This policy allows for better management of undesignated fund balance in the General Fund while maintaining reasonable fund balance levels and creates a mechanism to cash fund capital expenditures, helping to reduce the dependency on debt financing.

If fund balance is appropriated to balance the following year's budget in an amount that, if spent, would reduce the percentage below 15%, an explanation and a plan to save or replenish the fund balance will be included in this transmittal letter. The County has a strong history of meeting the challenge to realize cost savings and avoid spending appropriated fund balance. Fiscal year 2024 represents the first use of appropriated fund balance in more than two decades.

The County's debt policy is the operational rulebook for the issuance and management of debt. This policy is reviewed regularly to ensure that debt is issued responsibly, affordably, and in keeping with the best interests of taxpayers. There have been no significant changes to this policy in recent years. Buncombe County maintains Triple-A credit ratings from Moody's and Standard and Poor's for general obligation debt based on the most recent credit rating opinions received in 2024. The County also received an inaugural rating of AAA for general obligation debt from the Kroll Bond Rating Agency. Buncombe is part of an exclusive group of governments with three Triple-A ratings and this strongly affirms the County's financial strength and position to support the needs of the community as well as encouraging business development.

Buncombe County's Investment Policy sets forth the County's general investment philosophy for its financial assets that do not have other special restrictions. The County pools the cash resources of its various funds into a single pool in order to maximize investment opportunities. These funds are accounted for in the Financial Statements section of this report. Each fund's portion of total cash and investments is summarized by fund type in the combined balance sheet as equity or deficit in pooled cash and investments. The Investment Policy was most recently updated in May 2020 to add clarity and best practices regarding external investment advisors, legal guidelines for investment, and diversification of investment types.

Awards and Acknowledgements

The County was awarded the Government Finance Officers Association of the United States and Canada (GFOA) Certificate of Achievement for Excellence in Financial Reporting to Buncombe County for its annual comprehensive financial report for the fiscal year ending June 30, 2023. This marks the forty-fifth consecutive year that Buncombe County has received this prestigious award. To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The County has also received the GFOA's Award for Distinguished Budget Presentation for its 2023 annual budget documents. This is the twenty-ninth year that the award has been presented to the County. In order to qualify for this award, the County's budget document was judged to be proficient in several categories including policy documentation, financial planning, and organization. The Budget Department believes the fiscal year 2024 budget document continues to conform to program requirements and has submitted it to the GFOA to determine eligibility for another award.

Many professional staff members in the Finance Department contributed to the preparation of this report. Their hard work, dedication, and continuing efforts to produce and improve the quality of this report are a direct benefit to all that read and use it. We would also like to commend each County department for their cooperation and assistance throughout the year in the efficient administration and commitment to the vision, mission and goals of Buncombe County Government. We also thank Mauldin & Jenkins for their hard work and efforts throughout the audit process.

Recognition and appreciation are also extended to the Board of County Commissioners for their leadership and dedication to serving the people of Buncombe County. This report is a testament to their continued support and desire for maintaining the highest standards in fiscal management and accountability.

Respectfully submitted,



Avril Pinder, CPA
County Manager



Melissa Moore
Finance Director

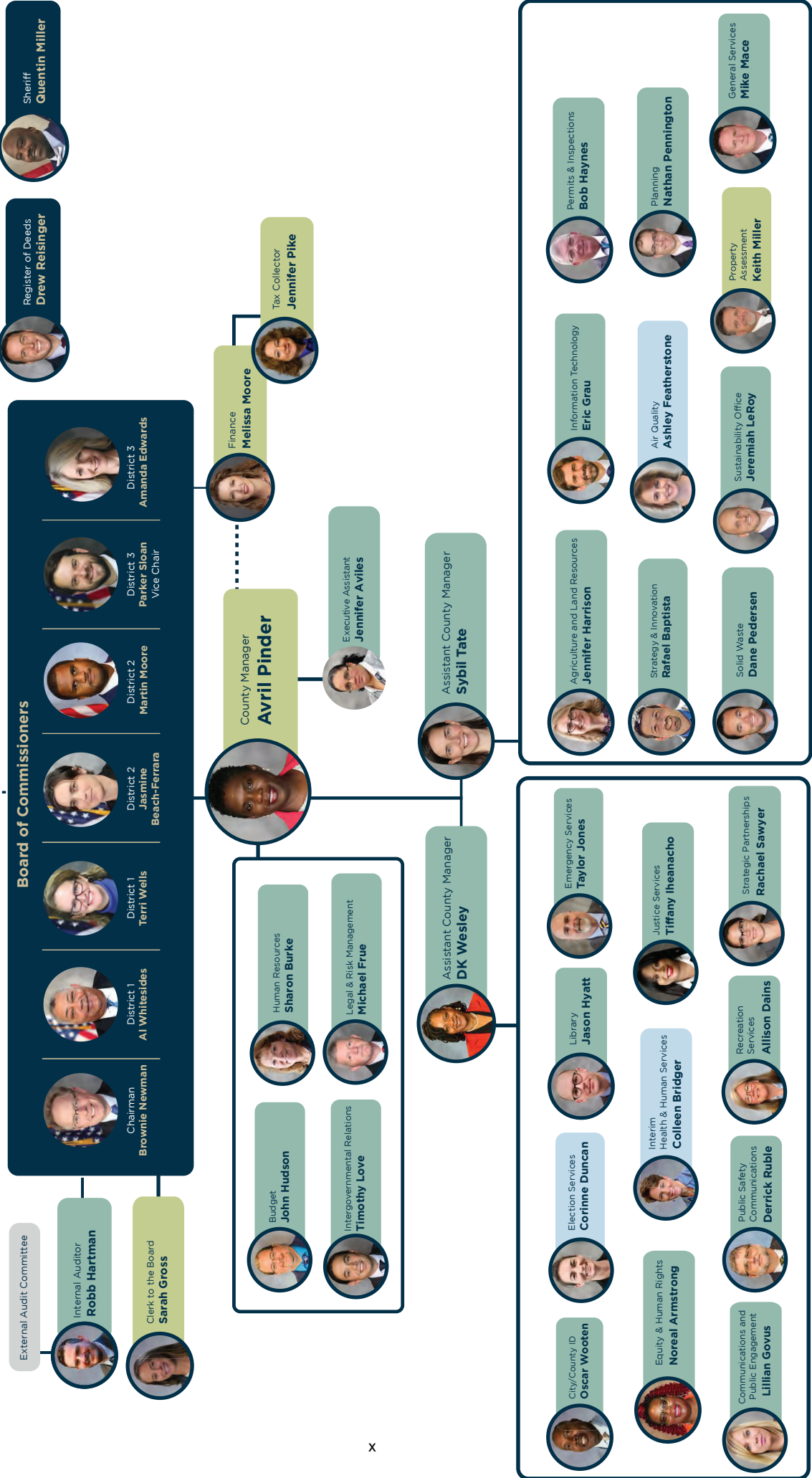




Organizational Chart (Through July 1, 2024)

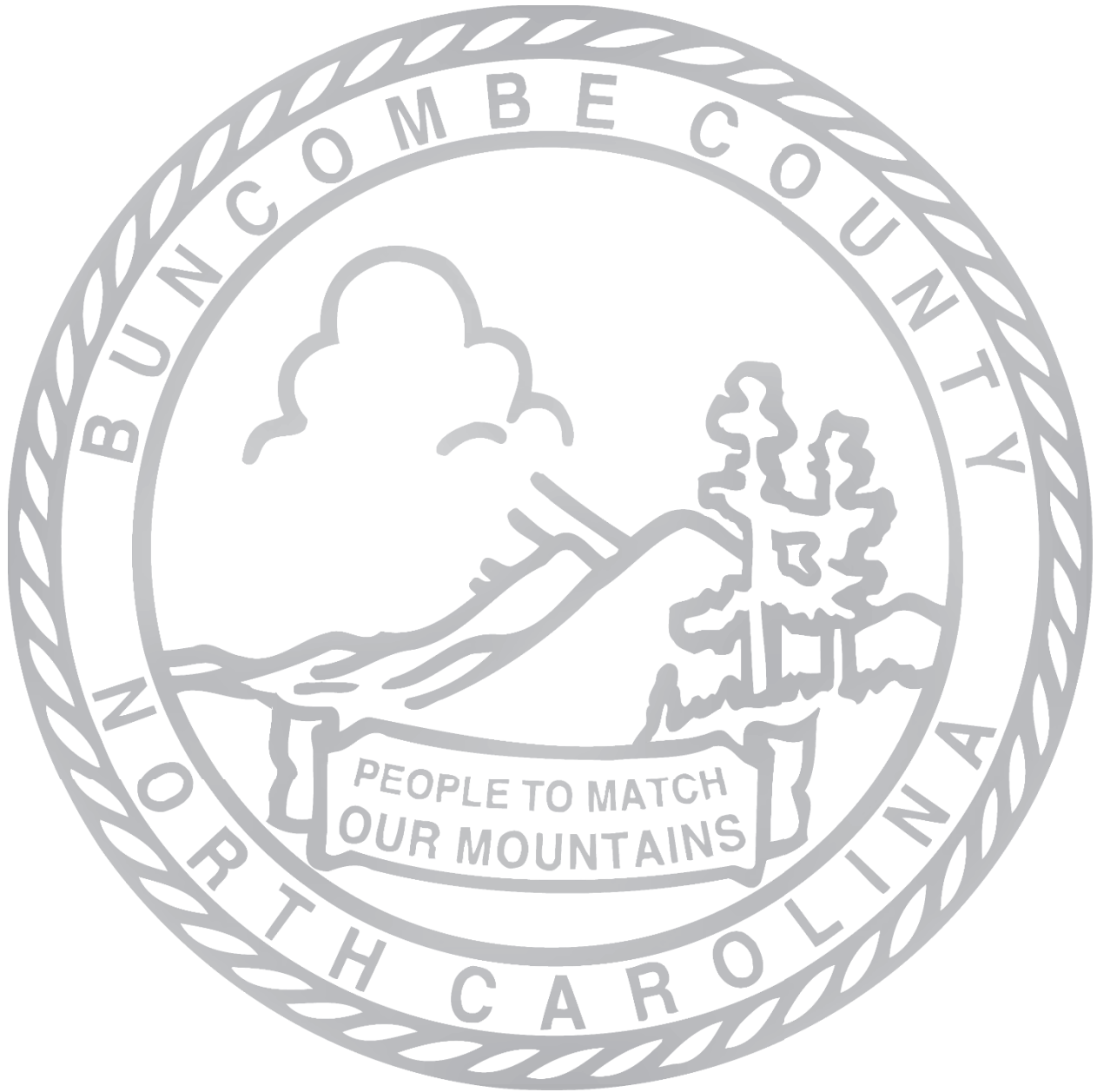
ELECTED SEPARATE BOARD APPOINTED DEPARTMENT HEAD

Residents



Financial Section





INDEPENDENT AUDITOR'S REPORT

**To the Members of the Board of County Commissioners
Buncombe County, North Carolina
Asheville, North Carolina**

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Buncombe County, North Carolina (the "County"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Buncombe County, North Carolina as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison statements for the General Fund, Occupancy Tax Fund, Special Taxing Districts Fund, and Opioid Settlement Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical reporting requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules related to the County's pension plans and other post-employment benefits plan, as listed in the table of contents under the header "Required Supplemental Financial Data," be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The "Combining and Individual Fund Statements and Schedules" and the "Other Schedules", as listed in the table of contents, and the schedule of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State of North Carolina Single Audit Implementation Act (collectively, "the supplementary information") are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

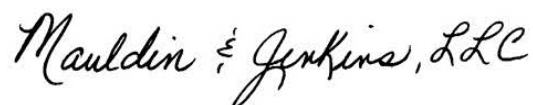
Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In conjunction with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 15, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is written in a cursive, flowing style.

Raleigh, North Carolina
January 15, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

INTRODUCTION

As management of Buncombe County (the County), we offer readers of the financial statements this overview and analysis of the financial activities for the fiscal year ended June 30, 2024. We encourage readers to consider the information here in conjunction with additional information we have furnished in the County's financial statements, which follow this discussion and analysis.

FINANCIAL HIGHLIGHTS FOR FISCAL YEAR

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$8.3 million (net position).
- The County's total net position decreased \$4.1 million due to current year activities. The primary driver was governmental expenses, which increased 12%, or \$64.1 million over the prior year while revenues grew by 4%, or \$21.6 million. Overall, the County's total net position increased by \$19.3 million to end the year driven by recognition of anticipated Opioid Settlement funds not previously reported in the County's financial statements.
- As of the close of the fiscal year, the County's governmental funds reported combined ending fund balances of \$279.7 million, an increase of \$50.2 million from the prior year's restated ending fund balance. Approximately 69% of this total amount, or \$193.2 million, is restricted or nonspendable.
- The County's General Fund decreased fund balance by approximately \$11.1 million during the fiscal year utilizing 45% of the fund balance appropriated to balance the budget.
- At June 30, 2024, available fund balance for the General Fund was \$70.3 million, or 16.4% of total General Fund expenditures and transfers for the fiscal year which is 1.4% higher than the County's minimum fund balance policy.
- At June 30, 2024, the total amount of outstanding long-term debt was \$424.8 million, an increase of \$44.2 million, or 10.4% from the previous fiscal year.
- Under State law, the County is responsible for providing capital funding for the school systems and community college. At the end of the fiscal year, approximately \$238.1 million or 56.1% of the outstanding debt on the County's financial statements is related to assets to be included in the respective entity's statements.
- The County maintains a Aaa bond rating from Moody's Investor Service and a AAA bond rating from Standard and Poor's Rating Service. During fiscal year 2024, the County also received an inaugural rating of AAA from the Kroll Bond Rating Agency.
- During fiscal year 2024, the County issued multiple series of debt to further community priorities and leverage savings opportunities on previously issued debt.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The basic financial statements present two different views of the County through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the readers' understanding of the fiscal condition of the County.

BASIC FINANCIAL STATEMENTS

The first two statements (Exhibits 1 and 2) in the basic financial statements are the **Government-wide Financial Statements**. They provide both short and long-term information about the County's financial status.

MANAGEMENT'S DISCUSSION AND ANALYSIS

The next statements (Exhibits 3 through 13) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the County's government. These statements provide more detail than the government-wide statements. There are four parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; 3) the proprietary funds statements; and 4) the fiduciary funds statements.

The next section of the basic financial statements is the **Notes**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, **Supplemental Information** is provided to show details about the County's non-major governmental funds and internal service funds, all of which are added together in one column on the basic financial statements. Budgetary information required by general statutes can also be found in this part of the statements. Following the notes is the required supplemental information. This section contains funding information about the County's pension plans.

Government-wide Financial Statements

The government-wide financial statements are designed to provide the reader with a broad overview of the County's finances, similar in format to a financial statement of a private-sector business. These statements are prepared under the full accrual basis of accounting where all the current year's revenues and expenses are included regardless of when cash is received or paid. The government-wide statements provide short and long-term information about the County's financial status as a whole.

The two government-wide statements report the County's net position and how it has changed. Net position is the difference between the total of the County's assets and deferred outflows of resources and the total liabilities and deferred inflows of resources. Measuring net position is one way to gauge the County's financial condition.

The government-wide financial statements are divided into the following three types of activities:

Governmental Activities – These activities of the County include general government, public safety, human services, economic and physical development, education, and cultural and recreation. Property taxes and state and federal grant funds finance most of these activities.

Business-type Activities – The County charges fees to recover the costs associated with providing certain services. These activities include Solid Waste Disposal, Inmate Commissary/Welfare, and Real-Time Intelligence.

Component Units – The government-wide financial statements include not only the County of Buncombe (known as the primary government), but also a legally separate tourism development authority and a legally separate air quality agency for which the County of Buncombe is financially accountable. Financial information for these component units is reported separately from the financial information for the primary government.

The government-wide financial statements are on Exhibits 1 and 2 of this report.

Fund Financial Statements

The fund financial statements provide a more detailed look at the County's most significant activities. A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County, like all other governmental entities in North Carolina, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Governmental Funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the County's basic services are accounted for in governmental funds. These funds focus on how readily assets can be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using the modified accrual accounting method which provides a current financial resources focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps determine if there are more or less financial resources available to finance the County's programs. The relationship between governmental activities (reported on the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements. A detailed reconciliation can be found in the notes to the financial statements.

The County adopts an annual budget for its General Fund as required by the NC General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the County, the management of the County, and the decisions of the Board of Commissioners about which services to provide and how to pay for them. It also authorizes the County to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the County complied with the budget ordinance and whether or not the County succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges.

Proprietary Funds – The County has two kinds of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its solid waste, inmate commissary/welfare, and real-time intelligence operations. These funds are the same as those functions shown in the business-type activities in the Statement of Net Position and the Statement of Activities. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the functions of the County. The County uses an internal service fund to account for its insurance programs. Because this operation benefits predominately governmental rather than business-type activities, the internal service fund has been included with the governmental activities in the government-wide financial statements.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Buncombe County's own programs. Buncombe County has three fiduciary funds. One is a trust fund for the future health insurance benefits for retirees and the others are custodial funds. Information about these funds can be found on Exhibits 12 and 13 as well as the budgetary statements following the notes.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes follow the financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the County's progress in funding its obligation to provide health insurance benefits to retirees and pension benefits to its law enforcement officers. Required supplementary information can be found after the notes.

MANAGEMENT'S DISCUSSION AND ANALYSIS

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve as a useful indicator of a government's financial condition. As shown in Figure 1, the County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$8.3 million at June 30, 2024. The County's net position increased by \$19.3 million for the fiscal year ended June 30, 2024. The largest portion of Buncombe County's net position at fiscal year-end is restricted. Restricted net position represents County or externally funded resources that are legally restricted in their use based on the original funding source or intended purpose. Within restricted net position, a significant portion is committed for County and public school-related capital projects. Once completed, the capital assets from these projects will be used by the County and school systems to provide services to residents.

Figure 1
Net Position (in millions)

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 425.4	\$ 354.2	\$ 22.9	\$ 24.1	\$ 448.3	\$ 378.3
Capital assets	234.0	232.2	41.6	43.1	275.6	275.3
Total assets	659.4	586.4	64.5	67.2	723.9	653.6
Total deferred outflows of resources	64.3	86.6	1.3	1.8	65.6	88.4
Long-term liabilities outstanding	595.9	541.8	39.0	39.1	634.9	580.9
Other liabilities	79.2	77.1	1.3	1.6	80.5	78.7
Total liabilities	675.1	618.9	40.3	40.7	715.4	659.6
Total deferred inflows of resources	64.9	91.9	0.9	1.5	65.8	93.4
Net position:						
Net investment in capital assets	95.7	95.1	30.3	29.4	126.0	124.5
Restricted	131.7	104.1	-	-	131.7	104.1
Unrestricted	(243.7)	(237.1)	(5.7)	(2.5)	(249.4)	(239.6)
Total net position (deficit)	\$ (16.3)	\$ (37.9)	\$ 24.6	\$ 26.9	\$ 8.3	\$ (11.0)

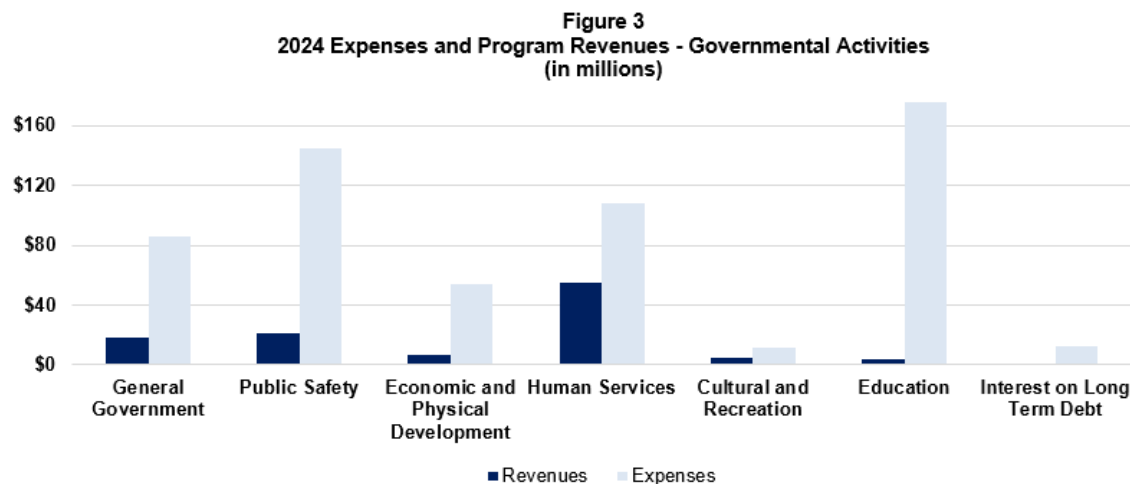
Buncombe County's governmental activities have a negative balance of \$243.7 million in unrestricted net position (deficit). As with many counties in the State of North Carolina, the County's deficit in unrestricted net position is due to the portion of the County's outstanding debt incurred for the benefit of local educational entities: the Buncombe County Board of Education, the City of Asheville Board of Education, and AB-Tech Community College. Under North Carolina law, the County is responsible for providing capital funding for these institutions. The County has chosen to meet its legal obligation by using a mixture of County funds and debt financing. The assets funded by the County, however, are owned and utilized by these institutions. Since the County, as the issuing government, acquires no capital assets, the County has incurred a liability without a corresponding increase in assets. At the end of the fiscal year, approximately \$238.1 million or 56.1% of the outstanding debt on the County's financial statements was related to assets included in the financial statements of the school systems and community college. The unrestricted net position of governmental activities decreased by \$6.6 million from fiscal year 2023; this decrease reflects the additional liability to the County from issuance of new debt during the year to support public school capital projects.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Figure 2
Change in Net Position (in millions)

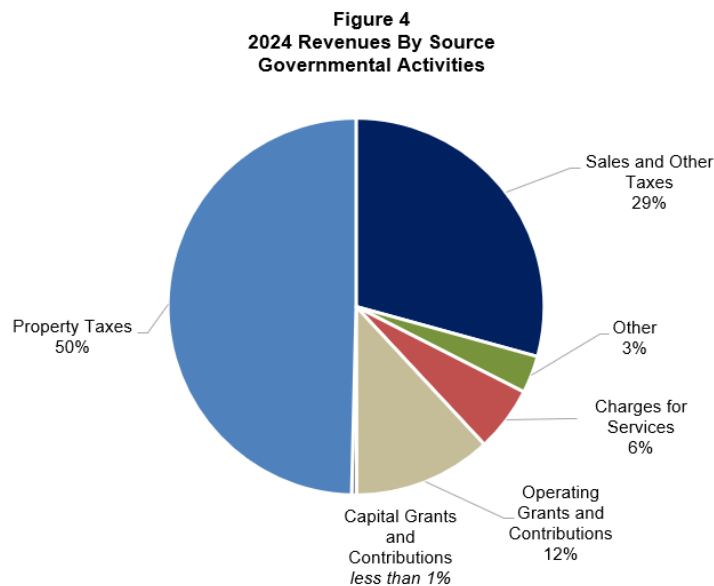
	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenues:						
Program revenues:						
Charges for services	\$ 34.1	\$ 29.6	\$ 11.7	\$ 10.6	\$ 45.8	\$ 40.2
Operating grants and contributions	72.7	71.7	0.7	0.4	73.4	72.1
Capital grants and contributions	2.6	2.8	-	-	2.6	2.8
General revenues:						
Property taxes	303.4	288.3	-	-	303.4	288.3
Other taxes	179.1	177.7	0.8	0.8	179.9	178.5
Other	19.7	19.9	0.9	0.6	20.6	20.5
Total revenues	<u>611.6</u>	<u>590.0</u>	<u>14.1</u>	<u>12.4</u>	<u>625.7</u>	<u>602.4</u>
Expenses:						
General government	85.9	78.6	-	-	85.9	78.6
Public safety	144.4	128.4	-	-	144.4	128.4
Economic and physical development	54.3	50.9	-	-	54.3	50.9
Human services	107.6	101.5	-	-	107.6	101.5
Culture and recreation	11.6	10.1	-	-	11.6	10.1
Education	197.0	170.3	-	-	197.0	170.3
Interest on long-term debt	12.6	9.5	-	-	12.6	9.5
Solid waste disposal	-	-	15.8	14.4	15.8	14.4
Other	-	-	0.6	0.4	0.6	0.4
Total expenses	<u>613.4</u>	<u>549.3</u>	<u>16.4</u>	<u>14.8</u>	<u>629.8</u>	<u>564.1</u>
Increase (decrease) in net position						
Before transfers	(1.8)	40.7	(2.3)	(2.4)	(4.1)	38.3
Transfers						
	-	-	-	-	-	-
Increase (decrease) in net position	(1.8)	40.7	(2.3)	(2.4)	(4.1)	38.3
Net position, beginning						
as originally reported	(37.9)	(75.7)	26.9	29.3	(11.0)	(46.4)
Prior period restatement -						
change in accounting principle	(3.5)	(2.9)	-	-	(3.5)	(2.9)
error Correction	26.9	-	-	-	26.9	-
Net position (deficit), beginning	<u>(14.5)</u>	<u>(78.6)</u>	<u>26.9</u>	<u>29.3</u>	<u>12.4</u>	<u>(49.3)</u>
Net position (deficit), ending	<u>\$ (16.3)</u>	<u>\$ (37.9)</u>	<u>\$ 24.6</u>	<u>\$ 26.9</u>	<u>\$ 8.3</u>	<u>\$ (11.0)</u>

MANAGEMENT’S DISCUSSION AND ANALYSIS



- **Governmental Activities.** Governmental activities decreased the County’s net position \$1.8 million during the year. The governmental functions of Education and Public Safety represented the highest costs, totaling \$341 million, or 55.7% of total governmental expenses. Overall, expenditures from governmental activities increased 12%, or \$64.1 million over the prior year while revenues grew by 4%, or \$21.6 million.

During fiscal year 2024, the County received updated accounting guidance, adjusted certain reporting practices, and identified errors which required restatement of beginning net position for the fiscal year. The net effect of these adjustments was an increase of \$23.4 million in beginning net position for governmental activities. Although operational activities decreased net position during the year, ending net position for governmental activities for the fiscal year ended June 30, 2024 represents a \$21.6 million increase from the originally reported net position for the prior year.



MANAGEMENT’S DISCUSSION AND ANALYSIS

Business-type Activities. Business-type activities decreased net position by \$2.3 million during the fiscal year ending June 30, 2024. This decrease was primarily due to operating expenses outpacing operating revenues during the year.

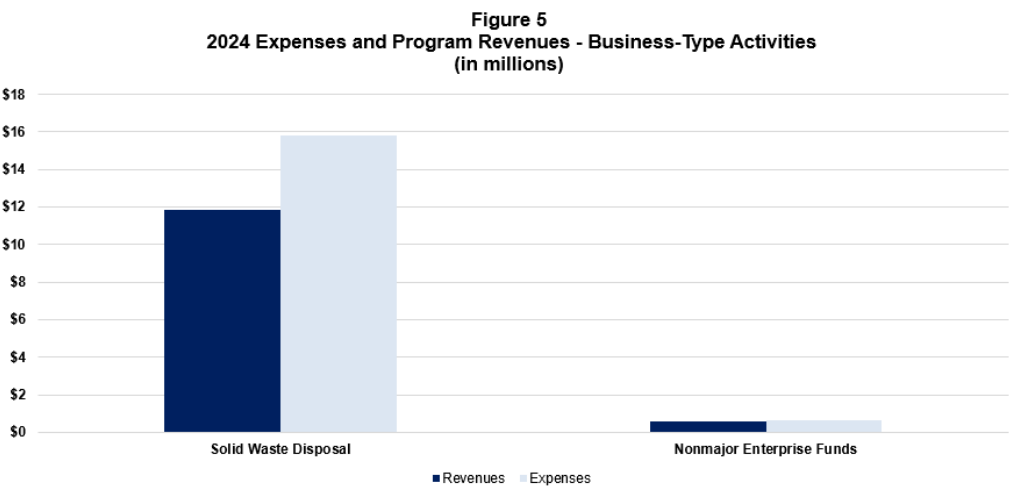
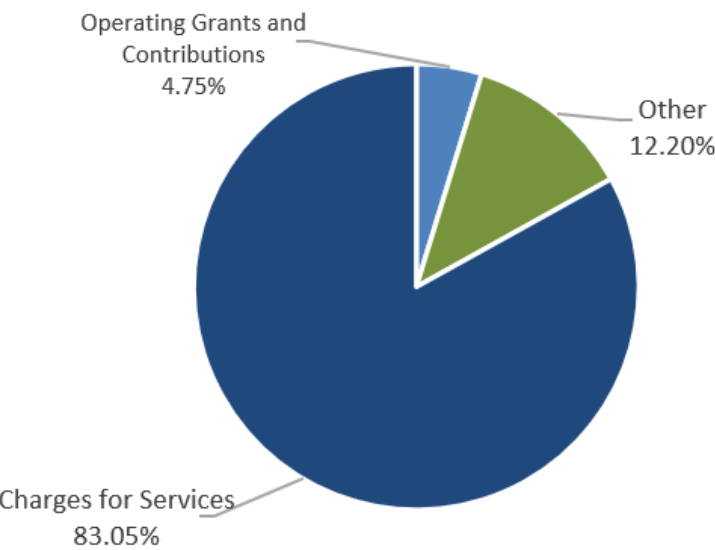


Figure 6 2024 Revenues By Source Business-Type Activities



FINANCIAL ANALYSIS OF THE COUNTY’S FUNDS

As noted earlier, Buncombe County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The County, along with all other local governments and public authorities in North Carolina, conducts financial management and accounting in compliance with guidance from multiple authorities. These authorities include the North Carolina General Assembly, specifically through General Statutes Chapter 159; the Local Government Commission within the North Carolina State Treasurer’s Office; and, generally accepted

MANAGEMENT'S DISCUSSION AND ANALYSIS

accounting principles (GAAP) as established by the federally-established Governmental Accounting Standards Board (GASB), National and State chapter of the Government Finance Officers Association (GFOA), and other sources for best practices in accounting, fiscal management, and financial reporting.

Governmental Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the County's financing requirements. Specifically, fund balance available for appropriation can be a useful measure of a government's net resources available for spending at the end of the fiscal year. The County's major governmental funds include the General Fund, Public School Capital Needs Fund, AB Tech Capital Projects Fund, Public School ADM Project Fund, County Capital Projects Fund, Special Projects Capital Projects Fund, Grant Projects Fund, Occupancy Tax Fund, Opioid Settlement Fund, and the Special Taxing District Fund. The remaining governmental funds are considered non-major.

At June 30, 2024, the governmental funds of Buncombe County reported a combined fund balance of \$279.7 million, a \$50.2 million increase from last year. Of the total governmental fund balance, \$193.2 million, or 69%, is considered nonspendable or legally restricted as to use.

The General Fund is the chief operating fund of Buncombe County. At the end of the current fiscal year, Buncombe County's fund balance available in the General Fund was \$70.3 million, while total fund balance reached \$115.9 million. The Board of Commissioners has determined that the County should maintain a minimum available fund balance of 15% of General Fund expenditures in case of unforeseen needs or opportunities, in addition to meeting the cash flow needs of the County. The County currently has an available fund balance of 16.4% of General Fund expenditures and transfers.

During the fiscal year, the County revised the General Fund budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and 3) increases in appropriations that become necessary to maintain services. Total amendments to the General Fund increased revenue \$763,000. The actual revenue collected was more than the final budget amount by \$5.9 million. This can be attributed to revenues exceeding budget in multiple areas. Most notably, The County realized interest income significantly above projections due to persistence of high interest rates throughout the year. The County also saw higher than anticipated building permits fees, recording fees, sales and services associated with ambulance fees and Medicaid cost settlements.

The fund balance of the County's General Fund saw a decrease of approximately \$11.1 million from the previous years. High interest rates bolstered County investment earnings for the year while the related inflation also contributed to an increase in the County's costs of operation. Although nearly all categories of expenditure came in under budget, actual General Fund expenditures and transfers during fiscal year 2024 were \$31.7 million, or 8%, greater than the prior year. In addition to increased expenditures, multiple key revenue streams came in underbudget including local sales tax distributions and intergovernmental transfers, such as Medicaid Hold Harmless funding anticipated from the State. This is the first decrease in the General Fund's fund balance since fiscal year 2002.

The County Capital Projects Fund accounts for capital asset construction or acquisition from general government resources and financing. The total fund balance increased \$5.2 million from \$25.7 million in fiscal year 2023 to \$30.9 million in 2024. Total fund balance can fluctuate from year to year due to the timing of debt issuances or other funding and project completions. The primary cause for the increase was the issuance of approximately \$17.5 million in new debt to fund capital projects.

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Public School ADM Sales Tax/Lottery Projects Fund accounts for major capital maintenance projects for local public schools with article 40/42 sales tax and lottery funds. Once constructed, the assets will be capitalized by the local school units.

The Public School Capital Needs Fund accounts for revenues restricted for public school capital outlay projects. The total fund balance increased \$32.9 million from \$33.7 million in fiscal year 2023 to \$66.6 million in 2024. Total fund balance can fluctuate from year to year due to the timing of debt issuances or other funding and project completions. The primary cause for the increase was the issuance of new debt to fund ongoing and pending capital projects for the public school systems.

The AB Tech Capital Project Fund accounts for revenues restricted for use on capital projects benefiting AB Tech Community College. The total fund balance decreased approximately \$789,000 from \$21 million in fiscal year 2023 to \$20.2 million in 2024. Similar to other capital project funds, total fund balance can fluctuate from year to year due to the timing of debt issuances or other funding and project completions. The most significant cause of the decrease was increased spend toward capital projects of about \$3.6 million compared to the prior fiscal year.

The Special Projects Capital Projects Fund accounts for special projects that may not necessarily result in a capital asset for the County. The total fund balance increased \$4.1 million from \$18.8 million in fiscal year 2023 to \$22.9 million in 2024. Total fund balance can fluctuate from year to year due to the timing of collections on long-term receivables associated with affordable housing loans and project completions. The most significant causes of the increase were interfund transfers of certain multi-year economic development, conservation, early childhood education, and reparations funding that was previously accounted for in the General Fund.

The Grant Projects Fund accounts for revenues received from multi-year grants and related expenditures. The total fund balance increased \$1.9 million from a (\$7.1) million deficit in fiscal year 2023 to a (\$5.3) million deficit in 2024. Total fund balance can fluctuate from year to year due to the timing of grant reimbursements and when the actual project expenditures occurred.

The Occupancy Tax Fund accounts for the revenues from the room occupancy tax to fund the development and implementation of strategies to promote tourism in Buncombe County. Occupancy tax net of collection fees is remitted to the component unit (Tourism Development Authority) to achieve this purpose.

The Special Taxing Districts Fund accounts for the revenues from property taxes and local option sales tax collected and remitted on behalf of the school districts and fire districts within Buncombe County.

The Opioid Settlement Fund accounts for revenues from a nationwide legal settlement with multiple pharmaceutical drug manufacturers and distributors. The total fund balance increased \$3.2 million reflecting settlement distributions for the year, as well as adjustments and corrections to prior year reporting.

Proprietary Funds. The County's proprietary funds provide the same type of information found in the government-wide statements but in more detail. Unrestricted net position of the Solid Waste Disposal Fund at the end of the fiscal year amounted to (\$6.5) million (deficit). The Solid Waste Fund net position decreased 2.3 million from fiscal year 2023. In 2023, the County completed a solid waste fee rate study to determine the amount to increase fees as well as managing operating expenditures so that they don't exceed revenues. For fiscal year 2024, the County increased the average tipping fee to \$48.50 per ton, a 6% increase from the prior year fee. During the fiscal year, operating expenses exceeded operating revenues, including charges for services, by \$3.5 million. The County has committed to conducting the next reevaluation of the solid waste fee schedule following the close of fiscal year 2025.

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Capital Asset and Debt Administration

Capital Assets. As of June 30, 2024, the County's investment in capital assets, net of accumulated depreciation for its governmental and business-type activities totaled \$275.7 million. These assets include land, buildings and improvements, equipment, automotive equipment, construction in progress, and right to use assets. This is an increase of \$400,000, or 0.1%, from fiscal year 2023. This increase is due to increased values in multiples asset classes including upgrade, replacement and refresh of major equipment and vehicles supporting governmental and business-type activities; significant construction in progress of assets related to governmental activities; and the ongoing addition and expansion of right to use assets supporting governmental and business-type activities. See Figure 7.

Major capital asset events during the current fiscal year included the following:

- Vehicles and major equipment for public safety and solid waste
- Updates related to emergency call-taking and dispatch equipment and systems
- Design, maintenance, and expansion of greenways, trails, and recreation and sports facilities
- Continued major maintenance of older County-owned buildings to maintain safety and extend their useful lives
- Maintenance, expansion, and improvement of major solid waste infrastructure at the landfill

Additional information on the County's capital assets can be found in Note 3(A)(5) Capital Assets, in the notes of the financial statements.

Figure 7
Capital Assets - Net of Depreciation
(in millions)

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 21.6	\$ 21.6	\$ 6.8	\$ 6.8	\$ 28.4	\$ 28.4
Buildings and improvements	171.4	182.1	30.0	32.3	201.5	214.4
Equipment	13.8	8.0	2.6	2.2	16.4	10.2
Automotive equipment	5.8	4.3	0.7	0.8	6.4	5.1
Intangibles	0.8	1.3	-	-	0.8	1.3
Construction in progress	11.3	8.2	-	0.2	11.3	8.4
Right-to-use	9.3	6.7	1.5	0.7	10.8	7.4
Total capital assets	\$ 234.0	\$ 232.2	\$ 41.6	\$ 43.1	\$ 275.7	\$ 275.3

Outstanding Debt. As of June 30, 2024, the County's total debt outstanding was \$424.8 million, of which \$19.5 million is debt backed by the full faith and credit of the County. Installment notes account for the remaining \$405.3 million. Collateral for these notes are the assets purchased or constructed.

As mentioned earlier, the County is required by State law to provide capital funding for the two local public school systems and the community college. At the end of the fiscal year, the outstanding balance of the debt for these activities is approximately \$238.1 million, of which \$190.9 million is for the school systems and \$47.2 million is for the community college.

State law also requires the County to provide court facilities for the State of North Carolina. At the end of the fiscal year, the outstanding balance of the debt related to courthouse facilities was \$21.2 million, or 5% of the total outstanding debt of the County.

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As mentioned in the financial highlights section of this document, Buncombe County maintained its AAA bond rating from Standard and Poor's Corporation and received a Aaa rating with Moody's Investor Service. During fiscal year 2024, the County also received an inaugural rating of AAA from the Kroll Bond Rating Agency. These bond ratings are a clear indication of the sound financial condition of Buncombe County. This achievement is a primary factor in keeping interest costs low on the County's outstanding debt.

During fiscal year 2024, the County issued the first series of general obligation debt authorized by 2022 voter referendum for funding of affordable housing and open space projects in the County. The series 2024 general obligation bonds will fund affordable housing projects. The County also issued two series of limited obligation bonds. The series 2024A bonds were issued as a tax-exempt refunding of existing debt to leverage previously negotiated savings opportunities. The series 2024B bonds were issued to fund County and public school projects, as well as the purchase of essential replacement vehicles.

Figure 8
Outstanding Debt
(in millions)

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
General Obligation Bonds	\$ 19.5	\$ 7.2	\$ -	\$ -	\$ 19.5	\$ 7.2
Installment Notes Payable	394.3	359.9	11.0	13.5	405.3	373.4
Total Outstanding Debt	\$ 413.8	\$ 367.1	\$ 11.0	\$ 13.5	\$ 424.8	\$ 380.6

The State of North Carolina limits the amount of general obligation debt that a unit of government can issue to 8% of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for Buncombe County is \$3.7 billion. The County's policy is to limit amount of debt issued to 3% of the total assessed value of taxable property located within that government's boundaries. The County's imposed debt margin is \$1.1 billion.

Additional information regarding the County's long-term debt can be found in Note 3 (B)(7)(j) Long-Term Obligation Activity, in the notes of the financial statements.

FISCAL YEAR 2025 BUDGET HIGHLIGHTS

The total operating budget for Buncombe County is \$626.4 million. The General Fund budget for fiscal year 2025 is \$440 million. This is an increase of 3.3% from the fiscal year 2024 amended General Fund budget.

The tax rate for fiscal year 2025 is set at 51.76 cents per \$100 of property value. The tax rate represents a 1.96 cent increase from 2024.

The FY2025 budget reflects the County's ongoing commitment to educational support with \$117.3 million budgeted for the Buncombe County and Asheville City school systems. In addition, \$8.7 million and \$3.9 million have been committed for Asheville-Buncombe County Technical Community College (A-B Tech) and early childhood education partnerships, respectively.

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In addition to continued investment in education, Buncombe County Commissioners moved forward their commitment to other priorities identified in the 2025 Strategic Plan by allocating the following in the FY2025 budget:

- \$4.5 million for environmental and energy stewardship, including \$4.1 million for solar on schools and public buildings
- \$16.8 million for resident well-being, including \$10 million for replacement of the public safety interoperability core system and \$2.6 for design and land acquisition related to future emergency medical substations
- \$581,000 for equity as investments in reparations

Other community priorities funded in the FY2025 budget include:

- \$3.3 million for treatment, support, and planning services related to use of Opioid Settlement funds
- \$312,000 for affordable housing services
- \$750,000 for future land conservation easements

The fiscal year 2025 budget includes a fund balance appropriation of \$11.8 million. Fund balance appropriation is one of the available means to balance the budget and lower the burden on property tax owners. The County appropriates fund balance each year with the challenge to save the appropriated amount.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, PO Box 7526, Asheville, NC 28802. You can also call the Finance Department at 828-250-4130, visit our website at www.buncombecounty.org or send an email to FinanceInfo@buncombecounty.org.

Basic Financial Statements

Buncombe County, North Carolina

BUNCOMBE COUNTY, NORTH CAROLINA

Statement of Net Position

JUNE 30, 2024

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 204,636,894	\$ 20,464,639	\$ 225,101,533
Receivables, net	44,486,544	933,927	45,420,471
Due from other governments	46,418,213	201,660	46,619,873
Internal balances	53,347	(53,347)	-
Inventories	-	45,603	45,603
Prepays	1,873,201	-	1,873,201
Restricted cash and investments	105,668,683	1,185,773	106,854,456
Net pension asset	322,735	-	322,735
Long-term receivables	7,540,774	-	7,540,774
Lease receivable	14,393,125	-	14,393,125
Capital assets:			
Land and construction in progress	32,873,332	6,842,138	39,715,470
Other capital assets, net of depreciation	191,837,488	33,306,874	225,144,362
Right to use assets, net of amortization	9,317,490	1,486,404	10,803,894
Total capital assets	234,028,310	41,635,416	275,663,726
Total assets	659,421,826	64,413,671	723,835,497
DEFERRED OUTFLOWS OF RESOURCES	64,290,382	1,295,649	65,586,031
LIABILITIES			
Accounts payable and accrued expenses	31,408,240	1,252,578	32,660,818
Accrued interest payable	1,293,428	28,066	1,321,494
Payable from restricted cash	7,192,513	-	7,192,513
Unearned revenue	23,216,600	-	23,216,600
Other liabilities	9,802,785	-	9,802,785
Due to component unit	6,340,596	-	6,340,596
Noncurrent liabilities:			
Due within one year: Bonds, notes, lease liabilities, compensated absences, retirement liabilities	49,641,338	3,406,650	53,047,988
Due in more than one year:			
Total pension liability - LEOSSA	10,057,358	-	10,057,358
Net pension liability - LGERS	88,303,642	1,892,074	90,195,716
Net OPEB liability	62,197,513	1,332,700	63,530,213
Bonds, notes, lease liabilities, compensated absences, retirement liabilities	385,652,310	32,318,658	417,970,968
Total noncurrent liabilities	595,852,161	38,950,082	634,802,243
Total liabilities	675,106,323	40,230,726	715,337,049
DEFERRED INFLOWS OF RESOURCES	64,897,083	901,856	65,798,939
NET POSITION			
Net investment in capital assets	95,704,173	30,302,863	126,007,036
Restricted for:			
Stabilization by State statute	40,854,385	-	40,854,385
Capital projects	7,538,219	-	7,538,219
Education	51,607,296	-	51,607,296
General government	1,289,694	-	1,289,694
Public Safety	2,320,800	-	2,320,800
Economic and physical development	20,533,108	-	20,533,108
Human services	6,660,449	-	6,660,449
Library	922,183	-	922,183
Unrestricted (deficit)	(243,721,505)	(5,726,125)	(249,447,630)
Total net position	\$ (16,291,198)	\$ 24,576,738	\$ 8,285,540

The accompanying notes are an integral part of these financial statements.

	Component Units	
	Tourism Development Authority	Asheville-Buncombe Air Quality Agency
ASSETS		
Cash and investments	\$ 69,983,217	\$ 786,400
Receivables, net	6,367,523	1,876
Prepays	221,882	-
Capital assets:		
Other capital assets, net of depreciation	-	112,906
Right to use assets, net of amortization	4,929,209	-
Total capital assets	4,929,209	112,906
Total assets	81,501,831	901,182
DEFERRED OUTFLOWS OF RESOURCES	-	264,617
LIABILITIES		
Accounts payable and accrued expenses	4,425,949	41,227
Accrued interest payable	15,242	-
Other liabilities	844,638	-
Noncurrent liabilities:		
Due within one year: Bonds, notes, lease liabilities, compensated absences, retirement liabilities	432,787	392,222
Due in more than one year:		
Net OPEB liability	-	302,992
Bonds, notes, lease liabilities, compensated absences, retirement liabilities	4,844,781	-
Total noncurrent liabilities	5,277,568	695,214
Total liabilities	10,563,397	736,441
DEFERRED INFLOWS OF RESOURCES	-	200,946
NET POSITION		
Net investment in capital assets	(226,574)	112,906
Restricted for:		
Stabilization by State statute	4,254,203	-
Product development	35,667,613	-
Legacy investment in tourism	12,162,693	-
Unrestricted (deficit)	19,080,499	115,506
Total net position	\$ 70,938,434	\$ 228,412

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Statement of Activities

FOR THE YEAR ENDED JUNE 30, 2024

Functions/Programs	Expenses	Program Revenues			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
PRIMARY GOVERNMENT:					
GOVERNMENTAL ACTIVITIES:					
General government	\$ 85,868,385	\$ 8,041,623	\$ 9,829,259	\$ -	
Public safety	144,400,737	13,241,865	8,422,682	-	
Economic and physical development	54,281,200	6,465,342	116,783	37,355	
Human services	107,581,514	4,664,801	50,076,355	-	
Cultural and recreational	11,625,921	311,356	4,301,279	596,563	
Education	197,033,173	1,402,342	-	1,706,275	
Interest on long-term debt	12,603,340	-	-	-	
Total governmental activities	613,394,270	34,127,329	72,746,358	2,340,193	
BUSINESS-TYPE ACTIVITIES:					
Solid Waste Disposal	15,784,653	11,255,443	586,577	-	
Nonmajor enterprise funds	638,947	500,104	85,606	-	
Total business-type activities	16,423,600	11,755,547	672,183	-	
Total primary government	\$ 629,817,869	\$ 45,882,876	\$ 73,418,541	\$ 2,340,193	
COMPONENT UNITS:					
Tourism Development Authority	\$ 30,917,762	\$ 243,237	\$ 34,169,503	\$ -	
Asheville-Buncombe Air Quality Agency	1,061,795	538,718	410,214	-	
Total component units	\$ 31,979,557	\$ 781,955	\$ 34,579,717	\$ -	

General revenues:

Taxes:

Property taxes, levied for general purpose

Local option sales tax

Other taxes and licenses

Payments in lieu of taxes

Investment earnings (loss), unrestricted

Grants and contributions, unrestricted

Other, unrestricted

Gain on sale of assets

Total general revenues

Change in net position

Net position, beginning, as originally reported

Adjustment - change in accounting principle (Note 15)

Error correction (Note 15)

Net position, beginning

Net position, ending

The accompanying notes are an integral part of these financial statements.

Net (Expense) Revenue and Change in Net Position				
Primary Government			Component Units	
Governmental Activities	Business-type Activities	Total	Tourism Development Authority	Asheville-Buncombe Air Quality Agency
\$ (67,997,503)	\$ -	\$ (67,997,503)		
(122,736,190)	-	(122,736,190)		
(47,661,720)	-	(47,661,720)		
(52,840,358)	-	(52,840,358)		
(6,416,723)	-	(6,416,723)		
(193,924,556)	-	(193,924,556)		
(12,603,340)	-	(12,603,340)		
(504,180,390)	-	(504,180,390)		
-	(3,942,633)	(3,942,633)		
-	(53,237)	(53,237)		
-	(3,995,870)	(3,995,870)		
(504,180,390)	(3,995,870)	(508,176,260)		
			\$ 3,494,978	\$ -
			-	(112,863)
			3,494,978	(112,863)
303,431,204	-	303,431,204	-	-
133,268,122	-	133,268,122	-	-
45,754,125	845,922	46,600,047	-	155,494
107,105	-	107,105	-	-
13,633,938	881,690	14,515,627	3,104,021	31,949
1,127,975	-	1,127,975	-	-
4,954,664	-	4,954,664	39,459	1,000
64,445	-	64,445	-	-
502,341,578	1,727,612	504,069,189	3,143,480	188,443
(1,838,812)	(2,268,258)	(4,107,070)	6,638,458	75,580
(37,886,805)	26,921,755	(10,965,050)	64,299,976	169,067
(3,511,054)	-	(3,511,054)	-	-
26,945,473	(76,759)	26,868,714	-	(16,235)
(14,452,386)	26,844,996	12,392,610	64,299,976	152,832
\$ (16,291,198)	\$ 24,576,738	\$ 8,285,540	\$ 70,938,434	\$ 228,412

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Balance Sheet

Governmental Funds

JUNE 30, 2024

	General	Occupancy Tax	Special Taxing Districts	Opioid Settlement Fund	Grant Projects
ASSETS					
Cash and investments	\$ 99,169,945	\$ 3,042,905	\$ 1,072,067	\$ -	\$ -
Restricted cash and investments	703,692	-	-	4,122,920	23,988,028
Receivables, net	12,090,148	3,472,077	225,826	22,715,424	13,376
Due from other governments	18,272,600	-	4,332,756	-	4,294,093
Due from other funds	5,652,666	-	-	-	-
Prepaid items	1,489,201	-	-	-	-
Long-term receivable	2,555	-	-	-	-
Lease receivable	14,393,125	-	-	-	-
Total assets	<u>\$ 151,773,932</u>	<u>\$ 6,514,982</u>	<u>\$ 5,630,649</u>	<u>\$ 26,838,344</u>	<u>\$ 28,295,497</u>
LIABILITIES					
Accounts payable and accrued liabilities	\$ 12,894,597	\$ -	\$ 5,431,212	\$ -	\$ 612,935
Payable from restricted cash	-	-	-	134,623	903,210
Unearned revenue	131,782	-	-	-	23,084,818
Other liabilities	3,334,286	-	-	-	-
Due to component unit	-	6,340,596	-	-	-
Due to other funds	-	174,386	-	-	5,058,870
Total liabilities	<u>16,360,665</u>	<u>6,514,982</u>	<u>5,431,212</u>	<u>134,623</u>	<u>29,659,833</u>
DEFERRED INFLOWS OF RESOURCES	<u>19,552,417</u>	<u>-</u>	<u>199,437</u>	<u>20,639,821</u>	<u>3,916,540</u>
FUND BALANCES					
Nonspendable	1,573,127	-	-	-	-
Restricted					
Stabilization by State statute	37,644,966	-	-	-	-
Education	-	-	-	-	-
Capital projects	168,753	-	-	-	-
General government	434,738	-	-	-	-
Public Safety	-	-	-	-	-
Economic and physical development	5,706,992	-	-	-	-
Human services	-	-	-	6,063,900	-
Library	-	-	-	-	-
Assigned					
Subsequent year's expenditures	11,764,570	-	-	-	-
Education	-	-	-	-	-
Capital projects	-	-	-	-	-
Economic & Physical Development	-	-	-	-	-
Unassigned	58,567,704	-	-	-	(5,280,876)
Total fund balances	<u>115,860,850</u>	<u>-</u>	<u>-</u>	<u>6,063,900</u>	<u>(5,280,876)</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 151,773,932</u>	<u>\$ 6,514,982</u>	<u>\$ 5,630,649</u>	<u>\$ 26,838,344</u>	<u>\$ 28,295,497</u>

The accompanying notes are an integral part of these financial statements.

Public School Capital Needs	AB Tech Capital Projects	Public Schools ADM Sales Tax/ Lottery Projects	County Capital Projects	Special Projects Capital Projects	Other Governmental Funds	Total Governmental Funds
\$ 26,482,362	\$ 16,343,306	\$ -	\$ 3,461,966	\$ 22,681,890	\$ 7,508,247	\$ 179,762,688
34,990,344	241,021	-	26,779,999	-	14,842,679	105,668,683
2,138,539	18,172	-	3,114,925	1,045	94,369	43,883,901
7,307,015	5,024,119	6,035,579	-	-	1,152,051	46,418,213
-	-	-	-	-	-	5,652,666
-	-	-	-	-	-	1,489,201
-	-	-	-	7,538,219	-	7,540,774
-	-	-	-	-	-	14,393,125
<u>\$ 70,918,260</u>	<u>\$ 21,626,618</u>	<u>\$ 6,035,579</u>	<u>\$ 33,356,890</u>	<u>\$ 30,221,154</u>	<u>\$ 23,597,346</u>	<u>\$ 404,809,251</u>

\$ 288,785	\$ 1,141,303	\$ 5,669,516	\$ 586,788	\$ 1,200,076	\$ 635,286	\$ 28,460,498
4,037,515	238,614	-	1,851,521	-	27,030	7,192,513
-	-	-	-	-	-	23,216,600
-	-	-	-	6,128,606	339,893	9,802,785
-	-	-	-	-	-	6,340,596
-	-	366,063	-	-	-	5,599,319
<u>4,326,300</u>	<u>1,379,917</u>	<u>6,035,579</u>	<u>2,438,309</u>	<u>7,328,682</u>	<u>1,002,209</u>	<u>80,612,311</u>
-	-	-	-	-	180,967	44,489,182

-	-	-	-	-	-	1,573,127
-	-	-	-	-	3,209,419	40,854,385
66,591,960	20,246,701	-	-	-	-	86,838,661
-	-	-	24,928,478	7,538,219	-	32,635,450
-	-	-	-	-	532,221	966,959
-	-	-	-	-	2,320,800	2,320,800
-	-	-	-	-	14,826,116	20,533,108
-	-	-	-	-	596,549	6,660,449
-	-	-	-	-	922,183	922,183
-	-	-	-	-	-	11,764,570
-	-	-	-	4,098,915	-	4,098,915
-	-	-	5,990,103	11,255,338	-	17,245,441
-	-	-	-	-	6,882	6,882
-	-	-	-	-	-	53,286,828
<u>66,591,960</u>	<u>20,246,701</u>	<u>-</u>	<u>30,918,581</u>	<u>22,892,472</u>	<u>22,414,170</u>	<u>279,707,758</u>

<u>\$ 70,918,260</u>	<u>\$ 21,626,618</u>	<u>\$ 6,035,579</u>	<u>\$ 33,356,890</u>	<u>\$ 30,221,154</u>	<u>\$ 23,597,346</u>
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Amounts reported for governmental activities in the statement of
net position (Exhibit 1) are different:

Reconciliation to full accrual basis of accounting (see Note 1)

Net position (deficit) of governmental activities

(295,998,956)

\$ (16,291,198)

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

FOR THE YEAR ENDED JUNE 30, 2024

	General	Occupancy Tax	Special Taxing Districts	Opioid Settlement Fund	Grant Projects
REVENUES					
Ad valorem taxes	\$ 256,768,376	\$ -	\$ 46,068,125	\$ -	\$ -
Incremental tax revenue	-	-	-	-	-
Local option sales taxes	45,427,424	-	16,986,482	-	-
Other taxes and licenses	9,781,223	35,972,902	-	-	-
Unrestricted intergovernmental	1,066,970	-	-	-	-
Restricted intergovernmental	47,286,462	-	-	-	19,939,103
Permits and fees	7,070,437	-	-	-	-
Sales and services	25,031,967	-	-	-	-
Investment earnings (loss)	10,540,651	-	-	120,703	-
Other	3,037,133	-	-	5,429,276	965,991
Total revenues	406,010,643	35,972,902	63,054,607	5,549,979	20,905,094
EXPENDITURES					
Current:					
General government	61,273,834	-	-	94,194	7,144,891
Public safety	90,125,004	-	46,730,398	1,730,457	3,231,625
Economic and physical development	9,052,570	35,972,902	-	-	2,422,710
Human services	94,002,159	-	-	330,608	6,670,376
Cultural and recreational	10,562,894	-	-	-	472,800
Education	121,955,126	-	16,324,209	-	-
Capital outlay	6,873,496	-	-	195,590	-
Debt service:					
Principal retirement	17,231,698	-	-	-	-
Interest and fees	5,217,166	-	-	-	-
Total expenditures	416,293,947	35,972,902	63,054,607	2,350,849	19,942,402
Revenues over (under) expenditures	(10,283,304)	-	-	3,199,130	962,692
OTHER FINANCING SOURCES (USES)					
Transfers from other funds	7,619,429	-	-	-	892,663
Transfers to other funds	(13,090,693)	-	-	-	-
Installment obligations issued	2,784,388	-	-	-	-
Lease liabilities issued	1,800,263	-	-	-	-
Sale of capital assets	61,533	-	-	-	-
Total other financing sources (uses)	(825,080)	-	-	-	892,663
Net changes in fund balances	(11,108,384)	-	-	3,199,130	1,855,355
Fund balances, beginning as originally reported	126,960,767	-	-	-	(7,136,231)
Adjustment - change to reporting entity (Note 15)	-	-	-	1,780,967	-
Error correction (Note 15)	8,467	-	-	1,083,803	-
Fund balances, beginning	126,969,234	-	-	2,864,770	(7,136,231)
Fund balances, ending	\$ 115,860,850	\$ -	\$ -	\$ 6,063,900	\$ (5,280,876)

The accompanying notes are an integral part of these financial statements.

Public School Capital Needs	AB Tech Capital Projects	Public Schools ADM Sales Tax/ Lottery Projects	County Capital Projects	Special Projects Capital Projects	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 302,836,501
-	-	-	-	-	470,962	470,962
28,825,776	19,867,761	22,160,679	-	-	-	133,268,122
-	-	-	-	-	-	45,754,125
-	-	-	-	61,005	-	1,127,975
94,677	-	1,611,598	596,563	37,355	5,198,958	74,764,716
-	-	-	-	-	394,367	7,464,804
-	-	-	-	-	1,402,342	26,434,309
1,410,266	868,174	-	366,293	-	271,284	13,577,371
260,000	-	-	675,000	13,960	86,383	10,467,743
30,590,719	20,735,935	23,772,277	1,637,856	112,320	7,824,295	616,166,627
-	-	-	-	-	270,859	68,783,778
-	-	-	-	-	760,408	142,577,892
-	-	-	-	-	49,405	47,497,587
-	-	-	-	-	5,219,215	106,222,358
-	-	-	-	-	-	11,035,694
-	-	-	-	-	1,402,342	139,681,677
24,017,247	9,561,972	23,772,277	11,466,369	7,030,398	274,147	83,191,496
15,254,890	4,928,238	-	-	-	502,550	37,917,376
7,097,705	2,034,673	-	39,741	-	700,705	15,089,990
46,369,842	16,524,883	23,772,277	11,506,110	7,030,398	9,179,631	651,997,848
(15,779,123)	4,211,052	-	(9,868,254)	(6,918,078)	(1,355,336)	(35,831,221)
-	-	-	-	11,053,812	1,144,218	20,710,122
-	(5,000,000)	-	(2,435,290)	-	(28,874)	(20,554,857)
48,658,782	-	-	17,496,141	-	15,120,868	84,060,179
-	-	-	-	-	-	1,800,263
-	-	-	-	-	2,912	64,445
48,658,782	(5,000,000)	-	15,060,851	11,053,812	16,239,124	86,080,152
32,879,659	(788,948)	-	5,192,597	4,135,734	14,883,788	50,248,931
33,712,301	21,035,649	-	25,725,984	18,756,738	9,311,349	228,366,557
-	-	-	-	-	(1,780,967)	-
-	-	-	-	-	-	1,092,270
33,712,301	21,035,649	-	25,725,984	18,756,738	7,530,382	229,458,827
\$ 66,591,960	\$ 20,246,701	\$ -	\$ 30,918,581	\$ 22,892,472	\$ 22,414,170	\$ 279,707,758

Amounts reported for governmental activities in the statement of activities (Exhibit 2)
are different:

Net changes in fund balances - total governmental funds	\$ 50,248,931
Reconciliation to full accrual basis of accounting (see Note 1)	(52,087,743)
Total change in net position (deficit) of governmental activities	<u>\$ (1,838,812)</u>

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 5

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Variance With Final Positive (Negative)
REVENUES				
Ad valorem taxes	\$ 255,523,889	\$ 255,523,889	\$ 256,768,376	\$ 1,244,487
Local option sales taxes	48,946,195	48,946,195	45,427,424	(3,518,771)
Other taxes and licenses	11,331,000	11,331,000	9,781,223	(1,549,777)
Unrestricted intergovernmental	3,600,000	3,697,789	1,066,970	(2,630,819)
Restricted intergovernmental	49,967,846	50,289,852	47,286,462	(3,003,390)
Permits and fees	5,380,868	5,464,719	7,070,437	1,605,718
Sales and services	22,227,698	22,447,698	25,031,967	2,584,269
Investment earnings (loss)	950,000	950,000	10,540,651	9,590,651
Other	1,473,709	1,513,533	3,041,837	1,528,304
Total revenues	399,401,205	400,164,675	406,015,347	5,850,672
EXPENDITURES				
Current:				
General government	75,657,388	71,723,596	66,957,918	4,765,678
Public safety	89,684,027	91,303,146	91,002,534	300,612
Economic and physical development	9,455,041	10,574,672	9,052,570	1,522,102
Human services	96,125,798	95,858,738	94,277,658	1,581,080
Culture and recreation	10,886,917	10,988,716	10,599,277	389,439
Intergovernmental:				
Education	115,792,906	122,204,116	121,955,126	248,990
Total current expenditures	397,602,077	402,652,984	393,845,083	8,807,901
Debt service:				
Principal retirement	14,114,173	17,205,468	17,231,697	(26,229)
Interest and other charges	5,791,504	5,953,546	5,217,167	736,379
Total debt service	19,905,677	23,159,014	22,448,864	710,150
Total expenditures	417,507,754	425,811,998	416,293,947	9,518,051
Revenues over (under) expenditures	(18,106,549)	(25,647,323)	(10,278,600)	15,368,723
OTHER FINANCING SOURCES (USES)				
Transfers from other funds	9,461,915	9,617,180	7,619,429	(1,997,751)
Transfers to other funds	(12,972,687)	(13,265,616)	(13,090,693)	174,923
Installment obligations issued	2,673,251	2,673,251	2,784,388	111,137
Lease liabilities issued	-	1,900,000	1,800,263	(99,737)
Sales of capital assets	50,000	50,000	61,533	11,533
Appropriated fund balance	18,894,070	24,672,508	-	(24,672,508)
Total other financing sources (uses)	18,106,549	25,647,323	(825,080)	(26,472,403)
Net change in fund balance	\$ -	\$ -	(11,103,680)	\$ (11,103,680)
Reconciliation from budgetary basis to GAAP:				
Reconciling items:				
Net collections on long-term loans			(4,704)	
Change in fund balance			(11,108,384)	
Fund balance, beginning			126,960,767	
Prior period restatement - error correction			8,467	
Fund balance, beginning as restated			126,969,234	
Fund balance, ending			\$ 115,860,850	

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 6

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Occupancy Tax Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Variance With Final Positive (Negative)
REVENUES				
Occupancy tax	\$ 40,000,000	\$ 40,000,000	\$ 35,972,902	\$ (4,027,098)
Total revenues	40,000,000	40,000,000	35,972,902	(4,027,098)
EXPENDITURES				
Current:				
Economic and physical development:				
Tourism development	40,000,000	40,000,000	35,972,902	4,027,098
Total expenditures	40,000,000	40,000,000	35,972,902	4,027,098
Revenues over expenditures	-	-	-	-
Net change in fund balance	\$ -	\$ -	-	\$ -
Fund balance, beginning			-	
Fund balance, ending			\$ -	

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 7

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Special Taxing Districts

FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Variance With Final Positive (Negative)
REVENUES				
Ad valorem taxes	\$ 48,096,888	\$ 48,096,888	\$ 46,068,125	\$ (2,028,763)
Local option sales taxes	19,177,458	19,177,458	16,986,482	(2,190,976)
Total revenues	67,274,346	67,274,346	63,054,607	(4,219,739)
EXPENDITURES				
Current:				
Public safety:				
Volunteer fire departments	50,024,346	50,024,346	46,730,398	3,293,948
Education:				
Asheville City Schools	\$ 17,250,000	17,250,000	16,324,209	925,791
Total expenditures	67,274,346	67,274,346	63,054,607	4,219,739
Net change in fund balance	\$ -	\$ -	-	\$ -
Fund balance, beginning			-	
Fund balance, ending			\$ -	

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 8

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Opioid Settlement Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Variance With Final Positive (Negative)
REVENUES				
Other	\$ 2,711,995	\$ 2,711,995	\$ 5,429,276	\$ 2,717,281
Investment earnings	-	-	120,703	120,703
Total revenues	2,711,995	2,711,995	5,549,979	\$ 2,837,984
EXPENDITURES				
Current:				
General Government:				
Salaries and benefits	251,529	251,529	94,194	157,335
Other operating expenditures	3,045	3,045	-	3,045
Human services:				-
Salaries and benefits	92,620	92,620	76,608	16,012
Other operating expenditures	431,165	431,165	254,000	177,165
Public Safety:				-
Salaries and benefits	1,022,475	1,022,475	1,069,017	(46,542)
Other operating expenditures	708,626	708,626	661,440	47,186
Capital outlay	202,535	202,535	195,590	6,945
Total expenditures	2,711,995	2,711,995	2,350,849	361,146
Revenues under expenditures	-	-	3,199,130	3,199,130
Net change in fund balance	\$ -	\$ -	3,199,130	\$ 3,199,130
Fund balance, beginning			1,780,967	
Error correction (Note 15)			1,083,803	
Fund balance, beginning as restated			2,864,770	
Fund balance, ending			\$ 6,063,900	

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 9

Statement of Net Position

Proprietary Funds

JUNE 30, 2024

	Enterprise Funds			Internal Service Fund
	Solid Waste Disposal Fund	Nonmajor Enterprise Funds	Total	Insurance Fund
ASSETS				
Current assets:				
Cash and investments	\$ 19,369,181	\$ 1,095,458	\$ 20,464,639	\$ 24,874,206
Restricted cash and cash equivalents	1,185,773	-	1,185,773	-
Receivables, net	923,170	10,757	933,927	144,918
Due from other governments	201,660	-	201,660	-
Prepays	-	-	-	384,000
Inventories	45,603	-	45,603	-
Total current assets	21,725,387	1,106,215	22,831,602	25,403,124
Noncurrent assets:				
Capital assets:				
Land, improvements, and construction in progress	6,842,138	-	6,842,138	-
Other capital assets, net of depreciation	33,120,029	186,845	33,306,874	-
Right to use assets, net of amortization	1,486,404	-	1,486,404	-
Total capital assets	41,448,571	186,845	41,635,416	-
Total noncurrent assets	41,448,571	186,845	41,635,416	-
Total assets	63,173,958	1,293,060	64,467,018	25,403,124
DEFERRED OUTFLOWS OF RESOURCES	1,236,140	59,509	1,295,649	-
LIABILITIES				
Current liabilities:				
Accounts payable	956,192	139,851	1,096,043	487,143
Accrued interest payable	28,066	-	28,066	-
Salaries and payroll taxes payable	147,877	8,658	156,535	18,642
Compensated absences	252,633	29,349	281,982	-
Other liabilities	-	-	-	2,441,957
Due to other funds	-	53,347	53,347	-
Installment obligations payable, current portion	2,584,999	-	2,584,999	-
Lease obligations payable, current portion	539,669	-	539,669	-
Total current liabilities	4,509,436	231,205	4,740,641	2,947,742
Noncurrent liabilities:				
Accrued landfill closure and postclosure care costs	22,924,999	-	22,924,999	-
Net OPEB liability	1,271,490	61,210	1,332,700	-
Net pension liability - LGERS	1,805,172	86,902	1,892,074	-
Installment obligations payable	8,430,002	-	8,430,002	-
Lease obligations payable	963,657	-	963,657	-
Total noncurrent liabilities	35,395,320	148,112	35,543,432	-
Total liabilities	39,904,756	379,317	40,284,073	2,947,742
DEFERRED INFLOWS OF RESOURCES	860,434	41,422	901,856	-
NET POSITION				
Net investment in capital assets	30,116,018	186,845	30,302,863	-
Unrestricted (deficit)	(6,471,110)	744,985	(5,726,125)	22,455,382
Total net position	\$ 23,644,908	\$ 931,830	\$ 24,576,738	\$ 22,455,382

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 10

Statement of Revenues, Expenses, and Change in Net Position

Proprietary Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Enterprise Funds			Internal
	Solid Waste Disposal Fund	Nonmajor Enterprise Funds	Total	Service Fund Insurance Fund
OPERATING REVENUES				
Charges for services	\$ 11,255,443	\$ 500,104	\$ 11,755,547	\$ 37,612,803
Other	586,577	-	586,577	3,484,425
Total operating revenues	11,842,020	500,104	12,342,124	41,097,228
OPERATING EXPENSES				
Salaries, wages, and fringe benefits	3,913,434	264,827	4,178,261	651,855
Contracted services		70,873	70,873	
Cost of products sold		61,043	61,043	
Other operating expenses	6,126,882	211,444	6,338,326	4,326,304
Landfill closure and postclosure care costs	1,794,751	-	1,794,751	-
Depreciation	2,961,632	30,760	2,992,392	-
Amortization	587,557	-	587,557	-
Insurance premiums	-	-	-	1,847,807
Claims	-	-	-	36,881,726
Total operating expenses	15,384,256	638,947	16,023,203	43,707,692
Operating income (loss)	(3,542,236)	(138,843)	(3,681,079)	(2,610,464)
NONOPERATING REVENUES (EXPENSES)				
Interest and investment income	840,266	41,424	881,690	-
Disposal taxes	845,922	-	845,922	-
Interest and other charges	(400,397)	-	(400,397)	-
Total nonoperating revenues (expenses)	1,285,791	41,424	1,327,215	-
Income (loss) before contributions and transfers	(2,256,445)	(97,419)	(2,353,864)	(2,610,464)
Capital contributions	-	85,606	85,606	-
Transfers to other funds	-	-	-	(155,265)
Change in net position	(2,256,445)	(11,813)	(2,268,258)	(2,765,729)
Net position, beginning	25,975,919	945,836	26,921,755	25,221,111
Prior period restatement - change in accounting principle	(74,566)	(2,193)	(76,759)	-
Fund balances, beginning, as restated	25,901,353	943,643	26,844,996	25,221,111
Net position, ending	\$ 23,644,908	\$ 931,830	\$ 24,576,738	\$ 22,455,382

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Statement of Cash Flows

Proprietary Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Enterprise Funds			Internal Service Fund
	Solid Waste Disposal Fund	Nonmajor Enterprise Funds	Total	Insurance Fund
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$ 11,430,914	\$ 493,875	\$ 11,924,789	\$ 37,474,462
Cash paid for goods and services	(6,702,491)	(317,142)	(7,019,633)	(42,309,278)
Cash paid to employees for services	(4,101,783)	(195,097)	(4,296,880)	(648,998)
Other operating revenue	396,393	-	396,393	3,484,425
Net cash provided (used) by operating activities	1,023,033	(18,364)	1,004,669	(1,999,389)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Intergovernmental revenues	845,922	-	845,922	-
Transfers to other funds	-	-	-	(155,265)
Transfers from other funds	-	53,347	53,347	-
Net cash provided by (used in) noncapital financing activities	845,922	53,347	899,269	(155,265)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets	(550,741)	(72,821)	(623,562)	-
Principal paid on installment obligations	(2,513,999)	-	(2,513,999)	-
Principal paid on lease obligations	(566,424)	-	(566,424)	-
Interest and fees paid on long-term liabilities	(403,554)	-	(403,554)	-
Net cash used by capital and related financing activities	(4,034,718)	(72,821)	(4,107,539)	-
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest on investments	840,266	41,429	881,695	-
Net cash provided by investing activities	840,266	41,429	881,695	-
Net increase (decrease) in cash and investments	(1,325,497)	3,591	(1,321,906)	(2,154,654)
Cash and investments, beginning of year	21,880,451	1,091,867	22,972,318	27,028,860
Cash and investments, end of year	\$ 20,554,954	\$ 1,095,458	\$ 21,650,412	\$ 24,874,206

The accompanying notes are an integral part of these financial statements.

	Enterprise Funds			Internal
	Solid Waste Disposal Fund	Nonmajor Enterprise Funds	Total	Service Fund Insurance Fund
Reconciliation of operating loss to net cash provided by operating activities:				
Operating loss	\$ (3,542,236)	\$ (138,843)	\$ (3,681,079)	\$ (2,610,464)
Adjustments to reconcile operating loss to net cash used in operating activities:				
Depreciation	2,961,632	30,760	2,992,392	-
Amortization	587,557	-	587,557	-
Landfill closure and postclosure care costs	1,628,041	-	1,628,041	-
Changes in assets, liabilities and deferred outflows and inflows of resources:				
Accounts receivable	(14,715)	(6,230)	(20,945)	(138,341)
Inventories	(8,321)	-	(8,321)	-
Deferred outflows of resources - pensions	(35,670)	(21,383)	(57,053)	-
Net pension liability	221,840	40,339	262,179	-
Deferred inflows of resources - pensions	(15,691)	(83)	(15,774)	-
Accounts payable	(400,576)	26,218	(374,358)	746,559
Salaries and payroll taxes payable	27,804	6,067	33,871	2,857
Deferred outflows of resources - OPEB	360,437	7,779	368,216	-
Net OPEB liability	(196,175)	18,049	(178,126)	-
Deferred inflows of resources - OPEB	(570,651)	(1,043)	(571,694)	-
Accrued compensated absences	19,757	20,006	39,763	-
Total adjustments	4,565,269	120,479	4,685,748	611,075
Net cash provided (used) by operating activities	\$ 1,023,033	\$ (18,364)	\$ 1,004,669	\$ (1,999,389)

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 12

Statement of Fiduciary Net Position

Fiduciary Funds

JUNE 30, 2024

	OPEB Trust Fund	Custodial Funds
ASSETS		
Cash and cash equivalents	\$ -	\$ 1,350,153
Investments:		
State Treasurer Short Term Investment Fund	8,384,138	-
State Treasurer Bond Index Fund	3,110,268	-
Mutual funds	36,535,046	-
Receivables, net	-	521,053
Total assets	48,029,452	1,871,206
LIABILITIES		
Accounts payable and accrued liabilities	-	722
Due to other governments	-	1,288,312
Total liabilities	-	1,289,034
NET POSITION		
Restricted for:		
Postemployment benefits other than pensions	48,029,452	-
Individuals and other governments	-	582,172
Total net position	\$ 48,029,452	\$ 582,172

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA

Exhibit 13

Statement of Changes in Fiduciary Net Position

FOR THE YEAR ENDED JUNE 30, 2024

	OPEB Trust Fund	Custodial Funds
ADDITIONS		
Employer contributions	\$ 10,276,609	\$ -
Investment income:		
Interest and dividends	325,404	-
Loss on sales of investments	70,780	-
Net appreciation in fair value of investments	5,821,136	-
Investment income, net	6,217,320	-
Ad valorem taxes collected for other governments	-	101,808,164
Collections on behalf of inmates	-	1,204,086
Total additions	16,493,929	103,012,250
DEDUCTIONS		
Benefit payments	8,276,609	-
Administrative expenses	8,142	
Tax distributions to other governments	-	101,699,997
Payments on behalf of inmates	-	1,252,576
Total deductions	8,284,751	102,952,573
Change in net position	8,209,178	59,677
NET POSITION		
Beginning, as previously reported	39,820,274	522,495
Ending	\$ 48,029,452	\$ 582,172

The accompanying notes are an integral part of these financial statements.

BUNCOMBE COUNTY, NORTH CAROLINA
Notes to the Financial Statements
For the Year Ended June 30, 2024

Note 1 - Summary of Significant Accounting Policies

The accounting policies of Buncombe County conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

(A) Reporting Entity

The County, which is governed by a seven-member board of commissioners, is one of the 100 counties established in North Carolina under North Carolina General Statute 153A-10. As required by generally accepted accounting principles, these financial statements present the County and its component units, legally-separate entities for which the County is financially accountable. Buncombe County Industrial Facility and Pollution Control Financing Authority (the Authority) exists to issue and service revenue bond debt of private businesses for economic development purposes. The Authority has no financial transactions or account balances; therefore, it is not presented in the basic financial statements. The OPEB Trust Fund holds funds used to provide postretirement benefits to qualifying employees of the County and the Asheville-Buncombe Air Quality Agency. It is presented as a fiduciary fund in the financial statements. Buncombe County Tourism Development Authority (the Tourism Development Authority) and Asheville-Buncombe Air Quality Agency (the Agency), which have a June 30 year-end, are presented as if they are separate governmental funds of the County (discrete presentation). The discretely presented component units listed below are reported in separate columns in the County's financial statements in order to emphasize that they are legally separate from the County. Buncombe County Service Foundation, Inc. (the Foundation) meets the blending requirements of Governmental Accounting Standards Board (GASB) Statement No. 80, and is therefore presented as a special revenue fund of the County.

Component Unit	Reporting Method	Criteria for Inclusion	Separate Financial Statements
Buncombe County Industrial Facility and Pollution Control Financing Authority	Discrete	The Authority is governed by a seven-member board of commissioners that is appointed by the County Commissioners. The County can remove any commissioner of the Authority with or without cause.	None issued (no amounts have been presented because no financial transactions or account balances exist).
OPEB Trust Fund	Fiduciary Fund	The OPEB Trust Fund provides postretirement healthcare benefits to qualifying employees of the County and the Asheville-Buncombe Air Quality component unit. The trust was formed by the decision of the County Commissioners.	None issued.
Buncombe County Tourism Development Authority	Discrete	The Tourism Development Authority is governed by members appointed by the County Commissioners, the Asheville City Council, and the Asheville Area Chamber of Commerce. The Development Authority derives its revenues through a special room occupancy tax which is authorized by, and may be repealed by, the County Commissioners.	Tourism Development Authority Post Office Box 1010 Asheville, North Carolina 28812

Buncombe County Service Foundation, Inc.	Blended	The Foundation is a 501(c)(3) nonprofit organization that supports the programs of Buncombe County Government with an emphasis on health and human services activities. The Foundation undertakes projects to improve access to health, safety, independence, wellness, recreation, and community services in alignment with Buncombe County sustainability goals. The Foundation is managed through a three-member board of directors, as appointed by the Buncombe County Manager. The Foundation's budget is adopted on an annual basis by the Foundation board. The Foundation has no corporate members, however the County provides financial assistance as well as operational staff and other non-monetary support.	None issued.
Asheville-Buncombe Air Quality Agency	Discrete	The Agency was established by an interlocal agreement between the City of Asheville (City) and the County pursuant to State statute. The governing board members are selected by the County Commissioners and the Asheville City Council. The County and the City are responsible for financing any operating deficits of the Agency and the County shall provide personnel and financial services in that all employees of the Agency shall be County employees subject to the Buncombe County personnel plan in all respects except for the Agency Director, which shall serve at the pleasure of the Agency Board. The County will also provide financial, payroll and bookkeeping services for the Agency with cost of services and personnel to be reimbursed by the Agency in accordance with the County cost allocation plan. The Agency's budget is adopted on an annual basis by the Agency board.	None issued.

(B) Basis of Presentation, Basis of Accounting**Basis of Presentation, Measurement Focus – Basis of Accounting**

Government-wide Statements: The statement of net position and the statement of activities display information about the primary government net position (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the *governmental* and *business-type activities* of the County. Governmental activities are generally financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category – *governmental, proprietary, and fiduciary* – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The County reports the following major governmental funds:

General Fund: This is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The Reappraisal Reserve budgeted fund is consolidated into the General Fund for reporting purposes.

Occupancy Tax Fund: This fund accounts for the revenues from room occupancy tax used to fund the development and implementation of strategies to promote tourism in Buncombe County. Occupancy tax, net of collection fees, is remitted to the Tourism Development Authority component unit to achieve this purpose.

Special Taxing Districts: This fund accounts for ad valorem tax revenues levied and collected by the County on behalf of 20 special fire protection districts and the Asheville City Schools Supplemental Taxing District. It also accounts for sales tax revenues as distributed by the State and passed through the County to these entities.

Opioid Settlement Special Revenue Fund: This fund reports revenues for amounts paid by a number of corporations to settle various opioid lawsuits. These amounts are restricted to be spent for certain opioid abatement and remediation activities.

Grant Projects Fund: This fund accounts for revenues received from multi-year grants and related expenditures.

Public School Capital Needs Fund: This fund accounts for construction related to local public schools funded by article 39 sales tax and general obligation bonds and installment obligations serviced by the tax. Once constructed, the assets will be capitalized by the local school units.

AB Tech Capital Projects Fund: This fund is used to account for capital improvements to Asheville-Buncombe Technical Community College (ABTCC). Sales tax and installment obligations are used to finance these projects. Once completed, these assets will be capitalized by ABTCC.

Public School ADM Sales Tax/Lottery Projects Fund: This fund accounts for major capital maintenance projects for local public schools with article 40/42 sales tax and lottery funds. Once constructed, the assets will be capitalized by the local school units.

County Capital Projects Fund: This fund accounts for capital asset construction or acquisition from general government resources and financing. Assets constructed or acquired by this fund will be owned by the County.

Special Projects Capital Projects Fund: This fund accounts for special projects that may not necessarily result in a capital asset for the County.

The County reports the following major enterprise fund:

Solid Waste Disposal Fund: This fund accounts for landfill operations. For financial reporting purposes, the Landfill Capital Projects budgeted fund has been consolidated into this fund.

The County reports the following fund types:

Internal Service Fund: The Internal Service fund is used to account for the accumulation and allocation of costs associated with the County's self-insured group health and dental insurance program, and other insurance and risk-related programs.

Trust Funds: Trust funds are used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, or other postemployment benefit plans. The OPEB Trust Fund is used for the accumulation of funds and the payment of other post-employment benefit costs related to health benefits.

Custodial Funds: Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for assets the County holds on behalf of others that meet certain criteria. The County maintains the following custodial funds: the Municipal Tax Fund, which accounts for ad valorem and vehicle property taxes that are billed and collected by the County for various municipalities in the County but that are not revenues to the County, and the Inmate Trust Fund, which accounts for the revenues and expenditures of activity funds belonging to inmates during the period of incarceration.

Non-major Funds: The County maintains these additional legally budgeted special revenue funds: the Emergency Telephone System Fund, the Register of Deeds Automation Fund, the Register of Deeds Fund, the Representative Payee Fund, the Sondley Estate Trust, the Transportation Fund, the Drug Forfeitures Fund, the School Fines and Forfeitures Fund, the PDF Woodfin Downtown Fund, and the Buncombe County Service Foundation blended component unit presented as a fund. The Reappraisal Reserve Fund is legally budgeted, but is consolidated into the General Fund for reporting purposes. The County also maintains a non-major capital projects fund: Housing and Open Space Bond Projects

In accordance with North Carolina General Statutes, all funds of the County are maintained during the year using the modified accrual basis of accounting.

Government-wide, Proprietary, and Fiduciary Fund Financial Statements. The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and financing through leases are reported as other financing sources.

The County considers revenues available if they are collected within 90 days after year-end, except for property taxes. Ad valorem property taxes are not accrued as a revenue because the amount is not susceptible to accrual. At June 30, taxes receivable for property other than motor vehicles are materially past due and are not considered to be an available resource to finance the operations of the current year. As of September 1, 2013, State Law

altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when the vehicles are registered.

Sales taxes and certain intergovernmental revenues, such as utilities franchise tax, collected and held by the State at year-end on behalf of the County are recognized as revenue. Intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been satisfied.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

(C) Budgetary Data

The County's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund, the Special Taxing Districts Fund, Opioid Settlement Fund, Emergency Telephone System Fund, Occupancy Tax Fund, Register of Deeds Automation Fund, Register of Deeds Fund, Representative Payee Fund, Drug Forfeitures Fund, School Fines and Forfeitures Fund, PDF Woodfin Downtown Fund, Sondley Estate Trust Fund, Transportation Fund, the Reappraisal Reserve Fund, the Buncombe County Service Foundation, Inc., and the Enterprise Funds. All annual appropriations lapse at the fiscal year-end. Project ordinances are adopted for the County Capital Projects Fund, the Public School Capital Needs Fund, the AB Tech Capital Projects Fund, the Public School ADM Sales Tax/Lottery Projects Fund, the Grant Projects Fund, the Special Projects Capital Projects Funds, the Housing and Open Space Bond Projects Fund, and the enterprise capital projects fund, which is consolidated with the enterprise operating funds for reporting purposes.

Expenditures may not legally exceed appropriations at the functional level for all annually budgeted funds and at the object level for the multi-year funds. Amendments are required for any revisions that alter total expenditures of any fund and the governing board must approve all amendments. The County Manager is authorized by the budget ordinance to transfer appropriations between functional areas within a fund up to \$75,000 per expenditure; however, any revisions that alter total expenditures of any fund or that change functional appropriations by more than \$75,000 per expenditure must be approved by the governing board. During the year, several amendments to the original budget were necessary. The budget ordinance must be adopted by July 1 of the fiscal year or the governing board must adopt an interim budget that covers that time until the annual ordinance can be adopted.

(D) Assets, Liabilities, Deferred Inflows and Outflows of Resources and Fund Equity

(1) Deposits and Investments

All deposits of the County, Buncombe County Tourism Development Authority, and Asheville-Buncombe Air Quality Agency (Agency), are made in board-designated official depositories and are secured as required by North Carolina General Statute (G.S.) 159-31. The County, Tourism Development Authority, and Agency may designate as an official depository any bank or savings association whose principal office is located in North Carolina. Also, the County, Tourism Development Authority, and Agency may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

State law [G.S. 159-30(c)] authorizes the County, Tourism Development Authority, and Agency to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances, local government investment pools and the North Carolina Capital Management Trust (NCCMT).

The NCCMT Cash Portfolio, North Carolina Local Government Investment Pool (NCLGIP), and North Carolina Cooperative Liquid Assets Securities System (NC CLASS) are SEC-registered 2a7 external investment pools and

are measured at amortized cost. The County pools moneys from several funds to facilitate disbursement and investment and maximize investment income. Income from pooled moneys is allocated to participating funds based on the funds' respective share of total pooled cash and investments. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The County, Tourism Development Authority, and Agency's investments with a maturity of more than one year at acquisition and non-money market investments are carried at fair value as determined by quoted market prices. Money market investments that have a remaining maturity at the time of purchase of one year or less are reported at amortized cost. Non-participating interest earning investment contracts are reported at cost.

G.S. 159-30.1 allows the County to establish an Other Postemployment Benefit (OPEB) Trust managed by the staff of the Department of the State Treasurer and operated in accordance with state laws and regulations. It is not registered with the SEC and G.S. 159-30(g) allows the County to make contributions to the Trust. The State Treasurer in his discretion may invest the proceeds in equities of certain publicly held companies and long or short term fixed income investments as detailed in G.S. 147-69.2(b)(1-6) and (8). Funds submitted are managed in three different sub-funds, the State Treasurer's Short Term Investment Fund (STIF) consisting of short to intermediate treasuries, agencies and corporate issues authorized by G.S. 147-69.1, the Bond Index Fund (BIF) consisting of high quality debt securities eligible under G.S. 147-69.2(b)(1)-(6), and BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund, a common trust fund considered to be commingled in nature authorized under G.S. 147-69.2(b)(8).

STIF investments are measured at fair value by the custodian using Level 2 inputs. The STIF is valued at \$1 per share. The STIF portfolio is unrated and had a weighted average maturity at June 30, 2024 of 0.7 years. BIF does not have a credit rating, was valued at \$1 per unit and had an average maturity of 8.70 years at June 30, 2024.

BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund's fair value is the number of shares times the net asset value as determined by a third party. At June 30, 2024 the fair value of the fund was \$38.0656 per share. Fair value for this fund is determined using Level 1 inputs.

(2) Cash and Cash Equivalents

The County pools monies from several funds to facilitate disbursement and investment and to maximize the investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

(3) Restricted Assets

Unexpended bond and grant proceeds are classified as restricted assets within the governmental funds because their use is completely restricted to the purpose for which the bonds and grants were originally issued. Money in the Reappraisal Reserve Fund, which is combined with the General Fund for reporting purposes, is classified as restricted assets because its use is restricted per North Carolina General Statute 153A-150.

The amount of unspent resources obtained from the Opioid Settlement are restricted to use for specific purposes (i.e., opioid remediation). Accordingly, the assets from the settlement that remain on hand are reported as restricted assets.

Governmental Activities:

General Fund	Unexpended bond proceeds	\$ 168,753
General Fund	Reserve for tax reappraisal	403,157
General Fund	Payables from restricted cash	131,782
Opioid Settlement Fund	Unexpended settlement proceeds	3,988,296
Opioid Settlement Fund	Payables from restricted cash	134,624
Grant Projects Fund	Unexpended grant proceeds	23,084,818
Grant Projects Fund	Payables from restricted cash	903,210
County Capital Projects Fund	Unexpended bond proceeds	24,928,478
County Capital Projects Fund	Payables from restricted cash	1,851,521
Public School Capital Needs Fund	Unexpended bond proceeds	30,952,829
Public School Capital Needs Fund	Payables from restricted cash	4,037,515
AB Tech Capital Projects Fund	Unexpended bond proceeds	2,407
AB Tech Capital Projects Fund	Payables from restricted cash	238,614
Other Governmental Funds	Unexpended bond proceeds	14,815,649
Other Governmental Funds	Unexpended grant proceeds	27,030
Total Governmental Activities		<u>\$ 105,668,683</u>

Business-Type Activities

Solid Waste Disposal	Unexpended bond proceeds	<u>\$ 1,185,773</u>
Total Business-Type Activities		<u>\$ 1,185,773</u>
Total restricted cash		<u><u>\$ 106,854,456</u></u>

(4) Ad Valorem Taxes Receivable

In accordance with State law [G.S. 105-347 and G.S. 159-13(a)], the County levies ad valorem taxes on property other than motor vehicles on July 1, the beginning of the fiscal year. The taxes are due on September 1 (lien date); however, penalties and interest do not accrue until the following January 6. These taxes are based on the assessed values as of January 1, 2024.

(5) Lease Receivable

The County's lease receivables are measured at the present value of lease payments expected to be received during the lease term. There are no variable components under the lease agreements. Deferred inflows of resources are recorded for the leases. The deferred inflows of resources are recorded at the initiation of the leases in an amount equal to the initial recording of the lease receivables. The deferred inflows of resources are amortized on a straight-line basis over the terms of the leases.

(6) Allowances for Doubtful Accounts

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years and the age of individual outstanding balances.

While this is the first year that the County is reporting a receivable for the amount to be received related to the Opioid Settlement, the County has decided not to estimate an allowance for uncollectable accounts. Given the fact there is no historical information to serve as a basis of the calculation and there haven't been any bankruptcies thus far to establish a going concern issue, the County believes it reasonable to expect full collection. The County will monitor this situation and review this procedure in future years.

(7) Inventories and Prepaid Items

The inventories of the County are valued at cost (first-in, first-out), which approximates market. The inventory of the County's enterprise funds consists of materials and supplies held for consumption or resale. The cost of the inventory carried in the County's enterprise funds is recorded as an expense as it is consumed or sold.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Prepaid items for the County's governmental funds are treated using the consumption method.

(8) Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at acquisition value. The minimum capitalization cost is \$25,000 (except for land and vehicles, which are capitalized regardless of cost). The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The County holds title to certain Buncombe County Board of Education, Asheville City Board of Education and AB-Tech Community College properties that have not been included in capital assets. The properties have been deeded to the County to permit installment purchase financing of acquisition and construction costs. Agreements between the County and the respective boards give the school systems full use of the facilities, full responsibility for maintenance of the facilities, and provide that the County will convey title to the property back to the boards once all restrictions of the financing agreements have been met. The properties are reflected as capital assets in the financial statements of the school systems.

The County's capital assets also include certain right to use assets. These right to use assets arise in association with agreements where the County reports a lease (only applies when the County is the lessee) or agreements where the County reports an Information Technology (IT) subscription in accordance with GASB 87 or GASB 96, respectively.

The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the asset into service. The right to use assets are amortized on a straight-line basis over the life of the related lease.

The right to use IT subscription assets are initially measured at an amount equal to the initial measurement of the subscription liability plus any subscription payments made at the start of the subscription term, if applicable, plus capitalizable initial implementation costs at the start of the subscription term, less any incentives received from the IT subscription vendor at the start of the subscription term. Subscription payments, as well as payments for capitalizable implementation costs made before the start of the subscription term are reported as a prepayment (asset). Such prepayments are reduced by any incentives received from the same vendor before the start of the subscription term if a right offset exists. The net amount of the prepayments and incentives are reported as an asset or liability, as appropriate, before the start of the subscription term at which time the amount is included in the initial measurement of the subscription asset. The right to use subscription assets are amortized on a straight-line basis over the subscription term.

Capital assets of the County and Asheville-Buncombe Air Quality Agency are depreciated on a straight-line basis over the following estimated useful lives:

	<u>Years</u>
Buildings	30
Improvements	20
Furniture and equipment	5-10
Intangibles	5
Vehicles	3-5

(9) Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net assets that applies to a future period and so will not be recognized as an expense or expenditure until then. The County has several items that meet this criterion – deferred charges on an advance refunding of debt, and pension and OPEB related deferrals.

In addition to liabilities, the statement of net position has a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net assets that applies to a future period and so will not be recognized as revenue until then. The County has several items that meet the criterion for this category – advance receipt of ad valorem taxes, unavailable revenues (which include Opioid Settlement funds and are reported only on the Balance Sheet of the Governmental Funds), leases, subscriptions, and pension and OPEB related deferrals.

(10) Long-term Obligations

In the government-wide financial statements and in the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities on the statements of net position. Bond and installment note premiums and discounts are deferred and amortized over the life of the debt using the effective interest method. Bond and installment notes payable are reported net of the applicable bond premiums or discount. Debt issuance costs, except for prepaid insurance costs, are expensed in the reporting period in which they are incurred.

In fund financial statements, governmental fund types recognize bond and note premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

(11) Compensated Absences

County personnel policies permit an employee to accumulate vacation earned in the equivalent of two years of service, with any accrual in excess of two years converted to sick leave on January 1 of each year. In addition, non-exempt employees who work beyond the normal working day in conducting County business earn compensatory time at one and one-half hours for each hour actually worked. Upon termination, any unexpired entitlement is due to the employee. For the County's government-wide financial statements and proprietary fund types in the fund financial statements, an expense and a liability for compensated absences and the salary-related payments are recorded as the leave is earned.

The County's sick leave policies provide for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated may be used in the determination of length of service for retirement benefit purposes. Since the County has no obligation for accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

(12) Opioid Settlement Funds

In April 2022, drug manufacturer Johnson & Johnson, and three drug distributors, McKesson, AmericourceBergen, and Cardinal Health, finalized a \$26 billion-dollar nationwide settlement related to multiple opioid lawsuits. These funds will be disbursed to each participating state over an 18-year period according to an allocation agreement reached with all participating states. The majority of these funds are intended for opioid abatement and the distribution of the funds will be front loaded. The County received \$5,429,276 as part of this settlement in Fiscal Year 2024. An additional \$20,639,821 is recorded as a deferred inflow of resources in the Opioid Settlement Fund. This amount represents opioid settlement funds that are expected but not available. No allowance has been booked against the receivable as the County anticipates receiving all of these funds. The County will continue to monitor each settlement party for any collection issues. Currently, no allowance is considered necessary. Per the terms of the Memorandum of Agreement (MOA), the County created a special revenue fund, the Opioid Settlement Fund, to account for these funds. All funds are to be used for opioid abatement and remediation activities.

(13) Reimbursements for Pandemic Related Expenditures

In FY 2020-21, the American Rescue Plan Act (ARPA) established the Coronavirus State and Local Fiscal Recovery Funds to support urgent COVID-19 response efforts and replace lost revenue for eligible state, local, territorial, and tribal governments. The County was allocated \$50,733,290 of fiscal recovery funds to be paid in two equal installments. The first installment of \$25,366,645 was received in May 2021. The second installment was received in June 2022. County staff and the Board of Commissioners elected to use \$1,023,750 of the ARPA funds for premium pay. The County plans to use the remainder of the funds as follows: \$10,000,000 for revenue replacement, \$33,528,670 to address public health and negative economic impacts, and \$6,000,000 for infrastructure.

(14) Net Position/Fund Balances**Net Position**

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt net of any unused bond proceeds that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.

Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Fund Balances

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The governmental fund types classify fund balances as follows:

Nonspendable Fund Balance: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Prepaid items: Portion of fund balance that is not an available resource because it represents the year-end balance of prepaid items, which are not spendable resources.

Lease receivable: Portion of fund balance that is not an available resource because it represents the year-end balance of the lease receivable in excess of the deferred inflow of resources for the lease receivable, which is not a spendable resource.

Long-term loans: Portion of fund balance that is not an available resource because it represents the long-term amount of loans and notes receivable.

Restricted Fund Balance: This classification includes revenue sources that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State Statute: North Carolina G.S. 159-8 prohibits units of government from budgeting or spending a portion of their fund balance. This is one of several statutes enacted by the North Carolina State Legislature in the 1930's that were designed to improve and maintain the fiscal health of local government units. Restricted by State statute (RSS), is calculated at the end of each fiscal year for all annually budgeted funds. The calculation in G.S. 159-8(a) provides a formula for determining what portion of fund balance is available for appropriation. The amount of fund balance not available for appropriation is what is

known as “restricted by State statute”. *Appropriated fund balance in any fund shall not exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stand at the close of the fiscal year next preceding the budget.* Per GASB guidance, RSS is considered a resource upon which a restriction is “imposed by law through constitutional provisions or enabling legislation.” RSS is reduced by inventories and prepaids as they are classified as nonspendable. Outstanding encumbrances are included within RSS. RSS is included as a component of restricted net position and restricted fund balance on the face of the balance sheet.

Restricted for education: Portion of fund balance representing sales tax income designated for school capital by Senate Bill 888 and unspent bond proceeds restricted to school capital.

Restricted for capital projects: Portion of fund balance representing unspent bond proceeds and revolving loans restricted for capital project expenditures.

Restricted for general government as detailed below:

Restricted for Register of Deeds: Fund balance of \$532,221 restricted by revenue source for Register of Deeds related automation expenditures per G.S. 161-11.3.

Restricted for tax reappraisal: Fund balance of \$434,738 restricted for expenditures related to tax reappraisal per G.S. 153A-150.

Restricted for economic and physical development:

Fund balance of \$5,663,670 restricted by revenue source to the support of the Permits and Inspections department per G.S. 153A-354, \$43,322 restricted by revenue source for soil conservation activities, and \$10,757 restricted by revenue source to paying debt service of the PDF Woodfin Downtown Fund. An additional amount of \$14,815,359 represents unspent bond proceeds restricted for the housing bond projects.

Restricted for human services:

Fund balance of \$495,508 restricted by revenue source for human service activities of the Buncombe County Service Foundation, \$101,041 that can only be used for beneficiaries under the Social Security’s Representative Payee Program, and \$6,063,900 restricted by revenue source to addressing the opioid crisis.

Restricted for library: Fund balance of \$922,183 restricted for the libraries by the donor.

Restricted for public safety: Fund balance of \$2,320,800 restricted by revenue source for public safety purposes

Committed Fund Balance: Portion of fund balance that can only be used for specific purpose imposed by majority vote of Buncombe County’s Board of Commissioners (highest level of decision-making authority). Any changes or removal of specific purposes requires majority action by the governing body.

Assigned Fund Balance: Portion of fund balance that the Buncombe County Board of Commissioners has budgeted.

Subsequent Year’s Expenditures: Portion of fund balance that is appropriated in the next year’s budget that is not already classified in restricted or committed. The governing body approves the appropriation; however the budget ordinance authorizes the manager to modify the appropriations by resource or appropriation within funds up to \$75,000.

Assigned for education: Portion of fund balance that has been designated by the Board of Commissioners for early childhood education initiatives.

Assigned for capital projects: Portion of fund balance that has been designated by the Board of Commissioners for various capital projects.

Assigned for economic and physical development projects: Portion of fund balance in the Housing/Open Space Bond Projects fund that has been designated by the Board of Commissioners.

Unassigned Fund Balance: Portion of fund balance that has not been restricted, committed, or assigned to specific purposes or other funds.

Buncombe County has a revenue spending guideline for programs with multiple revenue sources. The Finance Director uses resources in the following hierarchy: debt proceeds, federal funds, State funds, local non-county funds, and County funds. For purposes of fund balance classification, expenditures are to be spent from restricted fund balance first, followed in-order by committed fund balance, assigned fund balance and lastly unassigned fund balance. The Finance Director may deviate from this policy if it is in the best interest of the County.

Buncombe County has also adopted a fund balance policy for the General Fund which instructs management to conduct the business of the County in such a manner that available fund balance is at least equal to or greater than 15% of budgeted expenditures. Any portion of the General Fund balance in excess of 15% of budgeted expenditures may be appropriated for one-time expenditures and may not be used for any purpose that would obligate the County in a future budget. Unassigned fund balance in excess of 20% of budgeted expenditures at year end is to be transferred to the County Capital Projects Fund in the following year.

(15) Defined Benefit Pension and OPEB Plans

The County participates in two cost-sharing, multiple-employer, defined benefit pension plans that are administered by the State: the Local Government Employees' Retirement System (LGERS) and the Registers of Deeds' Supplemental Pension Fund (RODSPF) (collectively, the "state-administered, defined benefit pension plans"), administers a single-employer Law Enforcement Officers' Special Separation Allowance (LEOSSA) defined benefit pension plan, and administers one other postemployment benefit plan (OPEB), the Healthcare Benefits Plan (HCB). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the state-administered defined benefit pension plans and additions to/deductions from the state-administered defined benefit pension plans and additions to/deductions from the state-administered defined benefit pension plans' fiduciary net positions have been determined on the same basis as they are reported by the state-administered defined benefit pension plans. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The County's employer contributions are recognized when due and the County has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the state-administered defined benefit pension plans. Investments are reported at fair value. For purposes of measuring the net OPEB liability, deferred outflows and inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the HCB and additions to/deductions from the HCB's fiduciary net position have been determined on the same basis as they are reported by the HCB. For this purpose, the HCB recognizes benefit payments when due and payable in accordance with the benefit terms. Investments for all plans are reported at fair value.

(E) Reconciliation of Government-wide and Fund Financial Statements

(1) Explanation of certain differences between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position. The Governmental Funds Balance Sheet includes a reconciliation between total fund balance for the governmental funds and net position for governmental activities as reported in the Government-wide Statement of Net Position. The net adjustment consists of several elements as follows:

Description	Amount
Capital assets used in governmental activities are not financial resources and are therefore not reported in the funds (total capital assets on government-wide statement in governmental activities column)	\$ 224,710,820
Right to use assets used in governmental activities are not financial resources and are therefore not reported in the funds	9,317,490
Net pension asset	322,735
Pension and other post-employment benefit activity relating to deferred outflows and inflows is not used or reported in the funds	19,015,910
Accrued interest receivable on long-term loans and investments reported in the government-wide activities, but not in the fund statements	457,725
Deferred inflows of resources are reported in the fund statements but not the government-wide statements	27,965,382
The assets and liabilities of the internal service fund, which is used by management to charge the cost of insurance to individual funds, are included in governmental activities in the statement of net position	22,455,382
Deferred inflows and outflows related to advance refunding bonds issued – included on government-wide statement of net position, but not in the fund statements	(3,098,810)
Liabilities that, because they are not due and payable in the current period, do not require current resources to pay and are therefore not recorded in the fund statements:	
Bonds and installment financing	(413,854,815)
Lease liabilities	(4,106,564)
Subscription Liabilities	(4,359,758)
Compensated absences	(12,199,703)
Total pension liability - LEOSSA	(10,057,358)
Net OPEB liability	(62,197,513)
Net pension liability - LGERS	(88,303,642)
Pension spiking liability	(772,809)
Accrued interest payable	(1,293,428)
Total	\$ (295,998,956)

- (2) **Explanation of certain differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-wide Statement of Activities.** The Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances includes a reconciliation between net changes in fund balances for the governmental funds and changes in net position of governmental activities as reported in the Government-wide Statement of Activities. There are several elements of that total adjustment as follows:

Description	Amount
Capital outlay expenditures recorded in the fund statements, but capitalized as assets in the statement of activities.	16,906,949
Cost of disposed capital assets not recorded in fund statements	(85,606)
Depreciation and amortization expense, the allocation of those assets over their useful lives, that is recorded on the statement of activities but not in the fund statements.	(18,788,355)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(45,456,416)
A portion of expense activity related to the Local Government Employee Retirement System, the Law Enforcement Special Separation Allowance, the Register of Deeds' Supplemental Pension Fund, and other post-employment benefits is not reported in the governmental funds and is included in the Statement of Activities:	
Local Government Employee Retirement System expense adjustment	(9,381,614)
Law Enforcement Special Separation Allowance expense adjustment	(491,130)
Register of Deeds' Supplemental Pension Fund expense adjustment	(74,305)
Other post-employment benefit expense adjustment	15,545,764
Expenses reported in the statement of activities that do not require the use of current resources to pay are not recorded as expenditures in the fund statements:	
Compensated absences	(2,100,596)
Pension spiking liability	(410,807)
Revenues reported in the statement of activities that do not provide current resources are not recorded as revenues in the fund statements:	
Difference in interest revenue between fund statements (modified accrual) and government-wide statements (full accrual)	91,753
Increase of deferred inflows of resources – taxes receivable	123,741
Decrease of deferred inflows of resources – EMS receivable	(79,778)
Increase in deferred inflows of resources - grant receivables	304,849
Decrease in deferred inflows of resources - other receivables	(5,426,463)
Net expense, including transfers, of internal service funds determined to be governmental type	(2,765,729)
Total	\$ (52,087,743)

(F) Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 2 - Stewardship, Compliance, and Accountability**(1) Deficit Fund Equity**

At June 30, 2024, the Grant Projects Fund, a major fund, has a deficit fund balance of \$5,280,876. The deficit is related to grants for which there were expenditures, but no recorded revenue since reimbursement was not received and available as a current resource within the year or period of accrual after year end. It also includes an excess of \$3,300,946 of expenditures over revenues related to the Enka Recreation Destination grant. This grant includes certain milestones which the County has not yet crossed to be eligible for reimbursement. This will resolve over time when grant projects are closer to completion and all funds are received.

At June 30, 2024 in the Real Time Intelligence Fund, a non-major enterprise fund, had a deficit fund balance of \$53,347. During the fiscal year, revenues came in much lower than projected and being a newer fund, the previous fund balance was not enough to sustain a positive balance. It is expected that the fund will continue to adjust rates to overcome this deficit in future years.

Note 3 - Detail Notes on All Funds**(A) Assets****(1) Deposits**

All deposits of the County, Tourism Development Authority, and Asheville-Buncombe Air Quality Agency are either insured or collateralized by using the Pooling Method. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the County, Tourism Development Authority, and Asheville-Buncombe Air Quality Agency, these deposits are considered to be held by their agents in the entities' names. The amount of the pledged collateral is based on an approved averaging method for non-interest bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the County, Tourism Development Authority, and Asheville-Buncombe Air Quality Agency or with the escrow agent. Because of the inability to measure the exact amount of collateral pledged for the County, Tourism Development Authority, and Asheville-Buncombe Air Quality Agency under the Pooling Method, the potential exists for under collateralization, and this risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method.

The State Treasurer enforces standards of minimum capitalization for all pooling method financial institutions. The County, Tourism Development Authority, and Asheville-Buncombe Air Quality Agency rely on the State Treasurer to monitor those financial institutions. The County analyzes the financial soundness of any other financial institution used by the County. The County complies with the provisions of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured.

At June 30, 2024, the County's (including Asheville-Buncombe Air Quality) deposits had a carrying amount of \$37,880,852 and a bank balance of \$38,220,996. Of the bank balance, \$500,000 was covered by federal depository insurance and \$37,720,996 was covered by collateral held under the Pooling Method. These amounts include \$1,350,153 held by the County in its fiduciary capacity for its custodial funds. At June 30, 2024, Buncombe County had \$10,750 cash on hand.

At June 30, 2024, the Tourism Development Authority's deposits had a carrying amount of \$4,389,633 and a bank balance of \$4,491,243. Of the bank balance, \$250,000 was covered by federal depository insurance and \$4,241,243 was covered by collateral held under the Pooling Method.

(2) Investments

As of June 30, 2024, the County had the following investments and maturities:

Investment Type	Valuation Measurement Method	Fair Value	Less Than 6 Months		
			6-12 Months	1-3 Years	
US Treasuries	Fair Value-Level 1	\$ 15,971,689	\$ 2,963,390	\$ 3,901,850	\$ 9,106,449
US Government agencies	Fair Value-Level 2	14,146,230	2,990,350	2,956,550	8,199,330
NCCMT - Government Portfolio	Fair Value-Level 1	117,470,453	117,470,453	-	-
NC CLASS	Fair Value-Level 1	107,886,071	107,886,071	-	-
NC Investment Pool	Fair Value-Level 1	40,726,497	40,726,497	-	-
Total		<u>\$ 296,200,940</u>	<u>\$ 272,036,761</u>	<u>\$ 6,858,400</u>	<u>\$ 17,305,779</u>

Because the NCCMT Government Portfolio has a weighted average maturity of less than 90 days and both NC Investment Pool and NC CLASS have a weighted average maturity of less than 60 days, they are presented as investments with maturities of less than 6 months. The NCCMT Government Portfolio has an AAAM rating from S&P and AAAMf by Moody's Investors Service. The NC Investment Pool has an AAAM rating from S&P and AAAMf from Fitch Ratings. NC CLASS has an AAAM rating from S&P.

All investments are measured using the market approach: using prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets. Level of fair value hierarchy: Level 1 debt securities are valued using directly observable, quoted prices (unadjusted) in active markets for identical assets. Level 2 debt securities are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

At June 30, 2024, the Tourism Development Authority's investments consisted of \$65,593,584 in the North Carolina Capital Management Trust's Government Portfolio, Fair Value-Level 1, with a maturity of less than 6 months.

A reconciliation of deposits and investments to the government-wide financial statements is as follows:

	Primary Government	Tourism Development Authority	Asheville- Buncombe Air Quality
Deposits	\$ 37,880,852	\$ 4,389,633	\$ -
Cash on hand	10,750	-	-
Investments	296,200,940	65,593,584	-
	334,092,542	69,983,217	-
Reported in Component Units	(786,400)	-	786,400
	<u>\$ 333,306,142</u>	<u>\$ 69,983,217</u>	<u>\$ 786,400</u>
Reported on government-wide statement of net position:			
Cash and investments	\$ 225,101,533	\$ 69,983,217	\$ 786,400
Restricted cash and investments	106,854,456	-	-
	331,955,989	<u>\$ 69,983,217</u>	<u>\$ 786,400</u>
Reported in custodial funds:			
Cash and investments	1,350,153		
	<u>\$ 333,306,142</u>		

Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the County's investment policy mitigates interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity, and by investing operating funds primarily in shorter-term securities. The County's investment policy also requires that the portfolio be diversified by security type and institution as well as limiting all securities to a final maturity of no more than three years.

Credit Risk

The County's policy is to limit investments to the provisions of G.S. 159-30 and restricts the purchase of securities to the highest possible ratings whenever particular types of securities are rated. State law limits investments in commercial paper to the top rating issued by nationally recognized statistical rating organizations (NRSROs). The County's investments in the NC Capital Management Trust Government Portfolio carried a credit rating of AAAm by S&P. The County's investments in the North Carolina Investment Pool (NCIP) carried a credit rating of Aam by S&P and AAAmmf by Fitch Ratings. The County's investments in NC CLASS carried a credit rating of AAAm by S&P.

Custodial Credit Risk

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Buncombe County Investment Policy mitigates custodial credit risk by stating that all trades where applicable will be executed by Delivery vs. Payment (DVP). This ensures that securities are deposited in the eligible financial institution prior to the release of funds. Securities will be held by a third party custodian as evidenced by safekeeping receipts.

Concentration of Credit Risk

The County's investment policy limits commercial paper to \$5 million per issuer and less than or equal to 25% of the portfolio in total. Management also employs an internal target holding allocation to limit concentrations of credit risk.

State Treasurer's OPEB Fund

At June 30, 2024, the Buncombe County Healthcare Benefits (HCB) Plan Fund had \$48,029,453 invested in the State Treasurer's Local Government Other Post-Employment Benefits (OPEB) Fund pursuant to G.S. 159-30.1. The State Treasurer's OPEB Fund may invest in public equities and both long-term and short-term fixed income obligations as determined by the State Treasurer pursuant to the General Statutes.

At year-end, the State Treasurer's OPEB Fund was invested as follows:

	Fair Value	Percent of Total
State Treasurer's Long-Term Investment Fund (BIF)	\$ 3,110,268	6.48%
State Treasurer's Short-Term Investment Fund (STIF)	8,384,138	17.46%
BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund	36,535,047	76.07%
Total	<u>\$ 48,029,453</u>	<u>100.00%</u>

Interest Rate Risk

The County does not have a formal investment interest rate policy that manages its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The County does not have a formal investment policy regarding credit risk for the HCB Plan Fund.

(3) Property Tax - Use-Value Assessment on Certain Lands

In accordance with the general statutes, agriculture, horticulture, and forestland may be taxed by the County at the present-use value as opposed to market value. When the property loses its eligibility for use-value taxation, the property tax is recomputed at market value for the current year and the three preceding fiscal years, along with the accrued interest from the original due date. This tax is immediately due and payable.

The following are property taxes that could become due if present use-value eligibility is lost. These amounts have not been recorded in the financial statements.

Fiscal Year Levied	Tax	Interest	Total
2021	\$ 3,719,545	\$ 883,392	\$ 4,602,937
2022	4,208,877	620,809	4,829,686
2023	4,232,958	243,395	4,476,353
2024	4,215,614	-	4,215,614
Total	<u>\$ 16,376,994</u>	<u>\$ 1,747,596</u>	<u>\$ 18,124,590</u>

(4) Receivables

Receivables at the government-wide level at June 30, 2024 were as follows:

	Accounts	Taxes and Related Accrued Interest	Due From Other Governments	Leases	Long-term Loans	Total
Governmental Activities:						
General	\$ 11,295,752	\$ 4,237,586	\$ 18,272,600	\$ 14,393,125	\$ 2,555	\$ 48,201,618
Occupancy Tax	-	3,472,077	-	-	-	3,472,077
Special Taxing Districts	-	322,609	4,332,756	-	-	4,655,365
Opioid Settlement	22,715,424	-	-	-	-	22,715,424
Grant Projects	13,376	-	4,294,093	-	-	4,307,469
Public School Capital Needs	2,138,539	-	7,307,015	-	-	9,445,554
AB Tech Capital Projects	18,172	-	5,024,119	-	-	5,042,291
Public Schools ADM	-	-	6,035,579	-	-	6,035,579
County Capital Projects	3,114,925	-	-	-	-	3,114,925
Special Projects Capital Projects	1,045	-	-	-	7,538,219	7,539,264
Internal Service Fund	144,918	-	-	-	-	144,918
Other Governmental	94,369	-	1,152,051	-	-	1,246,420
	39,536,520	8,032,272	46,418,213	14,393,125	7,540,774	115,920,904
Allowance for doubtful accounts	(3,036,216)	(503,757)	-	-	-	(3,539,973)
Total	36,500,304	7,528,515	46,418,213	14,393,125	7,540,774	112,380,931
Governmental Activities	457,725	-	-	-	-	457,725
Total - governmental activities	<u>\$ 36,958,029</u>	<u>\$ 7,528,515</u>	<u>\$ 46,418,213</u>	<u>\$ 14,393,125</u>	<u>\$ 7,540,774</u>	<u>\$ 112,838,656</u>
Business-type Activities						
Solid Waste Disposal	\$ 932,114	\$ -	\$ 201,660	\$ -	\$ -	\$ 1,133,774
Other Business-type	10,757	-	-	-	-	10,757
	942,871	-	201,660	-	-	1,144,531
Allowance for doubtful accounts	(8,944)	-	-	-	-	(8,944)
Total - business-type activities	<u>\$ 933,927</u>	<u>\$ -</u>	<u>\$ 201,660</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,135,587</u>

Due from other governments owed to the County consists of the following:

Local option sales tax	\$ 33,949,242
Other	12,468,971
Total	<u>\$ 46,418,213</u>

No allowance for uncollectible accounts has been recorded by the Tourism Development Authority or Asheville-Buncombe Air Quality Agency.

On 07/01/2021, Buncombe County, NC entered into a 280 month lease as Lessor for the use of Barnardsville Tower Site Sublease - US Cellular. An initial lease receivable was recorded in the amount of \$664,080. As of 06/30/2024, the value of the lease receivable is \$616,862. The lessee is required to make monthly fixed payments of \$2,070. The lease has an interest rate of 1.462%. The Other estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$578,831, and Buncombe

County, NC recognized lease revenue of \$28,416 during the fiscal year. The lessee has 4 extension option(s), each for 60 months. The lessee had a termination period of 2 months as of the lease commencement.

On 07/01/2021, Buncombe County, NC entered into a 220 month lease as Lessor for the use of Swannanoa Tower Site - Bell Atlantic. An initial lease receivable was recorded in the amount of \$566,108. As of 06/30/2024, the value of the lease receivable is \$503,968. The lessee is required to make monthly fixed payments of \$2,300. The lease has an interest rate of 1.312%. The infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$473,472, and Buncombe County, NC recognized lease revenue of \$30,879 during the fiscal year. The lessee has 3 extension option(s), each for 60 months. The lessee had a termination period of 41 months as of the lease commencement.

On 07/01/2021, Buncombe County, NC entered into a 299 month lease as Lessor for the use of Barnardsville Tower Site Sublease - Bell Atlantic Mobile dba Verizon. An initial lease receivable was recorded in the amount of \$765,783. As of 06/30/2024, the value of the lease receivable is \$718,359. The lessee is required to make monthly fixed payments of \$2,150. The lease has an interest rate of 1.502%. The Other estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$673,582, and Buncombe County, NC recognized lease revenue of \$30,734 during the fiscal year. The lessee has 4 extension option(s), each for 60 months. The lessee had a termination period of 59 months as of the lease commencement.

On 07/01/2021, Buncombe County, NC entered into a 145 month lease as Lessor for the use of 200 College St - TD Bank. An initial lease receivable was recorded in the amount of \$6,634,069. As of 06/30/2024, the value of the lease receivable is \$1,266,455. The lessee is required to make monthly fixed payments of \$43,997. The lease has an interest rate of 1.083%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$1,578,423, and Buncombe County, NC recognized lease revenue of \$169,835 during the fiscal year. The lessee has 2 extension option(s), each for 60 months.

On 07/01/2021, Buncombe County, NC entered into a 162 month lease as Lessor for the use of Land of Sky - Leicester Crossing. An initial lease receivable was recorded in the amount of \$1,234,037. As of 06/30/2024, the value of the lease receivable is \$1,005,116. The lessee is required to make semi-annual fixed payments of \$61,429. The lease has an interest rate of 4.150%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$959,807, and Buncombe County, NC recognized lease revenue of \$91,410 during the fiscal year.

On 07/01/2021, Buncombe County, NC entered into a 150 month lease as Lessor for the use of Unison Engine Components - GE Aviation. An initial lease receivable was recorded in the amount of \$12,813,591. As of 06/30/2024, the value of the lease receivable is \$9,961,441. The lessee is required to make monthly fixed payments of \$89,838. The lease has an interest rate of 1.150%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$9,738,329, and Buncombe County, NC recognized lease revenue of \$1,025,087 during the fiscal year. The lessee has 4 extension option(s), each for 60 months.

On 07/01/2021, Buncombe County, NC entered into a 207 month lease as Lessor for the use of Upper Hominy Tower - Bell Atlantic. An initial lease receivable was recorded in the amount of \$374,428. As of 06/30/2024, the value of the lease receivable is \$320,925. The lessee is required to make monthly fixed payments of \$1,890. The lease has an interest rate of 1.5020%. The Infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2024 was \$309,310, and Buncombe County, NC recognized lease revenue of \$21,706 during the fiscal year. The lessee has 3 extension option(s), each for 60 months.

The principal and interest expected to maturity on these leases is as follows:

Year Ending June 30	Governmental Activities	
	Principal	Interest
2025	\$ 1,347,996	\$ 193,359
2026	1,288,928	175,899
2027	1,307,464	158,237
2028	1,326,355	140,246
2029	1,355,377	121,876
2030 - 2034	6,558,160	317,853
2035 - 2039	655,674	64,614
2040 - 2044	437,498	25,134
2045 - 2046	115,673	1,550
Total	<u>\$ 14,393,125</u>	<u>\$ 1,198,768</u>

(5) Capital Assets

Capital asset activity for the year ended June 30, 2024 was as follows:

Governmental Activities	Restated Beginning Balances	Increases	Decreases	Adjustments/ Transfers	Ending Balances
Capital assets not being depreciated:					
Land	\$ 21,587,883	\$ -	\$ -	\$ -	\$ 21,587,883
Construction in progress	8,216,677	12,807,231	9,738,459	-	11,285,449
Total assets not being depreciated	29,804,560	12,807,231	9,738,459	-	32,873,332
Capital assets being depreciated					
Buildings	224,213,544	196,115	-	-	224,409,659
Other improvements	115,431,108	1,375,643	-	-	116,806,751
Equipment	31,932,213	7,102,998	174,857	(85,606)	38,774,748
Intangibles	4,257,906	-	-	-	4,257,906
Vehicles	19,742,133	3,396,331	883,656	21,049	22,275,857
Total assets being depreciated	395,576,904	12,071,087	1,058,513	(64,557)	406,524,921
Less accumulated depreciation for:					
Buildings	109,167,641	7,014,014	-	-	116,181,655
Other improvements	48,392,717	5,195,895	-	-	53,588,612
Equipment	23,909,431	1,247,563	174,857	-	24,982,137
Intangibles	2,981,480	431,660	-	-	3,413,140
Vehicles	15,470,024	1,914,472	883,656	21,049	16,521,889
Total accumulated depreciation	199,921,293	15,803,604	1,058,513	21,049	214,687,433
Total capital assets being depreciated, net	195,655,611	(3,732,517)	-	(85,606)	191,837,488
Capital asset being amortized:					
Right to use assets:					
Leased land	646,145	-	-	-	646,145
Leased buildings	705,308	-	-	-	705,308
Leased equipment	2,614,177	-	-	-	2,614,177
Leased infrastructure	900,846	-	-	-	900,846
IT subscriptions	7,704,944	1,767,088	-	-	9,472,032
Total assets being amortized	12,571,420	1,767,088	-	-	14,338,508
Less accumulated amortization:					
Right to use assets:					
Leased land	54,698	27,348	-	-	82,046
Leased buildings	143,491	111,438	-	-	254,929
Leased equipment	203,210	341,958	-	-	545,168
Leased infrastructure	113,194	56,598	-	-	169,792
IT subscriptions	1,521,674	2,447,409	-	-	3,969,083
Total accumulated amortization	2,036,267	2,984,751	-	-	5,021,018
Total capital assets being amortized, net	10,535,153	(1,217,663)	-	-	9,317,490
Governmental activities capital assets, net	<u>\$ 235,995,324</u>				<u>\$ 234,028,310</u>

* Beginning balances were restated for GASB 96 (see Note 11)

Depreciation and amortization expense was charged to functions/programs as follows:

Governmental Activities	
General government	\$ 10,643,365
Public safety	3,929,620
Economic and physical development	65,494
Human services	2,777,577
Cultural and recreational	1,372,299
Total depreciation and amortization expense	<u>\$ 18,788,355</u>

Business-Type Activities	Beginning Balances	Increases	Decreases	Adjustments/ Transfers	Ending Balances
Solid Waste Disposal					
Capital assets not being depreciated:					
Land	\$ 6,842,138	\$ -	\$ -	\$ -	\$ 6,842,138
Construction in progress	197,146	-	197,146	-	-
Total capital assets not being depreciated	7,039,284	-	197,146	-	6,842,138
Capital assets being depreciated:					
Buildings and improvements	70,400,677	-	-	-	70,400,677
Equipment	4,988,990	703,720	-	-	5,692,710
Vehicles	2,545,119	44,167	-	(21,049)	2,568,237
Total capital assets being depreciated	77,934,786	747,887	-	(21,049)	78,661,624
Less accumulated depreciation for:					
Buildings and improvements	38,056,848	2,339,559	-	-	40,396,407
Equipment	2,843,373	414,548	-	-	3,257,921
Vehicles	1,700,791	207,525	-	(21,049)	1,887,267
Total accumulated depreciation	42,601,012	2,961,632	-	(21,049)	45,541,595
Total capital assets being depreciated, net	35,333,774	(2,213,745)	-	-	33,120,029
Capital asset being amortized:					
Right to use assets:					
Leased equipment	1,759,425	1,343,145	319,879	-	2,782,691
Total assets being amortized	1,759,425	1,343,145	319,879	-	2,782,691
Less accumulated amortization:					
Right to use assets:					
Leased equipment	1,028,608	587,558	319,879	-	1,296,287
Total accumulated amortization	1,028,608	587,558	319,879	-	1,296,287
Total capital assets being amortized, net	730,817	755,587	-	-	1,486,404
Solid Waste Disposal capital assets, net	43,103,875				41,448,571
Other Business-Type Activities					
Capital assets being depreciated:					
Equipment	165,100	72,821	-	85,606	323,527
Vehicles	29,129	-	-	-	29,129
Total capital assets being depreciated	194,229	72,821	-	85,606	352,656
Less accumulated depreciation for:					
Equipment	105,921	30,761	-	-	136,682
Vehicles	29,129	-	-	-	29,129
Total accumulated depreciation	135,050	30,761	-	-	165,811
Total capital assets being depreciated, net	59,179	42,060	-	85,606	186,845
Other Business-type capital assets, net	59,179				186,845
Business-type capital assets, net	\$ 43,163,054				\$ 41,635,416

Net investment in capital assets on the Statement of Net Position is calculated as follows:

	Governmental Activities	Business-Type Activities	Total
Capital assets, net	\$ 234,028,310	\$ 41,635,416	\$ 275,663,726
Total	234,028,310	41,635,416	275,663,726
Debt:			
General obligation bonds	(19,530,000)	-	(19,530,000)
Installment notes (including deferrals)	(397,037,669)	(11,015,000)	(408,052,669)
Lease installment obligations	(4,106,562)	(1,503,326)	(5,609,888)
Subscription installment obligations	(4,359,758)	-	(4,359,758)
Capital accounts payable	(2,438,309)	-	(2,438,309)
Retainage payable	(435,445)	-	(435,445)
Gross debt	(427,907,743)	(12,518,326)	(440,426,069)
Add portion of debt that has not given rise to capital assets:			
Unspent bond proceeds	25,097,231	1,185,773	26,283,004
Debt relating to schools and community college	238,112,124	-	238,112,124
Debt relating to economic development	26,374,251	-	26,374,251
Net debt	(138,324,137)	(11,332,553)	(149,656,690)
Capital assets, net of related debt	\$ 95,704,173	\$ 30,302,863	\$ 126,007,036

Construction commitments

The County has the following commitments with contractors for active construction projects at June 30, 2024:

Project	Spent-to-date	Remaining Commitment
AHS Track - Asheville High Fencing	\$ 1,181,810	\$ 103,784
AHS - Main Bldg Water & Sewer	-	3,072,077
FY23 Asheville High – Main Building Auditorium	2,351,439	2,157,913
FY23 Asheville High - Replace Varsity Gym Bleachers	855,168	64,661
FY23 Montford School – Replace Water Service Line, Sewer Line, Abatement	136,400	2,500
Herring Elementary School - 2022 SCFC Cycle Campus Wide Projects	2,913,558	4,956,044
Enka Recreation Destination	316,428	349,822
Capital Plan Maintenance	1,918,080	1,416,766
FY20 Enka Site TCC Roofs	5,243,254	464,308
FY20 Fleet and General Services Complex	2,309,168	7,048,183
FY21 Courthouse Repairs	275,297	539,092
FY21 Solar on Public Facilities	10,489,812	327,146
FY22 Demolition of Vacant Building	162,821	486,170
FY23 Facility Assessment - Renovation	4,750	635,140
FY23 Lake Julian Bathroom Additions	67,609	37,324
FY23 Solar on Schools & Public Buildings	1,329,850	133,000
FY24 County Courthouse Renovation & Repair	-	168,848
Total construction commitments	\$ 29,555,444	\$ 21,962,778

Discretely presented component units

Capital asset activity for Asheville-Buncombe Air Quality Agency for the year ended June 30, 2024, was as follows:

	Beginning Balances	Increases	Decreases	Adjustments/Tr ansfers	Ending Balances
Capital assets being depreciated:					
Equipment	\$ 118,144	\$ 33,773	\$ -	\$ -	\$ 151,917
Vehicles	46,430	-	-	-	46,430
Total capital assets being depreciated	164,574	33,773	-	-	198,347
Less accumulated depreciation for:					
Equipment	25,350	13,661	-	-	39,011
Vehicles	46,430	-	-	-	46,430
Total accumulated depreciation	71,780	\$ 13,661	\$ -	\$ -	85,441
Asheville-Buncombe Air Quality capital assets, net	\$ 92,794				\$ 112,906

(B) Liabilities**(1) Payables**

Payables at the government-wide level at June 30, 2024, were as follows:

	Vendors	Salaries and Benefits	Total
Governmental Activities			
General	\$ 6,177,068	\$ 6,717,531	\$ 12,894,599
Special Taxing District	5,431,212	-	5,431,212
Grant Projects	1,446,465	69,677	1,516,142
Public School Capital Needs	4,326,300	-	4,326,300
AB Tech Capital Projects	1,379,918	-	1,379,918
Public Schools ADM Sales Tax/Lottery			
Projects	5,669,516	-	5,669,516
County Capital Projects	2,438,309	-	2,438,309
Special Projects Capital Projects	1,200,076	-	1,200,076
Internal Service Fund	487,143	18,642	505,785
Other Governmental	737,979	58,960	796,939
Total	29,293,986	6,864,810	36,158,796
Governmental Activities	2,441,957	-	2,441,957
Total - governmental activities	\$ 31,735,943	\$ 6,864,810	\$ 38,600,753
Business-type Activities			
Solid Waste Disposal	\$ 956,192	\$ 147,877	\$ 1,104,069
Other Business-type	139,851	8,658	148,509
Total - business-type activities	\$ 1,096,043	\$ 156,535	\$ 1,252,578

(2) Pension Plan and Other Postemployment Obligations**(a) Local Governmental Employees' Retirement System****1. Plan Description.**

Buncombe County is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one

appointed by the state Senate, one appointed by the state House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at www.osc.nc.gov.

2. Benefits Provided.

LGERS provides retirement, disability and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters and rescue squad workers). Disabled members may qualify for disability benefits at earlier ages. Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Cost of living benefit increases are contingent upon investment gains of the plan at the discretion of the LGERS Board of Trustees, except as authorized by the General Assembly.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50, or have completed five years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

3. Contributions.

Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. County employees are required to contribute 6% of their compensation. Employer contribution rates are set periodically and affirmed annually by the LGERS Board of Trustees. The County's contractually required contribution rate for the year ended June 30, 2024 was 15.04% of compensation for law enforcement officers and 13.63% for general employees, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the County were \$15,932,029 for the year ended June 30, 2024.

4. Refunds of Contributions.

County employees who have terminated service as a contributing member of LGERS may file an application for a refund of their contributions. By State law, refunds to members with at least five years of service include 4% interest. State law requires a 60 day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

5. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2024, the County reported a liability of \$90,195,716 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022. The total pension liability was then rolled forward to the measurement date of June 30, 2023 using update procedures incorporating the actuarial assumptions. The County's proportion of the net pension liability was based on a projection of the County's long-term share of future payroll covered by the pension plan, relative to the

projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2024, the County's proportion was 1.362% (measured as of June 30, 2023), which was a decrease of 0.011% from its proportion as of June 30, 2023 (measured as of June 30, 2022).

For the year ended June 30, 2024, the County recognized pension expense of \$9,570,966. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 10,050,473	\$ 216,369
Changes of assumptions	3,832,798	-
Net difference between projected and actual earnings on pension plan investments	24,140,322	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	283,137	794,798
Employer contributions subsequent to the measurement date	15,932,029	-
Total	<u>\$ 54,238,759</u>	<u>\$ 1,011,167</u>

Deferred outflows of resources related to pensions of \$15,932,029 resulting from County contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2025	\$ 13,661,092
2026	6,510,533
2027	16,103,159
2028	1,020,779
	<u>\$ 37,295,563</u>

At June 30, 2024, the Asheville-Buncombe Air Quality Agency reported a liability of \$304,265 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022. The total pension liability was then rolled forward to the measurement date of June 30, 2023 using update procedures incorporating the actuarial assumptions. The Agency's proportion of the net pension liability was based on a projection of the Agency's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2024, the Agency's proportion was 0.0046% (measured as of June 30, 2023), which was a decrease of 0.0003% from its proportion measured as of June 30, 2023 (measured as of June 30, 2022).

For the year ended June 30, 2024, the Agency recognized pension expense of \$24,269. At June 30, 2024, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 33,904	\$ 730
Changes in assumptions	12,929	-
Net difference between projected and actual earnings on pension plan investments	81,435	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	24,399	-
Employer contributions subsequent to the measurement date	76,060	-
Total	<u>\$ 228,727</u>	<u>\$ 730</u>

Deferred outflows of resources related to pensions of \$76,060 resulting from Agency contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2025	\$ 59,822
2026	31,956
2027	56,715
2028	3,444
	<u>\$ 151,937</u>

Actuarial assumptions. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5%
Salary increases	3.25% to 8.25%, including inflation and productivity factor
Investment rate of return	6.50%, net of pension plan investment expense, including inflation

The plan currently uses mortality tables based on the *RP-2014 Total Data Set for Healthy Annuitants Mortality Table* that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of an actuarial experience study as of December 31, 2019. Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2024 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	33.0%	0.9%
Global Equity	38.0%	6.5%
Real Estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Opportunistic Fixed Income	7.0%	5.0%
Inflation Sensitive	6.0%	2.7%
Total	100.0%	

The information above is based on 30 year expectations developed with the consulting actuary for the 2023 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.25%. All rates of return and inflation are annualized.

Discount rate. The discount rate used to measure the total pension liability in the December 31, 2022 valuation was 6.50%, which is the same as the December 31, 2021 valuation. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate. The following presents the County's and Agency's proportionate shares of the net pension asset calculated using the discount rate of 6.50%, as well as what the County's and Agency's proportionate shares of the net pension asset or net pension liability would be if they were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	1% Decrease (5.50%)	Current Discount Rate (6.50%)	1% Increase (7.50%)
County's proportionate share of the net pension liability	\$ 156,260,533	\$ 90,195,716	\$ 35,804,968
Asheville-Buncombe Air Quality Agency's proportionate share of the net pension liability	\$ 527,126	\$ 304,265	\$ 120,784

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report (ACFR) for the State of North Carolina.

(b) Law Enforcement Officers' Special Separation Allowance

1. Plan Description.

Buncombe County administers a public employee retirement system (the Separation Allowance), a single-employer defined benefit pension plan that provides retirement benefits to the County's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years of creditable service or have attained 55 years of age and have completed five or more years of creditable service, and have completed at least five years of continuous service as a law enforcement officer immediately preceding a service retirement. The Separation Allowance is equal to 0.85 percent of the annual equivalent of the base rate of compensation

most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

All full-time County law enforcement officers are covered by the Separation Allowance. At the December 31, 2021 valuation date, the Separation Allowance's membership consisted of:

Retirees receiving benefits	41
Active plan members	<u>237</u>
Total	<u>278</u>

2. Summary of Significant Accounting Policies.

Basis of Accounting. The County has chosen to fund the Separation Allowance on a pay as you go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits are recognized when due and payable in accordance with the terms of the plan. The Separation Allowance has no assets accumulated in a trust that meets the criteria which are outlined in GASB Statement 73.

3. Actuarial Assumptions.

The entry age normal actuarial cost method was used in the December 31, 2021 valuation. The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.25% including inflation and productivity factor
Discount rate	3.77%

The discount rate used to measure the total pension liability is the S&P Municipal Bond 20 year High Grade Rate Index.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an experience study completed by the Actuary for the Local Government Employees' Retirement System for the five year period ending December 31, 2019.

MORTALITY ASSUMPTION: All mortality rates use Pub-2010 amount-weighted tables.

MORTALITY PROJECTION: All mortality rates are projected from 2010 using generational improvement with Scale MP-2019.

DEATHS AFTER RETIREMENT (Healthy): Mortality rates are based on the Safety Mortality Table for Retirees. Rates for all members are multiplied by 97% and Set Forward by 1 year.

DEATHS AFTER RETIREMENT (Disabled Members at Retirement): Mortality rates are based on the Non-Safety Mortality Table for Disabled Retirees. Rates are Set Back 3 years for all ages.

DEATHS AFTER RETIREMENT (Survivors of Deceased Members): Mortality rates are based on the Below-median Teachers Mortality Table for Contingent Survivors. Rates for male members are Set Forward 3 years. Rates for female members are Set Forward 1 year. Because the contingent survivor tables have no rates prior to age 45, the Below-median Teachers Mortality Table for Employees is used for ages less than 45.

DEATHS PRIOR TO RETIREMENT: Mortality rates are based on the Safety Mortality Table for Employees.

4. Contributions.

The County is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the benefits on a pay as you go basis through appropriations made in the General Fund operating budget. There were no contributions made by employees. The County's obligation to contribute to this plan is

established and may be amended by the North Carolina General Assembly. Administrative costs of the Separation Allowance are paid as they come due. The County paid \$659,904 as benefits came due for the measurement period.

5. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2024, the County reported a total pension liability of \$10,057,358. The total pension liability was measured as of December 31, 2023, based on a December 31, 2021 actuarial valuation. The total pension liability was rolled forward to December 31, 2023 utilizing update procedures incorporating the actuarial assumptions. For the year ended June 30, 2024, the County recognized pension expense of \$1,173,783. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to the Separation Allowance from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 243,536	\$ 200,884
Changes in assumptions	1,298,187	1,260,393
County benefit payments and administrative expenses paid subsequent to the measurement date	341,531	-
Total	<u>\$ 1,883,254</u>	<u>\$ 1,461,277</u>

The County paid \$339,183 in benefit payments and \$1,648 in admin expenditures subsequent to the measurement date that are reported as deferred outflows of resources related to pensions which will be recognized as a decrease of the total pension liability in the year ended June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	Deferred Outflows of Resources	Deferred Inflows of Resources	Increase to Pension Expense
2025	\$ 745,407	\$ 405,251	\$ 340,156
2026	575,461	405,251	170,210
2027	76,155	384,909	(308,754)
2028	76,155	265,866	(189,711)
2029	68,545	-	68,545
	<u>\$ 1,541,723</u>	<u>\$ 1,461,277</u>	<u>\$ 80,446</u>

Sensitivity of the County's total pension liability to changes in the discount rate. The following presents the County's total pension liability calculated using the discount rate of 3.77 percent, as well as what the County's total pension liability would be if it were calculated using a discount rate that is 1- percentage-point lower (2.77 percent) or 1-percentage-point higher (4.77 percent) than the current rate:

	1% Decrease (2.77%)	Current Discount Rate (3.77%)	1% Increase (4.77%)
County's proportionate share of the total pension liability	<u>\$ 10,892,883</u>	<u>\$ 10,057,358</u>	<u>\$ 9,297,283</u>

Schedule of Changes in Total Pension Liability	
Total pension liability as of December 31, 2022	\$ 9,479,366
Changes for the year:	
Service cost at end of year	393,859
Interest	394,717
Difference between expected & actual experience	17,508
Changes of assumptions and other inputs	431,812
Benefit payments	(659,904)
Net changes	577,992
Total pension liability as of December 31, 2023	<u>\$ 10,057,358</u>

Changes of assumptions. Changes of assumptions and other inputs reflect a change in the discount rate from 4.31 percent at December 31, 2022 to 3.77 percent at December 31, 2023.

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

(c) Supplemental Retirement Income Plan for Law Enforcement Officers

1. Plan Description.

The County contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the County. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The Supplemental Retirement Income Plan for Law Enforcement Officers is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes the pension trust fund financial statements for the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

2. Funding Policy.

Article 12E of G.S. Chapter 143 requires the County contribute each month an amount equal to 5% of each officer's salary. The County has opted to fund at an amount equal to 8%. All amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the plan. The County contributed \$1,173,259 for the reporting year. No amounts were forfeited.

(d) Supplemental Retirement Income Plan for Non-Law Enforcement Officers 401(k) Plan

1. Plan Description.

The County contributes to the Supplemental Retirement Income Plan of North Carolina, often referred to as the State's 401(k) Plan, a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to employees of the County who are members of the Local Government Employees' Retirement System. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

2. Funding Policy.

The Board of Commissioners has directed that the County contribute each month an amount equal to 8% of each qualified non-law enforcement employee's salary which is vested immediately. Also, the employees may elect to make voluntary contributions to the plan. The County contributed \$7,534,087 for the reporting year. No amounts were forfeited.

(e) Register of Deeds' Supplemental Pension Fund**1. Plan Description.**

Buncombe County also contributes to the Register of Deeds' Supplemental Pension Fund (RODSPF), a noncontributory, cost-sharing multiple-employer defined benefit plan administered by the North Carolina Department of State Treasurer. The RODSPF provides supplemental pension benefits to any eligible county register of deeds who is retired under the Local Government Employees' Retirement System (LGERS) or an equivalent locally sponsored plan. Article 3 of G.S. Chapter 161 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members - nine appointed by the Governor, one appointed by the state Senate, one appointed by the state House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Registers of Deeds' Supplemental Pension Fund is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes financial statements and required supplementary information for the Registers of Deeds' Supplemental Pension Fund. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454, or online at www.osc.nc.gov.

2. Benefits Provided.

An individual's benefits for the year are calculated as a share of accumulated contributions available for benefits for that year, subject to certain statutory limits. An individual's eligibility is based on at least 10 years of service as a register of deeds with the individual's share increasing with years of service. Because of the statutory limits noted above, not all contributions available for benefits are distributed.

3. Contributions.

Benefits and administrative expenses are funded by investment income and 1.5% of the receipts collected by each County Commission under Article 1 of Chapter 161 of the North Carolina General Statutes. The statutory contribution currently has no relationship to the actuary's required contribution. The actuarially determined contribution this year and for the foreseeable future is zero. Registers of Deeds do not contribute. Contribution provisions are established by General Statute 161-50 and may be amended only by the North Carolina General Assembly. Contributions to the pension plan from the County were \$24,586 for the year ended June 30, 2024.

4. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

5. At June 30, 2024, the County reported an asset of \$322,735 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2023. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2022. The total pension liability was then rolled forward to the measurement date of June 30, 2023 utilizing update procedures incorporating the actuarial assumptions. The County's proportion of the net pension asset was based on the County's share of contributions to the pension plan, relative to contributions to the pension plan of all participating RODSPF employers. At June 30, 2023, the County's proportion was 2.686%, which was an decrease of 0.291% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the County recognized pension expense of \$74,305. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 14,288
Net difference between projected and actual earnings on pension plan investments	163,932	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	41,245	-
Employer contributions subsequent to the measurement date	24,586	-
Total	<u>\$ 229,763</u>	<u>\$ 14,288</u>

Deferred outflows of resources related to pensions of \$24,586 resulting from County contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:		
2025	\$	60,100
2026		72,860
2027		47,590
2028		10,339
	\$	<u>190,889</u>

Actuarial assumptions. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.25% to 8.25%, including inflation and productivity factor
Investment rate of return	3.00%, net of pension plan investment expense, including inflation

The plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of an actuarial experience study as of December 31, 2019. Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The adopted asset allocation policy for the RODSPF is 100% in the fixed income asset class. The best estimate of arithmetic real rate of return for the fixed income asset class as of June 30, 2023 is 0.9%.

The information above is based on 30 year expectations developed with the consulting actuary for the 2023 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.25%. All rates of return and inflation are annualized.

Discount Rate. The discount rate used to measure the total pension liability in the December 31, 2022 valuation was 3.00% which was the same as the rate used in the December 31, 2021 valuation. The projection of cash flows used to determine the discount rate assumed that System contributions will continue to follow the current funding policy. Based on these assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the net pension asset to changes in the discount rate. The following presents the County's proportionate share of the net pension asset calculated using the discount rate

of 3.00%, as well as what the County's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (2.00%) or 1-percentage-point higher (4.00%) than the current rate:

	1% Decrease (2.00%)	Current Discount Rate (3.00%)	1% Increase (4.00%)
County's proportionate share of the net pension asset	\$ 220,304	\$ 322,735	\$ 409,105

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report (ACFR) for the State of North Carolina.

(f) Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for LGERS and RODSPF was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The total pension liability for the Law Enforcement Officers' Special Separation Allowance (LEOSSA) was measured as of December 31, 2023, with an actuarial valuation date of December 31, 2021.

The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contribution of all participating entities. Following is information related to the proportionate share and pension expense:

	LGERS	RODSPF	LEOSSA	Total
County's proportionate share of the net pension liability (asset)	\$ 90,195,716	\$ (322,735)	\$ -	\$ 89,872,981
County's proportion of the net pension liability (asset)	1.35043%	-2.97734%	N/A	-
Total pension liability	-	-	\$ 10,057,358	\$ 10,057,358
Pension expense	\$ 20,934,582	\$ 79,568	\$ 1,132,710	\$ 22,146,860

At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	LGERS	RODSPF	LEOSSA	Total
<u>Deferred Outflows of Resources</u>				
Differences between expected and actual experience	\$ 10,050,472	\$ -	\$ 243,536	\$ 10,294,008
Changes in assumptions	3,832,798	-	1,298,187	5,130,985
Net difference between projected and actual earnings on pension plan investments	24,140,322	163,932	-	24,304,254
Changes in proportion and differences between employer contributions and proportionate share of contributions	283,137	41,245	-	324,382
County contributions (LGERS, RODSPF)/benefit payments and administration costs (LEOSSA) subsequent to the measurement date	15,932,030	24,586	341,531	16,298,147
Total				<u>\$ 56,351,776</u>

<u>Deferred Inflows of Resources</u>				
Differences between expected and actual experience	\$ 216,369	\$ 14,288	\$ 200,884	\$ 431,541
Changes in assumptions	-	-	1,260,393	1,260,393
Changes in proportion and differences between employer contributions and proportionate share of contributions	794,799	-	-	794,799
Total				<u>\$ 2,486,733</u>

(g) Other Post-Employment Benefits

Healthcare Benefits

1. Plan Description.

Under a County resolution, Buncombe County provides healthcare benefits to employees hired before July 1, 2008 through the Healthcare Benefits Plan (the HCB Plan) as a single-employer defined benefit plan to cover retirees of the County and the WNC Regional Air Quality component unit who participate in the North Carolina Local Governmental Employees' Retirement System (System). Employees who are hired on or after July 1, 2008 and before July 1, 2015 and have at least 20 years of creditable service with the County are covered by the HCB plan. The County pays the full cost of coverage for these benefits. Retirees may also purchase coverage for their dependents at the County's group rates. The HCB Plan is available to qualified retirees at 100% until the age of 65 or until Medicare eligible, whichever is sooner. Employees hired after June 30, 2015 will not be eligible to receive health insurance coverage upon retirement. The plan does not issue a stand-alone report. Management of the HCB Plan is vested with the Buncombe County Board of Commissioners.

Membership of the County's HCB Plan consisted of the following at June 30, 2022, the valuation date:

	2022
Active plan members	689
Retired participants and beneficiaries	533
Total	<u>1222</u>

2. Benefits Provided.

Employees will have the full cost for the eligible retiree's individual health insurance coverage paid for by the County until the retiree attains age sixty-five. Retiring members that elected to retire under the provisions of the 2006 Buncombe County Cost Reduction Incentive Plan will receive either a monthly flat dollar amount (either \$268 or \$371) to purchase the Medicare Supplement Plan of their choice or the County will purchase Medicare Supplement Plan F and Medicare Part D prescription drug coverage on their behalf. This benefit begins at age 65 and continues for the retirees' lifetime. Employees hired after June 30, 2014 are not eligible for the 2006 Buncombe County Cost Reduction Incentive Plan. Retiring members that elect to retire under the 2014 Buncombe County Employee Retirement Incentive Plan will receive one year of the employee's annual salary at retirement paid on a bi-weekly basis over three (3) years. In addition, the retiree can elect to receive a monthly flat dollar amount of \$268 to purchase the Medicare Supplement Plan of their choice, or receive a one-time payment of one-half of the retiree's annual salary. The Medicare Supplement Plan option benefit begins at age 65 and continues for the retirees' lifetime.

3. Contributions.

The County pays the cost of retiree health insurance coverage as it comes due. In addition, it is the intent of the Board of Commissioners to fully or partially fund the County's annual required contributions (ARC) when possible. Determinations are made on an annual basis. For the year ended June 30, 2024, contributions to the plan consisted of \$8,276,609 in retirees' health insurance benefits and a \$2,000,000 investment in plan assets.

4. Investments.

Investment policy. The HCB Plan's policy regarding the allocation of invested assets is established and may be amended by the Board of Commissioners by a majority vote of its members. It is the policy of the Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The HCB Plan's discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. Investments are valued at fair value.

The following was the Board's adopted asset allocation policy effective as of July 1, 2023:

Asset Class	Target Allocation
Equity Index Fund	65.0%
Bond Index Fund	10.0%
Short-term Investment Fund	25.0%
Total	100.0%

Rate of return. For the year ended June 30, 2024, the rate of return on OPEB plan investments, net of OPEB plan investment expenses was 15.21%

5. Net OPEB Liability of the Plan.

The components of the net OPEB liability of the Plan at June 30, 2024 were as follows:

Total OPEB liability	\$ 111,862,657
Plan fiduciary net position	48,029,452
Plan's net OPEB liability	<u>\$ 63,833,205</u>
Plan fiduciary net position as a percentage of the total OPEB liability	42.94%

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Wage inflation	3.25%
Long-term investment rate of return	5.00% net of OPEB plan investment expense, including price inflation
Municipal bond index rate	
Measurement date	3.97%
Single equivalent interest rate, net of OPEB plan investment expense, including price inflation	
Measurement date	5.00%
Healthcare cost trend rates	
Pre-Medicare Medical and Prescription Drug	7.00% for 2022 decreasing to an ultimate rate of 4.50% by 2032
Medicare Medical and Prescription Drug	5.13% for 2022 decreasing to an ultimate rate of 4.50% by 2032

The discount rate used to measure the TOL was based on the long-term expected rate of return.

Mortality rates were based on the Pub-2010 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2019.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period January 1, 2015 - December 31, 2019, adopted by the LGERS Board.

6. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.

Employees of the Asheville-Buncombe Air Quality component unit are eligible for participation in the HCB plan. Allocation of OPEB expense and liability to the component unit is based on the component unit's percentage of salary expense of the total salary expense of the County and Agency. At June 30, 2024 the Asheville-Buncombe Air Quality's Agency's (the Agency) allocation percentage was 0.47%.

At June 30, 2024, the County reported a net OPEB liability of \$63,530,213 and the Agency a liability of \$302,932. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial report measured as of June 30, 2024.

At June 30, 2024 the components of the net OPEB liability of the County and Agency, were as follows:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Primary Government			
Balances measured at June 30, 2023	\$ 110,232,215	\$ 39,631,262	\$ 70,600,953
Changes for the year			
Service cost	2,853,863	-	2,853,863
Interest	5,334,391	-	5,334,391
Difference between expected and actual experience	1,148,542	-	1,148,542
Changes in assumptions	-	-	-
Contributions	-	10,227,830	(10,227,830)
Net investment income	-	6,179,706	(6,179,706)
Benefit payments	(8,237,323)	(8,237,323)	-
Net change	1,099,473	8,170,213	(7,070,740)
Primary government balances measured at June 30, 2024	\$ 111,331,688	\$ 47,801,475	\$ 63,530,213

Component Unit	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances measured at June 30, 2023	\$ 525,725	\$ 189,011	\$ 336,715
Changes for the year			
Service cost	13,611	-	13,611
Interest	25,441	-	25,441
Difference between expected and actual experience	5,478	-	5,478
Changes in assumptions	-	-	-
Contributions	-	48,779	(48,779)
Net investment income	-	29,473	(29,473)
Benefit payments	(39,286)	(39,286)	-
Net change	5,244	38,966	(33,722)
Component unit balances measured at June 30, 2024	\$ 530,969	\$ 227,977	\$ 302,992

For the year ended June 30, 2024, the County recognized OPEB expense of (\$5,650,760) and the Agency (\$48,145). At June 30, 2024, the County and Agency reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Primary Government	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,186,777	\$ 3,453,875
Changes of assumptions or other inputs	6,338,466	35,109,964
Net difference between projected and actual earnings on plan investments	-	3,416,746
Total	\$ 7,525,243	\$ 41,980,584

Component Unit	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 5,660	\$ 16,472
Changes of assumptions or other inputs	30,230	167,448
Net difference between projected and actual earnings on plan investments	-	16,295
Total	\$ 35,890	\$ 200,216

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Amortization Schedules			
Primary Government		Component Unit	
Year ended June 30:		Year ended June 30:	
2025	\$ (12,079,395)	2025	\$ (57,610)
2026	(13,844,875)	2026	(66,030)
2027	(6,821,156)	2027	(32,532)
2028	(1,754,088)	2028	(8,366)
2029	44,173	2029	212
	<u>\$ (34,455,341)</u>		<u>\$ (164,326)</u>

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease (4.00%)	Discount Rate (5.00%)	1% Increase (6.00%)
Primary Government			
Net OPEB Liability	\$ 77,164,338	\$ 63,530,213	\$ 52,254,317
Component Unit			
Net OPEB Liability	\$ 368,017	\$ 302,993	\$ 249,215

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were to calculate healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease	Current	1% Increase
Primary Government			
Net OPEB Liability	\$ 50,257,027	\$ 63,530,213	\$ 79,921,578
Component Unit			
Net OPEB Liability	\$ 239,689	\$ 302,993	\$ 381,167

(h) Other Employment Benefits

The County has elected to provide death benefits to employees through the Death Benefit Plan for members of the Local Governmental Employees' Retirement System (System), a multiple-employer, state-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the System, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the System at the time of death are eligible for death benefits. Lump sum death benefit payments to beneficiaries are equal to the employee's 12 highest months' salary in a row during the 24 months prior to the employee's death, but the benefit will be a minimum of \$25,000 and will not exceed \$50,000. Because all death benefit payments are made from the Death Benefit Plan and not by the County, the County does not determine the number of eligible participants. The County has no liability beyond the payment of monthly contributions. The contributions to the Death Benefit Plan cannot be separated between the post-employment benefit amount and the other benefit amount. Contributions are determined as a percentage of monthly payroll based upon rates established annually by the State. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. The County considers these contributions to be immaterial.

(3) Closure and Postclosure Care Costs

State and federal laws and regulations require the County to place a final cover on its landfills when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfills stop accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The County has met the requirements of a local government financial test that is one option under state and federal laws and regulations that help determine if a unit is financially able to meet closure and postclosure care requirements.

Closed Landfill:

Landfill Permit Number 11-01: The previous landfill site of the County was closed on September 26, 1997. There is \$650,142 reported as landfill postclosure care liability for this site at June 30, 2024, which represents the projected cost for the remaining 5 years of required postclosure care based on 2024 costs. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

Landfills in Operation:

Municipal Solid Waste Landfill Permit Number 11-07:

The \$16,440,751 reported as landfill closure and postclosure care liability at June 30, 2024 represents the cost to close and monitor the 43.67% of the total estimated capacity of this landfill that has been used as of June 30, 2024. The County will recognize the total estimated cost of closure and postclosure care of \$32,827,930 as the remaining estimated capacity is filled. This amount is based on what it would cost to perform all closure and postclosure care in 2024. The County expects to operate this landfill until at least the year 2047. Actual costs may be higher due to inflation, changes in technology or changes in regulations.

Construction and Demolition (C&D) Landfill Permit Number 11-07:

The County currently operates a C&D landfill with a closure and postclosure care liability of \$5,581,733 reported as of June 30, 2024 representing a cumulative amount reported to date based on the use of 61.99% of the total estimated capacity of this unit. The County will recognize the total estimated cost of closure and postclosure care of \$9,490,069 as the remaining estimated capacity is filled. This amount is based on what it would cost to perform all closure and postclosure care in 2024. The remaining capacity of the C&D landfill is expected to last nearly 6 years. Actual costs may differ due to inflation, changes in technology, or changes in regulations.

Transfer Station:

As required by the North Carolina Administrative Code (NCAC) Title 15A Chapter 13 Solid Waste Management Regulations, transfer station owners are required to provide closure cost estimates. The County operates a transfer station with a closure cost liability of \$252,373.

(4) Deferred Outflows and Inflows of Resources

Deferred outflows of resources for governmental activities and business-type activities at June 30, 2024 were as follows:

	Governmental Activities	Business-type Activities
Deferred charges on refunding of debt (Note 3)	\$ 1,709,013	\$ -
Deferred outflow related to pensions (Note 3)	55,213,986	1,137,789
Deferred outflow related to OPEB (Note 3)	7,367,383	157,860
Total deferred outflows of resources	<u>\$ 64,290,382</u>	<u>\$ 1,295,649</u>

Deferred inflows of resources for governmental funds, governmental activities, and business-type activities at June 30, 2024 were as follows:

	Governmental Funds	Governmental Activities	Business-type Activities
Prepaid taxes not yet earned (General Fund)	\$ 2,212,046	\$ 2,212,046	\$ -
Unavailable taxes receivable, net (General Fund)	644,220	-	-
Unavailable EMS revenue receivable (General Fund)	2,332,743	-	-
Unavailable taxes receivable, net (Special Revenue)	199,437	-	-
Unavailable receivables, net (General Fund)	51,654	-	-
Unavailable opioid settlement revenues	20,639,821	-	-
Unavailable grants receivable	4,097,507	-	-
Leases	14,311,754	14,311,754	-
Debt refunding related deferrals (Note 3)	-	4,807,824	-
OPEB related deferrals (Note 3)	-	41,099,939	880,645
Pension related deferrals (Note 3)	-	2,465,520	21,211
Total deferred inflows of resources	<u>\$ 44,489,182</u>	<u>\$ 64,897,083</u>	<u>\$ 901,856</u>

(5) Risk Management

The County has adopted risk management principles in order to protect the health, safety and welfare of its employees and the citizens it serves; to protect its property, assets, and other resources; and to maintain its reputation and good standing in the wider community. The County provides a wide range of services, all of which give rise to some level of risk. The County regularly assesses and treats these risks to minimize their effects. The County is primarily self-insured and purchases conventional insurance to manage the effect of unavoidable risks. Several department-specific risk policies are purchased as well. Settled claims have not exceeded coverage in any of the past three fiscal years.

The County-owned properties are insured at their scheduled limits and this policy carries a \$250,000 self-insured retention (SIR). The premium is based on the amount of scheduled items. The County carries liability insurance to include general, auto, law enforcement, public officials and employee benefits liability. Currently, this policy carries a limit of \$7,000,000 per occurrence/claim with a \$500,000 SIR. Public officials and employee benefits liability are per claims made. Premiums are based on underwriting requirements.

A separate claims-made medical professional liability policy is purchased for the Buncombe County Health Department. This policy carries a primary limit of \$1,000,000 per incident and an excess limit of \$10,000,000 per incident with a \$5,000 deductible. This policy is written for the North Carolina Health Directors and premiums are based on the experience of the pool.

A separate commercial package policy is purchased for EMS operations and equipment. General, professional, and auto liability limit is \$1,000,000 per occurrence with an additional excess limit of \$2,000,000 per occurrence. Premiums are based on underwriting requirements.

The County purchases excess workers' compensation and employer's liability coverage. Workers' compensation coverage carries a statutory limit. The County currently carries a \$750,000 SIR per occurrence.

The limit of Employer's Liability insurance is \$1,000,000. The premium is based on County employees' payroll and classification. The County adheres to the North Carolina Workers Compensation Act per N.C.G.S. Chapter 97 as administered by the North Carolina Industrial Commission, a division of the North Carolina Department of Insurance. The County provides health insurance benefits through a self-insured health insurance plan. The County is protected against catastrophic individual and aggregate loss by stop-loss insurance coverage. The accompanying statement of net position and balance sheets as of June 30, 2023 include a loss reserve liability for estimated outstanding medical claims of \$1,621,608. Changes in the health claims liability are presented as follows:

	2024	2023
Estimated claims payable, beginning	\$ 1,621,608	\$ 902,422
Incurred claims and changes in estimates	35,325,377	31,804,930
Claims paid	(34,505,028)	(31,085,744)
Estimated claims payable, ending	<u>\$ 2,441,957</u>	<u>\$ 1,621,608</u>

In accordance with North Carolina General Statutes, the following are required to be individually bonded for faithful performance in the discharge of the duties of their office: Finance Officer at \$1,000,000; Tax Collector at \$100,000; Register of Deeds at \$10,000; and the Sheriff at \$20,000. In addition, any County officer, employee, or agent who handles or has custody of more than \$100 of County money at any one time is performance bonded under a commercial blanket bond at \$250,000 per occurrence.

(6) Contingent Liabilities

The County is presently a defendant in several lawsuits and is also subject to potential claims which may arise out of the ordinary conduct of its affairs. It is the opinion of the County's management and the County Attorney that settlement of these matters, if any, will not have a material adverse effect on the County's financial position.

(7) Long-Term Obligations

(a) Leases

The County has entered into agreements to lease certain equipment. The lease agreements qualify as other than short-term leases under GASB 87 and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of inception.

On 07/01/2021, Buncombe County, NC entered into a 245 month lease as Lessee for the use of Upper Hominy Tower Site. An initial lease liability was recorded in the amount of \$195,294. As of 06/30/2024, the value of the lease liability is \$171,981. Buncombe County, NC is required to make annual fixed payments of \$9,960. The lease has an interest rate of 1.401%. The Land estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$195,294 with accumulated amortization of \$28,599 is included with Land on the Lease Class activities table found below.

On 07/01/2021, Buncombe County, NC entered into a 191 month lease as Lessee for the use of Elk Mountain Radio Tower. An initial lease liability was recorded in the amount of \$900,846. As of 06/30/2024, the value of the lease liability is \$787,080. Buncombe County, NC is required to make monthly fixed payments of \$3,843. The lease has an interest rate of 1.244%. The infrastructure estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$900,846 with accumulated amortization of \$169,793 is included with Infrastructure on the Lease Class activities table found below. Buncombe County, NC has 3 extension option(s), each for 60 months.

On 07/01/2021, Buncombe County, NC entered into a 364 month lease as Lessee for the use of Barnardsville Tower Site - Banks. An initial lease liability was recorded in the amount of \$233,098. As of 06/30/2024, the value of the lease liability is \$214,656. Buncombe County, NC is required to make annual fixed payments of \$8,000. The lease has an interest rate of 1.040%. The Land estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$233,098 with accumulated amortization of \$23,020 is included with Land on the Lease Class activities table found below. Buncombe County, NC has 4 extension option(s), each for 60 months.

On 07/01/2021, Buncombe County, NC entered into a 257 month lease as Lessee for the use of Spivey Mountain Tower. An initial lease liability was recorded in the amount of \$217,753. As of 06/30/2024, the value of the lease liability is \$189,205. Buncombe County, NC is required to make annual fixed payments of \$12,000. The lease has an interest rate of 1.433%. The Land estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$217,753 with accumulated amortization of \$30,427 is included with Land on the Lease Class activities table found below. Buncombe County, NC has 4 extension option(s), each for 60 months. Buncombe County, NC had a termination period of 6 months as of the lease commencement.

On 07/01/2021, Buncombe County, NC entered into a 44 month lease as Lessee for the use of Caterpillar 836K Compactor Landfill. An initial lease liability was recorded in the amount of \$832,865. As of 06/30/2024, the value of the lease liability is \$152,345. Buncombe County, NC is required to make monthly fixed payments of \$19,073. The lease has an interest rate of 0.417%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$832,865 with accumulated amortization of \$675,804 is included with Equipment on the Lease Class activities table found below.

On 07/01/2021, Buncombe County, NC entered into a 46 month lease as Lessee for the use of Caterpillar D8T Track Type Tractor. An initial lease liability was recorded in the amount of \$606,680. As of 06/30/2024, the value of the lease liability is \$132,676. Buncombe County, NC is required to make monthly fixed payments of \$13,293. The lease has an interest rate of 0.417%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$606,680 with accumulated amortization of \$472,738 is included with Equipment on the Lease Class activities table found below.

On 12/01/2021, Buncombe County, NC entered into a 43 month lease as Lessee for the use of Mountain Mobility Office. An initial lease liability was recorded in the amount of \$196,897. As of 06/30/2024, the value of the lease liability is \$57,165. Buncombe County, NC is required to make monthly fixed payments of \$4,500. The lease has an interest rate of 0.435%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$196,897 with accumulated amortization of \$141,949 is included with Buildings on the Lease Class activities table found below.

On 07/01/2022, Buncombe County, NC entered into a 108 month lease as Lessee for the use of Rathbun House/CPS Lease. An initial lease liability was recorded in the amount of \$508,411. As of 06/30/2024, the value of the lease liability is \$412,999. Buncombe County, NC is required to make monthly fixed payments of \$4,880. The lease has an interest rate of 2.590%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$508,411 with accumulated amortization of \$112,980 is included with Buildings on the Lease Class activities table found below. Buncombe County, NC has 2 extension option(s), each for 36 months.

On 09/01/2022, Buncombe County, NC entered into a 120 month lease as Lessee for the use of Axon Taser 7 Bundle. An initial lease liability was recorded in the amount of \$1,469,610. As of 06/30/2024, the value of the lease liability is \$1,296,443. Buncombe County, NC is required to make annual fixed payments of \$182,024. The lease has an interest rate of 2.6570%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$1,469,610 with accumulated amortization of \$267,202 is included with Equipment on the Lease Class activities table found below.

On 02/01/2023, Buncombe County, NC entered into a 69 month lease as Lessee for the use of Axon Body Camera Hardware Lease. An initial lease liability was recorded in the amount of \$1,144,567. As of 06/30/2024, the value of the lease liability is \$977,035. Buncombe County, NC is required to make semi-annual fixed payments of \$102,411. The lease has an interest rate of 2.5860%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$1,144,567 with accumulated amortization of \$277,966 is included with Equipment on the Lease Class activities table found below.

On 12/13/2023, Buncombe County, NC entered into a 60 month lease as Lessee for the use of Caterpillar 836K Compactor FY24. An initial lease liability was recorded in the amount of \$1,343,145. As of 06/30/2024, the value of the lease liability is \$1,218,305. Buncombe County, NC is required to make monthly fixed payments of \$24,391. The lease has an interest rate of 3.4510%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$1,343,145 with accumulated amortization of \$147,746 is included with Equipment on the Lease Class activities table found below.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2024 were as follows:

Year Ending June 30	Governmental Activities		Business-Type Activities		Total Primary Government	
	Principle	Interest	Principle	Interest	Principle	Interest
2025	\$ 571,625	\$ 84,333	\$ 539,669	\$ 38,533	\$ 1,111,294	\$ 122,866
2026	530,402	71,557	263,576	29,113	793,978	100,670
2027	546,831	58,536	272,817	19,872	819,648	78,408
2028	497,122	45,125	282,382	10,306	779,504	55,431
2029	303,095	35,724	144,882	1,462	447,977	37,186
2030 - 2034	1,107,409	81,741			1,107,409	81,741
2035 - 2039	382,838	20,320			382,838	20,320
2040 - 2044	102,579	6,243			102,579	6,243
2045 - 2049	45,706	2,422			45,706	2,422
2050 - 2052	18,955	296			18,955	296
Total	<u>\$ 4,106,562</u>	<u>\$ 406,297</u>	<u>\$ 1,503,326</u>	<u>\$ 99,286</u>	<u>\$ 5,609,888</u>	<u>\$ 505,583</u>

On 07/01/2021, TDA entered into a 252 month lease as Lessee for the use of 31 College Place LLC. An initial lease liability was recorded in the amount of \$4,431,313. As of 06/30/2024, the value of the lease liability is \$4,028,337. TDA is required to make monthly fixed payments of \$17,700. The lease has an interest rate of 2.240%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$4,431,313 with accumulated amortization of \$633,045 is included with Buildings on the Lease Class activities table found below. TDA has 2 extension option(s), each for 60 months. TDA had a termination period of 60 months as of the lease commencement.

On 05/01/2023, TDA entered into a 230 month lease as Lessee for the use of 31 College Place LLC-additional space. An initial lease liability was recorded in the amount of \$941,984. As of 06/30/2024, the value of the lease liability is \$906,814. TDA is required to make monthly fixed payments of \$4,727. The lease has an interest rate of 3.100%. The buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 06/30/2024 of \$941,984 with accumulated amortization of \$57,338 is included with Buildings on the Lease Class activities table found below. TDA has 2 extension option(s), each for 60 months. TDA had a termination period of 60 months as of the lease commencement.

TDA's future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2024 were as follows:

Year Ending June 30	Governmental Activities	
	Principal	Interest
2025	\$ 173,910	\$ 116,454
2026	178,101	112,263
2027	182,396	107,968
2028	216,158	103,246
2029	221,382	98,022
2030 - 2034	1,255,182	405,648
2035 - 2039	1,590,750	235,987
2040 - 2042	1,117,272	41,941
Total	<u>\$ 4,935,151</u>	<u>\$ 1,221,529</u>

(b) General Obligation Bond Indebtedness

The County issues general obligation bonds for the acquisition and construction of major capital facilities for the County and public schools. All general obligation bonds serviced by the County's general fund are direct obligations collateralized by the full faith, credit, and taxing power of the County. In the event of a default, the County agrees to pay the purchaser, on demand, interest on any and all amounts due and owing by the County.

The 2012B General Obligation Refunding Bonds were issued to refund the 2002B variable rate general obligation bonds.

The 2024 General Obligation Bonds were issued as part of the approved November 2022 ballot measure for bonds to support housing and open space.

General obligation bonds outstanding at June 30, 2024:

	<u>Original Borrowing</u>	<u>Issue Date</u>	<u>Interest Rates</u>	<u>Final Maturity</u>	<u>Outstanding at Year-end</u>
Governmental Activities					
General Obligation Bonds					
2012B Refunding Bonds	\$ 32,500,000	October 1, 2012	1.70%	2025	\$ 4,800,000
2024 General Obligation Bonds	14,730,000	June 5, 2024	4.850% - 6.000%	2044	14,730,000
	<u>\$ 52,915,000</u>				<u>\$ 19,530,000</u>

Annual debt service requirements to maturity for the County's general obligation bonds are as follows:

<u>Year Ending June 30</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2025	3,140,000	859,226
2026	3,140,000	782,993
2027	740,000	718,193
2028	740,000	673,793
2029	740,000	629,393
2030-2034	3,680,000	2,482,763
2035-2039	3,675,000	1,461,180
2040-2044	3,675,000	550,883
Total	<u>\$ 19,530,000</u>	<u>\$ 8,158,424</u>

The County is subject to the Local Government Bond Act of North Carolina, which limits the amount of net bonded debt, (exclusive of funding and refunding bonds, bonds issued for water, gas, or electric power purposes, and bonds issued for certain other specified purposes). The County may have outstanding up to 8% of the appraised value of property subject to taxation. At June 30, 2024, Buncombe County had a legal debt margin of approximately \$3,713,161,212.

(c) Installment Note Obligations

As authorized by State law [G.S. 160A-20 and 153A-158.1], the County has financed various property acquisitions including general government buildings and facilities, equipment, and vehicles with installment notes, certificates of participation (COPs), or limited obligation bonds (LOBs).

The 2009 Federal American Recovery and Reinvestment Act (ARRA) Revolving Loan, a direct borrowing, was acquired to finance the landfill gas-to-energy project. The loan is payable solely from available funds. If a default occurs, the State may withhold any other monies due to the County and apply them to the payment of this obligation.

The 2010C Taxable Limited Obligation Bonds were issued to provide funds to finance renovations to the science laboratory at Asheville High School pursuant to a deed of trust in which the County's courthouse is pledged as collateral for this debt. If a default occurs, the mortgaged property can be foreclosed, and the proceeds used to pay off the debt. There can be no assurance that the proceeds will be sufficient to pay the principal and interest due and no deficiency judgment can be rendered against the County if the proceeds are not sufficient to pay off the bonds.

The 2014B Taxable Limited Obligation Bonds were issued to provide funds for construction of a terminal facility to be used by Old Dominion Freight Lines and an office and light manufacturing facility to be used by GE Aviation

pursuant to a long-term lease from the County. The security and default provisions of the 2014B bonds are the same as the 2014A limited obligation bonds.

The NC Drinking Water State Revolving Loan, a direct borrowing, was issued by the State of North Carolina to provide funds for the on-going cleanup of the CTS of Asheville, Inc. Superfund Site. The note is payable solely from revenues of the project or benefited systems, or other available funds. If a default occurs, the State may withhold any other monies due to the County and apply them to the payment of this obligation.

The 2015 Limited Obligation Bonds were issued to provide funds for construction of a health and human services facility and parking deck, a public school, public safety training facility additions, a swimming pool, and various County renovations and equipment. A portion of the issuance was used to refinance certain of the County's 2005, 2006, and 2007 certificates of participation, 2009C taxable limited obligation bonds and to refund the County's 2005A general obligation public improvement bonds. The bonds were issued pursuant to a 2015 deed of trust in which the sites of the Enka Intermediate School and the Health and Human Services Facility are pledged as collateral for this debt. If a default occurs, the mortgaged property can be foreclosed, and the proceeds used to pay off the debt. There can be no assurance that the proceeds will be sufficient to pay the principal and interest due and no deficiency judgment can be rendered against the County if the proceeds are not sufficient to pay off the bonds.

The 2018 Limited Obligation Bonds were issued to provide funds for improvements to various County and City school facilities. The bonds were issued pursuant to the 2015 deed of trust with an extension of the lien to include the sites on which Asheville High School and Montford North Star Academy are located. If a default occurs, the mortgaged property can be foreclosed, and the proceeds used to pay off the debt. There can be no assurance that the proceeds will be sufficient to pay the principal and interest due and no deficiency judgment can be rendered against the County if the proceeds are not sufficient to pay off the bonds.

The 2019 Sheriff Vehicle Installment Financing Agreement, a direct borrowing, was entered into to provide financing for vehicles for the sheriff's office. The vehicles and funds held in the project account are pledged as security for the agreement and in the event of default, the lender may take possession of said vehicles and funds. No deficiency judgement can be rendered against the County if the proceeds are not sufficient to pay off the obligation.

The 2020A Limited Obligation Bonds were issued to provide funds for the acquisition, construction and equipping of improvements to public schools and various County facilities, refinancing portions of the 2009A certificates of participation and 2010A limited obligation bonds, and refinancing all of the 2010B limited obligation bonds. The 2020A bonds were issued pursuant to the 2010 deed of trust in which the County's courthouse is pledged as collateral for this debt, including the 2014 lien extension of the sites of Asheville Middle School and the community college Allied Health Building. If a default occurs, the mortgaged property can be foreclosed, and the proceeds used to pay off the debt. There can be no assurance that the proceeds will be sufficient to pay the principal and interest due and no deficiency judgment can be rendered against the County if the proceeds are not sufficient to pay off the bonds.

The 2020B Taxable Limited Obligation Bonds were issued to provide funds for the partial refinancing of the 2012A limited obligation bonds. The security and default provisions of the 2020B bonds are the same as the 2020A limited obligation bonds.

The 2020C Limited Obligation Bonds, a direct placement, were issued to provide funds for installing solar panels on public facilities. The security and default provisions of the 2020C bonds are the same as the 2020A and 2020B limited obligation bonds.

The 2022A Limited Obligation Bonds, a direct placement, were issued to provide funds for various school and County facility improvements, solid waste landfill expansion, solar panel installation, and fleet and general services complex upgrades. If a default occurs, the mortgaged property can be foreclosed, and the proceeds used to pay off the debt. There can be no assurance that the proceeds will be sufficient to pay the principal and interest due and no deficiency judgment can be rendered against the County if the proceeds are not sufficient to pay off the bonds.

The 2024A Limited Obligation Bonds were issued as a tax-exempt refunding of the 2022B taxable limited obligation bonds. The security and default provisions of the 2024A bonds are the same as the 2022A limited obligation bonds.

The 2024B Limited Obligation Bonds, a direct placement, were issued to provide funds for County, School, and Community College capital projects. The security and default provisions of the 2024B bonds are under the 2015 limited obligation bonds indentured deed of trust which is secured by a mortgage on Asheville High, Montford North Star Academy and the Health and Human Services building.

Installment financings outstanding at June 30, 2024:

	Original Borrowing	Issue Date	Interest Rates	Final Maturity	Outstanding at Year-end
Governmental Activities					
2010C Taxable Limited Obligation Bonds	\$ 3,800,000	December 16, 2010	6.375%	2025	\$ 185,000
2014B Taxable Limited Obligation Bonds	28,725,000	February 27, 2014	0.5% - 5.1%	2034	16,850,000
NC Drinking Water State Revolving Loan	1,964,204	February 6, 2015	0.0%	2035	1,117,251
2015 Limited Obligation Bonds	126,635,000	April 30, 2015	2.5% - 5.0%	2035	66,125,000
2018 Limited Obligation Bonds	54,730,000	March 28, 2018	2.5% - 5.0%	2038	38,320,000
2019 Sheriff Vehicle Installment Financing	1,675,000	September 4, 2019	1.9837%	2024	348,000
2020A Limited Obligation Bonds	56,495,000	April 9, 2020	2.0% - 5.0%	2040	39,290,000
2020B Taxable Limited Obligation Bonds	32,235,000	April 9, 2020	1.48% - 2.6%	2032	26,255,000
2020C Limited Obligation Bonds	10,096,000	October 14, 2020	1.99%	2035	7,931,000
2022A Limited Obligation Bonds	43,961,000	June 22, 2022	2.93%	2037	38,097,000
2024A Limited Obligation Bonds	80,461,000	March 5, 2024	2.93%	2037	80,063,000
2024B Limited Obligation Bonds	61,510,000	June 12, 2024	5.00%	2044	61,510,000
Total governmental activities	<u>575,667,204</u>				<u>376,091,251</u>
Business-type Activities					
2009 ARRA Loan	4,061,396	August 4, 2009	0.0%	2031	525,000
2022A Limited Obligation Bonds	15,324,000	June 22, 2022	2.93%	2037	10,490,001
Total business-type activities	<u>21,370,396</u>				<u>11,015,001</u>
Total installment financings	<u>\$ 597,037,600</u>				<u>\$ 387,106,252</u>

For Buncombe County, the future minimum payments for installment financings as of June 30, 2024, are:

Year Ending June 30	Governmental Activities		Business-type Activities		Total Primary Government	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 35,365,571	\$ 14,816,222	\$ 2,585,000	\$ 307,357	\$ 37,950,571	\$ 15,123,579
2026	34,113,568	13,452,493	2,659,000	233,814	36,772,568	13,686,307
2027	33,715,568	12,113,603	2,734,000	158,103	36,449,568	12,271,706
2028	33,494,568	10,835,033	2,812,000	80,194	36,306,568	10,915,227
2029	33,500,568	9,508,871	75,000	-	33,575,568	9,508,871
2030-2034	138,795,841	29,253,960	150,001	-	138,945,842	29,253,960
2035-2039	50,880,567	8,730,901	-	-	50,880,567	8,730,901
2040-2044	16,225,000	2,255,800	-	-	16,225,000	2,255,800
Total	<u>\$ 376,091,251</u>	<u>\$ 100,966,883</u>	<u>\$ 11,015,001</u>	<u>\$ 779,468</u>	<u>\$ 387,106,252</u>	<u>\$ 101,746,351</u>

(d) Subscriptions

The County has entered into agreements to finance subscriptions that result in an intangible right to use asset and a corresponding liability under GASB 96. These agreements have been recorded at the present value of the future minimum subscription payments as of the date of inception.

On 07/01/2022, Buncombe County, NC entered into a 32 month subscription for the use of Workday Enterprise Budgeting. An initial subscription liability was recorded in the amount of \$148,385. As of 06/30/2024, the value

of the subscription liability is \$37,559. Buncombe County, NC is required to make annual fixed payments of \$56,351. The subscription has an interest rate of 2.038%. The value of the right to use asset as of 06/30/2024 of \$148,385 with accumulated amortization of \$111,289 is included with Software on the Subscription Class activities table found below.

On 07/01/2022, Buncombe County, NC entered into a 48 month subscription for the use of Cott Software. An initial subscription liability was recorded in the amount of \$219,987. As of 06/30/2024, the value of the subscription liability is \$112,117. Buncombe County, NC is required to make monthly fixed payments of \$4,775. The subscription has an interest rate of 2.112%. The value of the right to use asset as of 06/30/2024 of \$219,987 with accumulated amortization of \$109,993 is included with Software on the Subscription Class activities table found below.

On 07/01/2022, Buncombe County, NC entered into a 57 month subscription for the use of Microsoft Office EA - SHI. An initial subscription liability was recorded in the amount of \$2,805,737. As of 06/30/2024, the value of the subscription liability is \$1,689,114. Buncombe County, NC is required to make annual fixed payments of \$736,224. The subscription has an interest rate of 2.186%. The value of the right to use asset as of 06/30/2024 of \$3,251,687 with accumulated amortization of \$1,218,526 is included with Software on the Subscription Class activities table found below. Buncombe County, NC has 1 extension option(s), each for 36 months.

On 07/01/2022, Buncombe County, NC entered into a 32 month subscription for the use of Workday MSA. An initial subscription liability was recorded in the amount of \$1,290,936. As of 06/30/2024, the value of the subscription liability is \$0. Buncombe County, NC is required to make annual fixed payments of \$636,754. The subscription has an interest rate of 2.038%. The value of the right to use asset as of 06/30/2024 of \$1,290,936 with accumulated amortization of \$936,185 is included with Software on the Subscription Class activities table found below.

On 09/01/2022, Buncombe County, NC entered into a 120 month subscription for the use of Axon Taser 7 Subscription. An initial subscription liability was recorded in the amount of \$462,241. As of 06/30/2024, the value of the subscription liability is \$407,775. Buncombe County, NC is required to make annual fixed payments of \$57,253. The subscription has an interest rate of 2.6570%. The value of the right to use asset as of 06/30/2024 of \$462,241 with accumulated amortization of \$84,044 is included with Software on the Subscription Class activities table found below.

On 09/30/2022, Buncombe County, NC entered into a 36 month subscription for the use of SAS. An initial subscription liability was recorded in the amount of \$352,858. As of 06/30/2024, the value of the subscription liability is \$117,603. Buncombe County, NC is required to make annual fixed payments of \$120,000. The subscription has an interest rate of 2.0380%. The value of the right to use asset as of 06/30/2024 of \$352,858 with accumulated amortization of \$211,849 is included with Software on the Subscription Class activities table found below.

On 10/01/2022, Buncombe County, NC entered into a 60 month subscription for the use of Apricot 360 Bundle. An initial subscription liability was recorded in the amount of \$154,929. As of 06/30/2024, the value of the subscription liability is \$125,485. Buncombe County, NC is required to make annual fixed payments of \$32,940. The subscription has an interest rate of 3.155%. The value of the right to use asset as of 06/30/2024 of \$202,905 with accumulated amortization of \$63,248 is included with Software on the Subscription Class activities table found below.

On 02/01/2023, Buncombe County, NC entered into a 69 month subscription for the use of Axon Body Camera Software Bundle. An initial subscription liability was recorded in the amount of \$1,043,000. As of 06/30/2024, the value of the subscription liability is \$761,067. Buncombe County, NC is required to make two payments a year which vary in amount. The subscription has an interest rate of 2.5860%. The value of the right to use asset as of 06/30/2024 of \$1,043,000 with accumulated amortization of \$256,971 is included with Software on the Subscription Class activities table found below.

On 03/01/2023, Buncombe County, NC entered into a 36 month subscription for the use of ePlanSoft License. An initial subscription liability was recorded in the amount of \$147,630. As of 06/30/2024, the value of the subscription liability is \$50,686. Buncombe County, NC is required to make annual fixed payments of \$49,010. The subscription has an interest rate of 2.583%. The value of the right to use asset as of 06/30/2024 of \$147,630 with accumulated amortization of \$65,613 is included with Software on the Subscription Class activities table found below.

On 03/06/2023, Buncombe County, NC entered into a 25 month subscription for the use of Workday LMS. An initial subscription liability was recorded in the amount of \$56,871. As of 06/30/2024, the value of the subscription liability is \$21,337. Buncombe County, NC is required to make annual fixed payments of \$35,994. The subscription has an interest rate of 2.038%. The value of the right to use asset as of 06/30/2024 of \$136,865 with accumulated amortization of \$90,293 is included with Software on the Subscription Class activities table found below.

On 05/01/2023, Buncombe County, NC entered into a 26 month subscription for the use of Accela Subscription. An initial subscription liability was recorded in the amount of \$485,810. As of 06/30/2024, the value of the subscription liability is \$244,025. Buncombe County, NC is required to make annual fixed payments of \$244,312. The subscription has an interest rate of 3.121%. The value of the right to use asset as of 06/30/2024 of \$942,376 with accumulated amortization of \$507,433 is included with Software on the Subscription Class activities table found below.

On 07/01/2023, Buncombe County, NC entered into a 60 month subscription for the use of Faster Asset Solutions. An initial subscription liability was recorded in the amount of \$465,745. As of 06/30/2024, the value of the subscription liability is \$331,766. Buncombe County, NC is required to make annual fixed payments of \$134,185. The subscription has an interest rate of 2.6560%. The value of the right to use asset as of 06/30/2024 of \$445,471 with accumulated amortization of \$89,094 is included with Software on the Subscription Class activities table found below.

On 08/28/2023, Buncombe County, NC entered into a 36 month subscription for the use of Halo Service Solutions Ltd.. An initial subscription liability was recorded in the amount of \$280,426. As of 06/30/2024, the value of the subscription liability is \$141,986. Buncombe County, NC is required to make annual fixed payments of \$134,640. The subscription has an interest rate of 2.8480%. The value of the right to use asset as of 06/30/2024 of \$280,426 with accumulated amortization of \$78,675 is included with Software on the Subscription Class activities table found below.

On 10/13/2023, Buncombe County, NC entered into a 36 month subscription for the use of Origami Risk LLC. An initial subscription liability was recorded in the amount of \$255,928. As of 06/30/2024, the value of the subscription liability is \$117,786. Buncombe County, NC is required to make annual fixed payments of \$138,500. The subscription has an interest rate of 3.5910%. The value of the right to use asset as of 06/30/2024 of \$243,028 with accumulated amortization of \$58,057 is included with Software on the Subscription Class activities table found below.

On 10/19/2023, Buncombe County, NC entered into a 36 month subscription for the use of Juvare LLC. An initial subscription liability was recorded in the amount of \$206,693. As of 06/30/2024, the value of the subscription liability is \$125,174. Buncombe County, NC is required to make annual fixed payments of \$81,870. The subscription has an interest rate of 3.5910%. The value of the right to use asset as of 06/30/2024 of \$206,693 with accumulated amortization of \$48,228 is included with Software on the Subscription Class activities table found below.

On 11/01/2023, Buncombe County, NC entered into a 61 month subscription for the use of Axon Body Camera Software Add'l Licenses. An initial subscription liability was recorded in the amount of \$97,545. As of 06/30/2024, the value of the subscription liability is \$76,278. Buncombe County, NC is required to make annual fixed payments of \$18,818. The subscription has an interest rate of 3.4510%. The value of the right to use asset as of 06/30/2024 of \$97,545 with accumulated amortization of \$12,586 is included with Software on the Subscription Class activities table found below.

The future minimum subscription obligations and the net present value of these minimum lease payments as of June 30, 2024 were as follows:

Year Ending June 30	Governmental Activities	
	Principle	Interest
2025	\$ 1,961,499	\$ 108,722
2026	1,527,383	59,889
2027	433,861	22,666
2028	222,443	10,896
2029	51,551	5,701
2030 - 2034	163,021	8,739
Total	<u>\$ 4,359,758</u>	<u>\$ 216,613</u>

(e) Refundings

On April 9, 2020, the County issued \$26,730,000 of series 2020A tax exempt bonds (interest rates ranging from 2.5% to 5.0%) to refund \$4,320,000 of outstanding 2009A certificates of participation which had interest rates ranging from 4.0% to 4.75%, \$5,110,000 of outstanding 2010A limited obligation bonds which had interest rates ranging from 5.0% to 5.25%, and \$20,420,000 of outstanding 2010B taxable limited obligation bonds which had interest rates ranging from 6.5% to 6.8%. Net proceeds of \$30,266,781 (including premium of \$3,869,464 and after payment of \$327,347 in issuance costs) were deposited in an irrevocable trust with an escrow agent, along with \$460,529 of County funds, to provide funds used to call the balance of these issuances on June 1, 2020. The reacquisition price exceeded the net carrying amount of the old debt, including related premiums of \$162,684, by \$254,098. This amount is reported as a deferred outflow of resources and amortized over the remaining life of the refunded debt. The refunding reduced total debt service payments by \$3,807,349 (including interest subsidy on 2010B bonds) to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$3,386,066.

On April 9, 2020, the County also issued \$32,235,000 of series 2020B taxable bonds (interest rates ranging from 1.48% to 2.6%) to advance refund \$29,045,000 of outstanding 2012A limited obligation bonds which had an interest rate of 5.0%. The net proceeds of \$32,008,258 (after payment of \$222,122 in issuance costs) along with additional County funds of \$516,356, were deposited in an irrevocable trust with an escrow agent to provide funds for the future debt service payments on the refunded bonds. As a result, a portion of the 2012A bonds are considered defeased and the liability for those issuances has been removed from the statement of net position. The net carrying amount of the old debt, including related premiums of \$3,763,373, exceeded the reacquisition price by \$800,115. This amount is reported as a deferred inflow of resources and amortized over the remaining life of the refunded debt. The advance refunding reduced total debt service payments by \$2,982,193 to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$2,612,592.

On March 5, 2024, the County issued \$80,461,000 of series 2024A tax-exempt bonds with an interest rate of 2.93% to refund \$80,461,000 of outstanding series 2022B limited obligation bonds with an interest rate of 3.71%. This transaction represents the County's exercise of its forward purchase option agreed upon with the bondholder at the time the series 2022B bonds were originally issued on June 22, 2022. Final accrued interest of \$779,444 was paid on the series 2022B bonds at the time of closing. With this refunding, there was zero impact to the net carrying amount of the old debt so there are no reportable impacts from this transaction to the County's deferred outflows or inflows of resources. The refunding reduced total debt service payments by \$3,742,262 to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$3,329,890.

The County has defeased debt in prior years by placing the proceeds of new bonds and the County's own resources into irrevocable trust accounts to provide for all future debt service payments on the old bonds until the debt is called or matures. Accordingly, those trust account assets and the liability for those defeased bonds are not included in the County's financial statements. At June 30, 2024, \$77,260,000 of defeased bonds remain outstanding.

(f) Debt Related to Capital Activities

Of the total Governmental Activities debt listed, only \$135,450,383 relates to assets for which the County holds title. Unspent restricted cash related to this debt amounts to \$25,097,231.

(g) Pension Spiking Liability

Pension spiking is a substantial increase in compensation that results in unusually high liabilities to the State's retirement system which, without intervention, would then be absorbed by other members and employers in the System. North Carolina adopted anti-pension spiking laws, effective January 1, 2015, which apply to retirements with an average final salary greater than \$100,000, adjusted annually for inflation. A contribution-based benefit cap (CBBC) is calculated, and if the benefit exceeds the cap, the employer must make an additional contribution to the retirement system. The County's potential spiking liability of \$772,809 for current active employees who will be retiring with an average final salary greater than \$130,765, the inflation adjusted amount for 2024, has been recorded on the government-wide statements at June 30, 2024.

(h) Transfer of Enka-Candler Water and Sewer District Bonds

On July 2, 1990, the County transferred the ownership, operation, and maintenance responsibility for the sanitary districts to the Metropolitan Sewerage District. The contracts affecting the transfer call for the Metropolitan Sewerage District to assume the liability for the Enka-Candler Water and Sewer District Bonds. Consequently, the bonds have been removed from the County's financial statements. The Enka-Candler Water and Sewer District, for which the County Board of Commissioners is the governing body, is liable for the payments on these bonds if the Metropolitan Sewerage District defaults. As of June 30, 2024, the balance of these bonds has been paid off.

(i) Conduit Debt Obligations

The Buncombe County Industrial Facility and Pollution Control Financing Authority has issued industrial revenue bonds to provide financial assistance to private businesses for economic development purposes. These bonds are secured by the properties financed as well as by letters of credit and are payable solely from payments received from the private businesses involved. Ownership of the acquired facilities is in the name of the private businesses served by the bond issuance. Neither the County, the Authority, the State, nor any political subdivision thereof is obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2024, there were industrial revenue bonds outstanding with a principal amount payable of approximately \$4,600,000.

(j) Long Term Obligation Activity

The following is a summary of changes in the County's long-term obligations for the year ended June 30, 2024:

	Balance June 30, 2023	Increases	Decreases	Balance June 30, 2024	Current Portion of Balance
Governmental Activities:					
General obligation bonds	\$ 7,200,000	\$ 14,730,000	\$ 2,400,000	\$ 19,530,000	\$ 3,140,000
Limited obligation bonds	214,715,000	61,510,000	27,690,000	248,535,000	23,375,000
Installment financings-direct borrowing	1,907,822	-	442,569	1,465,253	449,568
Installment financings-direct placement	130,142,000	-	4,051,002	126,090,998	11,541,001
Premium on long-term debt	13,118,279	7,820,179	2,704,894	18,233,564	-
Lease installment obligations	4,556,940	-	450,378	4,106,562	571,625
Subscription installment obligations	5,442,925	1,800,263	2,883,430	4,359,758	1,961,499
Net pension liability -- LEOSA	9,479,366	577,992	-	10,057,358	609,154
Net pension liability -- LGERS	74,553,640	13,750,002	-	88,303,642	-
Net OPEB liability	69,107,289	-	6,909,776	62,197,513	-
Pension spiking liability	362,002	410,807	-	772,809	539,036
Compensated absences	10,099,107	12,795,065	10,694,469	12,199,703	7,454,455
Total governmental activities	540,684,370	113,394,308	58,226,518	595,852,160	49,641,338
Business-type Activities:					
Installment financings-direct borrowing	\$ 600,000	\$ -	\$ 75,000	\$ 525,000	\$ 75,000
Installment financings-direct placement	12,929,000	-	2,438,999	10,490,001	2,509,999
Premium on long-term debt	-	-	-	-	-
Lease installment obligations	726,604	1,343,146	566,424	1,503,326	539,669
Net pension liability -- LGERS	1,629,895	262,180	-	1,892,074	-
Net OPEB liability	1,622,717	-	290,017	1,332,700	-
Compensated absences	242,219	198,315	158,554	281,982	281,982
Accrued landfill closure and postclosure care costs	21,296,957	1,782,920	154,878	22,924,999	-
Total business-type activities	22,260,417	3,586,561	3,683,872	38,950,082	3,406,650
Total primary government	\$ 644,158,260	\$ 116,980,869	\$ 61,910,390	\$ 634,802,242	\$ 53,047,988
Discretely Presented Component Units:					
Air Quality:					
Net pension liability -- LGERS	\$ 276,994	\$ 27,271	\$ -	\$ 304,265	\$ 304,265
Net OPEB liability	343,218	-	40,226	302,992	-
Compensated absences	96,389	121,323	129,755	87,957	87,957
	\$ 1,067,135	\$ 148,594	\$ 169,981	\$ 695,214	\$ 392,222
Tourism Development Authority:					
Lease installment obligations	\$ 5,104,968	\$ -	\$ 169,817	\$ 4,935,151	\$ 173,910
Subscription installment obligations	191,012	167,139	137,519	220,632	137,092
Compensated absences	105,519	16,266	-	121,785	121,785
	\$ 5,401,499	\$ 183,405	\$ 307,336	\$ 5,277,568	\$ 432,787

Compensated absences, other postemployment benefits and pension liability typically have been liquidated in the funds in which they have been earned, with the majority of governmental activities liability liquidated in the General Fund and business-type activities liability in the Solid Waste Disposal Fund.

(C) Interfund Balances and Activity

Interfund loans consisted of the following at June 30, 2024:

Due to General Fund:

From the Occupancy Tax Fund for June collection fees	\$ 174,386
From the Grant Projects Fund for short term cash flow needs	5,058,870
From the Public Schools ADM Sales Tax/Lottery Projects for short term cash flow needs	366,063
From the Real-Time Intelligence Fund for short term cash flow needs	53,347
Total Due to the General Fund	<u>\$ 5,652,666</u>

Transfers to/from other funds during the year ended June 30, 2024 consist of the following:

Major Governmental Funds:

General Fund:

From the General Fund to the Grant Projects Fund to fund grant matches	\$ 892,663
From the General Fund to the Special Projects Capital Projects Fund for housing and conservation projects and economic incentives	3,061,845
From the General Fund to the Special Projects Capital Projects Fund for reparations education	510,000 4,083,967
From the General Fund to the Special Projects Capital Projects Fund for economic incentives	3,398,000
From the General Fund to the Transportation Fund for transportation services expenses	1,096,926 47,292

AB Tech Capital Projects Fund:

From the AB Tech Capital Projects Fund to the General Fund for community college operations	5,000,000
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County Capital Projects Fund:

From the County Capital Projects Fund to the General Fund for FY23 vehicle purchases	2,435,290
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Nonmajor Governmental Funds:

From the Register of Deeds Automation Fund to the General Fund for reimbursement of automation related expenditures	28,874
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Internal Service Funds:

From the General Fund to the Health Insurance fund to cover ambulance repairs	155,265
	<u>20,710,122</u>

D) Fund Balance

Buncombe County has a revenue spending guideline for programs with multiple revenue sources. The Finance Officer will use resources in the following hierarchy: bond proceeds, federal funds, state funds, local non-county funds, and County funds. For purposes of fund balance classification, expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance. The Finance Officer may deviate from this policy if it is in the best interest of the County.

The following schedule provides management and citizens with information on the portion of General Fund balance that is available for appropriation:

Total fund balance - General Fund	\$ 115,860,850
Less:	
Restricted or nonspendable	
Prepays	1,489,201
Long term receivables	2,555
Leases	81,371
Stabilization by State Statute	37,644,966
Capital projects	168,753
Permits and inspections	5,663,670
Soil and water conservation district	43,322
Tax reappraisal	434,738
Assigned	
Appropriated in FY25 budget	11,764,570
Fund balance policy minimum	<u>52,643,126</u>
Remainder available for appropriation	<u>\$ 5,924,578</u>

The County has adopted a minimum fund balance policy for the General Fund which instructs management to conduct the business of the County in such a manner that fund balance after nonspendable and restricted amounts is at least equal to or greater than 15% of expenditures. The policy also specifies that fund unassigned fund balance at year end in excess of 20% of expenditures is to be transferred to the County Capital Projects Fund.

Outstanding encumbrances are amounts needed to pay any commitments related to purchase orders and contracts that remain unperformed at year-end. The General Fund encumbrance amounts are included in the stabilization of State statute amount reported in the above table.

Outstanding encumbrances at June 30, 2024:

<u>Fund</u>	<u>Encumbrances</u>
General	\$ 1,629,552
Grant Projects	6,245,893
Public School Capital Needs	10,651,985
AB Tech Capital Projects	2,735,397
County Capital Projects	13,703,449
Special Projects Capital Projects	2,495,767
Non-Major	<u>2,755,667</u>
	<u>\$ 40,217,710</u>

Note 4 - Joint Ventures

Vaya Health

The County participates in a joint venture to operate Vaya Health, a public managed care organization ("MCO"), which manages federal, state and local funding for services related to mental health, developmental disability, and substance abuse in its 22-county area. Buncombe County appoints one member of the 22-member board, with the other counties appointing the remainder. The County has an ongoing financial responsibility for the MCO because it is legally required to provide public health services either directly or jointly with other counties. None of the participating governments have any equity interest in the MCO, so no equity interest has been reflected in the financial statements at June 30, 2023. In accordance with the intergovernmental agreement between the participating governments, the County appropriated \$600,000 to the MCO to fund operations. Complete financial statements for Vaya Health may be obtained from their offices at 200 Ridgefield Court, Asheville, NC 28806.

Asheville-Buncombe Technical Community College

The County, in conjunction with the State of North Carolina, the Buncombe County Board of Education and Madison County, participates in a joint venture to operate the Asheville-Buncombe Technical Community College. The board of trustees consists of 15 members, four appointed by the County, four appointed by the Governor (on behalf of the State of North Carolina), four appointed jointly by the Buncombe County and Asheville City Boards of Education, two appointed by Madison County, and one appointed by the Madison County Board of Education. The president of the community college's student government serves as an ex-officio nonvoting member of the community college's board of trustees. The community college is included as a component unit of the State. The County has the basic responsibility for providing funding for the facilities of the community college and also provides some financial support for the community college's operations. In addition to providing annual appropriations for facilities, the County periodically issues debt to provide financing for new and restructured facilities. Limited obligation bonds of \$47,239,816 in principal are outstanding. The County has an ongoing financial responsibility for the community college because of the statutory responsibility to provide funding for the community college's facilities. The County contributed \$5,000,000 to the community college for operating purposes during the fiscal year ended June 30, 2024. In addition, the County made principal and interest payments of \$82,137 during the fiscal year on general obligation bonds and \$6,880,774 on limited obligation bonds issued for community college capital facilities. The participating governments do not have any equity interest in the joint venture; therefore, no equity interest has been reflected in the County's financial statements at June 30, 2024. Complete financial statements for the community college may be obtained from the community college's administrative offices at 340 Victoria Road, Asheville, NC 28801.

Furthermore, by authority of Article 46 of Chapter 105 of the North Carolina General Statutes and following a majority vote of an advisory referendum in the November 2011 elections, the Buncombe County Board of Commissioners adopted a resolution in December 2011 to levy a local sales and use tax at a rate of one-quarter percent (.25%) to be used exclusively for the stated capital improvement needs of the community college. For this purpose, the County has created a fund to manage the collections and related capital projects and debt service expenditures. In June 2017 the Buncombe County Board of Commissioners adopted a resolution to expand the use of the sales and use tax to include major maintenance and operational needs of the community college. As required by the Board of Commissioners, the tax will sunset in 2029. All capital assets from this funding source will become the property of the community college and be reflected on their financial statements once completed.

Note 5 - Jointly Governed Organizations**Land of Sky Regional Council**

The County is a founding member of the Land of Sky Regional Council (Council) which serves four counties and fifteen municipalities. The Council coordinates various funding received from federal and state agencies and administers programs related to aging, workforce development, volunteer services and economic and community development. The participating governments appoint the Council's governing board. The County paid membership fees of \$165,578 to the Council during the fiscal year ended June 30, 2024.

Metropolitan Sewerage District of Buncombe County, North Carolina

The County appoints three members to the 14-member board of the Metropolitan Sewerage District of Buncombe County, North Carolina. The District owns, operates, and maintains a wastewater treatment plant and collector lines.

Note 6 - Summary Disclosure of Significant Commitments and Contingencies**Federal and State Assisted Programs**

The County has received proceeds from several federal and state grants. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

Note 7 - Benefit Payments Issued by the State

The amounts listed below were paid directly to individual recipients by the State from federal and State monies. County personnel are involved with certain functions, primarily eligibility determinations, which cause benefit payments to be issued by the State. These amounts disclose this additional aid to County recipients that do not appear in the basic financial statements because they are not revenues and expenditures of the County.

	Federal	State
Special Supplemental Nutrition Program for Women, Infants and Children	\$ 3,664,061	\$ -
Work First/Temporary Assistance for Needy Families (TANF)	580,389	-
Refugee Assistance	164,954	-
Adoption Assistance	2,489,438	612,869
Medical Assistance	420,998,000	167,060,385
State Children's Insurance Program	11,029	3,123
State/County Special Assistance for Adults	-	1,464,409
Child Welfare Services Adoption Subsidy	-	691,867
Totals	<u>\$ 427,907,871</u>	<u>\$ 169,832,653</u>

Note 8 - Unrestricted Net Position

Under North Carolina law, the County is responsible for providing capital funding for the Buncombe County Board of Education, the Asheville City Board of Education (the school systems) and the Asheville-Buncombe Technical Community College (the community college). The County has chosen to meet its legal obligation to provide school systems and community college capital funding by using a mixture of County funds and debt. The assets funded by the County are owned and used by the school systems and the community college. Since the County, as the issuing government, acquires no capital assets, the County has incurred a liability without a corresponding increase in assets.

At the end of the fiscal year, the outstanding debt balance was \$188,776,643 and \$47,239,816 for the school systems and community college, respectively. Of the combined total, \$4,800,000 is general obligation debt, which is collateralized by the full faith, credit, and taxing power of the County. The County is authorized and required by State law to levy ad valorem taxes, without limit as to rate or amount, necessary to pay debt service on its general obligation bonds. The remainder of the debt is installment debt and is collateralized by County assets. Principal and interest requirements are appropriated in the year they become due.

Note 9 - Pledged Revenues

The County and the Town of Woodfin have pledged a portion of their future ad valorem tax revenues to repay \$11,285,000 in Series 2014A limited obligation bonds issued in February 2014. This issuance refunded \$11,885,000 of Series 2008 Project Development Financing (PDF) Revenue Bonds that were used to finance the Woodfin Downtown project. A portion of this was refunded by the Series 2022B taxable limited obligation bonds and then again by a portion of the Series 2024A tax-exempt limited obligation bonds. The bond principal is payable from the incremental ad valorem tax revenues generated by increased property values in the refurbished district to the extent that these revenues are available. In the event that the incremental tax revenues are not sufficient to meet the debt service requirements, the Buncombe County General Fund will advance the funds necessary to keep the debt service current. The Buncombe County General Fund will then be reimbursed as additional incremental revenues become available in the future.

The total principal and interest amount remaining on the bonds is \$10,002,000 payable through June 2037. Total principal and interest payments on the Series 2024A limited obligation bonds from July 1, 2023 through June 30, 2024 were \$784,198. Accumulated tax revenue for the same period of time was \$783,045.

Note 10 – Significant Effects of Subsequent Events

On September 27, 2024, Hurricane Helene devastated much of the western part of North Carolina. Buncombe County was hit especially hard and has since appropriated fund balance to assist in the recovery effort. The County

is eligible to apply to the Federal Emergency Management Agency (FEMA) and the N.C. Division of Emergency Management for public assistance for reimbursement of expenditures related to Hurricane Helene. The amount that will be reimbursed and the timing of that reimbursement is currently not known.

Note 11 – Restatements

Change in Accounting Principle

Change of measurement date to Other Post Employment Benefits (OPEB) reporting (Column A)

Prior to fiscal year 2024, the County had always issued GASB 74 and GASB 75 reports separately since both had different measurement dates. During the current fiscal year, the County worked with a new actuary who was able to prepare both GASB 74 and GASB 75 reports with the same measurement date. Due to this change in accounting principle, the County had to restate beginning balances to account for various changes to assumptions and outputs. Primarily, the County would no longer need to record a deferred outflow for contributions and benefit payments made subsequent to the measurement date since the measurement date and reporting date were now the same. The effect of this change in accounting principle is shown in column A of the table below.

Changes to/or Within the Financial Reporting Entity

Reclassification of the Opioid Settlement Fund from non-major to major (Column B)

During fiscal year 2024, guidance was provided by the N.C. Department of State Treasurer to change the accounting treatment of revenues related to Opioid Settlement funds. New guidance changed revenue recognition of settlement funds from government mandated and voluntary non-exchange transactions to exchange and exchange-like transactions since it was determined the County would have legal claim to the resources upon execution rather than when funds were received. This new accounting treatment increased the Opioid Settlement Fund's receivable and deferred inflow balances significantly enough for the fund to be considered major for reporting purposes. The Opioid Settlement Fund's previous fund balance of \$1,780,967 is shown as moving from a non-major to a major fund in column B of the table below.

Correction of an Error in Previously Issued Financial Statements

Correction of revenue recognition to the Opioid Settlement Fund (Column C)

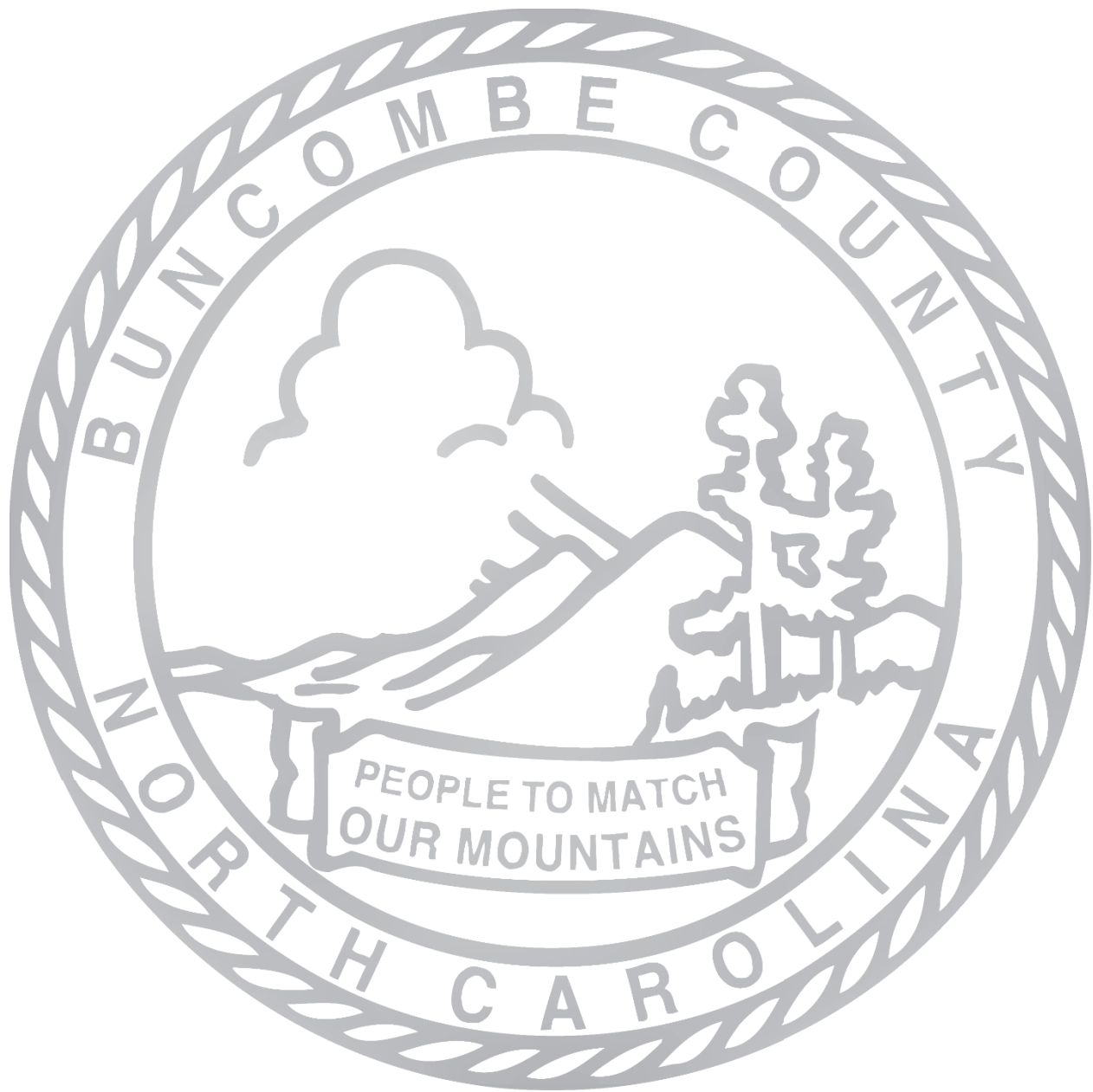
During fiscal year 2024, the County made error corrections Opioid Settlement funds. The first error correction resulted from a prior year accounting treatment requirement issued by the N.C. Department of State Treasurer to treat the amounts as government mandated and voluntary non-exchange transactions. The activity is the result of settlement agreements which provide the County with a legal claim to the resources upon execution and are, therefore, exchange and exchange-like transactions. Thus, a receivable of \$27,152,900 should have been recognized on a full accrual basis in fiscal year 2023. The County has increased the governmental activities net position by \$27,152,900 for this error correction shown in column C below. Additionally, it was determined that revenue of \$1,083,803, representing funds received within the availability period for Opioid Settlement funds, should have been recognized on a modified accrual basis during fiscal year 2023. The County has increased the Opioid Settlement Fund's balance and the governmental activities net position as of July 1, 2023, by \$1,083,803 for this error correction and is shown in column C below.

Addition of right to use assets not included in prior year financial statements (Column C)

During fiscal year 2024, it was discovered that two contracts with Axon should have been reported in fiscal year 2023 which had both lease and SBITA components to them. The overall impact on the governmental activities net position due to the omission of these two contracts was a reduction of \$215,894 and is shown in column C of the table below.

An additional lease contract with Bell Atlantic (Upper Hominy Tower) in which the County was the lessor was also omitted from the financial statements from the inception of GASB 87 in fiscal year 2022. The effect of this transaction resulted in an increase in both General Fund balance and governmental activities net position of \$8,467 and is shown in column C of the table below.

	June 30, 2023 As Previously Reported	Changes in Accounting Principle (A)	Changes to/or Within the Financial Reporting Entity (B)	Error Correction (C)	June 30, 2023 As Restated
Government Wide					
Governmental Activities	\$ (37,886,805)	\$ (3,511,054)	\$ -	\$ 26,945,473	\$ (14,452,386)
Business-Type Activities	26,921,755	(76,759)	-	-	26,844,996
Total Primary Government	<u>\$ (10,965,050)</u>	<u>\$ (3,587,813)</u>	<u>\$ -</u>	<u>\$ 26,945,473</u>	<u>\$ 12,392,610</u>
Governmental Funds					
General Fund	\$ 126,960,767	\$ -	\$ -	\$ 8,467	\$ 126,969,234
Occupancy Tax	-	-	-	-	-
Special Taxing District	-	-	-	-	-
Opioid Settlement Fund	-	-	1,780,967	1,083,803	2,864,770
Grant Projects	(7,136,231)	-	-	-	(7,136,231)
Public School Capital Needs	33,712,301	-	-	-	33,712,301
AB Tech Capital Projects	21,035,649	-	-	-	21,035,649
Public School ADM Sales					
Tax/Lottery Projects	-	-	-	-	-
County Capital Projects	25,725,984	-	-	-	25,725,984
Special Projects Capital Projects	18,756,738	-	-	-	18,756,738
Other Governmental Funds	9,311,349	-	(1,780,967)	-	7,530,382
Total Governmental Funds	<u>\$ 228,366,557</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,092,270</u>	<u>\$ 229,458,827</u>



Required Supplemental Financial Data

Buncombe County, North Carolina

Law Enforcement Officers' Special Separation Allowance

Schedules of Changes in Total Pension Liability and Total Pension Liability as a Percentage of Covered Payroll

Local Governmental Employees' Retirement System

Schedules of County's Proportionate Share of Net Pension Liability (Asset) and County Contributions

Register of Deeds' Supplemental Pension Fund

Schedules of County's Proportionate Share of Net Pension Liability (Asset) and County Contributions

Healthcare Benefits Plan

Schedule of Changes in the Net OPEB Liability and Related Ratios
Schedule of County Contributions
Schedule of Investment Returns - OPEB

This section contains information required by generally accepted accounting principles

BUNCOMBE COUNTY, NORTH CAROLINA
Law Enforcement Officers' Special Separation Allowance
Schedules of Changes in Total Pension Liability and Total Pension Liability
as a Percentage of Covered-Employee Payroll

	<i>Schedule of Changes in Total Pension Liability</i>						
	2024	2023	2022	2021	2020	2019	2018
Beginning balance	\$ 9,479,366	\$ 11,115,331	\$ 11,440,707	\$ 7,816,784	\$ 7,151,591	\$ 7,076,534	\$ 6,504,557
Changes for the year:							
Service cost at end of year	393,859	549,484	562,306	341,533	309,418	346,181	292,258
Interest	394,717	243,356	215,319	245,944	251,636	217,434	244,382
Difference between expected and actual experience	17,508	(124,834)	(246,852)	630,721	357,591	173,058	(49,185)
Changes of assumptions and other inputs	431,812	(1,704,947)	(287,614)	2,950,710	223,551	(270,198)	431,353
Benefit payments	(659,904)	(599,024)	(568,535)	(544,985)	(477,003)	(391,418)	(346,831)
Net changes	577,992	(1,635,965)	(325,376)	3,623,923	665,193	75,057	571,977
Ending balance of the total pension liability	\$ 10,057,358	\$ 9,479,366	\$ 11,115,331	\$ 11,440,707	\$ 7,816,784	\$ 7,151,591	\$ 7,076,534
							\$ 6,504,557

Schedule of Total Pension Liability as a Percentage of Covered-Employee Payroll

Total Pension Liability	\$ 10,057,358	\$ 9,479,366	\$ 11,115,331	\$ 11,440,707	\$ 7,816,784	\$ 7,151,591	\$ 7,076,534	\$ 6,504,557
Covered-Employee Payroll	14,384,145	14,384,145	13,800,012	13,132,599	12,874,345	13,782,414	13,226,166	13,727,850
Total pension liability as a percentage of covered-employee payroll	69.92%	65.90%	80.55%	87.12%	60.72%	51.89%	53.50%	47.38%

Notes to the schedule:

Buncombe County has no assets accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement 73 nor does the Plan provide pay related benefits.

Changes in actuarial assumptions or other inputs:

December 31, 2023 Measurement Date: The Municipal Bond Index Rate decreased from 4.31% to 3.77%.

December 31, 2022 Measurement Date: The Municipal Bond Index Rate increased from 2.25% to 4.31%.

December 31, 2021 Measurement Date: The Municipal Bond Index Rate increased from 1.93% to 2.25%.

December 31, 2020 Measurement Date: The Municipal Bond Index Rate decreased from 3.26% to 1.93%. Based on the results of an experience study completed by the Actuary for the Local Government Employees' Retirement System for the five-year period ending December 31, 2019, the following were updated: mortality rates, salary increase rates, service retirement rates, disability retirement rates, termination rates, real wage growth, and leave conversion service.

December 31, 2019 Measurement Date: The Municipal Bond Index Rate decreased from 3.64% to 3.26%.

December 31, 2018 Measurement Date: The Municipal Bond Index Rate increased from 3.16% to 3.64%.

December 31, 2017 Measurement Date: The Municipal Bond Index Rate decreased from 3.86% to 3.16%. The assumed inflation rate has been reduced from 3.00% to 2.50% and assumed wage inflation was increased from 0.5% to 1.0%.

December 31, 2016 Measurement Date: The Municipal Bond Index Rate increased from 3.57% to 3.86%.

* The amounts presented for each fiscal year were determined as of the prior fiscal year ending December 31.

BUNCOMBE COUNTY, NORTH CAROLINA

Local Governmental Employees' Retirement System Schedules of County's Proportionate Share of Net Pension Liability (Asset) and County Contribution

LAST TEN FISCAL YEARS

County's Proportionate Share of Net Pension Liability (Asset)*:

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
County's proportion of the net pension liability (asset)	1.362%	1.350%	1.380%	1.293%	1.329%	1.361%	1.356%	1.367%	1.370%	1.263%
County's proportionate share of the net pension liability (asset)	\$ 90,195,716	\$ 76,183,535	\$ 21,171,139	\$ 46,214,761	\$ 32,286,853	\$ 32,284,728	\$ 20,713,021	\$ 29,009,136	\$ 6,153,152	\$ (7,446,959)
County's covered payroll	\$ 113,625,928	\$ 95,371,351	\$ 91,497,070	\$ 87,523,909	\$ 85,711,058	\$ 85,410,896	\$ 80,696,295	\$ 78,543,481	\$ 78,653,953	\$ 72,997,430
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	79.38%	79.88%	23.14%	52.80%	37.67%	37.80%	25.67%	36.93%	7.82%	-10.20%
Plan fiduciary net position as a percentage of the total pension liability	82.49%	84.14%	95.51%	88.61%	90.86%	92.00%	94.18%	91.47%	98.09%	102.64%

* The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

County Contribution:

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 15,932,029	\$ 13,885,253	\$ 10,925,396	\$ 9,379,209	\$ 7,930,774	\$ 6,736,044	\$ 6,437,477	\$ 5,974,471	\$ 5,289,811	\$ 5,552,865
Contribution made	15,932,029	13,885,253	10,925,396	9,379,209	7,930,774	6,736,044	6,437,477	5,974,471	5,289,811	5,552,865
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 122,701,257	\$ 113,625,928	\$ 95,371,351	\$ 91,497,070	\$ 87,523,909	\$ 85,711,058	\$ 85,410,896	\$ 80,696,295	\$ 78,543,481	\$ 78,653,953
Contribution as a percentage of covered payroll	12.98%	12.22%	11.46%	10.25%	9.06%	7.86%	7.54%	7.40%	6.73%	7.06%

BUNCOMBE COUNTY, NORTH CAROLINA

Register of Deeds' Supplemental Pension Fund Schedules of County's Proportionate Share of Net Pension Liability (Asset) and County Contributions

LAST TEN FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<i>County's Proportionate Share of Net Pension Liability (Asset)*:</i>										
County's proportion of the net pension asset	2.686%	2.977%	3.031%	3.092%	2.893%	3.179%	3.515%	3.466%	3.461%	3.148%
County's proportionate share of the net pension liability (asset)	\$ (322,735)	\$ (394,200)	\$ (582,434)	\$ (708,595)	\$ (571,128)	\$ (526,518)	\$ (599,938)	\$ (648,037)	\$ (802,058)	\$ (713,609)
County's covered payroll	\$ 109,749	\$ 100,944	\$ 99,131	\$ 98,498	\$ 94,900	\$ 93,926	\$ 90,779	\$ 88,376	\$ 82,865	\$ 79,564
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-294.07%	-390.51%	-587.54%	-719.40%	-601.82%	-560.57%	-660.88%	-733.27%	-967.91%	-896.90%
Plan fiduciary net position as a percentage of the total pension liability (asset)	135.74%	139.04%	156.53%	173.62%	164.11%	153.31%	153.77%	160.17%	197.29%	193.88%

* The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

County Contributions:

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 24,586	\$ 26,178	\$ 34,132	\$ 36,382	\$ 29,605	\$ 27,497	\$ 27,204	\$ 30,538	\$ 28,316	\$ 27,694
Contribution	24,586	26,178	34,132	36,382	29,605	27,497	27,204	30,538	28,316	27,694
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 109,075	\$ 109,749	\$ 100,944	\$ 99,131	\$ 98,498	\$ 94,900	\$ 93,926	\$ 90,779	\$ 88,376	\$ 82,865
Contributions as a percentage of covered payroll	22.54%	23.85%	33.81%	36.70%	30.06%	28.97%	28.96%	33.64%	32.04%	33.42%

BUNCOMBE COUNTY, NORTH CAROLINA
Healthcare Benefits Plan
Schedule of Changes in the Net OPEB Liability and Related Ratios

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability:								
Service cost at end of year	\$ 2,867,474	\$ 2,777,214	\$ 2,689,795	\$ 7,097,937	\$ 4,940,481	\$ 4,788,951	\$ 5,127,940	\$ 5,732,800
Interest on the total OPEB liability and cash flows	5,359,832	6,731,795	6,609,535	4,384,490	5,539,553	5,728,956	5,286,294	4,776,409
Difference between expected and actual experience	1,154,020	(4,142,843)	382,827	(1,836,022)	540,302	(3,699,090)	2,081,393	-
Changes of assumptions and other inputs	-	(25,773,498)	-	(64,107,498)	33,190,959	12,695,151	(8,668,680)	(13,287,300)
Benefit payments	(8,276,609)	(6,857,622)	(7,607,144)	(7,150,029)	(7,098,735)	(6,682,405)	(7,680,277)	(6,781,911)
Reconciling adjustments	-	-	-	4,118,186	(4,118,186)	-	-	-
Net change in total OPEB liability	1,104,717	(27,264,954)	2,075,013	(57,492,936)	32,994,374	12,831,563	(3,853,330)	(9,560,002)
Total OPEB liability, beginning of year	110,757,942	138,022,896	135,947,883	193,440,819	160,446,445	147,614,882	151,468,212	161,028,214
Total OPEB liability, end of year	\$ 111,862,659	\$ 110,757,942	\$ 138,022,896	\$ 135,947,883	\$ 193,440,819	\$ 160,446,445	\$ 147,614,882	\$ 151,468,212
Plan fiduciary net position:								
Contributions - employer	\$ 10,276,609	\$ 8,857,622	\$ 9,607,144	\$ 10,150,029	\$ 7,098,735	\$ 8,682,405	\$ 8,680,277	\$ 8,781,911
Net investment income	6,209,179	4,248,721	(4,572,977)	7,160,322	721,236	1,170,556	1,502,685	1,971,359
Benefit payments	(8,276,609)	(6,857,622)	(7,607,144)	(7,150,029)	(7,098,735)	(6,682,405)	(7,680,277)	(6,781,911)
Administrative expense	-	-	-	-	-	-	-	(20,701)
Net change in plan fiduciary net position	8,209,179	6,248,721	(2,572,977)	10,160,322	721,236	3,170,556	2,502,685	3,950,658
Plan fiduciary net position, beginning of year	39,820,274	33,571,553	36,144,530	25,984,208	25,262,972	22,092,416	19,589,731	15,639,073
Plan fiduciary net position, end of year	\$ 48,029,453	\$ 39,820,274	\$ 33,571,553	\$ 36,144,530	\$ 25,984,208	\$ 25,262,972	\$ 22,092,416	\$ 19,589,731
Net OPEB liability, end of year	\$ 63,833,206	\$ 70,937,668	\$ 104,451,343	\$ 99,803,353	\$ 167,456,611	\$ 135,183,473	\$ 125,522,466	\$ 131,878,481
Plan fiduciary net position as a percentage of the total OPEB liability								
	42.94%	35.95%	24.32%	26.59%	13.43%	15.75%	14.97%	12.93%
Covered-employee payroll	\$ 44,271,905	\$ 44,271,905	\$ 50,787,596	\$ 47,844,539	\$ 50,787,597	\$ 61,256,259	\$ 66,348,252	\$ 72,258,181
Net OPEB liability as a percentage of covered-employee payroll	144.18%	160.23%	205.66%	208.60%	329.72%	220.69%	189.19%	182.51%

Notes to schedule:

Pursuant to GASB 75, a 10-year history of the above information is required. However, until a full 10-year history is compiled, information for those years which are available may be presented.

BUNCOMBE COUNTY, NORTH CAROLINA
Healthcare Benefits Plan
Schedule of County Contributions

	2024	2023	2022	2021	2020	2019	2018	2017
Actuarially determined contribution	\$ 7,780,838	\$ 9,623,846	\$ 9,623,846	\$ 10,011,572	\$ 10,011,572	\$ 7,322,456	\$ 7,322,456	\$ 7,301,754
Contributions in relation to the actuarially determined contribution	10,276,609	8,857,622	9,607,144	10,150,029	7,098,735	8,682,405	8,680,277	8,781,911
Annual contribution deficiency (excess)	(2,495,771)	766,224	16,702	(138,457)	2,912,837	(1,359,949)	(1,357,821)	(1,480,157)
Covered-employee payroll	\$ 44,271,905	\$ 44,271,905	\$ 50,787,596	\$ 47,844,539	\$ 50,787,597	\$ 61,256,259	\$ 66,348,252	\$ 61,814,919
Contributions as a percentage of covered-employee payroll	23.21%	20.01%	18.92%	21.21%	13.98%	14.17%	13.08%	14.21%

Notes to schedule:

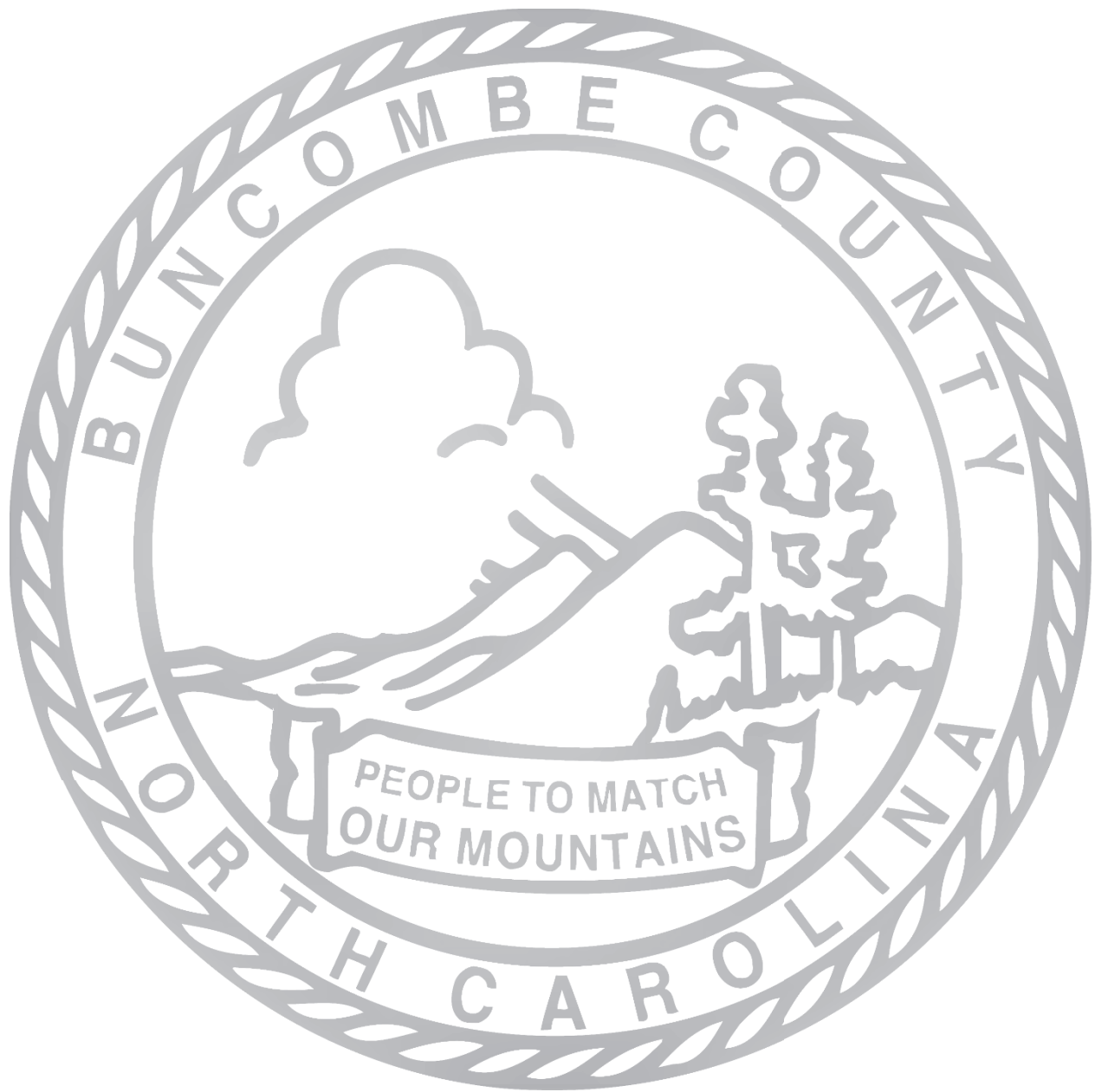
Valuation date. Actuarially determined contribution rates were calculated as of June 30, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates.

Actuarial cost method	Entry age normal
Amortization method	Level dollar
Amortization period	26 year
Asset valuation method	Market value of assets
Inflation	2.50%
Real wage growth	0.75%
Wage inflation	3.25%
Salary increases, including wage inflation	
General employees	3.25% - 8.41%
Firefighters	3.25% - 8.15%
Law enforcement officers	3.25% - 7.90%
Long-term investment rate of return, net of OPEB plan investment expense, including price inflation	5.00%
Municipal Bond Index Rate	
Prior measurement date	3.65%
Measurement date	3.97%
Year FNP is projected to be depleted	
Prior measurement date	N/A
Measurement date	N/A
Single Equivalent Interest Rate, net of OPEB plan investment expense, including price inflation	
Prior measurement date	5.00%
Measurement date	5.00%
Healthcare cost trends	
Pre-medicare Medical and Prescription Drug	7.00% for 2022 decreasing to an ultimate rate of 4.50% by 2032
Medicare Medical and Prescription Drug	5.13% for 2022 decreasing to an ultimate rate of 4.500% by 2025

BUNCOMBE COUNTY, NORTH CAROLINA
Healthcare Benefits Plan
Schedule of Investment Returns - OPEB

	2024	2023	2022	2021	2020	2019	2018
Annual money-weighted rate of return, net of investment expenses	15.21%	12.40%	-12.53%	27.08%	2.85%	5.30%	7.64%



Combining and Individual Fund Statements and Schedules
Buncombe County, North Carolina

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
REVENUES			
Ad Valorem Taxes:			
Taxes		\$ 256,170,141	
Penalties and interest		598,235	
Total	\$ 255,523,889	256,768,376	\$ 1,244,487
Local Option Sales Taxes:			
Article 39, one percent *		20,190,027	
Article 40, one-half of one percent		14,649,196	
Article 42, one-half of one percent		10,588,301	
Article 44, one-half of one percent		(100)	
Total	48,946,195	45,427,424	(3,518,771)
Other Taxes and Licenses:			
Deed stamp excise tax		7,085,421	
Video programming tax		1,138,908	
Privilege licenses		33,700	
Rental car tax		1,523,194	
Total	11,331,000	9,781,223	(1,549,777)
Unrestricted Intergovernmental:			
Payments in lieu of taxes		107,105	
Beer and wine tax		747,161	
Other		212,704	
Total	3,697,789	1,066,970	(2,630,819)
Restricted Intergovernmental:			
Federal, State, and other grants		45,750,647	
Mixed drink surcharge		1,086,449	
Court facilities fees		311,332	
ABC bottle taxes		138,034	
Total	50,289,852	47,286,462	(3,003,390)
Permits and Fees:			
Building permits and inspections		5,791,647	
Register of deeds		1,278,790	
Total	5,464,719	7,070,437	1,605,718
Sales and Services:			
Rents, concessions, and fees		3,236,322	
Jail fees		619,871	
Ambulance and rescue squad fees		11,305,258	
Recreation fees		241,977	
Other charges for services		9,628,539	
Total	22,447,698	25,031,967	2,584,269
Investment earnings (loss)	950,000	10,540,651	9,590,651
Other	1,513,533	3,041,837	1,528,304
Total revenues	400,164,675	406,015,347	5,850,672

* Shown net of 50% remitted directly to Public School Capital Needs Fund

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
EXPENDITURES			
General Government:			
Governing Body:			
Salaries and employee benefits		647,803	
Other operating expenditures		401,867	
Total		1,049,670	
County Manager:			
Salaries and employee benefits		1,281,237	
Other operating expenditures		67,558	
Total		1,348,795	
Sustainability:			
Salaries and employee benefits		296,454	
Other operating expenditures		310,643	
Total		607,097	
Community Engagement:			
Salaries and employee benefits		346,276	
Other operating expenditures		305,313	
Total		651,589	
PR and Communications:			
Salaries and employee benefits		1,604,946	
Other operating expenditures		196,290	
Total		1,801,236	
Budget and Management Services:			
Salaries and employee benefits		782,080	
Other operating expenditures		17,251	
Total		799,331	
Human Resources:			
Salaries and employee benefits		2,326,729	
Other operating expenditures		311,198	
Program support		20,300	
Total		2,658,227	
Legal and Risk:			
Salaries and employee benefits		1,178,575	
Other operating expenditures		99,503	
Total		1,278,078	
Finance:			
Salaries and employee benefits		2,351,341	
Other operating expenditures		451,215	
Total		2,802,556	
Internal Audit:			
Salaries and employee benefits		58,626	
Other operating expenditures		11,092	
Total		69,718	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
<i>General Government - continued:</i>			
Strategy and Innovation:			
Salaries and employee benefits		1,401,387	
Other operating expenditures		<u>67,995</u>	
Total		<u>1,469,382</u>	
Tax Assessment:			
Salaries and employee benefits		3,466,147	
Other operating expenditures		<u>709,493</u>	
Total		<u>4,175,640</u>	
Tax Collections:			
Salaries and employee benefits		1,279,512	
Other operating expenditures		<u>907,991</u>	
Total		<u>2,187,503</u>	
Elections:			
Salaries and employee benefits		1,214,855	
Other operating expenditures		1,506,713	
Capital outlay		<u>847,153</u>	
Total		<u>3,568,721</u>	
Register of Deeds:			
Salaries and employee benefits		1,846,565	
Other operating expenditures		<u>3,578,280</u>	
Total		<u>5,424,845</u>	
Information Technology:			
Salaries and employee benefits		8,601,036	
Other operating expenditures		6,965,197	
Capital outlay		<u>1,767,089</u>	
Total		<u>17,333,322</u>	
General Services:			
Salaries and employee benefits		4,157,588	
Other operating expenditures		6,872,535	
Capital outlay		<u>144,640</u>	
Total		<u>11,174,763</u>	
Fleet:			
Salaries and employee benefits		716,750	
Other operating expenditures		712,749	
Capital outlay		<u>2,925,202</u>	
Total		<u>4,354,701</u>	
Parking Services			
Other operating expenditures		<u>814,975</u>	
Total		<u>814,975</u>	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP) *General Fund*

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
<i>General Government - continued:</i>			
Strategic Partnership Grants:			
Salaries and employee benefits		505,854	
Other operating expenditures		20,730	
Program support		1,626,871	
Total		2,153,455	
Diversity Equity & Inclusion			
Salaries and employee benefits		409,056	
Other operating expenditures		73,959	
Total		483,015	
Other General Government		397,638	
Total General Government	70,984,208	66,604,257	4,379,951
Public Safety:			
Justice Resource Support:			
Salaries and employee benefits		1,718,072	
Other operating expenditures		1,051,071	
Program support		41,821	
Total		2,810,964	
Pretrial Release:			
Salaries and employee benefits		1,245,725	
Other operating expenditures		71,707	
Total		1,317,432	
ID Bureau and C.D.E.:			
Salaries and employee benefits		1,877,022	
Other operating expenditures		200,991	
Total		2,078,013	
Public Safety Interoperability Partnership:			
Salaries and employee benefits		850,789	
Other operating expenditures		605,058	
Total		1,455,847	
Sheriff:			
Salaries and employee benefits		22,481,772	
Other operating expenditures		2,229,112	
Total		24,710,884	
Detention Center:			
Salaries and employee benefits		16,213,712	
Other operating expenditures		7,115,783	
Capital outlay		113,151	
Total		23,442,646	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
<i>Public Safety - continued:</i>			
Emergency Services:			
Salaries and employee benefits		19,907,941	
Other operating expenditures		3,464,786	
Program support		260,325	
Capital outlay		746,419	
Total		<u>24,379,471</u>	
911 Operations:			
Salaries and employee benefits		7,206,568	
Other operating expenditures		1,230,254	
Capital outlay		17,960	
Total		<u>8,454,782</u>	
Public Safety Training Center:			
Salaries and employee benefits		486,954	
Other operating expenditures		221,775	
Total		<u>708,729</u>	
Family Justice Center			
Salaries and employee benefits		120,920	
Other operating expenditures		772,641	
Program Support		2,304	
Total		<u>895,865</u>	
Other Public Safety		<u>747,901</u>	
Total Public Safety	<u>91,303,146</u>	<u>91,002,534</u>	<u>300,612</u>
Economic and Physical Development:			
Planning:			
Salaries and employee benefits		3,239,514	
Other operating expenditures		227,672	
Program support		57,174	
Total		<u>3,524,360</u>	
Permits and Inspections:			
Salaries and employee benefits		2,601,458	
Other operating expenditures		301,872	
Program support		67,388	
Total		<u>2,970,718</u>	
Cooperative Extension:			
Other operating expenditures		462,608	
Total		<u>462,608</u>	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
<i>Economic and Physical Development - continued:</i>			
Agriculture and Land Resources:			
Salaries and employee benefits		793,069	
Other operating expenditures		111,645	
Program support		91,738	
Total		996,452	
Other Economic and Physical Development		1,098,432	
Total Economic and Physical Development	10,574,672	9,052,570	1,522,102
Human Services:			
Public Health:			
Salaries and employee benefits		15,187,001	
Other operating expenditures		6,498,595	
Capital outlay		275,499	
Program Support		2,799,853	
Total		24,760,948	
Social Services:			
Salaries and employee benefits		46,624,959	
Other operating expenditures		5,149,672	
Program support		14,061,803	
Total		65,836,434	
Veterans Services:			
Salaries and employee benefits		411,073	
Other operating expenditures		11,481	
Total		422,554	
Behavioral Health:			
Program support		600,000	
Total		600,000	
Animal Services		1,995,489	
Other Human Services		662,233	
Total Human Services	95,858,738	94,277,658	1,581,080
Culture and Recreation:			
Library:			
Salaries and employee benefits		6,600,789	
Other operating expenditures		1,430,606	
Total		8,031,395	
Recreation Services:			
Salaries and employee benefits		1,552,474	
Other operating expenditures		666,353	
Capital outlay		36,383	
Program support		238,725	
Total		2,493,935	
Other Culture and Recreation		73,947	
Total Culture and Recreation	10,988,716	10,599,277	389,439

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

General Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Final Budget	Actual	Variance Positive (Negative)
Education:			
Public schools:			
Current expenditures		113,274,024	
Community college - current expenditures		<u>8,114,549</u>	
Total		<u>121,388,573</u>	
Education support		<u>566,553</u>	
Total Education	<u>122,204,116</u>	<u>121,955,126</u>	<u>248,990</u>
Debt Service:			
Principal retirement		17,116,443	
Interest and fees		<u>5,212,421</u>	
Total Debt Service	<u>23,159,014</u>	<u>22,328,864</u>	<u>830,150</u>
Total expenditures	<u>425,072,610</u>	<u>415,820,286</u>	<u>9,252,324</u>
Revenues over (under) expenditures	<u>(24,907,935)</u>	<u>(9,804,939)</u>	<u>15,102,996</u>
OTHER FINANCING SOURCES (USES)			
Operating transfers from other funds	9,617,180	7,619,429	(1,997,751)
Operating transfers to other funds	(13,890,616)	(13,715,693)	174,923
Installment obligations issued	2,673,251	2,784,388	111,137
Lease liabilities issued	1,900,000	1,800,263	(99,737)
Sales of capital assets	50,000	61,533	11,533
Appropriated fund balance	<u>24,558,120</u>	<u>-</u>	<u>(24,558,120)</u>
Total other financing sources (uses)	<u>24,907,935</u>	<u>(1,450,080)</u>	<u>(26,358,015)</u>
Net change in fund balance	<u>\$ -</u>	<u>(11,255,019)</u>	<u>\$ (11,255,019)</u>
Reconciliation from budgetary basis (modified accrual) to GAAP:			
Reconciling items:			
Net collections on long-term loans		(4,704)	
Net change in fund balance in Reappraisal Reserve Fund (Consolidated with General Fund for GAAP Reporting)		<u>151,339</u>	
Change in fund balance		(11,108,384)	
Fund balance, beginning		126,960,767	
Prior period restatement - error correction		<u>8,467</u>	
Fund balance, beginning as restated		<u>126,969,234</u>	
Fund balance, ending		<u>\$ 115,860,850</u>	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Reappraisal Reserve Fund (Consolidated with General Fund for GAAP reporting)

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Total revenues	\$ -	\$ -	\$ -
EXPENDITURES			
Current:			
General government:			
Other operating expenditures		353,661	
Total expenditures	739,388	353,661	385,727
Debt service:			
Principal retirement		115,254	
Interest and fees		4,746	
Total debt service	-	120,000	(120,000)
Revenues under expenditures	(739,388)	(473,661)	265,727
OTHER FINANCING SOURCES			
Transfers from other funds		625,000	
Lease liabilities issued		-	
Appropriated fund balance		-	
Total other financing sources	739,388	625,000	114,388
Net change in fund balance	\$ -	151,339	\$ 380,115
Fund balance, beginning		283,399	
Fund balance, ending		\$ 434,738	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Grant Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance Positive (Negative)
	Project Budget	Reported In Prior Years	Closures of Prior Activity	Current Year	Total	
REVENUES						
Restricted intergovernmental	\$ 108,792,305	\$ 55,933,044	\$ (7,959,481)	\$ 19,939,103	\$ 67,912,666	\$ (40,879,639)
Private grants and contributions	13,289,474	5,473,753	(493,043)	965,991	5,946,701	(7,342,773)
Other	122,677	-	-	-	-	(122,677)
Total revenues	122,204,456	61,406,797	(8,452,524)	20,905,094	73,859,367	(48,345,089)
EXPENDITURES						
General government	37,997,272	22,353,798	(150,020)	7,144,891	29,348,669	8,648,603
Public safety	16,290,820	10,017,829	(936,699)	3,231,625	12,312,755	3,978,065
Economic and physical development	22,514,421	172,710	(90,244)	2,422,710	2,505,176	20,009,245
Human services	35,142,538	32,338,020	(7,309,021)	6,670,376	31,699,375	3,443,163
Cultural and recreational	14,050,801	7,111,564	(34,381)	472,800	7,549,983	6,500,818
Education	-	-	-	-	-	-
Total expenditures	125,995,852	71,993,921	(8,520,365)	19,942,402	83,415,958	42,579,894
Revenues under expenditures	(3,791,396)	(10,587,124)	67,841	962,692	(9,556,591)	(5,765,195)
OTHER FINANCING SOURCES (USES)						
Transfer from other funds	3,874,160	3,533,655	(67,841)	892,663	4,358,477	484,317
Transfer to other funds	(82,764)	(82,762)	-	-	(82,762)	2
Total other financing sources (uses)	3,791,396	3,450,893	(67,841)	892,663	4,275,715	484,319
Net change in fund balance	\$ -	\$ (7,136,231)	\$ -	1,855,355	\$ (5,280,876)	\$ (5,280,876)
Fund balance (deficit), beginning of year				(7,136,231)		
Fund balance (deficit), ending				\$ (5,280,876)		

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Public School Capital Needs Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance
	Project Authorization	Reported In Prior Years	Closures of Prior Activity	Current Year	Total	Positive (Negative)
REVENUES						
Local option sales tax	\$ 163,964,853	\$ 163,270,464	\$ -	\$ 28,825,776	\$ 192,096,240	\$ 28,131,387
Restricted intergovernmental	1,465,580	2,380,284	-	94,677	2,474,961	1,009,381
Investment earnings	2,266,439	6,637,942	-	1,410,266	8,048,208	5,781,769
Other	-	-	-	260,000	260,000	260,000
Total revenues	167,696,872	172,288,690	-	30,590,719	202,879,409	35,182,537
EXPENDITURES						
Capital outlay:						
Education:						
Buncombe County schools	89,907,355	29,902,064	(2,309,541)	16,341,696	43,934,219	45,973,136
Asheville City schools	35,588,866	6,474,807	(898,749)	7,675,551	13,251,609	22,337,257
Contingency	233,441	-	-	-	-	233,441
Total capital outlay	125,729,662	36,376,871	(3,208,290)	24,017,247	57,185,828	68,543,834
Debt service:						
Principal	125,097,085	109,842,872	-	15,254,890	125,097,762	(677)
Interest and fees	70,955,461	63,911,601	-	7,097,705	71,009,306	(53,845)
Total debt service	196,052,546	173,754,473	-	22,352,595	196,107,068	(54,522)
Total expenditures	321,782,208	210,131,344	(3,208,290)	46,369,842	253,292,896	68,489,312
Revenues over (under) expenditures	(154,085,336)	(37,842,654)	3,208,290	(15,779,123)	(50,413,487)	103,671,849
OTHER FINANCING SOURCES						
Proceeds of installment obligations	157,778,587	70,553,404	(3,208,290)	48,658,782	116,003,896	(41,774,691)
Payment to bond escrow agent	(31,900,000)	(31,897,614)	-	-	(31,897,614)	2,386
Prior year revenues and transfers	28,206,749	32,899,165	-	-	32,899,165	4,692,416
Total other financing sources	154,085,336	71,554,955	(3,208,290)	48,658,782	117,005,447	(37,079,889)
Revenues and other sources over expenditures and other uses	\$ -	\$ 33,712,301	\$ -	32,879,659	\$ 66,591,960	\$ 66,591,960
Fund balance, beginning				33,712,301		
Fund balance, ending				\$ 66,591,960		

* Miscellaneous reclassifications of amounts within revenue and expenditure categories were done in the current fiscal year.

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

AB Tech Capital Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance
	Project Authorization	Reported in Prior Years	Closures of Prior Activity	Current Year	Total	Positive (Negative)
REVENUES						
Local option sales taxes	\$ 152,553,297	\$ 138,616,823	\$ -	\$ 19,867,761	\$ 158,484,584	\$ 5,931,287
Restricted intergovernmental	300,042	291,201	-	-	291,201	(8,841)
Investment earnings	1,398,863	1,864,328	-	868,174	2,732,502	1,333,639
Total revenues	154,252,202	140,772,352	-	20,735,935	161,508,287	7,256,085
EXPENDITURES						
Community College	44,051,113	16,447,684	-	9,561,972	26,009,656	18,041,457
Debt service:						
Principal retirement	46,508,837	41,392,139	-	4,928,238	46,320,377	188,460
Interest and fees	30,722,679	28,930,716	-	2,034,673	30,965,389	(242,710)
Total expenditures	121,282,629	86,770,539	-	16,524,883	103,295,422	17,987,207
Revenues over expenditures	32,969,573	54,001,813	-	4,211,052	58,212,865	25,243,292
OTHER FINANCING SOURCES (USES)						
Payment to bond escrow agent	(46,160,538)	(46,150,129)	-	-	(46,150,129)	10,409
Proceeds from installment obligations	51,300,619	46,293,619	-	-	46,293,619	(5,007,000)
Transfers to other funds	(39,629,654)	(34,629,654)	-	(5,000,000)	(39,629,654)	-
Transfers from other funds	1,520,000	1,520,000	-	-	1,520,000	-
Total other financing sources (uses)	(32,969,573)	(32,966,164)	-	(5,000,000)	(37,966,164)	(4,996,591)
Revenues and other sources						
over (under) expenditures and other uses	\$ -	\$ 21,035,649	\$ -	(788,948)	\$ 20,246,701	\$ 20,246,701
Fund balance, beginning				21,035,649		
Fund balance, ending				\$ 20,246,701		

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Public Schools ADM Sales Tax and Lottery Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance Positive (Negative)
	Project Authorization	Reported In Prior Years	Closures of Prior Activity	Current Year Activity	Total	
REVENUES						
Local option sales taxes	\$ 77,555,759	\$ 50,889,489	\$ -	22,160,679	\$ 73,050,168	\$ (4,505,591)
Restricted intergovernmental	8,250,599	3,026,246	(280,000)	1,611,598	4,357,844	(3,892,755)
Total revenues	85,806,358	53,915,735	(280,000)	23,772,277	77,408,012	(8,398,346)
EXPENDITURES						
Capital outlay:						
Education:						
Buncombe County schools						
Sales tax projects	63,519,334	41,027,557	-	18,443,951	59,471,508	4,047,826
Lottery projects	7,010,000	2,856,770	(280,000)	1,611,598	4,188,368	2,821,632
Asheville City schools						
Sales tax projects	14,036,425	9,861,932	-	3,716,728	13,578,660	457,765
Lottery projects	1,240,599	169,476	-	-	169,476	1,071,123
Total capital outlay	85,806,358	53,915,735	(280,000)	23,772,277	77,408,012	8,398,346
Revenues under expenditures	\$ -	\$ -	\$ -	-	\$ -	\$ -
Fund balance, beginning				-		
Fund balance, ending				\$ -		

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

County Capital Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance
	Project	Reported In	Closures of	Current		Positive
	Authorization	Prior Years	Prior Activity	Year	Total	(Negative)
REVENUES						
Restricted intergovernmental	\$ 21,741,001	\$ 891,149	\$ -	\$ 596,563	\$ 1,487,712	\$ (20,253,289)
Other	752,740	1,498,422	-	675,000	2,173,422	1,420,682
Investment earnings	638,890	915,878	-	366,293	1,282,171	643,281
Total revenues	23,132,631	3,305,449	-	1,637,856	4,943,305	(18,189,326)
EXPENDITURES						
Capital outlay:						
200 College Exterior	2,500,000	-	-	698,760	698,760	1,801,240
40 Coxe Interior Renovation	1,213,615	202,475	-	997,718	1,200,193	13,422
35 Woodfin Renovation for Forward Administration Building Envelope Repair	8,250,000			333,620	333,620	7,916,380
BAS System for Detention Center	2,458,869	16,401	-	108,400	124,801	2,334,068
Broadband Projects	174,052	-	-	-	-	174,052
Buncombe County Sports Dog Park	200,442	118,602	-	21,170	139,772	60,670
Comprehensive Facilities Assessment	80,500	66,029	-	11,450	77,479	3,021
Courthouse Exterior Renovations	1,235,625	-	-	73,383	73,383	1,162,242
Courthouse Repairs	15,096,571	-	-	195,782	195,782	14,900,789
Countywide Paving	596,239	68,554	-	310,266	378,820	217,419
Detention Center Cooling Tower	3,033,350	-	-	-	-	3,033,350
Reno & Repair	376,940	16,500	-	321,628	338,128	38,812
East Asheville Library	1,325,492			609,904	609,904	715,588
Electric Vehicle Charging Infrastructure	6,977,466	6,901,091	-	-	6,901,091	76,375
EMS Base Construction	120,000	68,180	-	9,920	78,100	41,900
Facility Assessment - Renovation	6,600,000	-	-	555,694	555,694	6,044,306
Fire Station Alerting/Paging	4,010,000	61,062	-	220,822	281,884	3,728,116
Fleet and General Services Complex	2,000,000	-	-	-	-	2,000,000
Garren Creek Tower Retrofit	10,084,093	449,510	-	2,460,687	2,910,197	7,173,896
Grading/Paving Playground at Lake Julian	884,825	630,976	-	6,273	637,249	247,576
Greenways Contingency	180,000	-	-	-	-	180,000
Hominy Creek Greenway	148,849	-	-	-	-	148,849
Interchange Building	80,000	-	-	-	-	80,000
IT Redundant Network Configuration	468,641	-	-	17,400	17,400	451,241
Jail Mezzanine Metal Screen Partitions	-	960,113	(960,113)	-	-	-
Jail Repairs	318,000	-	-	-	-	318,000
Lake Julian Bathroom Additions	786,358	2,650	-	63,605	66,255	720,103
Lake Julian Shelter Replacements	674,160	27,251	-	455,679	482,930	191,230
Library Renovation	100,000	50,192	-	22,143	72,335	27,665
New Restroom Facility for Sports Park	691,654	-	-	-	-	691,654
New Storage Facility - Design	159,000	126,583	-	21,878	148,461	10,539
Oakley/South Asheville Library HVAC	4,212,000	-	-	32,292	32,292	4,179,708
Orchard Street Park	-	3,600	-	-	3,600	(3,600)
Pack Library Exterior Wash	150,000	-	-	-	-	150,000
Pack Library Fire Suppression System	-	15,700	(15,700)	-	-	-
Parking Lot Improvements Countywide	-	232,580	(232,580)	-	-	-
Parks and Recreation Projects	946,523	186,562	-	740,022	926,584	19,939
Planning for Forward Facing Building	-	99,484	(99,484)	-	-	-
Recreation Services Master Plan	200,000	138,025	-	47,975	186,000	14,000
Reems Creek Greenway	315,175	1,377	-	113,408	114,785	200,390
Register of Deeds Building Envelope	600,000	-	-	-	-	600,000
Repairs for Libraries	-	551,099	(551,099)	-	-	-
	-	337,041	(366,978)	29,937	-	-

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

County Capital Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance Positive (Negative)
	Project Authorization	Reported In Prior Years	Closures of Prior Activity	Current Year	Total	
Riverside Park	4,064,503	-	-	-	-	4,064,503
Roof Replacements	-	401,210	(401,210)	-	-	-
Sidewalks - General	207,000	-	-	-	-	207,000
Silverline Park	650,000	-	-	650,000	650,000	-
Soccer Complex Improvements	-	155,608	(155,608)	-	-	-
Solar on Public Facilities	10,592,728	8,589,281	-	1,862,406	10,451,687	141,041
Solar on Schools & Public Buildings	8,000,000	764,049	-	565,801	1,329,850	6,670,150
Solar Panel Installation Phase 2	400,000	285,051	-	45,186	330,237	69,763
Warren Wilson Pool	300,000	-	-	-	-	300,000
West Asheville EMS Base Design	650,000	-	-	45,257	45,257	604,743
Whitewater Wave	2,565,497	-	-	-	-	2,565,497
Woodfin Greenway - Beaverdam Creek	4,060,557	-	-	184,714	184,714	3,875,843
Woodfin Greenway - Highway 251	10,992,444	-	-	1,000,085	1,000,085	9,992,359
Woodfin Greenway	-	716,896	-	(716,896)	-	-
Woodfin Greenway - TDA Grant	-	650,000	-	(650,000)	-	-
Total capital outlay	119,731,168	22,893,732	(2,782,772)	11,466,369	31,577,329	88,153,839
Debt service:						
Interest and fees	4,663,994	4,662,974	-	39,741	4,702,715	(38,721)
Total expenditures	124,395,162	27,556,706	(2,782,772)	11,506,110	36,280,044	88,115,118
Revenues over (under) expenditures	(101,262,531)	(24,251,257)	2,782,772	(9,868,254)	(31,336,739)	69,925,792
OTHER FINANCING SOURCES (USES)						
Prior year revenues	\$ 12,809,837	\$ 7,452,423	\$ (975,813)	-	\$ 6,476,610	\$ (6,333,227)
Proceeds from installment obligations	85,358,790	33,693,165	-	17,496,141	51,189,306	(34,169,484)
Transfers from other funds	18,720,098	21,778,804	(1,651,351)	-	20,127,453	1,407,355
Transfer to other funds	(15,602,759)	(13,102,759)	-	(2,435,290)	(15,538,049)	64,710
Contingency	(23,435)	-	-	-	-	23,435
Sale of capital assets	-	155,608	(155,608)	-	-	-
Total other financing sources (uses)	101,262,531	49,977,241	(2,782,772)	15,060,851	62,255,320	(39,007,211)
Revenues and other sources over expenditures and other uses	\$ -	\$ 25,725,984	\$ -	5,192,597	\$ 30,918,581	\$ 30,918,581
Fund balance, beginning				25,725,984		
Fund balance, ending				\$ 30,918,581		

* Miscellaneous reclassifications of amounts within revenue and expenditure categories were done in the current fiscal year.

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP)

Special Projects Capital Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024						
	Project	Reported	Closures of	Current		Variance	
	Budget	in Prior	Prior Activity	Year	Total	Positive	
		Years				(Negative)	
REVENUES							
Restricted intergovernmental	\$ 200,200	\$ 433,505	\$ (263,305)	\$ 37,355	\$ 207,555	\$ 7,355	
Unrestricted intergovernmental	153,438	153,438	-	61,005	214,443	61,005	
Sales and services	-	9,300	-	-	9,300	9,300	
Other	1,989,975	2,420,808	(298,083)	79,228	2,201,953	211,978	
Total revenues	2,343,613	3,017,051	(561,388)	177,588	2,633,251	289,638	
EXPENDITURES							
Current:							
Economic and physical development	38,296,129	6,768,112	-	1,098,856	7,866,968	30,429,161	
Education	4,083,967	-	-	3,959,743	3,959,743	124,224	
Capital outlay:							
Housing:							
Home FY16	-	75,000	(75,000)	-	-	-	
Home FY18	-	-	-	-	-	-	
Home Program Income	147,769	126,288	-	-	126,288	21,481	
Lee Walker Heights Redevelopment	-	4,200,000	(4,200,000)	-	-	-	
East Haven Apartments	-	2,200,000	(2,200,000)	-	-	-	
Old Haywood Road Neighborhood	-	680,800	(680,800)	-	-	-	
Housing Trust FY18	-	227,015	(227,015)	-	-	-	
Housing Trust FY19	-	513,145	(513,145)	-	-	-	
Affordable Housing Services FY20	-	261,367	(261,367)	-	-	-	
Affordable Housing Services FY21	1,933,975	1,787,127	-	106,848	1,893,975	40,000	
Affordable Housing Services FY22	1,238,601	1,238,600	-	-	1,238,600	1	
Affordable Housing Services FY23	2,300,698	471,009	-	344,503	815,512	1,485,186	
Affordable Housing Services FY24	4,064,714	-	-	744,045	744,045	3,320,669	
Housing Trust Program Income	488,560	486,801	-	(50,000)	436,801	51,759	
Manufactured Homes Disposal	-	193,257	(193,257)	-	-	-	
Energy Initiatives	148,142	79,107	-	-	79,107	69,035	
High-Top Road Repair	170,200	170,200	-	-	170,200	-	
Public Art Project	153,438	71,790	-	14,750	86,540	66,898	
Reparations	2,510,000	-	-	174,375	174,375	2,335,625	
Small Business Development	-	200,000	(200,000)	-	-	-	
Conservation	2,428,162	1,003,834	(709,086)	365,142	659,890	1,768,272	
Total expenditures	57,964,355	20,753,452	(9,259,670)	6,758,262	18,252,044	39,712,311	
Revenues over (under) expenditures	(55,620,742)	(17,736,401)	8,698,282	(6,580,674)	(15,618,793)	40,001,949	
OTHER FINANCING SOURCES (USES)							
Transfer from other funds	55,945,742	28,982,517	(8,698,282)	11,053,812	31,338,047	(24,607,695)	
Transfer to other funds	(325,000)	(365,000)	-	-	(365,000)	(40,000)	
Total other financing sources (uses)	55,620,742	28,617,517	(8,698,282)	11,053,812	30,973,047	(24,647,695)	
Revenues and other sources over (under) expenditures and other uses	\$ -	\$ 10,881,116	\$ -	4,473,138	\$ 15,354,254	\$ 15,354,254	
Fund balance, beginning (Non-GAAP)				10,881,116			
Fund balance, ending (Non-GAAP)				15,354,254			
Reconciliation from budgetary basis (modified accrual) to GAAP:							
Fund balance, beginning (GAAP)				18,756,738			
Loan disbursements				106,848			
Payments on loans				(444,252)			
Total reconciling items				18,419,334			
Fund balance, ending (GAAP)				\$ 22,892,472			

Combining Statements and Schedules for Nonmajor Governmental Funds

SPECIAL REVENUE FUNDS

Emergency Telephone System Fund

This fund was established in accordance with North Carolina law to account for the accumulation of telephone surcharges to be used for emergency telephone systems such as 911.

Register of Deeds Automation Fund

This fund was established in accordance with North Carolina law to account for the accumulation of Register of Deeds fees to be used for future automation projects.

Register of Deeds Fund

This fund accounts for revenues collected and submitted by the Register of Deeds on behalf of the State.

Representative Payee Fund

This fund accounts for money held in trust by the Division of Social Services for various individuals.

Sondley Estate Trust Fund

This fund accounts for amounts placed into trust by a benefactor to be used for libraries.

Transportation Fund

This fund accounts for revenues and expenditures of a public transportation program.

Drug Forfeitures Fund

This fund accounts for forfeiture and controlled substance tax earmarked for the Sheriff's department.

School Fines and Forfeitures

This fund accounts for forfeitures and forfeitures collected and remitted to the schools per State statute.

PDF Woodfin Downtown Fund

This fund accounts for the Woodfin Downtown project debt service and the portion of County and Town of Woodfin ad valorem tax revenues and subsidies pledged to meet it.

Buncombe County Service Foundation

This fund accounts for the activity of a non-profit organization that is a component unit of the County. The Foundation's purpose is to support and improve access to wellness, recreation, health and community services by building partnerships throughout Buncombe County.

CAPITAL PROJECT FUNDS

Housing/Open Space Bond Projects Fund

This fund accounts for activity related to general obligation debt that will be used specifically for affordable housing and open space projects.

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Balance Sheet

Nonmajor Governmental Funds

JUNE 30, 2024

	Special Revenue Funds	Capital Project Funds	Total Nonmajor Governmental Funds
ASSETS			
Cash and investments	\$ 7,501,365	\$ 6,882	\$ 7,508,247
Restricted cash and investments	-	14,842,389	14,842,389
Restricted assets	290	-	290
Receivables (net):			
Accounts receivable	94,369	-	94,369
Due from other governments	1,152,051	-	1,152,051
Total assets	<u>\$ 8,748,075</u>	<u>\$ 14,849,271</u>	<u>\$ 23,597,346</u>
LIABILITIES			
Accounts payable	635,286	-	635,286
Payable from restricted cash	-	27,030	27,030
Other liabilities	339,893	-	339,893
Total liabilities	<u>975,179</u>	<u>27,030</u>	<u>1,002,209</u>
DEFERRED INFLOWS OF RESOURCES	<u>180,967</u>	<u>-</u>	<u>180,967</u>
FUND BALANCES			
Restricted for:			
Stabilization by State statute	3,209,419	-	3,209,419
General government	532,221	-	532,221
Public safety	2,320,800	-	2,320,800
Economic and physical development	10,757	14,815,359	14,826,116
Human services	596,549	-	596,549
Library	922,183	-	922,183
Assigned			
Economic and physical development	-	6,882	6,882
Total fund balances	<u>7,591,929</u>	<u>14,822,241</u>	<u>22,414,170</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 8,748,075</u>	<u>\$ 14,849,271</u>	<u>\$ 23,597,346</u>

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Nonmajor Governmental Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Special Revenue Funds	Capital Project Funds	Total Nonmajor Governmental Funds
REVENUES			
Incremental tax revenue	\$ 470,962	\$ -	\$ 470,962
Permits and fees	394,367	-	394,367
Restricted intergovernmental	5,198,958	-	5,198,958
Sales and services	1,402,342	-	1,402,342
Investment earnings (loss)	212,694	58,590	271,284
Other	86,383	-	86,383
Total revenues	7,765,705	58,590	7,824,295
EXPENDITURES			
Current:			
General government	270,859	-	270,859
Public safety	760,408	-	760,408
Economic and physical development	-	49,405	49,405
Human services	5,219,215	-	5,219,215
Education	1,402,342	-	1,402,342
Capital outlay	274,147	-	274,147
Debt service:			
Principal retirement	502,550	-	502,550
Interest and fees	394,568	306,137	700,705
Total expenditures	8,824,089	355,542	9,179,631
Revenues over (under) expenditures	(1,058,384)	(296,952)	(1,355,336)
OTHER FINANCING SOURCES (USES)			
Transfers from other funds	1,096,926	47,292	1,144,218
Transfers to other funds	(28,874)	-	(28,874)
Sale of assets	2,912	-	2,912
Installment obligation proceeds	-	15,120,868	15,120,868
Total other financing sources (uses)	1,070,964	15,168,160	16,239,124
Net change in fund balances	12,580	14,871,208	14,883,788
Fund balances, beginning	9,360,316	(48,967)	9,311,349
Change within financial reporting entity (major to non-major)	(1,780,967)	-	(1,780,967)
Fund balances, beginning, as restated	7,579,349	(48,967)	7,530,382
Fund balances, ending	\$ 7,591,929	\$ 14,822,241	\$ 22,414,170

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Balance Sheet

Nonmajor Governmental Funds

JUNE 30, 2024

	Special Revenue Funds				
	Emergency Telephone System	Register of Deeds Automation	Register of Deeds	Representative Payee	Sondley Estate
ASSETS					
Cash and investments	\$ 1,974,228	\$ 537,001	\$ 21,321	\$ 200,262	\$ 922,183
Restricted assets	-	-	-	-	-
Receivables (net):					
Accounts receivable	1,418	354	-	-	634
Due from other governments	12,582	-	-	-	-
Total assets	\$ 1,988,228	\$ 537,355	\$ 21,321	\$ 200,262	\$ 922,817
LIABILITIES					
Accounts payable	\$ 20,910	\$ 4,780	\$ 13,026	\$ -	\$ -
Other liabilities	-	-	8,295	99,221	-
Total liabilities	20,910	4,780	21,321	99,221	-
DEFERRED INFLOWS OF RESOURCES	-	-	-	-	-
FUND BALANCES					
Restricted for:					
Stabilization by State statute	530,757	354	-	-	634
General government	-	532,221	-	-	-
Public safety	1,436,561	-	-	-	-
Economic and physical development	-	-	-	-	-
Human services	-	-	-	101,041	-
Library	-	-	-	-	922,183
Total fund balances	1,967,318	532,575	-	101,041	922,817
Total liabilities, deferred inflows of resources, and fund balances	\$ 1,988,228	\$ 537,355	\$ 21,321	\$ 200,262	\$ 922,817

Special Revenue Funds (Continued)						
Transportation	Drug Forfeitures	School Fines and Forfeitures	PDF Woodfin Downtown	BC Service Foundation	Total Special Revenue Funds	
\$ 2,268,274	\$ 884,239	\$ 143,593	\$ 54,756	\$ 495,508	\$ 7,501,365	
-	-	-	290	-	290	
1,358	597	88,784	889	335	94,369	
1,139,469	-	-	-	-	1,152,051	
\$ 3,409,101	\$ 884,836	\$ 232,377	\$ 55,935	\$ 495,843	\$ 8,748,075	
\$ 552,281	\$ -	\$ -	\$ 44,289	\$ -	\$ 635,286	
-	-	232,377	-	-	339,893	
552,281	-	232,377	44,289	-	975,179	
180,967	-	-	-	-	180,967	
2,675,853	597	-	889	335	3,209,419	
-	-	-	-	-	532,221	
-	884,239	-	-	-	2,320,800	
-	-	-	10,757	-	10,757	
-	-	-	-	495,508	596,549	
-	-	-	-	-	922,183	
2,675,853	884,836	-	11,646	495,843	7,591,929	
\$ 3,409,101	\$ 884,836	\$ 232,377	\$ 55,935	\$ 495,843	\$ 8,748,075	

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Nonmajor Governmental Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Special Revenue Funds				
	Emergency Telephone System	Register of Deeds Automation	Register of Deeds	Representative Payee	Sondley Estate
REVENUES					
Incremental tax revenue	\$ -	\$ -	\$ -	\$ -	\$ -
Permits and fees	-	137,036	257,331	-	-
Restricted intergovernmental	150,988	-	-	659,765	-
Sales and services	-	-	-	-	-
Investment earnings (loss)	97,598	21,235	-	1,974	37,953
Other	-	-	-	-	-
Total revenues	248,586	158,271	257,331	661,739	37,953
EXPENDITURES					
Current:					
General government	-	13,528	257,331	-	-
Public safety	652,082	-	-	-	-
Human services	-	-	-	618,123	-
Education	-	-	-	-	-
Capital outlay	274,147	-	-	-	-
Debt service:					
Principal retirement	-	54,309	-	-	-
Interest and fees	-	2,991	-	-	-
Total expenditures	926,229	70,828	257,331	618,123	-
Revenues over (under) expenditures	(677,643)	87,443	-	43,616	37,953
OTHER FINANCING SOURCES (USES)					
Transfers from other funds	-	-	-	-	-
Transfers to other funds	-	(28,874)	-	-	-
Sale of assets	-	-	-	-	-
Total other financing sources (uses)	-	(28,874)	-	-	-
Net change in fund balances	(677,643)	58,569	-	43,616	37,953
Fund balances, beginning	2,644,961	474,006	-	57,425	884,864
Change within financial reporting entity (major to non-major)	-	-	-	-	-
Fund balances, beginning, as restated	2,644,961	474,006	-	57,425	884,864
Fund balances, ending	\$ 1,967,318	\$ 532,575	\$ -	\$ 101,041	\$ 922,817

Special Revenue Funds (Continued)						
Transportation	Drug Forfeitures	School Fines and Forfeitures	PDF Woodfin Downtown	Formerly Non-major Fund Opioid Settlement	BC Service Foundation	Total Special Revenue Funds
\$ -	\$ -	\$ -	\$ 470,962	\$ -	\$ -	\$ 470,962
-	-	-	-	-	-	394,367
3,676,750	399,372	-	312,083	-	-	5,198,958
-	-	1,402,342	-	-	-	1,402,342
-	34,096	-	203	-	19,634	212,694
3,500	-	-	-	-	82,883	86,383
3,680,250	433,468	1,402,342	783,248	-	102,517	7,765,705
-	-	-	-	-	-	270,859
-	108,326	-	-	-	-	760,408
4,593,786	-	-	-	-	7,306	5,219,215
-	-	1,402,342	-	-	-	1,402,342
-	-	-	-	-	-	274,147
55,241	-	-	393,000	-	-	502,550
379	-	-	391,198	-	-	394,568
4,649,406	108,326	1,402,342	784,198	-	7,306	8,824,089
(969,156)	325,142	-	(950)	-	95,211	(1,058,384)
1,096,926	-	-	-	-	-	1,096,926
-	-	-	-	-	-	(28,874)
2,912	-	-	-	-	-	2,912
1,099,838	-	-	-	-	-	1,070,964
130,682	325,142	-	(950)	-	95,211	12,580
2,545,171	559,694	-	12,596	1,780,967	400,632	9,360,316
-	-	-	-	(1,780,967)	-	(1,780,967)
2,545,171	559,694	-	12,596	-	400,632	7,579,349
\$ 2,675,853	\$ 884,836	\$ -	\$ 11,646	\$ -	\$ 495,843	\$ 7,591,929

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Balance Sheet

Nonmajor Governmental Funds

JUNE 30, 2024

	Capital Project Funds	
	Housing/Open Space Bond Projects	Total Capital Project Funds
ASSETS		
Cash and investments	\$ 6,882	\$ 6,882
Restricted cash and investments	14,842,389	14,842,389
Total assets	\$ 14,849,271	\$ 14,849,271
LIABILITIES		
Payable from restricted cash	27,030	27,030
Total liabilities	27,030	27,030
FUND BALANCES		
Restricted for:		
Economic and physical development	14,815,359	14,815,359
Assigned		
Economic and physical development	6,882	6,882
Total fund balances	14,822,241	14,822,241
Total liabilities, deferred inflows of resources, and fund balances	\$ 14,849,271	\$ 14,849,271

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Revenues, Expenditures, and Changes in Fund l Nonmajor Governmental Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Capital Project Funds	
	Housing/Open Space Bond Projects	Total Capital Project Funds
REVENUES		
Investment earnings (loss)	\$ 58,590	\$ 58,590
Total revenues	58,590	58,590
EXPENDITURES		
Current:		
Economic and physical development	49,405	49,405
Debt service:		
Interest and fees	306,137	306,137
Total expenditures	355,542	355,542
Revenues over (under) expenditures	(296,952)	(296,952)
OTHER FINANCING SOURCES (USES)		
Transfers from other funds	47,292	47,292
Installment obligation proceeds	15,120,868	15,120,868
Total other financing sources (uses)	15,168,160	15,168,160
Net change in fund balances	14,871,208	14,871,208
Fund balances, beginning	(48,967)	(48,967)
Fund balances, ending	\$ 14,822,241	\$ 14,822,241

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Emergency Telephone System Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Restricted intergovernmental		\$ 150,988	
Investment earnings		97,598	
Total revenues	\$ 150,988	248,586	\$ 97,598
EXPENDITURES			
Current:			
Public safety:			
Other operating expenditures		652,082	
Capital outlay		274,147	
Total expenditures	2,392,087	926,229	1,465,858
Revenues under expenditures	(2,241,099)	(677,643)	1,563,456
OTHER FINANCING SOURCES			
Appropriated fund balance		-	
Total other financing sources	2,241,099	-	(2,241,099)
Net change in fund balance	\$ -	(677,643)	\$ (677,643)
Fund balance, beginning		2,644,961	
Fund balance, ending		\$ 1,967,318	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Register of Deeds Automation Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Permits and fees		\$ 137,036	
Investment earnings		21,235	
Total revenues	\$ 150,050	158,271	\$ 8,221
EXPENDITURES			
Current:			
General government:			
Other operating expenditures		13,528	
Total expenditures	123,425	13,528	109,897
Debt service:			
Principal retirement		54,309	
Interest and fees		2,991	
Total debt service	-	57,300	(57,300)
Revenues over expenditures	26,625	87,443	60,818
OTHER FINANCING USES			
Transfer to general fund		(28,874)	
Total other financing uses	(26,625)	(28,874)	(2,249)
Net change in fund balance	\$ -	58,569	\$ 58,569
Fund balance, beginning		474,006	
Fund balance, ending		\$ 532,575	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Register of Deeds Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Permits and fees		\$ 257,331	
Total revenues	\$ 400,000	257,331	\$ (142,669)
EXPENDITURES			
Current:			
General government:			
Other operating expenditures		257,331	
Total expenditures	400,000	257,331	142,669
Revenues over expenditures	-	-	-
Net change in fund balance	\$ -	-	\$ -
Fund balance, beginning		-	
Fund balance, ending		\$ -	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Representative Payee

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Restricted intergovernmental		\$ 659,765	
Investment earnings		1,974	
Total revenues	\$ 635,000	661,739	\$ 26,739
EXPENDITURES			
Current:			
Human services:			
Other operating expenditures		6,229	
Program support		611,894	
Total expenditures	635,000	618,123	16,877
Revenues over expenditures	-	43,616	43,616
Net change in fund balance	\$ -	43,616	\$ 43,616
Fund balance, beginning		57,425	
Fund balance, ending		\$ 101,041	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Sondley Estate Trust

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Investment earnings		\$ 37,953	
Total revenues	\$ -	37,953	\$ 37,953
EXPENDITURES			
Current:			
Library			
Other operating expenditures		-	-
Total expenditures	-	-	-
Revenues over expenditures	-	37,953	37,953
Net change in fund balance	\$ -	37,953	\$ 37,953
Fund balance, beginning		884,864	
Fund balance, ending		\$ 922,817	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Transportation Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Restricted intergovernmental		\$ 3,676,750	
Other		3,500	
Total revenues	\$ 5,033,001	3,680,250	\$ (1,352,751)
EXPENDITURES			
Current:			
Human services:			
Salaries and benefits		202,643	
Other operating expenditures		4,391,143	
Debt service:			
Principal retirement		55,241	
Interest and fees		379	
Total expenditures	6,847,368	4,649,406	2,197,962
Revenues under expenditures	(1,814,367)	(969,156)	845,211
OTHER FINANCING SOURCES			
Sales of capital assets		2,912	
Transfer from general fund		1,096,926	
Total other financing sources	1,814,367	1,099,838	(714,529)
Net change in fund balance	\$ -	130,682	\$ 130,682
Fund balance, beginning		2,545,171	
Fund balance, ending		\$ 2,675,853	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Drug Forfeitures

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Restricted intergovernmental		\$ 399,372	
Restricted investment earnings		<u>34,096</u>	
Total revenues	\$ 370,000	433,468	\$ 63,468
EXPENDITURES			
Current:			
Public safety:			
Operating expenditures		<u>108,326</u>	
Total expenditures	370,000	108,326	261,674
Revenues under expenditures	-	325,142	325,142
Net change in fund balance	<u>\$ -</u>	325,142	<u>\$ 325,142</u>
Fund balance, beginning		<u>559,694</u>	
Fund balance, ending		<u>\$ 884,836</u>	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

School Fines and Forfeitures

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Sales and services		\$ 1,402,342	
Total revenues	\$ 2,000,000	1,402,342	\$ (597,658)
EXPENDITURES			
Current:			
Education:			
Operating expenditures		1,402,342	
Total expenditures	2,000,000	1,402,342	597,658
Revenues under expenditures	-	-	-
Net change in fund balance	\$ -	-	\$ -
Fund balance, beginning		-	
Fund balance, ending		\$ -	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

PDF Woodfin Downtown Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Incremental tax revenue		\$ 470,962	
Restricted intergovernmental		312,083	
Investment earnings		203	
Total revenues	\$ 788,428	783,248	\$ (5,180)
EXPENDITURES			
Debt service:			
Principal retirement		393,000	
Interest and fees		391,198	
Total expenditures	798,428	784,198	14,230
Revenues under expenditures	(10,000)	(950)	9,050
OTHER FINANCING SOURCES			
Appropriated fund balance		-	
Total other financing sources	10,000	-	(10,000)
Net change in fund balance	\$ -	(950)	\$ (950)
Fund balance, beginning		12,596	
Fund balance, ending		\$ 11,646	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Buncombe County Service Foundation

Blended Component Unit

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Investment earnings		\$ 19,634	
Other		82,883	
Total revenues	\$ -	102,517	\$ 102,517
EXPENDITURES			
Current			
Human Services:			
Operating expenditures		7,306	
Total expenditures	-	7,306	(7,306)
Revenues under expenditures	-	95,211	95,211
Net change in fund balance	\$ -	95,211	\$ 95,211
Fund balance, beginning		400,632	
Fund balance, ending		\$ 495,843	

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Housing/Open Space Bond Projects

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance Positive (Negative)
	Project Authorization	Reported In Prior Years	Closures of Prior Activity	Current Year	Total	
REVENUES						
Investment earnings	\$ -	\$ -	\$ -	\$ 58,590	\$ 58,590	\$ 58,590
Total revenues	-	-	-	58,590	58,590	58,590
EXPENDITURES						
Current:						
Affordable housing	937,213	9,338	-	49,405	58,743	(878,470)
Open space	937,213	39,629	-	-	39,629	(897,584)
Total current expenditures	1,874,426	48,967	-	49,405	98,372	(1,776,054)
Capital outlay:						
Asheville Affordable Pine Lane	6,517,699	-	-	-	-	6,517,699
Dearview Mountaint	7,671,764	-	-	-	-	7,671,764
Ferry Road Open Space	3,000,000	-	-	-	-	3,000,000
Lake Eden Preserve	250,000	-	-	-	-	250,000
Lakeshore Villas	3,618,318	-	-	-	-	3,618,318
Laurel Wood	800,000	-	-	-	-	800,000
Lofts at Swannanoa	379,787	-	-	-	-	379,787
Meribel	8,468,195	-	-	-	-	8,468,195
Okoboji Farm	511,500	-	-	-	-	511,500
Parham-Fortner Farm	150,000	-	-	-	-	150,000
Redwood Commons	1,826,000	-	-	-	-	1,826,000
Rocky River Apartments	7,889,950	-	-	-	-	7,889,950
Woodfin Greenway: Beaverdam Creek	997,355	-	-	-	-	997,355
Woodfin Greenway: Highway 251	275,895	-	-	-	-	275,895
Total capital outlay	42,356,463	-	-	-	-	42,356,463
Debt service:						
Interest and fees	-	-	-	306,137	306,137	(306,137)
Total debt service	-	-	-	306,137	306,137	(306,137)
Total expenditures	44,230,889	48,967	-	355,542	404,509	40,274,272
Revenues over (under) expenditures	(44,230,889)	(48,967)	-	(296,952)	(345,919)	43,884,970
OTHER FINANCING SOURCES						
Proceeds of installment obligations	44,230,889	-	-	15,120,868	15,120,868	(29,110,021)
Prior year revenues and transfers	-	-	-	47,292	47,292	47,292
Total other financing sources	44,230,889	-	-	15,168,160	15,168,160	(29,062,729)
Revenues and other sources over expenditures and other uses	\$ -	\$ (48,967)	\$ -	14,871,208	\$ 14,822,241	\$ 14,822,241
Fund balance, beginning				(48,967)		
Fund balance, ending				\$ 14,822,241		

*Combining Statements and Schedules
for Enterprise Funds*

MAJOR FUNDS

Solid Waste Disposal Fund

This fund accounts for the revenues and expenditures associated with the construction & demolition landfill, municipal solid waste landfill, transfer station, and the County's closed landfill.

Landfill Capital Projects Fund

This fund accounts for the capital projects associated with the solid waste program.

NONMAJOR FUNDS

Inmate Commissary/Welfare Fund

This fund accounts for resources used to offset the daily personal and incidental needs of inmates in the County's detention center. Revenue is generated by telephone concessions and contributions.

Real-Time Intelligence Fund

This fund accounts for the revenues and expenditures associated with real time surveillance systems that are used by the County Sheriff's Office other program participants.

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Solid Waste Disposal Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Operating revenues:			
Tipping fees		\$ 11,255,443	
Service charges and other revenues		548,912	
Restricted intergovernmental		27,000	
Intergovernmental revenues		845,922	
Other revenue		10,665	
Total operating revenues	\$ 11,654,607	12,687,942	\$ 1,033,335
Nonoperating revenues:			
Investment earnings	-	838,762	838,762
Total revenues	11,654,607	13,526,704	1,872,097
EXPENDITURES			
Landfill:			
Salaries, wages, and fringe benefits		2,337,860	
Landfill closure and postclosure care costs		166,710	
Other operating expenses		4,571,793	
Total landfill		7,076,363	
Transfer station:			
Salaries, wages, and fringe benefits		1,677,736	
Other operating expenses		1,314,503	
Total transfer station		2,992,239	
Landfill gas to energy project:			
Salaries, wages, and fringe benefits		113,992	
Other operating expenses		195,224	
Total landfill gas to energy project		309,216	
Capital outlay		1,863,520	
Debt service:			
Principal retirement		3,080,423	
Interest and fees		403,554	
Total debt service		3,483,977	
Total expenditures	15,184,464	15,725,315	(540,851)
Expenditures over revenues	(3,529,857)	(2,198,611)	1,331,246
OTHER FINANCING SOURCES (USES)			
Transfer to solid waste capital projects	(935,000)	(85,994)	849,006
Transfer from solid waste capital projects	-	6,358	
Lease liabilities issued	-	1,343,145	1,343,145
Appropriated fund balance	4,464,857	-	(4,464,857)
Total other financing uses	3,529,857	1,263,508	(2,272,706)
Expenditures and other uses over revenues and other sources	\$ -	(935,103)	\$ (941,460)

Continued on next page

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Solid Waste Disposal Fund

FOR THE YEAR ENDED JUNE 30, 2024

Revenues and other sources over expenditures and other uses	\$ (935,103)
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Reconciliation from budgetary basis (modified accrual) to full accrual:

Reconciling items:

Accrued interest on investments	1,505
Increase in fuel inventory	8,321
Capital outlay	525,679
Depreciation	(2,961,632)
Amortization of lease right-to-use asset	(587,557)
Increase in deferred outflows of resources - pensions	35,670
Decrease in deferred outflows of resources - OPEB	(360,437)
Decrease in accrued interest on debt	3,157
Increase in accrued compensated absences	(19,757)
Increase in accrued landfill closure and postclosure care costs	(1,628,041)
Decrease in net OPEB liability	196,175
Increase in net pension liability	(221,840)
Debt principal	3,080,423
Decrease in deferred inflows of resources - pensions	15,691
Decrease in deferred inflows of resources - OPEB	570,651
Operating expenditures from Landfill Capital Projects Fund	(58,987)
Transfer between landfill capital projects	79,637
Total reconciling items	<u>(1,321,342)</u>

Change in net position	<u>\$ (2,256,445)</u>
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BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Landfill Capital Projects Fund

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2024

	Actual to June 30, 2024					Variance Positive (Negative)
	Project Authorization	Reported in Prior Years	Closures of Prior Activity	Current Year Activity	Total to Date	
REVENUES	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-	-	-
Cell 7	13,555,691	12,313,695	-	6,618	12,320,313	1,235,378
Phase 7 C&D landfill	-	1,795,391	(1,795,391)	-	-	-
Subtitle D vertical expansion	-	789,332	(789,332)	-	-	-
Solid waste transfer facility	-	-	-	-	-	-
Compost feasibility study	100,000	92,151	-	-	92,151	7,849
Condensate pump	-	126,131	(126,131)	-	-	-
Floor trailer for transfer station	100,000	98,573	-	-	98,573	1,427
Improvements to landfill site	130,000	40,849	-	69,798	110,647	19,353
Landfill scale replacement	104,162	-	-	-	-	104,162
Loader	-	355,139	(355,139)	-	-	-
MS landfill cell 6 gas collection & control system	350,000	46,067	-	7,633	53,700	296,300
Paving station	100,000	75,800	-	-	75,800	24,200
Solid waste trucks	-	790,682	(790,682)	-	-	-
Stormwater ditch establishment	175,000	-	-	-	-	175,000
Contingency	94,006	-	-	-	-	94,006
Total expenditures	14,708,859	16,523,810	(3,856,675)	84,049	12,751,184	1,957,675
Debt service:						
Interest and fees	-	-	-	-	-	-
Revenues under expenditures	(14,708,859)	(16,523,810)	3,856,675	(84,049)	(12,751,184)	(1,957,675)
OTHER FINANCING SOURCES						
Proceeds from installment obligations	13,506,358	15,301,749	(1,795,391)	-	13,506,358	-
Sale of assets	-	36,000	(36,000)	-	-	-
Transfer from solid waste	1,114,162	2,403,169	(1,235,953)	85,994	1,253,210	139,048
Transfer to solid waste	-	-	-	(6,358)	(6,358)	(6,358)
Prior year revenues	88,339	866,179	(789,331)	-	76,848	(11,491)
Total other financing sources	14,708,859	18,607,097	(3,856,675)	79,636	14,830,058	121,199
Revenues and other sources over (under) expenditures	\$ -	\$ 2,083,287	\$ -	\$ (4,413)	\$ 2,078,874	\$ (1,836,476)

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Net Position

Nonmajor Enterprise Funds

JUNE 30, 2024

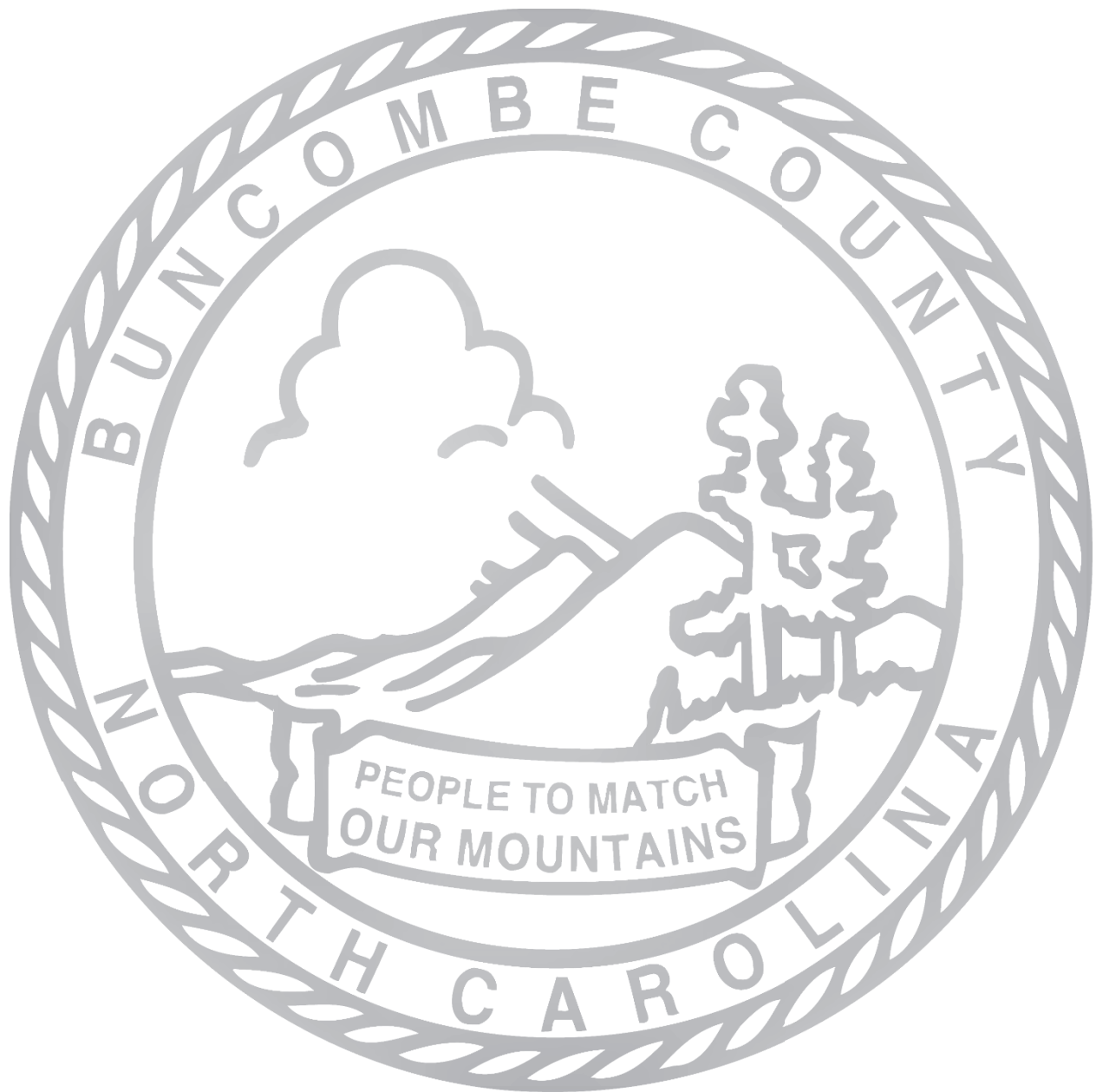
	Enterprise Funds		Total Nonmajor Enterprise Funds
	Inmate Commissary/ Welfare Fund	Real-Time Intelligence Fund	
ASSETS			
Current assets:			
Cash and investments	\$ 1,095,458	\$ -	\$ 1,095,458
Receivables (net):	10,757	-	10,757
Total current assets	1,106,215	-	1,106,215
Noncurrent assets:			
Capital assets:			
Other capital assets, net of depreciation	186,845	-	186,845
Total capital assets	186,845	-	186,845
Total noncurrent assets	186,845	-	186,845
Total assets	1,293,060	-	1,293,060
DEFERRED OUTFLOW OF RESOURCES	59,509	-	59,509
LIABILITIES			
Current liabilities			
Accounts payable	139,851	-	139,851
Salaries and payroll taxes payable	8,658	-	8,658
Compensated absences	29,349	-	29,349
Due to other funds	-	53,347	53,347
Total current liabilities	177,858	53,347	231,205
Noncurrent liabilities			
Net OPEB liability	61,210	-	61,210
Net pension liability - LGERS	86,902	-	86,902
Total noncurrent liabilities	148,112	-	148,112
Total liabilities	325,970	53,347	379,317
DEFERRED INFLOWS OF RESOURCES	41,422	-	41,422
NET POSITION			
Net investment in capital assets	186,845	-	186,845
Unrestricted (deficit)	798,332	(53,347)	744,985
Total net position	985,177	(53,347)	931,830

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Revenues, Expenditures, and Changes in Net Position Nonmajor Enterprise Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Enterprise Funds		Total Nonmajor Enterprise Funds
	Inmate Commissary/ Welfare Fund	Real-Time Intelligence Fund	
OPERATING REVENUES			
Charges for services	\$ 413,684	\$ 86,420	\$ 500,104
Total operating revenues	413,684	86,420	500,104
OPERATING EXPENDITURES			
Salaries, wages, and fringe benefits	264,827	-	264,827
Contracted services	70,873	-	70,873
Costs of products sold	61,043	-	61,043
Other operating expenditures	59,957	151,487	211,444
Depreciation	30,760	-	30,760
Total operating expenditures	487,460	151,487	638,947
Operating income (loss)	(73,776)	(65,067)	(138,843)
NONOPERATING REVENUES (EXPENSES)			
Interest and investment income	40,757	667	41,424
Total nonoperating revenues (expenses)	40,757	667	41,424
Income (loss) before contributions and transfers	(33,019)	(64,400)	(97,419)
Capital Contributions	85,606	-	85,606
Change in net position	52,587	(64,400)	(11,813)
Net position, beginning	934,783	11,053	945,836
Prior period restatement - change in accounting principle	(2,193)	-	(2,193)
Net position, beginning, as restated	932,590	11,053	943,643
Net position, ending	\$ 985,177	\$ (53,347)	\$ 931,830



BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Cash Flows

Nonmajor Proprietary Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Enterprise Funds		Total Nonmajor Enterprise Funds
	Inmate Commissary/ Welfare Fund	Real-Time Intelligence Fund	
CASH FLOWS FROM			
OPERATING ACTIVITIES			
Cash received from customers	\$ 407,442	\$ 86,432	\$ 493,874
Cash paid for goods and services	(164,190)	(152,952)	(317,142)
Cash paid to employees for services	(195,096)	-	(195,096)
Net cash provided (used) by operating activities	48,156	(66,520)	(18,364)
CASH FLOWS FROM NONCAPITAL			
FINANCING ACTIVITIES			
Transfers from other funds	-	53,347	53,347
Net cash provided by noncapital financing activities	-	53,347	53,347
CASH FLOWS FROM CAPITAL AND			
RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	(72,821)	-	(72,821)
Net cash used by capital and related financing activities	(72,821)	-	(72,821)
CASH FLOWS FROM			
INVESTING ACTIVITIES			
Interest on investments	40,757	672	41,429
Net cash provided by investing activities	40,757	672	41,429
Net increase (decrease) in cash and investments	16,092	(12,501)	3,591
Cash and investments, beginning of year	1,079,366	12,501	1,091,867
Cash and investments, end of year	\$ 1,095,458	\$ -	\$ 1,095,458

continued on next page

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Cash Flows

Nonmajor Proprietary Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Enterprise Funds		
	Inmate Commissary/ Welfare Fund	Real-Time Intelligence Fund	Total Nonmajor Enterprise Funds
Reconciliation of operating income (loss) to net cash provided by operating activities:			
Operating income (loss)	\$ (73,776)	\$ (65,067)	\$ (138,843)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation	30,760	-	30,760
Changes in assets, liabilities and deferred outflows and inflows of resources:			
Accounts receivable	(6,242)	12	(6,230)
Deferred outflows of resources - pensions	(21,383)	-	(21,383)
Net pension liability	40,339	-	40,339
Deferred inflows of resources - pensions	(83)	-	(83)
Accounts payable	27,683	(1,465)	26,218
Salaries and payroll taxes payable	6,067	-	6,067
Deferred outflows of resources - OPEB	7,779	-	7,779
Net OPEB liability	18,049	-	18,049
Deferred inflows of resources - OPEB	(1,043)	-	(1,043)
Accrued compensated absences	20,006	-	20,006
Total adjustments	121,932	(1,453)	120,479
Net cash provided (used) by operating activities	\$ 48,156	\$ (66,520)	\$ (18,364)

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Inmate Commissary/Welfare Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Operating revenues:			
Commissary concessions		\$ 183,857	
Telephone concessions		229,827	
Total operating revenues		413,684	
Nonoperating revenues:			
Investment earnings		40,697	
Total revenues	\$ 483,587	454,381	\$ (29,206)
EXPENDITURES			
Salaries, wages, and fringe benefits		201,163	
Contracted services		70,873	
Cost of products sold		61,043	
Other operating expenditures		59,957	
Capital outlay		72,821	
Total expenditures	483,587	465,857	17,730
Revenues over (under) expenditures	-	(11,476)	(11,476)
Revenues over expenditures	\$ -	(11,476)	\$ (11,476)
Reconciliation from budgetary basis (modified accrual) to full accrual:			
Reconciling Items:			
Increase in deferred outflows of resources - pensions		21,383	
Decrease in deferred outflows of resources - OPEB		(7,779)	
Increase in net pension liability		(40,339)	
Decrease in deferred inflows of resources - pensions		83	
Decrease in deferred inflows of resources - OPEB		1,043	
Increase in net OPEB liability		(18,049)	
Capital outlay		72,821	
Capital contributions		85,606	
Accrued interest on investments		60	
Depreciation		(30,760)	
Decrease in accrued compensated absences		(20,006)	
Total reconciling items		64,063	
Change in net position		\$ 52,587	

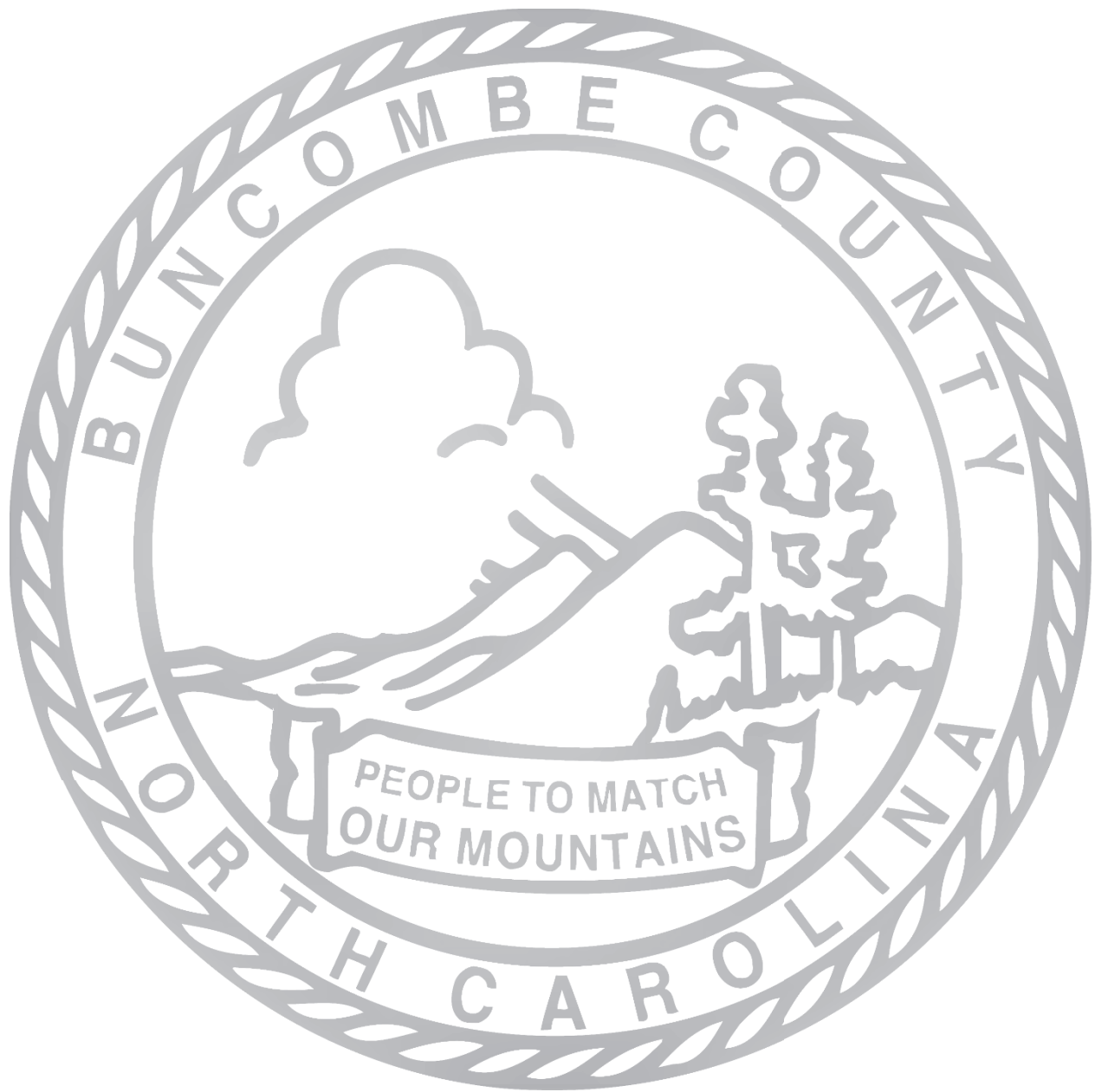
BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Real-Time Intelligence Center

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Operating revenues:			
Sales and Services		\$ 86,420	
Total operating revenues		86,420	
Nonoperating revenues:			
Investment earnings		672	
Total revenues	\$ 169,000	87,092	\$ (81,908)
EXPENDITURES			
Other operating expenditures		151,487	
Total expenditures	169,000	151,487	17,513
Revenues over (under) expenditures	-	(64,395)	(64,395)
Revenues over expenditures	\$ -	(64,395)	\$ (64,395)
Reconciliation from budgetary basis (modified accrual) to full accrual:			
Reconciling Items:			
Accrued interest on investments		(5)	
Total reconciling items		(5)	
Change in net position		\$ (64,400)	



*Schedules and Combining Statements for
Internal Service Fund, Custodial Funds, and Component Unit*

INTERNAL SERVICE FUND

Insurance Fund

This fund accounts for the revenues and expenditures related to property, liability, business, and health insurance for both employees and eligible retirees.

CUSTODIAL FUNDS

Inmate Trust Fund

This fund accounts for the activity related to funds belonging to inmates during their period of incarceration.

Municipal Tax Collections Fund

This fund accounts for activity related to ad valorem and local option sales taxes collected on behalf of other taxing units.

COMPONENT UNIT

Asheville-Buncombe Air Quality Agency

This fund accounts for the revenues and expenditures associated with the local air quality regulatory agency formed by an interlocal agreement between Buncombe County and the City of Asheville.

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP)

Insurance Internal Service Fund

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Operating revenues:			
Charges for services		\$ 38,138,103	
Other		<u>3,484,421</u>	
Total revenues	<u>\$ 43,336,768</u>	<u>41,622,524</u>	<u>\$ (1,714,244)</u>
EXPENDITURES			
Salaries, wages, and fringe benefits		651,855	
Insurance premiums		1,847,807	
Claims		36,061,382	
Other operating expenditures		<u>4,851,600</u>	
Total expenditures	<u>46,518,051</u>	<u>43,412,644</u>	<u>3,105,407</u>
Revenues over (under) expenditures	<u>(3,181,283)</u>	<u>(1,790,120)</u>	<u>1,391,163</u>
OTHER FINANCING SOURCES (USES)			
Transfers to other funds	(1,805,265)	(155,265)	1,650,000
Appropriated fund balance	<u>4,986,548</u>	<u>-</u>	<u>(4,986,548)</u>
Total other financing sources (uses)	<u>3,181,283</u>	<u>(155,265)</u>	<u>(3,336,548)</u>
Revenues and other sources over expenditures and other uses	<u>\$ -</u>	<u>(1,945,385)</u>	<u>\$ (1,945,385)</u>
Reconciliation from budgetary basis (modified accrual) to full accrual:			
Reconciling item:			
Increase in incurred but not reported claims		<u>(820,344)</u>	
Change in net position		<u>\$ (2,765,729)</u>	

BUNCOMBE COUNTY, NORTH CAROLINA

Combining Statement of Fiduciary Net Position

Custodial Funds

JUNE 30, 2024

	Inmate Trust Fund	Municipal Tax Collections Fund	Total Custodial Funds
ASSETS			
Cash and investments	\$ 62,478	\$ 1,287,675	\$ 1,350,153
Receivables, net	6,796	514,257	521,053
Total assets	69,274	1,801,932	1,871,206
LIABILITIES			
Accounts payable and accrued liabilities	722	-	722
Due to other governments	-	1,288,312	1,288,312
Total liabilities	722	1,288,312	1,289,034
NET POSITION			
Restricted for:			
Individuals and other governments	68,552	513,620	582,172
Total net position	\$ 68,552	\$ 513,620	\$ 582,172

BUNCOMBE COUNTY, NORTH CAROLINA
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds

FOR THE YEAR ENDED JUNE 30, 2024

	Inmate Trust Fund	Municipal Tax Collections Fund	Total Custodial Funds
ADDITIONS			
Taxes for other governments	\$ -	\$ 101,808,164	\$ 101,808,164
Collections on behalf of inmates	1,204,086	-	1,204,086
Total additions	1,204,086	101,808,164	103,012,250
DEDUCTIONS			
Tax distributions to other governments	-	101,699,997	101,699,997
Payments on behalf of inmates	1,252,576	-	1,252,576
Total deductions	1,252,576	101,699,997	102,952,573
Net increase in fiduciary net position	(48,490)	108,167	59,677
NET POSITION			
Net position, beginning	117,042	405,453	522,495
Net position, ending	\$ 68,552	\$ 513,620	\$ 582,172

BUNCOMBE COUNTY, NORTH CAROLINA

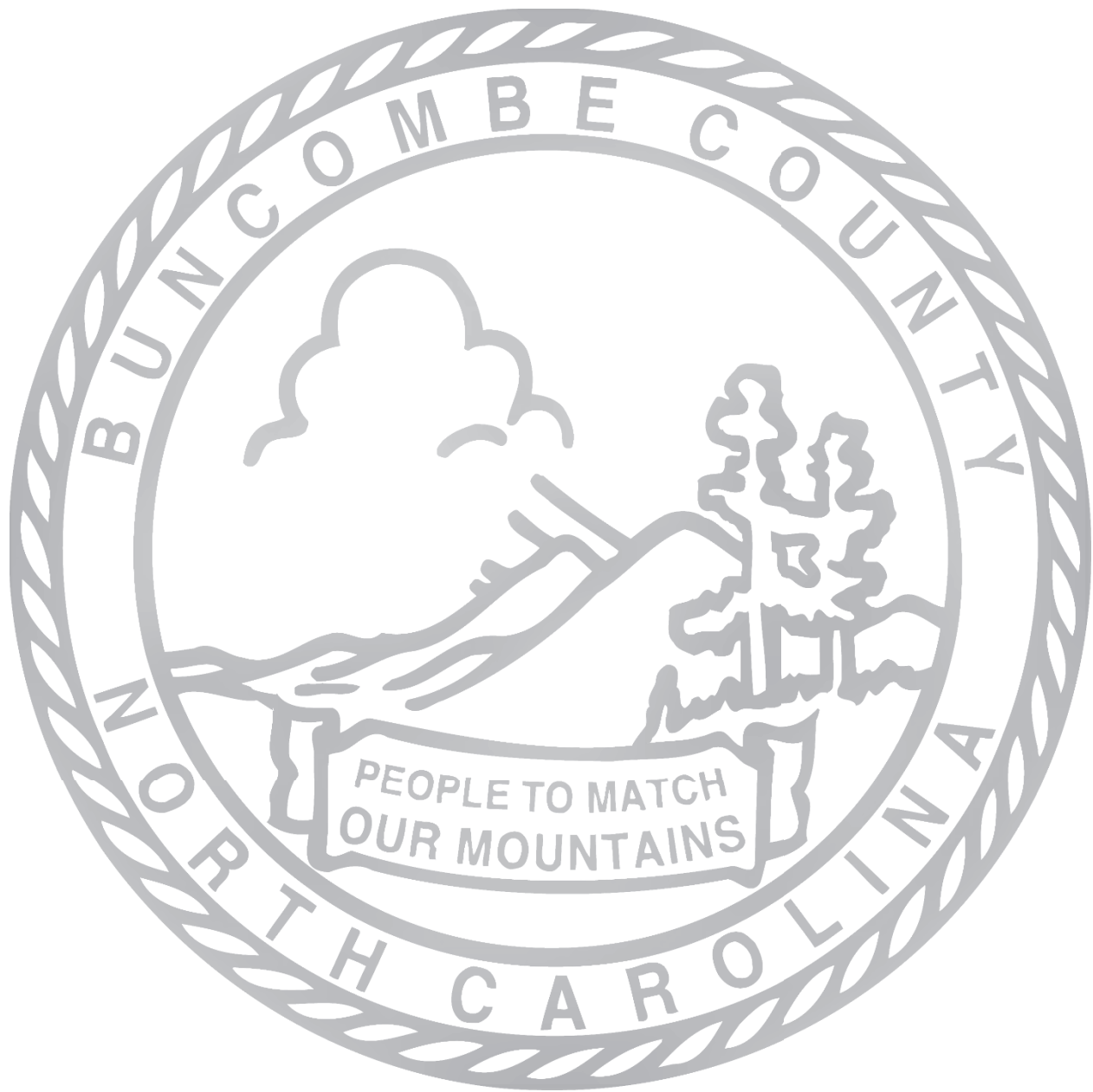
Schedule of Revenues, Expenditures, and Change in Net Position - Budget and Actual (Non-GAAP)

Asheville-Buncombe Air Quality Agency

Component Unit

FOR THE YEAR ENDED JUNE 30, 2024

	Budget	Actual	Variance Positive (Negative)
REVENUES			
Federal, State, and other grants		\$ 410,214	
Licenses and permits		538,718	
Other licenses and taxes		155,494	
Investment earnings		31,905	
Other		1,000	
Total revenues	\$ 1,077,714	1,137,331	\$ 59,617
EXPENDITURES			
Environmental protection:			
Salaries and employee benefits		929,254	
Other operating expenses		151,189	
Total expenditures	1,164,736	1,114,216	50,520
Revenues over expenditures	(87,022)	23,115	110,137
OTHER FINANCING SOURCES			
Appropriated fund balance	87,022	-	(87,022)
Total other financing sources	87,022	-	(87,022)
Revenues and other sources over expenditures	\$ -	23,115	\$ 23,115
Reconciliation from budgetary basis (modified accrual) to full accrual			
Reconciling items:			
Accrued interest on investments		44	
Depreciation		(13,661)	
Capital outlay		33,773	
Decrease in deferred outflows of resources - pensions		(275)	
Decrease in deferred outflows of resources - OPEB		(75,379)	
Increase in net pension liability		(27,271)	
Decrease in deferred inflows of resources - pensions		3,277	
Decrease in deferred inflows of resources - OPEB		106,965	
Decrease in net OPEB liability		16,560	
Decrease in accrued compensated absences		8,432	
Total reconciling items		52,465	
Change in net position		\$ 75,580	



Other Schedules

Buncombe County, North Carolina

BUNCOMBE COUNTY, NORTH CAROLINA

Schedule of Ad Valorem Taxes Receivable

General Fund

JUNE 30, 2024

Fiscal Year	Uncollected Balance July 1	Additions	Collections and Credits	Uncollected Balance June 30
2023-2024	\$ -	\$ 256,913,809	\$ 256,342,944	\$ 570,865
2022-2023	548,376	-	429,273	119,103
2021-2022	237,300	-	62,971	174,329
2020-2021	188,048	-	23,829	164,219
2019-2020	71,144	-	11,087	60,057
2018-2019	34,934	-	3,780	31,154
2017-2018	27,952	-	1,787	26,165
2016-2017	9,682	-	11,389	(1,707)
2015-2016	6,318	-	1,473	4,845
2015 & Prior	42,864	-	22,631	20,233
Total	<u>\$ 1,166,618</u>	<u>\$ 256,913,809</u>	<u>\$ 256,911,164</u>	1,169,263
Less allowance for uncollectible ad valorem taxes receivable				<u>(406,974)</u>
Ad valorem taxes receivable, net				<u>\$ 762,289</u>
Reconcilement with revenues:				
Taxes - Ad valorem - General Fund				256,768,376
Reconciling items:				
Credits and write-offs				231,027
Prepaid in prior year				136,250
Accruals				(33,175)
Ad val tax revenue reported in PDF Woodfin Fund				470,962
Other				<u>(662,276)</u>
Total reconciling items				<u>142,788</u>
Total collections and credits				<u>\$ 256,911,164</u>

BUNCOMBE COUNTY, NORTH CAROLINA

Analysis of Current Year County-Wide Tax Levy

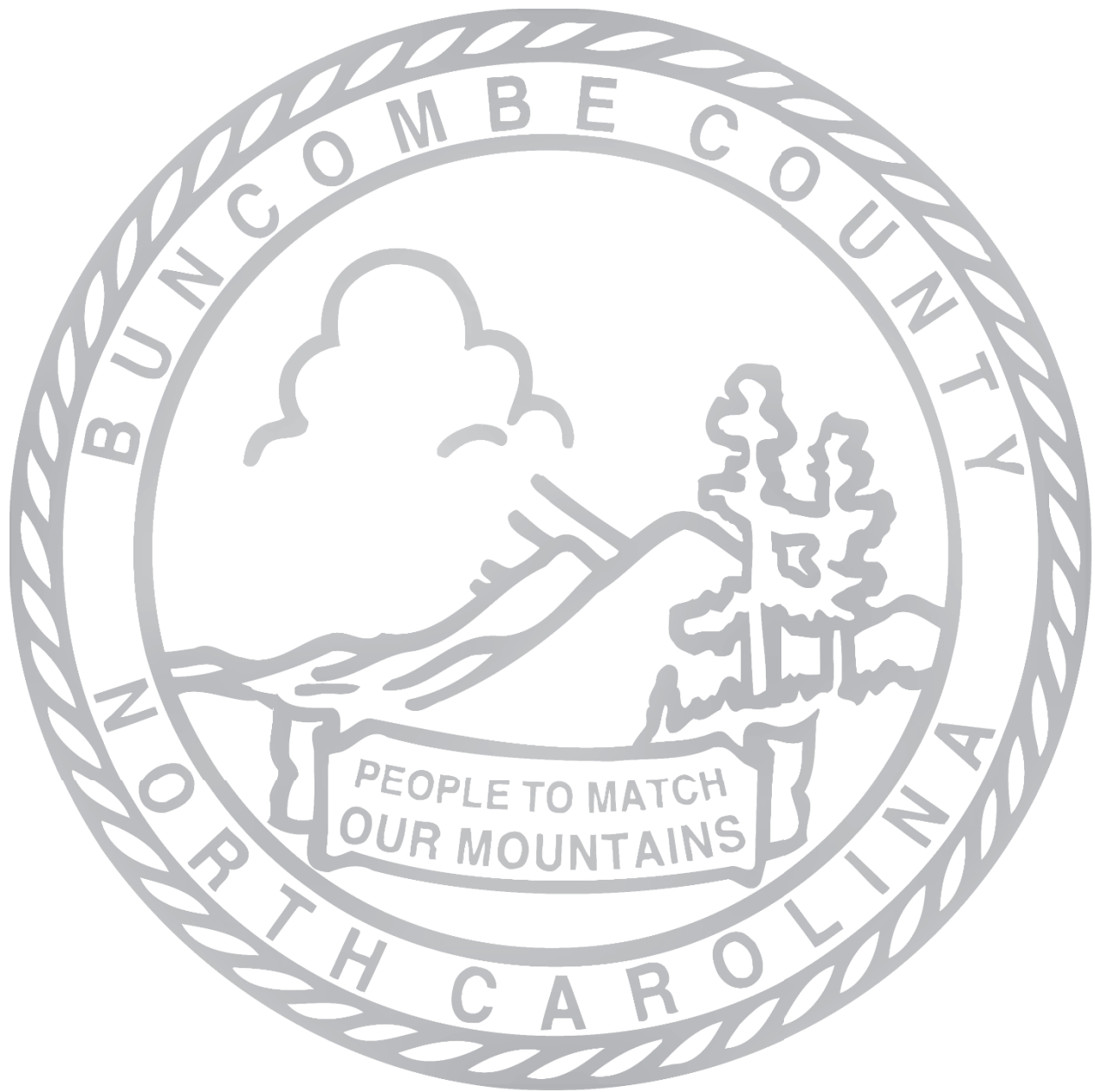
FOR THE YEAR ENDED JUNE 30, 2024

	County-Wide			Total Levy	
	Property Valuation	Rate	Total Levy	Property Excluding Motor Vehicles	Registered Motor Vehicles
Original levy					
Property taxed at current year's rate	\$ 51,450,407,080	\$ 0.498	\$ 256,223,028	\$ 239,876,453	\$ 16,346,575
Discoveries & Adjustments					
Prior year taxes	<u>134,574,539</u>	Various	<u>690,782</u>	<u>690,782</u>	<u>-</u>
Net levy ⁽¹⁾	<u>\$ 51,584,981,619</u>		256,913,810	240,567,235	16,346,575
Uncollected taxes at June 30, 2024			<u>570,866</u>	<u>492,430</u>	<u>78,436</u>
Current year's taxes collected			<u>\$ 256,342,944</u>	<u>\$ 240,074,805</u>	<u>\$ 16,268,139</u>
Current levy collection %			<u>99.78%</u>	<u>99.80%</u>	<u>99.52%</u>
Secondary market disclosures:					
Assessed valuation					
Assessment ratio ⁽²⁾				100.00%	
Real property				\$ 44,137,516,794	
Personal property				3,166,794,239	
Public service companies ⁽³⁾				981,198,747	
Registered motor vehicles				<u>3,299,471,839</u>	
Total assessed valuation				<u>\$ 51,584,981,619</u>	
Tax rate per \$100				<u>\$ 0.498</u>	
Levy (includes discoveries, releases, and abatements)				<u>\$ 256,913,810</u>	
In addition to the County-wide rate, the following table lists the levies by the County on behalf of school districts and fire protection districts for the fiscal year ended June 30:					
School districts				\$ 11,268,880	
Fire protection districts				<u>31,596,600</u>	
Total				<u>\$ 42,865,480</u>	

⁽¹⁾ Penalties collected are distributed directly to the local school systems, and are therefore not included in the net levy.

⁽²⁾ Percentage of appraised value has been established by statute.

⁽³⁾ Valuation of railroads, telephone companies, and other utilities as determined by the North Carolina Property Tax Commission.



Statistical Section



BUNCOMBE COUNTY, NORTH CAROLINA

Statistical Section

This part of the Buncombe County Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

<i>Contents</i>	<i>Page</i>
Financial Trends	165
These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	
Revenue Capacity	170
These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	
Debt Capacity	174
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
Demographic and Economic Information	178
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	
Operating Information	182
These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Report for the relevant year.

BUNCOMBE COUNTY, NORTH CAROLINA

Net Position by Component

LAST TEN FISCAL YEARS (accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental activities										
Net Investment in Capital										
Assets										
Restricted	\$ 84,189,214	\$ 85,535,781	\$ 69,342,217	\$ 63,771,597	\$ 51,588,548	\$ 66,862,258	\$ 72,886,111	\$ 82,516,708	\$ 95,075,359	\$ 95,704,173
Unrestricted	52,000,321	73,440,149	61,971,780	60,791,650	55,610,814	62,676,954	67,417,535	106,247,162	103,258,648	131,726,134
Total governmental activities net position	(108,702,036)	(179,191,875)	(156,460,610)	(286,835,738)	(267,021,070)	(287,431,790)	(275,570,270)	(267,344,791)	(236,220,812)	(243,721,505)
Total governmental activities net position	\$ 27,687,499	\$ (20,215,945)	\$ (25,146,613)	\$ (162,272,491)	\$ (159,821,708)	\$ (157,892,578)	\$ (135,266,624)	\$ (78,580,921)	\$ (37,886,805)	\$ (16,291,198)
Business-type activities										
Net Investment in Capital										
Assets										
Restricted	\$ 24,859,349	\$ 23,677,050	\$ 22,947,463	\$ 28,170,350	\$ 31,723,337	\$ 30,182,901	\$ 29,521,853	\$ 28,301,409	\$ 29,427,255	\$ 30,302,863
Unrestricted	2,841,242	4,574,997	5,674,200	(3,834,289)	(1,684,521)	(53,017)	90,490	984,674	(2,505,500)	(5,726,125)
Total business-type activities net position	\$ 27,700,591	\$ 28,252,047	\$ 28,621,663	\$ 24,336,061	\$ 30,038,816	\$ 30,129,884	\$ 29,612,343	\$ 29,286,083	\$ 26,921,755	\$ 24,576,738
Primary government										
Net Investment in Capital										
Assets										
Restricted	\$ 109,048,563	\$ 109,212,831	\$ 92,289,680	\$ 91,941,947	\$ 83,311,885	\$ 97,045,159	\$ 102,407,964	\$ 110,818,117	\$ 124,502,614	\$ 126,007,036
Unrestricted	52,000,321	73,440,149	61,971,780	60,791,650	55,610,814	62,676,954	67,417,535	106,247,162	103,258,648	131,726,134
Total primary government net position	(105,860,794)	(174,616,878)	(150,786,410)	(290,670,027)	(268,705,591)	(287,484,807)	(275,479,780)	(266,360,117)	(238,726,312)	(249,447,630)
Total primary government net position	\$ 55,388,090	\$ 8,036,102	\$ 3,475,050	\$ (137,936,430)	\$ (129,782,892)	\$ (127,762,694)	\$ (105,654,281)	\$ (49,294,838)	\$ (10,965,050)	\$ 8,285,540

NOTE: Balances for prior years reflect restatements made in subsequent years.

BUNCOMBE COUNTY, NORTH CAROLINA
Changes in Net Position

LAST TEN FISCAL YEARS (accrual basis of accounting)

EXPENSES	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental activities:										
General government	\$ 26,547,924	\$ 28,628,887	\$ 35,976,699	\$ 31,735,854	\$ 51,470,532	\$ 57,033,928	\$ 62,905,681	\$ 69,303,669	\$ 78,636,285	\$ 85,868,385
Public safety	93,283,467	100,414,238	97,495,863	103,351,595	93,302,005	101,420,210	110,196,922	113,768,142	128,392,070	144,400,737
Economic and physical development	17,890,984	31,852,491	36,634,454	32,751,395	37,520,161	32,356,232	37,854,625	46,154,773	50,856,588	54,281,200
Human services	92,117,911	96,963,368	99,775,677	90,982,306	88,717,827	95,907,482	103,818,039	106,825,233	101,454,761	107,581,514
Cultural and recreational	9,798,772	8,981,702	9,052,515	8,758,786	9,974,167	10,109,657	9,761,217	7,193,826	10,131,965	11,625,921
Education	154,203,942	142,310,790	108,434,971	138,902,609	137,601,291	124,192,016	138,712,888	153,123,698	170,341,081	197,033,173
Interest on long-term debt	17,044,059	15,432,030	15,744,885	16,124,173	15,617,573	15,176,709	13,705,700	12,316,370	9,494,862	12,603,340
Total governmental activities expenses	410,887,059	424,583,506	403,115,064	422,606,718	434,203,556	436,196,234	476,955,072	508,685,711	549,307,612	613,394,270
Business-type activities:										
Solid Waste Disposal	7,830,522	7,270,565	8,493,953	11,911,302	4,715,353	10,869,728	12,659,318	12,035,590	14,429,606	15,784,653
Inmate commissary/welfare	357,906	335,562	433,890	525,854	477,143	378,732	256,761	398,720	412,892	638,947
Total business-type activities expenses	8,188,428	7,606,127	8,927,843	12,437,156	5,192,496	11,248,460	12,916,079	12,434,310	14,842,498	16,423,600
Total primary governmental expenses	\$ 419,075,487	\$ 432,189,633	\$ 412,042,907	\$ 435,043,874	\$ 439,396,052	\$ 447,444,694	\$ 489,871,151	\$ 521,120,021	\$ 564,150,110	\$ 629,817,870
PROGRAM REVENUES										
Governmental activities:										
Charges for services:										
General government	\$ 1,792,710	\$ 2,407,864	\$ 5,207,544	\$ 5,206,280	\$ 5,352,685	\$ 5,141,450	\$ 7,502,909	\$ 7,379,953	\$ 6,811,804	\$ 8,041,623
Public safety	11,512,251	10,816,741	13,719,683	14,253,115	14,624,759	15,808,262	12,078,741	13,947,930	12,005,556	13,241,865
Economic and physical development	489,513	437,203	529,488	1,840,544	757,008	1,010,471	3,525,855	4,367,490	5,064,761	6,465,342
Human services	2,268,101	3,031,866	3,175,287	1,790,538	1,717,706	1,910,601	4,474,914	4,800,514	4,361,719	4,664,801
Cultural and recreational	450,484	365,132	361,971	413,519	505,568	310,224	158,544	283,372	340,064	311,356
Education	-	-	-	-	-	-	636,621	1,116,720	1,040,434	1,402,342
Operating grants and contributions	56,295,309	58,289,268	60,726,292	48,691,985	51,538,618	52,120,976	63,004,949	79,355,050	71,647,262	72,746,358
Capital grants and contributions	6,344,047	2,568,300	2,185,978	3,420,608	3,454,933	2,684,062	1,178,692	798,363	2,834,870	2,600,193
Total governmental activities program revenues	79,152,415	77,916,374	85,906,243	75,616,589	77,951,277	78,986,046	92,561,225	112,049,392	104,106,470	109,473,880
Business-type activities:										
Charges for services:										
Solid Waste Disposal	6,773,435	7,342,311	8,232,842	8,326,404	9,258,677	10,684,973	11,220,363	10,929,639	10,733,832	11,255,443
Inmate commissary/welfare	311,076	343,402	477,200	512,433	568,978	504,460	410,785	466,869	395,851	500,104
Criminal justice information system	-	-	-	-	-	-	-	-	-	-
Operating grants and contributions	393,715	418,726	441,397	631,261	578,909	612,084	659,426	-	-	672,183.00
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total business-type activities program revenues	7,478,226	8,104,439	9,151,439	9,470,098	10,406,564	11,801,517	12,290,574	11,396,508	11,129,683	12,427,730
Total primary governmental program revenues	\$ 86,630,641	\$ 86,020,813	\$ 95,057,682	\$ 85,086,687	\$ 88,357,841	\$ 90,787,563	\$ 104,851,799	\$ 123,445,900	\$ 115,236,153	\$ 121,901,610

Continued On Next Page

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Net (expense) revenue										
Governmental activities	\$ (331,734,644)	\$ (346,667,132)	\$ (317,208,821)	\$ (346,990,129)	\$ (356,252,279)	\$ (357,210,188)	\$ (384,393,847)	\$ (396,636,319)	\$ (456,349,689)	\$ (503,912,949)
Business-type activities	(710,202)	498,312	223,596	(2,967,058)	5,214,068	553,057	(625,505)	(1,037,802)	(3,392,527)	(3,995,870)
Total primary governmental net expense	\$ (332,444,846)	\$ (346,168,820)	\$ (316,985,225)	\$ (349,957,187)	\$ (351,038,211)	\$ (356,657,131)	\$ (385,019,352)	\$ (397,674,121)	\$ (459,742,216)	\$ (507,908,819)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION										
Governmental activities:										
Taxes: Property taxes	\$ 191,247,474	\$ 196,709,722	\$ 201,518,909	\$ 216,163,406	\$ 221,478,724	\$ 232,199,493	\$ 256,895,134	\$ 277,517,395	\$ 288,320,136	\$ 303,431,204
Taxes: Local option sales tax	70,792,084	76,001,604	79,120,505	84,964,773	87,852,117	90,357,501	106,878,337	123,354,415	130,972,714	133,268,122
Other taxes and licenses	17,209,248	23,374,603	28,199,416	30,567,315	33,902,440	28,405,875	36,618,431	49,178,771	46,775,576	45,861,230
Investment earnings (loss), unrestricted	344,674	770,823	1,244,338	2,261,540	4,088,580	3,077,122	75,070	(52,847)	8,730,206	13,633,938
Gain (loss) on sale of capital assets	1,828,088	3,139,269	91,350	192,891	157,785	145,412	126,077	9,025	131,261	64,445
Miscellaneous, unrestricted	1,607,318	1,312,887	2,103,635	2,935,957	6,935,722	4,953,915	5,580,557	6,187,691	10,965,406	5,822,639
Transfers	-	-	-	-	-	-	(60,445)	-	-	-
Total governmental activities	283,028,886	301,308,908	312,278,153	337,085,882	354,415,368	359,139,318	406,113,161	456,194,450	485,895,299	502,081,578
Business-type activities:										
Other taxes and licenses	-	-	-	-	-	-	-	747,118	811,217	845,922
Investment earnings, unrestricted	55,526	46,854	141,511	234,592	302,015	162,120	2,069	(36,477)	501,270	881,690
Gain (Loss) on sale of capital assets	1,310	6,290	4,509	6,039	5,000	(624,109)	45,450	901	36,000	-
Transfers	-	-	-	-	-	-	60,445	-	-	-
Total business-type activities	56,836	53,144	146,020	240,631	307,015	(461,989)	107,964	711,542	1,348,487	1,727,612
Total primary government	\$ 283,085,722	\$ 301,362,052	\$ 312,424,173	\$ 337,326,513	\$ 354,722,383	\$ 358,677,329	\$ 406,221,125	\$ 456,905,992	\$ 487,243,786	\$ 503,809,190
CHANGE IN NET POSITION										
Governmental activities	\$ (48,705,758)	\$ (45,358,224)	\$ (4,930,668)	\$ (9,904,247)	\$ (1,836,911)	\$ 1,929,130	\$ 21,719,314	\$ 59,558,131	\$ 40,694,157	\$ (1,838,812)
Business-type activities	(653,366)	551,456	369,616	(2,726,427)	5,521,083	91,068	(517,541)	(326,260)	(2,364,328)	(2,268,258)
Total primary government	\$ (49,359,124)	\$ (44,806,768)	\$ (4,561,052)	\$ (12,630,674)	\$ 3,684,172	\$ 2,020,198	\$ 21,201,773	\$ 59,231,871	\$ 38,329,829	\$ (4,107,070)

NOTE: Balances for prior years do not reflect restatements made in subsequent years.

BUNCOMBE COUNTY, NORTH CAROLINA
Fund Balances of Governmental Funds

LAST TEN FISCAL YEARS (modified accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Fund										
Nonspendable	\$ 52,597	\$ 52,202	\$ 57,975	\$ 40,734	\$ 38,481	\$ 56,655	\$ 86,950	\$ 453,917	\$ 1,135,050	\$ 1,573,127
Restricted	23,297,383	22,973,645	22,449,441	16,994,461	21,348,759	25,450,599	25,584,257	32,000,060	39,756,699	43,955,449
Committed	5,462,421	3,765,433	2,019,304	2,340,038	4,569,725	2,639,713	14,931,204	1,803,066	-	-
Assigned	9,643,213	6,039,085	15,363,817	9,042,094	13,640,077	12,673,752	9,344,348	15,947,652	18,894,070	11,764,570
Unassigned	37,121,496	43,741,792	37,694,163	53,872,735	55,692,912	56,964,358	66,704,252	74,109,359	67,174,948	58,567,704
Total General Fund	\$ 75,577,110	\$ 76,572,157	\$ 77,584,700	\$ 82,290,062	\$ 95,289,954	\$ 97,785,077	\$ 116,651,011	\$ 124,314,054	\$ 126,960,767	\$ 115,860,850
All other governmental funds										
Nonspendable	\$ 1,452,037	\$ 1,391,278	\$ 1,429,774	\$ 2,286,174	\$ 4,092,455	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	187,815,672	115,566,695	70,341,446	82,685,453	46,305,740	54,285,298	54,039,097	89,721,963	85,150,511	147,776,546
Assigned	21,257,379	8,492,988	15,933,577	14,285,768	7,163,959	15,244,724	5,851,770	22,106,342	23,440,477	21,351,238
Unassigned	-	-	-	(168)	-	-	-	(1,942,419)	(7,185,198)	(5,280,876)
Total all other governmental funds	\$ 210,525,088	\$ 125,450,961	\$ 87,704,797	\$ 99,257,227	\$ 57,562,154	\$ 69,530,022	\$ 59,890,867	\$ 109,885,886	\$ 101,405,790	\$ 163,846,908
Total Combined Governmental Fund Balances	\$ 286,102,198	\$ 202,023,118	\$ 165,289,497	\$ 181,547,289	\$ 152,852,108	\$ 167,315,099	\$ 176,541,878	\$ 234,199,940	\$ 228,366,557	\$ 279,707,758

NOTE: Balances for prior years reflect restatements made in subsequent years.

BUNCOMBE COUNTY, NORTH CAROLINA
Changes in Fund Balances of Governmental Funds

LAST TEN FISCAL YEARS (modified accrual basis of accounting)

REVENUES	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Ad valorem taxes	\$ 191,565,661	\$ 196,458,687	\$ 201,907,004	\$ 216,086,991	\$ 221,770,248	\$ 231,903,837	\$ 257,192,381	\$ 278,179,164	\$ 287,570,305	\$ 303,307,463
Local option sales taxes	70,792,084	76,001,604	79,120,505	84,964,773	87,852,117	90,357,501	106,878,337	123,354,415	130,972,714	133,268,122
Other taxes and licenses	16,466,653	22,665,004	28,199,416	30,567,315	33,902,440	28,405,875	36,618,431	49,084,779	46,674,869	45,754,125
Unrestricted intergovernmental	742,595	709,599	840,987	715,572	718,206	719,843	2,084,204	2,737,810	5,695,521	1,127,975
Restricted intergovernmental	61,016,020	59,150,308	62,840,342	52,681,247	54,949,366	54,336,167	62,512,752	78,684,648	72,719,279	74,764,716
Permits and fees	3,451,565	3,604,379	4,715,220	4,664,396	4,870,670	4,858,118	5,852,844	6,010,354	5,983,784	7,464,804
Sales and services	14,708,008	15,336,262	18,044,931	18,060,057	16,260,790	18,197,757	22,425,388	25,548,726	24,127,171	26,434,309
Investment earnings	382,885	721,103	1,141,090	2,235,734	4,299,443	1,839,869	35,831	(116,164)	8,579,875	13,577,371
Miscellaneous	1,607,318	1,312,887	1,262,648	2,220,385	5,915,315	5,051,020	4,616,998	4,406,727	5,450,469	10,207,743
Total revenues	360,732,789	375,959,833	398,072,143	412,196,470	430,538,595	435,669,987	498,217,166	567,890,459	587,773,987	615,906,627
Current:										
General government	25,720,370	26,764,764	29,316,045	29,248,466	41,849,374	46,976,274	52,176,119	67,237,776	77,667,428	68,783,778
Public safety	83,550,101	84,974,813	89,079,165	94,780,349	89,404,625	96,265,118	104,716,515	113,967,071	128,465,921	142,577,892
Economic and physical development	16,376,729	23,576,691	29,564,805	31,733,817	32,184,527	28,757,530	34,694,287	44,529,952	43,866,360	47,497,587
Human services	91,370,860	92,548,588	99,399,461	90,401,483	87,079,628	89,568,043	97,693,118	108,360,261	101,151,255	106,222,358
Cultural and recreation	8,387,620	7,422,146	7,769,730	7,580,495	8,309,149	8,305,780	8,074,325	9,179,460	13,360,244	11,035,694
Intergovernmental:										
Education	79,225,390	82,359,578	75,323,300	80,815,035	85,165,897	90,709,757	107,614,216	115,586,273	125,936,378	139,681,677
Capital outlay	99,951,422	91,403,795	59,688,720	74,464,435	64,475,539	45,287,687	46,765,633	47,499,365	57,605,380	83,191,496
Debt service										
Principal	24,407,151	25,932,708	26,145,568	29,020,567	31,920,567	31,914,567	33,428,570	33,584,822	36,633,546	37,917,376
Interest and fees	18,792,182	21,954,450	20,330,667	19,926,347	20,923,220	19,805,655	17,900,330	16,603,781	15,224,388	15,089,990
Total expenditures	447,781,825	456,937,533	436,617,461	457,970,994	461,312,526	457,590,411	503,063,113	556,548,761	599,910,900	651,997,848
Excess of revenues over (under) expenditures	(87,049,036)	(80,977,700)	(38,545,318)	(45,774,524)	(30,773,931)	(21,920,424)	(4,845,947)	11,341,698	(12,136,913)	(36,091,221)
OTHER FINANCING SOURCES (USES)										
Transfers from other funds	11,183,266	23,991,948	7,208,044	19,385,843	17,493,731	12,733,881	13,600,087	28,168,739	24,094,062	20,710,122
Transfers to other funds	(13,683,266)	(33,156,948)	(7,208,044)	(19,385,843)	(15,629,823)	(12,733,881)	(10,685,103)	(28,168,739)	(24,094,062)	(20,554,857)
Installment obligations issued	126,844,450	-	1,720,347	54,730,000	-	98,465,674	10,096,000	124,831,000	-	84,060,179
General obligation debt issued	-	-	-	-	-	-	-	-	-	-
Premium/discount on debt issued	22,736,977	-	-	6,371,796	-	-	-	2,097,912	6,171,554	1,800,263
Payment to refunded bond escrow agent	(51,515,579)	-	-	-	-	(62,275,039)	-	(80,711,695)	-	-
Sale of capital assets	2,592,738	5,081,479	91,350	670,495	214,844	192,780	155,102	99,186	131,978	64,445
Capital contributions	-	-	-	-	-	-	-	-	-	260,000
Total other financing sources (uses)	98,138,586	(4,083,521)	1,811,697	61,772,291	2,078,752	36,383,415	13,166,086	46,316,403	6,303,532	86,340,152
Net change in fund balances	\$ 11,109,550	\$ (85,061,221)	\$ (36,733,621)	\$ 15,997,767	\$ (28,695,179)	\$ 14,462,991	\$ 8,320,139	\$ 57,658,101	\$ (5,833,381)	\$ 50,248,931
Debt services as a percentage of noncapital expenditures	9.65%	10.48%	10.64%	10.69%	11.46%	11.30%	10.20%	9.02%	8.64%	8.13%

BUNCOMBE COUNTY, NORTH CAROLINA
Assessed Value of Taxable Property

LAST TEN FISCAL YEARS (amounts expressed in thousands)

Fiscal Year Ended June 30	Real Property		Use Value Farm	Historical Property	Personal Property		Less: Tax Exempt Real Property	Public Service		Total Taxable Assessed Value	Total Direct Tax Rate
	Residential Property	Commercial Property			Motor Vehicles	Other		Assessed Value	Assessed Value		
2015	18,895,973	5,995,685	1,015,256	96,185	1,952,226	1,653,573	1,263,593	532,418		28,877,723	0.604
2016	19,122,947	6,143,178	1,034,999	97,419	2,100,032	1,726,624	1,268,909	588,226		29,544,516	0.604
2017	19,416,142	6,445,705	1,014,952	97,091	2,215,126	1,902,707	1,260,614	585,936		30,417,045	0.604
2018	23,644,415	7,987,749	1,281,038	118,491	2,320,683	1,893,655	1,595,053	613,635		36,264,613	0.539
2019	24,468,024	8,110,475	1,272,935	150,588	2,429,053	1,975,798	1,588,701	709,941		37,528,113	0.529
2020	26,328,421	7,831,821	1,174,739	116,260	2,424,076	2,150,140	1,562,025	874,955		39,338,387	0.529
2021	26,717,813	8,299,036	1,206,360	96,830	2,766,719	2,755,991	1,566,723	1,038,671		41,314,697	0.529
2022	32,740,434	9,340,190	1,372,910	107,568	2,905,716	2,785,403	1,789,001	957,424		48,420,644	0.488
2023	34,076,451	10,025,136	1,327,077	108,059	3,093,631	2,918,987	2,632,266	980,640		49,897,715	0.488
2024	34,877,520	10,298,020	1,347,588	112,108	3,299,471	2,860,738	2,191,662	981,198		51,584,981	0.498

SOURCE: Buncombe County Tax Department

NOTE: Tax exempt real property includes: elderly exclusion, use value deferred, and classified historic exempt property.

NOTE: The county assesses property at approximately 100 percent of actual value.
 Tax rates are per \$100 of assessed value.

NOTE: Property in Buncombe County was reappraised in 2013, 2017 and 2021.

BUNCOMBE COUNTY, NORTH CAROLINA
Property Tax Rates-Direct And All Overlapping Governments

LAST TEN FISCAL YEARS (per \$100 of assessed value)

	Fiscal Year									
	2015	2016	2017 ²	2018	2019	2020	2021	2022 ²	2023	2024
County Direct Rates:										
County-wide Rate ¹	\$ 0.604	\$ 0.604	\$ 0.539	\$ 0.529	\$ 0.529	\$ 0.529	\$ 0.529	\$ 0.488	\$ 0.488	\$ 0.498
Fire Districts ³	0.118	0.118	0.118	0.123	0.143	0.143	0.133	0.130	0.138	0.138
Total average direct rate	0.722	0.722	0.657	0.652	0.672	0.672	0.662	0.618	0.626	0.636
Municipality Rates:										
City of Asheville	0.475	0.475	0.475	0.429	0.429	0.429	0.429	0.403	0.403	0.403
Town of Biltmore Forest	0.385	0.395	0.395	0.330	0.345	0.345	0.345	0.345	0.345	0.345
Town of Weaverville	0.420	0.440	0.440	0.380	0.380	0.380	0.380	0.350	0.350	0.350
Town of Black Mountain	0.375	0.375	0.375	0.333	0.333	0.333	0.333	0.306	0.321	0.321
Town of Montreat	0.410	0.410	0.410	0.410	0.410	0.430	0.430	0.430	0.430	0.430
Town of Woodfin	0.305	0.305	0.305	0.280	0.280	0.330	0.330	0.330	0.330	0.330
Asheville School District	0.150	0.150	0.150	0.120	0.120	0.120	0.120	0.106	0.106	0.106

NOTES:

- (1) All taxable property is subject to the county-wide tax. Most property in unincorporated areas are also subject to fire district taxes.
- (2) A revaluation of real property is required by N.C. General Statute at least every eight years.
Revaluation was completed for tax year 2013, 2016 and 2021 (fiscal year 2014, 2017 and 2022).
- (3) Average rate of the various Fire Districts.

BUNCOMBE COUNTY, NORTH CAROLINA
Principal Property Taxpayers

DECEMBER 31, 2023

Taxpayer	December 31, 2023			December 31, 2014		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Mission Hospital LLP	940,194,679	1	1.90%			
Progress/Duke Energy	762,864,424	2	1.54%	326,906,027	1	1.21%
Ingles Markets Inc	370,764,355	3	0.75%	263,644,548	2	0.98%
Raytheon Technologies Corporation	256,545,000	4	0.52%			
Biltmore Company	164,024,870	5	0.33%	94,161,160	5	0.35%
Pratt & Whitney	152,002,038	6	0.31%			
GPI Resort Holdings LLC	146,281,000	7	0.30%	104,309,500	3	0.39%
New Belgium Brewing Company Inc	126,575,358	8	0.26%	63,432,594	7	0.24%
Southeastern Container Inc	104,246,816	9	0.21%	60,309,768	10	0.22%
Borgwarner Turbo Systems	104,590,440	10	0.21%	100,398,681	4	0.37%
Town Square West LLC				75,135,300	6	0.28%
Asheville Mall CMBS LLC				62,133,484	8	0.23%
Public Service Co of NC Inc				61,531,735	9	0.23%
Bellsouth Tel Co - AT&T North Carolina						
Totals	\$ 3,128,088,980		6.31%	\$ 1,211,962,797		4.50%

Total Overall Valuation 49,557,700,473 26,925,497,682

SOURCE: Buncombe County Tax Department

BUNCOMBE COUNTY, NORTH CAROLINA
Property Tax Levies and Collections

LAST TEN FISCAL YEARS (amounts expressed in thousands)

Fiscal Year	Total Levy for Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage		Amount	Percentage of Levy
2015	174,422	173,958	99.73%	8	173,966	99.74%
2016	178,618	178,338	99.84%	29	178,367	99.86%
2017	183,816	183,615	99.89%	146	183,761	99.97%
2018	195,601	195,331	99.86%	-	195,331	99.86%
2019	198,724	198,505	99.89%	-	198,505	99.89%
2020	208,210	206,937	99.39%	-	206,937	99.39%
2021	218,891	218,114	99.65%	-	218,114	99.65%
2022	236,637	236,054	99.75%	-	236,054	99.75%
2023	243,686	243,138	99.78%	-	243,138	99.78%
2024	256,914	256,343	99.78%	-	256,343	99.78%

SOURCE: Buncombe County Tax Department

NOTE: Property was revalued and effective in fiscal year 2014, 2017 and 2022

BUNCOMBE COUNTY, NORTH CAROLINA
Ratios of Outstanding Debt by Type

LAST TEN FISCAL YEARS (amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities					Business-type Activities					Total Primary Government	Percentage of Personal Income ¹	Per Capita ¹
	General Obligation Bonds	Installment Notes	Lease Obligations	Subscription Installment Obligations	Total Governmental Activities	Special Obligation Bonds	Installment Notes	Lease Obligations	Total Business-Type Activities				
2015	30,124	527,434	-	-	557,558	-	3,030	-	3,030	509,141	5.41%	2,042	
2016	27,248	493,279	-	-	520,527	-	2,688	-	2,688	523,215	5.14%	2,073	
2017	24,373	461,451	-	-	485,824	-	2,348	-	2,348	488,172	4.50%	1,906	
2018	21,498	493,053	-	-	514,551	-	2,007	-	2,007	516,558	4.56%	1,986	
2019	18,623	456,783	-	-	475,406	-	1,741	-	1,741	477,147	4.00%	1,819	
2020	15,750	418,502	-	-	434,252	-	1,320	-	1,320	435,572	3.44%	1,645	
2021	12,877	393,144	-	-	406,021	-	1,001	-	1,001	407,022	N/A	1,522	
2022	10,004	398,154	1,651	-	409,809	-	15,999	1,290	17,289	427,098	N/A	1,549	
2023	7,200	359,883	1,999	4,042	373,124	-	13,529	727	14,256	387,380	N/A	1,397	
2024	19,530	394,324	4,106	4,359	422,319	-	11,015	1,503	12,518	434,837	N/A	1,557	

NOTE: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

¹Personal income and population data can be found on Table 13 (Demographic and Economic Statistics)

BUNCOMBE COUNTY, NORTH CAROLINA
Legal Debt Margin

LAST TEN FISCAL YEARS (amounts expressed in thousands)

	Fiscal Year									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Debt limit	\$ 2,154,040	\$ 2,363,561	\$ 2,433,364	\$ 2,901,169	\$ 3,002,249	\$ 3,147,071	\$ 3,305,175	\$ 3,873,652	\$ 3,991,817	\$ 4,126,799
Total net debt applicable to limit	454,994	431,485	406,791	432,220	400,014	399,315	375,675	390,468	373,043	433,334
Legal debt margin	\$ 1,699,046	\$ 1,932,076	\$ 2,026,573	\$ 2,468,949	\$ 2,602,235	\$ 2,747,756	\$ 2,929,500	\$ 3,483,184	\$ 3,618,774	\$ 3,693,465
Total net debt applicable to the limit as a percentage of debt limit	21.12%	18.26%	16.72%	14.90%	13.32%	12.69%	11.37%	10.08%	9.35%	10.50%
Assessed value of taxable property										
Debt Limit - Eight Percent (8%) of assessed value										
Debt Limit - Three Percent (3%) of assessed value**										
Gross Debt:										
Total Bonded Debt										
Installment Purchase Agreements										
Business-Type Debt										
Debt Incurred for Water Purposes										
Lease Liability										
SBITA Liability										
Total amount of debt applicable to debt limit (net debt)										
Legal debt margin										

NOTE: Under state finance law, Buncombe County's outstanding general obligation debt should not exceed 8 percent of total assessed property value. The only exclusion to debt applicable to the debt limit is that which is used for water purposes.

** Local policy has additional restrictions and guidance on the use of debt financing and debt structuring beyond the terms of the General Statutes. This includes a debt limit of only 3% and only excludes debt used for business-type activities.

BUNCOMBE COUNTY, NORTH CAROLINA
Ratios of General Bonded Debt Outstanding

LAST TEN FISCAL YEARS (amounts expressed in thousands, except per capita amount)

Fiscal Year	General Obligation Bonds	Percentage of Estimated Actual Taxable Value ¹ of Property	Per Capita ²
2015	30,124	0.10%	119
2016	27,248	0.09%	106
2017	24,373	0.08%	94
2018	21,498	0.06%	82
2019	18,623	0.05%	70
2020	15,750	0.04%	59
2021	12,877	0.03%	48
2022	10,004	0.02%	37
2023	7,200	0.01%	26
2024	19,530	0.04%	70

NOTE: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

¹Property value data can be found on Table 5 (Assessed Value of Taxable Property)

²Population data can be found on Table 13 (Demographic and Economic Statistics)

BUNCOMBE COUNTY, NORTH CAROLINA
Direct and Overlapping Governmental Activities Debt

AS OF JUNE 30, 2024

Government Unit	Debt Outstanding	Percentage Applicable to County (1)	Estimated share of Direct and Overlapping debt (2)
Net general obligation bonded debt			
City of Asheville	\$ 64,755,000	100%	\$ 64,755,000
Town of Weaverville	1,132,000	100%	1,132,000
Installment Debt			
City of Asheville	94,936,879	100%	94,936,879
Town of Biltmore Forest	378,947	100%	378,947
Town of Black Mountain	1,629,608	100%	1,629,608
Town of Weaverville	52,307	100%	52,307
Town of Woodfin		100%	196,815
Subtotal, overlapping debt			163,081,556
County direct debt		100%	422,321,135
Total direct and overlapping debt			\$ 585,402,691

(1) The percentage of overlap is based on assessed property values.

(2) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County of Buncombe.

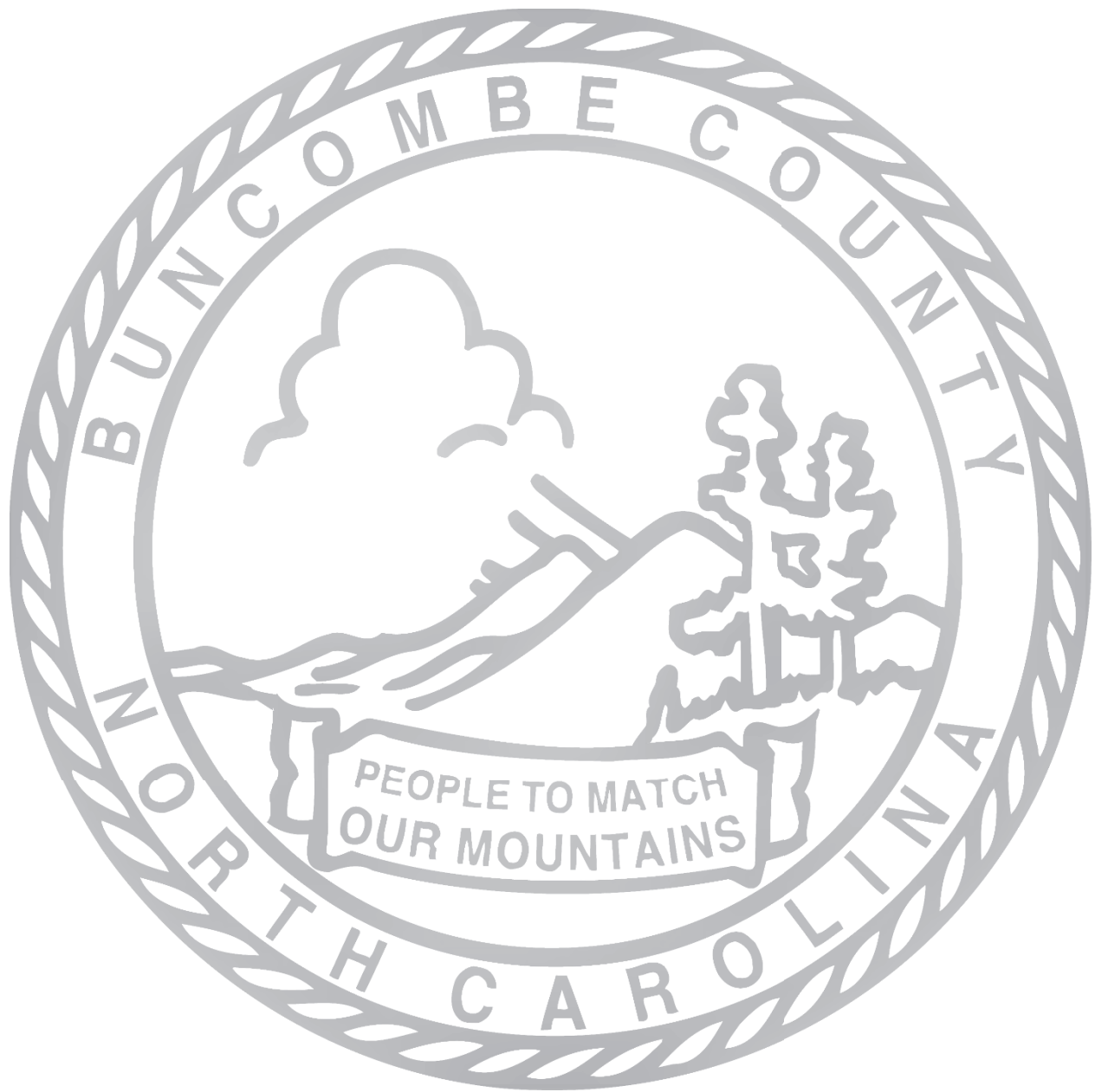
BUNCOMBE COUNTY, NORTH CAROLINA
Demographic and Economic Statistics

LAST TEN FISCAL YEARS

Fiscal Year	Population	Personal Income (amounts expressed in thousands)	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2015	256,096	10,169,914	42,996	41.3	30,232	4.7%
2016	260,096	10,841,968	44,403	42.6	32,008	4.0%
2017	262,360	11,332,554	46,323	42.8	31,966	3.4%
2018	264,849	11,923,891	48,819	42.5	31,828	3.2%
2019	267,372	12,679,516	50,804	42.0	30,747	3.3%
2020	270,224	13,313,254	53,309	42.7	30,441	11.3%
2021	272,880	N/A	N/A	43.0	28,753	4.5%
2022	275,777	N/A	N/A	43.4	28,747	2.9%
2023	277,266	N/A	N/A	43.8	28,625	2.8%
2024	279,331	N/A	N/A	44.0	29,169	3.2%

NOTE: Population estimates come from the North Carolina Office of State Budget and Management.

Personal income information is a total for the year. Unemployment rate information is as of the month ending June. School enrollment is based on the census at the start of the school year. Beginning in 2016 charter schools are included in total enrollment.



BUNCOMBE COUNTY, NORTH CAROLINA
Principal Employers

CURRENT YEAR AND TEN YEARS AGO

MANUFACTURING	2024			2015		
	Employees	Rank	Approximate Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Employer						
Eaton Corporation	1,000-2,999	1	0.71%-2.14%	750	1	0.58%
Thermo Fisher Scientific, Inc.	1,000-2,999	2	0.71%-2.14%	550	4	0.42%
Borgwarner Turbo & Emissions Systems	500-999	3	0.36%-0.71%	600	3	0.46%
Linamar	500-999	4	0.36%-0.71%			
Jabil	500-999	5	0.36%-0.71%	420	5	0.32%
Plasticard-Locktech International	400-499	6	0.21%-0.28%			
Flint Group	300-399	7	0.21%-0.28%	325	6	0.25%
GE Aviation	300-399	8	0.21%-0.28%			
Kearfott	300-399	9	0.21%-0.28%	310	8	0.24%
Owens & Minor	300-399	10	0.21%-0.28%			
Arvato Digital Services				650	2	0.50%
Unison Engine Components				315	7	0.24%
Milkco, Inc.				300	9	0.23%
Biltmore Estate Winery				235	10	0.18%
Total	5,100-11,090		3.28%-6.46%	4,455		3.42%

Continued on Next Page

NON-MANUFACTURING

Employer	2024			2015		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Mission Health System and Hospital	1000+	1	0.71%-2.14%	6,994	1	5.37%
Ingles Markets, Inc.	1000+	2	0.71%-2.14%	1,137	6	0.87%
VA Medical Center - Asheville	1000+	3	0.71%-2.14%	1,593	4	1.22%
Buncombe County Public Schools	1000+	4	0.71%-2.14%	4,000	2	3.07%
The Biltmore Company	1000+	5	0.71%-2.14%	1,770	3	1.36%
Buncombe County Government	1000+	6	0.71%-2.14%	1,369	5	1.05%
City of Asheville Government	1000+	7	0.71%-2.14%	1,000	9	0.77%
Walmart	1000+	8	0.71%-2.14%			
Parallon Enterprises Llc	1000+	8	0.71%-2.14%	1,100	7	0.85%
Mountain Area Health Center	1000+	8	0.71%-2.14%	1,019	8	0.78%
Omni Grove Park Inn	500-999	10	0.36%-0.71%	680	10	0.52%
Asheville-Buncombe Technical Community College						
Asheville City Schools						
Total	13,000-26,000		6.75%-19.97%	20,662		15.86%

* Labor Force Estimate for 2023 per NCESC;
Labor Force Estimate for 2014 per NCESC;

145,779
128,950

SOURCE: Asheville Chamber of Commerce and Federal Reserve Bank Economic Research (FRED)

BUNCOMBE COUNTY, NORTH CAROLINA
Summary of Permanent Positions by Service Area

TEN FISCAL YEARS

General Fund Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government	172	170	169	168	238	247	251	258	287	295
Public Safety	592	597	603	620	562	584	618	640	703	732
Human Services	586	609	584	589	569	570	572	567	572	588
Economic & Physical Development	22	23	23	24	42	43	44	49	58	62
Cultural and Recreational	70	61	63	64	65	65	80	98	105	116
Total	1,442	1,460	1,442	1,465	1,476	1,509	1,565	1,612	1,725	1,793

General Fund	1,442	1,460	1,442	1,465	1,476	1,509	1,565	1,612	1,725	1,793
Special Revenue Funds	9	2	1	1	1	1	17	29	39	58
Enterprise Funds	25	23	26	26	31	31	36	39	42	42
Internal Service Fund	5	2	7	6	7	6	5	4	4	5
Total	1,481	1,487	1,476	1,498	1,515	1,547	1,623	1,684	1,810	1,898

Note: In 2019 General Services (44) moved from Public Safety to General Government and Inspections and Permits (21)
 moved from Public Safety to Economic & Physical Development
 SOURCE: Buncombe County Budget Office.

BUNCOMBE COUNTY, NORTH CAROLINA
Operating Indicators by Function

LAST TEN FISCAL YEARS

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
GENERAL GOVERNMENT										
Number of Employment Applications Processed	7,611	3,660	7,296	7,863	6,789	8,431	7,954	8,042	7,100	9,994
Percentage of Registered Voters Participating in General Election	17.0%	71.0%	N/A	23.3%	61.0%	N/A	78.3%	20.0%	57.6%	74.7%
PUBLIC SAFETY										
Number of Inmates Processed	12,973	13,349	12,962	12,550	12,009	10,821	7,746	8,165	7,692	7,868
Number of Building Permits Issued	2,354	2,332	2,419	2,451	3,027	3,021	3,458	3,574	3,162	3,240
Number of Emergency Calls Dispatched*	68,537	70,150	71,837	165,481	187,317	174,904	176,319	232,757	212,112	202,293
HUMAN SERVICES										
Percentage of Children Reunited with Family after Foster Care	34%	33%	24%	22%	29%	21%	28%	33%	46%	43%
ECONOMIC AND PHYSICAL DEVELOPMENT										
Number of Subdivision Plan Reviews	624	681	785	954	775	927	984	802	743	758
CULTURE AND RECREATION										
Library Book Circulation	1,602,994	1,757,157	1,667,802	1,716,038	1,659,826	1,460,254	1,372,279	1,669,379	1,785,326	1,962,070
Number of Visitors to Swimming Pools	47,381	35,421	36,505	38,524	29,743	10,737	21,590	36,454	43,010	55,809
EDUCATION										
Dollars Spent Per Pupil**	\$	2,420	\$ 2,384	\$ 2,169	\$ 2,332	\$ 2,517	\$ 2,650	\$ 2,867	\$ 3,037	\$ 3,389
ENTERPRISE FUND - SOLID WASTE										
Tons of Waste Received	131,222	139,443	152,302	183,455	184,037	216,811	224,457	224,233	228,887	224,659
Tons of Waste Recycled	12,826	12,591	14,092	14,300	16,589	17,964	18,503	16,840	21,097	22,203

SOURCE: Various Buncombe County Government Departments.

*Prior to 2018 the County was only dispatching EMS calls and in 2018 the County began dispatching EMS and Sheriff calls

**General fund dollars spent per pupil

BUNCOMBE COUNTY, NORTH CAROLINA
Capital Asset Statistics by Function

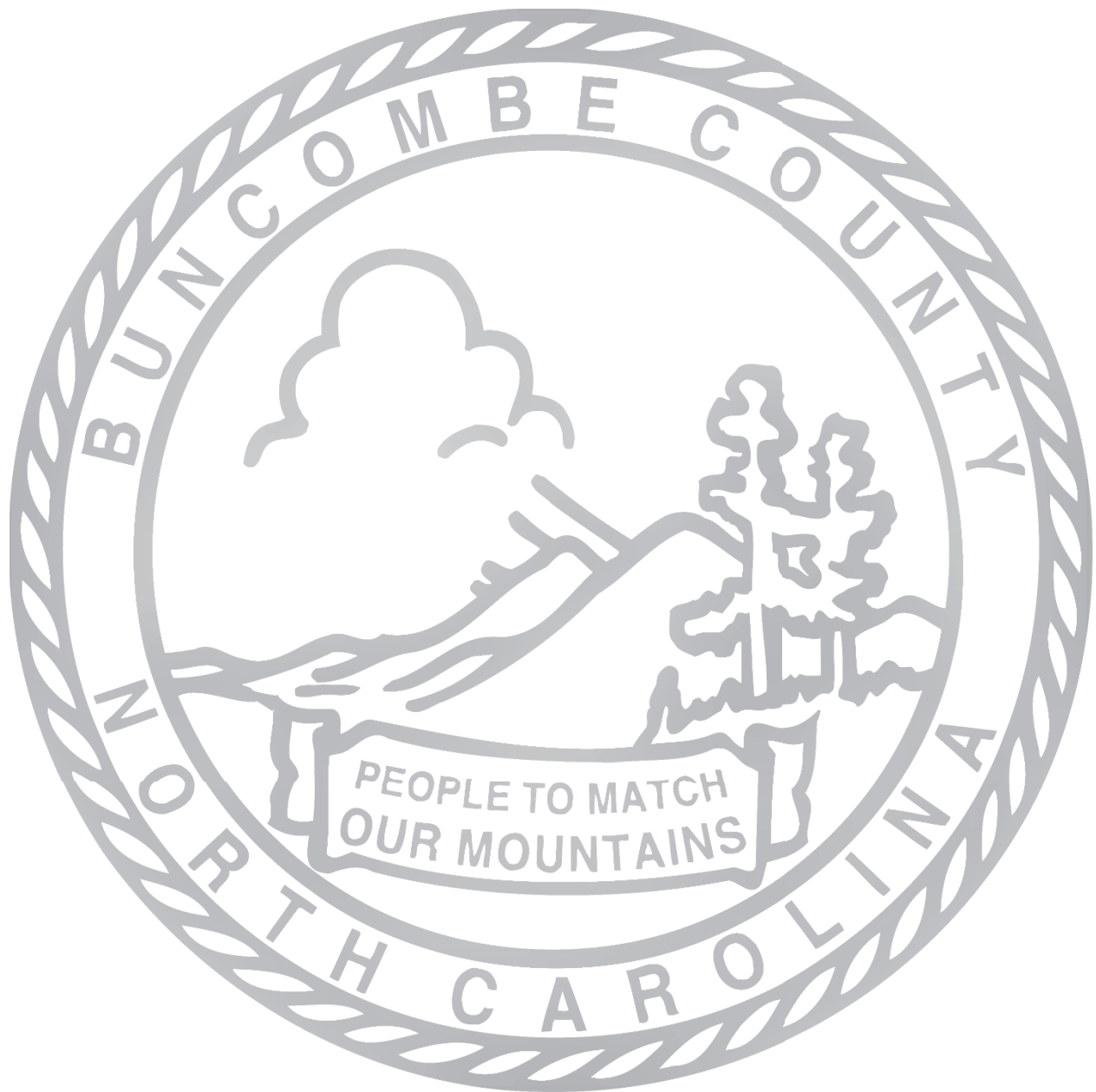
LAST TEN FISCAL YEARS

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
PUBLIC SAFETY										
Sheriff's Office										
Stations	3	4	4	4	4	4	4	4	4	4
Patrol Vehicles	81	81	81	86	87	87	87	87	87	87
CULTURAL AND RECREATIONAL										
Parks acreage	646	646	646	646	646	646	646	646	646	646
Parks	15	15	15	15	15	15	16	16	16	16
Swimming pools	5	5	5	5	5	5	5	5	5	5
Ballfields and courts	31	31	31	31	31	31	32	32	32	32
Libraries	13	13	13	13	13	13	13	13	13	13

SOURCE: Various County Departments

Compliance Section





INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**To the Members of the Board of County Commissioners
Buncombe County, North Carolina
Asheville, North Carolina**

We have audited, in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Buncombe County, North Carolina** (the "County") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 15, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2024-001, that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Buncombe County, North Carolina's Response to the Finding

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Raleigh, North Carolina
January 15, 2025

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH APPLICABLE SECTIONS OF THE OMB UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT IMPLEMENTATION ACT

**To the Members of the Board of County Commissioners
Buncombe County, North Carolina
Asheville, North Carolina**

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited **Buncombe County, North Carolina's** (the "County") compliance with the types of compliance requirements described in the OMB *Compliance Supplement* and the *Audit Manual for Governmental Auditors in North Carolina*, issued by the Local Government Commission, that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2024. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each major federal program for the year ended June 30, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the State Single Audit Implementation Act. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditor's Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the State Single Audit Implementation Act will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and State Single Audit Implementation Act, but not for the purpose of expressing an opinion on the effectiveness of County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompany schedule of findings and questioned costs as items 2024-002 and 2024-003. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on Buncombe County, North Carolina's responses to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2024-002 to be a significant deficiency. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2024-003 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's responses to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the State Single Audit Implementation Act. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Raleigh, North Carolina
January 15, 2025

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH APPLICABLE SECTIONS OF THE OMB UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT IMPLEMENTATION ACT

**To the Members of the Board of County Commissioners
Buncombe County, North Carolina
Asheville, North Carolina**

Report on Compliance for Each Major State Program

Opinion on Each Major State Program

We have audited **Buncombe County, North Carolina's** (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *Audit Manual for Governmental Auditors in North Carolina*, issued by the Local Government Commission, that could have a direct and material effect on each of the County's major state programs for the year ended June 30, 2024. The County's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the major state program for the year ended June 30, 2024.

Basis for Opinion on Each Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the State Single Audit Implementation Act. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our opinion on compliance for the major state program.

Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's state programs.

Auditor's Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit Implementation Act will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of the major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit Implementation Act, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State Single Audit Implementation Act, but not for the purpose of expressing an opinion on the effectiveness of County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

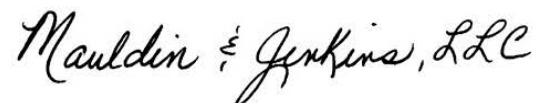
Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the State Single Audit Implementation Act. Accordingly, this report is not suitable for any other purpose.



Raleigh, North Carolina
January 15, 2025

BUNCOMBE COUNTY, NORTH CAROLINA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? ☒ Yes ☐ No

Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Noncompliance material to financial statements noted? ☐ Yes ☒ No

Federal Awards

Internal control over major state programs:

Material weakness(es) identified? ☒ Yes ☐ No

Significant deficiency(ies) identified? ☒ Yes ☐ None reported

Type of auditor's report issued on compliance for major federal programs?

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

☒ Yes ☐ No

Identification of major programs:

Assistance Listing Number

93.778

21.027

21.023

10.561

93.558

Name of Federal Program or Cluster

Medical Assistance Program (Medicaid Cluster)

Coronavirus State and Local Fiscal Recovery Funds

Emergency Rental Assistance

Supplemental Nutrition Assistance Program (SNAP)

Temporary Assistance for Needy Families (TANF)

Dollar threshold used to distinguish between type A and type B programs:

\$1,556,366

Auditee qualified as low-risk auditee?

No

BUNCOMBE COUNTY, NORTH CAROLINA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

SECTION I SUMMARY OF AUDIT RESULTS (CONTINUED)

State Awards

Internal control over major state programs:

Material weakness(es) identified? _____ Yes X No

Significant deficiency(ies) identified? _____ Yes X None reported

Type of auditor's report issued on compliance for
major state programs?

Unmodified

Any audit findings disclosed that are required to be reported in
accordance with the State Single Audit Implementation Act?

_____ Yes X No

Auditee qualified as low-risk auditee?

No

Identification of major State programs:

Program Name

Public School Building Capital Fund - Lottery Proceeds

Opioid Settlement Fund

State Foster Care Benefits Program

Other major state programs include the Medical Assistance Program (Medicaid) which have a state match on the federal program. Therefore, this program has been included in the major programs above.

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2024

SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES

2024-001 Restatement of Prior Year Balances

Criteria: Internal controls should be in place to ensure that financial statements properly present the financial position and results of the County in accordance with generally accepted accounting principles.

Condition: Internal controls were not sufficient to timely detect material misstatements in the County's financial statements for the year ended June 30, 2023.

Context/Cause: During our audit for the year ended June 30, 2024, material misstatements in the opening balances of the County were identified and, thus, audit adjustments were required as follows:

- An error in recording the opioid settlement revenue in the Opioid Settlement Fund that should have been recognized in the previous year in the amount of \$1,083,803. In the governmental activities, the Opioid Settlement Fund should have recognized a receivable of \$27,152,900.
- An error in the omission of two contracts which had both leases and SBITAs that should have been implemented in fiscal year 2023 in the amount of \$215,894. An additional lessor contract should have been reported in fiscal year 2022 which resulted in restatement of \$8,467.

Effects: As a result of the issue identified above, a material audit adjustment was required to correct previously reported balances of the County. Restatements to beginning balances of the governmental funds of \$1,092,270 and the governmental activities of \$26,945,473.

Recommendation: We recommend the County carefully review the financial statements and the applicable reporting requirements under GAAP to ensure that all information and financial data is properly reported.

Auditee's Response: We concur with the finding and have taken steps to more carefully align applicable reporting requirements with presentation in the financial statements in accordance with GAAP.

BUNCOMBE COUNTY, NORTH CAROLINA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

SECTION III

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

2024-002 Significant Deficiency over Activities Allowed and Unallowed and Allowable Costs/Cost Principles

Information on the Federal Program: Temporary Assistance for Needy Families Cluster (TANF), Assistance Listing Number 93.558, U.S. Department of Health and Human Services, passed through the N.C Department of Health and Human Services (NCDHHS), Division of Social Services

Criteria: Per the NCDHHS policy manual, salaries, wages, and fringe benefits of Department of Social Service employees hired under the state merit system are allowable. Salaries shall be allocated to programs by time distribution methods and supported by payroll and attendance records for individuals.

Condition: Employee's time is tracked through the use of day sheets in which employees track their time by service code in 5-minute increments. Day sheets are used to complete weekly timesheets which are approved by supervisors. We noted one out of forty day sheets selected for TANF had more program minutes than what was reported on the employee's approved time sheet.

Context/Cause: As the day sheets included more program time than was included on the employee's approved timesheet, the time spent on this program was understated during the 1571 monthly reimbursement request to the State. We noted the above condition in one out of forty day sheets selected for TANF.

Effects: Inaccurate reporting of time coded to programs affects the total federal and state reimbursement for the program.

Recommendation: We recommend that the County implements a review control over weekly timesheets to ensure the timesheets include all program time coded on the day sheets.

Auditee's Response: We concur with the finding and are currently implementing controls to address the issues identified by the auditor.

BUNCOMBE COUNTY, NORTH CAROLINA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

SECTION III

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS (CONTINUED)

2024-003 Material Weakness – Eligibility Second Party Reviews

Information on the Federal Program: Temporary Assistance for Needy Families, Assistance Listing Number 93.558, U.S. Department of Health and Human Services, passed through the N.C Department of Health and Human Services (NCDHHS), Division of Social Service.

Criteria: Per the DSS Administrative Letter for Economic and Family Service 07-2018, Work First Program Second Party Review Checklists must be completed at application and recertification for no less than 25% of the monthly ongoing Work First cases. The protocol must outline the persons responsible for completing the reviews and the process for follow-up as required. If second party reviews identify a trend in deficiencies; the County process for providing necessary training must also be outlined.

Condition: The County was not abiding by the State policy and procedures outlined above. Reviews were not taking place at the frequency level based on number of cases. The County only reviewed 6% of the required cases during the 2024 fiscal year.

Context/Cause: The County completed second party reviews for 83 out of 1,410 cases during fiscal year 2024. The County was not meeting the proper policy procedures of examining no less than 25% of cases.

Effect: Lack of appropriate level of reviews occurring during the year, there is a risk that the County could provide benefits to individuals that are not eligible to receive those benefits.

Recommendation: It is recommended that the County abide by the State policies in terms of the frequency and amount of case reviews each month. We also recommend that policies and procedures are documented surrounding second party reviews and be reinforced to ensure that reviews are being completed and followed up as necessary.

Auditee's Response: We concur with the finding and are currently implementing controls to address the issues identified by the auditor.

SECTION IV

STATE AWARD FINDINGS AND QUESTIONED COSTS

There were no state program findings for fiscal year ended June 30, 2024.

BUNCOMBE COUNTY, NORTH CAROLINA

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2024

2023-001 Restatement of Prior Year Balances

Criteria: Internal controls should be in place to ensure that financial statements properly present the financial position and results of the County in accordance with generally accepted accounting principles.

Condition: Internal controls were not sufficient to timely detect material misstatements in the County's financial statements for the year ended June 30, 2022.

Current Status: Repeat finding 2024-001.

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Federal Awards:					
<u>U.S. Dept. of Agriculture</u>					
<u>Food and Nutrition Service</u>					
Passed-through N.C. Department of Health and Human Services:					
Division of Social Services:					
Supplemental Nutrition Assistance Program (SNAP) Cluster :					
FNS ARPA Funds	10.561	12-3505-0-1-605	\$ 84,061	\$ -	-
Supplemental Nutrition Assistance Program - Admin	10.561	225NC406S2514	4,694,256	-	4,694,256
Supplemental Nutrition Assistance Program - Fraud Admin	10.561	225NC406S2514	613	-	613
Supplemental Nutrition Assistance Program - Education & Training & Dependent Care	10.561	225NC406S2514	206,772	-	206,772
Total Supplemental Nutrition Assistance Program (SNAP) Cluster			4,985,702	-	4,901,641
Passed-through N.C. Department of Health and Human Services:					
Division of Public Health					
		133001-2D15409-20G0001001/133001-2D15409-20G0001001/133001-2D15405-20G0001001/133001-2D15404-20G0001001/133001-2D15403-20G0001001/133001-2D15403-20G0001001/133001-2D15403-20G0001001	914,561	-	-
Special Supplemental Food Program for Women, Infants, and Children Administration	10.557	20G0001001/133001-2D15403-20G0001001	79,021	-	-
Breastfeeding Peer Counseling Program	10.557	0570H-20G0003001/133001-2D1570F-20G0003001/133001-2D1570G-20	993,582	-	-
Total: Special Supplemental Food Program for Women, Infants, and Children					
<u>Forest Service</u>					
Passed through the Office of the State Controller:					
Schools and Roads - Grants to States and Counties	10.665	N/A	19,866	-	-
Total Forest Service Schools and Roads - Grants to States and Counties			19,866	-	-
<u>Natural Resources Conservation Service</u>					
Emergency Watershed Protection Program	10.923	NR204532XXXXC032	1,002,274	334,091	-
Total Emergency Watershed Protection Program			1,002,274	334,091	-
Total U.S. Department of Agriculture			7,001,424	334,091	4,901,641
<u>U.S. Department of Housing & Urban Development</u>					
Passed-through N.C. Department of Commerce:					
Community Development Block Grant (CDBG)	14.228	B-20-DW-37-0001	1,476	-	-
Total U.S. Department of Housing & Urban Development			1,476	-	-

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
U.S. Department of Justice					
Community Violence Initiative (OJP)			\$	\$	-
Adult Drug Court	16.045	15PBIA-22-GG-04717-CVIP/FAW-173039	447,623	-	-
Adult Drug Court FY2023-FY2027	16.585	2018-MU-BX-0025	2,016	-	-
Family Justice Center DOJ Office of Violence Against Women (OVW)	16.585	15PBIA-22-GG-03944-DGCT	166,557	-	-
Comprehensive Opioid Abuse Site-Based Program (COAP) - Safer Together	16.590	15JOVW21GG02027ICJR	184,550	-	-
FY23 County of Buncombe, NC Accreditation Grant	16.838	2019-AR-BX-K071	257,508	-	-
Equitable Sharing Program	16.710	15JCOPS-23-GG-02074-PPSE	1,960	-	-
Passed-Through N.C. Department of Public Safety:	16.922	NC0110000	650	107,676	-
Family Justice Center GCC					
Edward Byrne Memorial Justice Assistance Grant Program (JAG)	16.575	PROJ013509/PROJ015069	147,992	-	-
Passed-through City of Asheville:	16.738	2020-DJ-BX-0052 - PROJ014419 / PROJ015603	24,412	-	-
Edward Byrne Memorial Justice Assistance Grant Program (JAG)					
Total U.S. Department of Justice	16.738	15-0404-0-1-754	16,699	-	-
			1,249,967	107,676	-
U.S. Dept. of Transportation					
Federal Transit Administration					
Passed-through N.C. Department of Transportation:					
Public Transportation for Nonurbanized Areas:					
Administration	20.509	36233.13.15.1	327,439	20,464	-
Capital	20.509	51081.1.2.3/36226.16.11.3	3,718	99,747	-
Total Rural Areas and Tribal Transit Program			331,157	120,211	-
Passed-through N.C. Department of Transportation:					
Transit Services Programs Cluster:					
Passed-through City of Asheville:					
5310 SEDTAP	20.513	NC-2020-057-00/NC-1057-2021-2	131,478	-	-
5310 RIDE	20.513	NC-2019-017-00	48,626	-	-
Total Transit Services Programs Cluster			180,104	-	-
Federal Transit Cluster:					
5307 ARPA	20.507		410,572	-	-
Total Federal Transit Cluster			410,572	-	-
Total Federal Transit Administration			921,833	120,211	-
National Highway Traffic Safety Administration					
Highway Safety Cluster:					
State and Community Highway Safety - DWI Taskforce 2023	20.616		51,395	-	-
State and Community Highway Safety - DWI Taskforce 2024	20.616		101,180	-	-
Total Highway Safety Cluster			152,575	-	-

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
<u>Federal Highway Administration</u>					
Highway Planning & Construction Cluster:					
Passed-through N.C. Department of Transportation: Highway Planning & Construction - Enka Recreation Destination/Hominy Creek Greenway Woodfin Greenway project	20.205 20.205	EB-5824 EB-5774	\$ 22,379 \$ 374,322 396,701	- \$ - -	- - -
Total Highway Planning & Construction Cluster				-	-
Total U.S. Department of Transportation			1,471,110	120,211	-
<u>U.S. Department of Treasury</u>					
COVID-19: Emergency Rental Assistance Program II	21.023	202205-1505-001	407,219	-	-
COVID-19: Coronavirus State and Local Fiscal Recovery Funds	21.027	TD022SLFRP8588C	8,129,372	-	-
Passed-through the Office of State Budget and Management: NC Pandemic Recovery Office					
COVID-19: Communicable Disease Pandemic Recovery	21.027	230329-2B0249N-2007TT00000	11,121	-	-
COVID-19: ARPA Addressing Lead in Water & Lead-Based Paint	21.027	230330-2B05FLA-2007TT00000	11,307	-	-
COVID-19: NC PRO Emergency Rental II Assistance	21.023		4,719,791	-	-
ARPA: Local Assistance and Tribal Consistency Fund	21.032		67,790	-	-
Total U.S. Department of Treasury			13,346,600	-	-
<u>U.S. Department of Environmental Protection Agency</u>					
Air Pollution Control Program Support	66.001	A00406820	280,000	-	-
Ambient Air Monitoring Network	66.034	PM01D04620	130,214	-	-
Total U.S Environmental Protection Agency			410,214	-	-
<u>U.S. Department of Energy</u>					
Energy Efficiency and Conservation Block Grant Program (EECBG)	81.128	DE-SE0000601	23,000	-	-
Total U.S Department of Energy			23,000	-	-
<u>U.S. Department of Health and Human Services Administration for Children and Families</u>					
Division of Social Services: Work First/Temporary Assistance for Needy Families (TANF)	93.558	2201NCTANF	2,380,968	-	7,000,761
Division of Public Health: Family Planning - TANF	93.558	133000-2B25151-20G0119003	27,155	-	-
Total for Temporary Assistance for Needy Families (TANF) Cluster			2,408,123	-	7,000,761

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Foster Care and Adoption Cluster ² :					
Title IV-E Foster Care- Administration	93.658	2201NCFOST	\$ 2,714,822	\$ -	\$ 2,444,078
Foster Care- Direct Benefits Payments	93.658	2201NCFOST	1,538,326	531,539	408,040
Foster Care IV-E-CPS	93.658	2201NCFOST	772,764	202,828	569,936
Pre Training CWS	93.658		7,939	-	2,646
Adoption Assistance	93.659	2201NCAOPT	205,937	-	205,926
Total for Foster Care and Adoption Cluster:			5,239,788	734,367	3,630,626
N.C. Child Support Enforcement Section					
	93.563	2201NCCES	1,158,683	-	598,790
Refugee Assistance - Administration					
Refugee Health Assessments	93.566	2201NCRMA	14,660	-	-
Total for Refugee and Entrant Assistance	93.566	133501-2B08100-20G0122001	40,613	-	-
			55,274	-	-
Crisis Intervention Program					
Energy Assistance Payments - Direct Benefit Payments	93.568	2201NCLIEA	103,108	-	-
Low Income Home Energy Assistance Block Grant - Administration	93.568	2201NCLIEA	90,875	-	-
Total for Low-Income Home Energy Assistance	93.568	2201NCLIEA	276,556	-	-
			470,539	-	-
Division of Child Development:					
Subsidized Child Care					
Child Care Development Cluster:					
Division of Social Services:					
Childcare Development Fund - Administration	93.596	2201NCCDF	484,313	-	-
Stephanie Tubbs Jones Child Welfare Services Program: Permanency Planning - Families for Kids	93.645	2201NCCWSS	-	52,811	-
APS Essential Services	93.667	2201NCCSR	4,242	29,364	-
CPS TANF Transferred to SSBG	93.667	2201NCCSR	253,507	-	-
Independent Living Grant - LINKS	93.674	2201NCCILP	59,482	14,870	-
Independent Living Grant - LINKS- Direct Benefit Payments	93.674	2201NCCILP	17,817	-	-
Family Reunification	93.556	2201NCFPSS	80,012	-	-
			899,372	97,046	-
SSBG - Other Services					
SSBG - In-Home Services	93.667	2201NCCSR	706,454	-	235,493
SSBG - Adult Day Care	93.667	2201NCCSR	48,167	-	6,881
Total for Social Services Block Grant			44,721	31,837	10,937
			799,343	31,837	253,310
Total Administration for Children and Families					
			1,698,715	128,883	253,310

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Centers for Medicare and Medicaid Services					
Passed-through N.C. Department of Health and Human Services:					
Division of Medical Assistance:					
Medicaid Cluster:					
Medicaid Assisted Treatment (MAT) Grant	93.788	N/A	\$ 5,136	\$ -	-
Medicaid Assisted Treatment (MAT) Grant FY23	93.788	N/A	19,988	-	-
Medicaid Assisted Treatment (MAT) Grant FY24	93.788	N/A	31,635	-	-
Medical Assistance Program - Administration	93.778	XIX-MAP22	13,044,804	285,616	6,551,120
Adult Home Specialist Fund	93.778	XIX-MAP22	340,735	63,812	276,923
Total Medicaid Cluster			13,442,298	349,427	6,828,043
State Children's Insurance Program - N.C. Health Choice	93.767	CHIP22	1,307,880	3,471	391,367
Total N.C. Health Choice			1,307,880	3,471	391,367
Total Centers for Medicare and Medicaid Services			14,750,178	352,898	7,219,410
Centers for Disease Control and Prevention					
Passed-through N.C. Department of Health and Human Services:					
Division of Public Health:					
HIV Funds - CAPUS Safe Spaces	93.940	133200-2B04300-20G0174001	28,000	-	-
Tuberculosis Control Program	93.116	134600-2B22720-20G0065001/134600-2B2UK77-20G0065001	2,141	-	-
Public Health Emergency Preparedness	93.074	132008-2B32680-20G0054001	58,158	-	-
Preventative Health and Health Services Block Grant	93.991	131204-2B27955-20G0107001/132001-2B15503-20G0184002	47,761	-	-
COVID-19: ELC Enhancing Detection Activities	93.323	131304-2B1883A-20G0097001	604,977	-	-
ARPA Covid-19 PH Regional Workforce	93.354	1264-2680-YM	49,339	-	-
Public Health Infrastructure: Local Workforce Development	93.967	131204-2B08GLH-20G0216001	32,668	-	-
Division of Community Health:					
Wisewoman Project	93.436	133202-2B03720-20G0111001	92,740	-	-
COVID-19: CDC Vaccination Program	93.268	1331-6315-LD/1331-639B-P7	92,118	-	-
Immunization Action Plan	93.268	133401-2B0631E-20G0093002	47,139	-	-
CDC Bridge Access Program for COVID-19 Vaccines	93.268	133401-2B0HHBR-20G0093006	25,279	-	-
Breast and Cervical Cancer Control Programs	93.898	133300-2B03100-20G0167001	144,020	-	-
Gonorrhea Partner Services	93.977	133200-2B04631-20G0182001	100	-	-
Total Centers for Disease Control			1,224,440	-	-
Health Resources and Services Administration					
Passed-through N.C. Department of Health and Human Services:					
Division of Public Health:					
Nurse Family Partnership - Healthy Families America	93.505	132105-2D0123D-20G0211001/132105-2D0123D-20G0211001	155,518	-	-
Start Model	93.959	132105-2D05020-20G0185001/132105-2D05020-20G0185002/132105-2D05020-2000000000	253,333	-	-
Nurse Family Partnership	93.994	132105-2D05318-20G0185002/132105-2D05745-20G0185002/132105-2D05351-2000000000/133000-2B25735-20G0185001	451,566	4,022	-
Maternal and Child Health Services Block Grant	93.994	2D05351-2000000000/133000-2B25735-20G0185001	254,183	-	125,301
Total Health Resources and Services Administration			1,114,600	4,022	125,301

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
<u>Injury Prevention and Control Research and State and Community Based Programs</u>					
Passed-through N.C. Department of Health and Human Services:					
Division of Public Health:					
Community Linkages to Care for Overdose Prevention	93.136	131304-2B28380-20G0068001	\$ 19,846	\$ -	\$ -
Total Injury Prevention and Control Research and State and Community Based Programs			19,846	-	-
<u>Office of Assistant Secretary for Health</u>					
Passed-through N.C. Department of Health and Human Services:					
Division of Public Health:					
Family Planning Services Title X	93.217	133000-2B25900-20G0079002	112,261	-	-
Total Office of Assistant Secretary for Health			112,261	-	-
<u>Administration for Community Living (ACL)</u>					
COVID-19 and Influenza Vaccine Uptake Initiative	93.048	90HDC0008-01-00	20,000	-	-
Total Administration for Community Living (ACL)			20,000	-	-
Total U.S. Department of Health and Human Services			28,272,446	1,220,170	18,828,199
<u>U.S. Department of Homeland Security</u>					
Passed-through N.C. Department of Public Safety:					
Emergency Management Performance Grants	97.042	EMA-2021-EP-00015/EMA-2021-EP-00014/EMPG-S-2020-2025011	81,573	-	-
Homeland Security Grant Program - USAR Support Funding	97.067	EMW-2021-SS-0039	21,054	-	-
Total U.S. Department of Homeland Security			102,627	-	-
Total Federal Awards			51,878,864	1,782,148	23,729,840
State Awards:					
<u>N.C. Department of Administration</u>					
DMVA Community County Grants		N/A	-	2,174	-
Total N.C. Department of Administration			-	2,174	-
<u>N.C. Department of Agriculture and Consumer Services</u>					
Technical Assistance-Soil/Water		N/A	-	26,716	-
Matching Funds		N/A	-	3,600	-
Spay/Neuter Grant		N/A	-	18,030	-
Total N.C. Department of Agriculture and Consumer Services			-	48,346	-
<u>N.C. Department of Cultural and Natural Resources</u>					
Division of Land and Water Fund:					
Buncombe County Flood Prevention and Conservation Plan		2022-FRR07	-	13,425	-

BUNCOMBE COUNTY, NORTH CAROLINA

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Division of State Library:					
Aid to Public Libraries		N/A	\$ -	\$ 287,714	\$ -
State Library Fiscal Recovery Funds			-	59,693	-
Total N.C. Department of Cultural and Natural Resources					
N.C. Department of Environmental Quality					
Division of Water Resources					
NC Electronics Management Fund		N/A	-	7,537	-
Barnardsville Stream-Restoration Project			-	289,200	-
Total N.C. Department of Environmental Quality					
N.C. Dept. of Health and Human Services					
Division of Public Health:					
Communicable Disease Control		131304-2B14510-2000000000	-	7,807	-
General Aid to Counties		131204-2B14110-2000000000	-	213,419	-
Breast and Cervical Cancer Program		133300-2B05599-2000000000/133300-2B05599-2000000000	-	104,255	-
Tuberculosis		134600-2B24551-2000000000/134600-2B24551-2000000000	-	32,935	-
Integrated Targeted Testing Services (ITTS)		133200-2B04601-2000169002/133200-2B04601-2000169002	-	4,155	-
Minority Diabetes Prevention Program		132005-2B04179-2000000000	-	293,042	-
Women's Health Service Fund		133000-2B26021-2000079004	-	13,086	-
Healthy Communities		132001-2B15503-2000000000	-	3,677	-
Women and Child Health- Family Planning		133000-2B25735-2000000000	-	71,602	-
Child Health		132105-2D05745-2000000000	-	22,996	-
School Nurse Funding Initiative		133406-2D06358-2000000000	-	150,000	-
Food and Lodging		131106-2B04752-2005Z00000	-	56,865	-
Home and Community Care Block Grant - In Home Aide Program			-	234,528	-
Adoption Promotion Program			-	82,456	-
COVID Support in BCDP			-	29,138	-
Total Division of Public Health					
Division of Social Services:					
State Foster Care Benefits Program		N/A	-	1,971,344	272,659
County Funded Programs		N/A	-	-	10,068,429
Non-Allocating County Cost		N/A	-	-	1,189,142
Work First Non Reimbursable		N/A	-	-	536,219
Emergency Plmt FC		N/A	-	5,908	-
State Child Welfare CPS		N/A	-	256,023	-
Kins Support		N/A	-	58,715	58,714
Total Division of Social Services					
Total N.C. Department of Health and Human Services					
				3,611,950	12,125,163

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
N.C. Department of Public Instruction					
Public School Building Capital Fund - Lottery Proceeds		N/A	\$ -	\$ 1,611,598	\$ 1,611,598
Total N.C. Department of Public Instruction			-	1,611,598	1,611,598
N.C. Department of Public Safety					
Division of Emergency Management			-	121,770	88,341
USAR TF2 Vermont Deployment			-	153,582	95,434
USAR TF2 Texas Deployment			-	26,726	-
USAR TF2			-	220,317	-
COVID-19: NCEM State Stream Restoration and Stabilization		N/A	-	-	-
Division of Juvenile Justice Delinquency Prevention:					
Juvenile Crime Prevention Council Programs		N/A	-	644,477	561,120
Total N.C. Department of Public Safety			-	1,166,872	744,895
N.C. Department of Transportation					
Rural Operating Assistance Program (ROAP) Cluster					
ROAP Elderly and Disabled Transportation Assistance Program		DOT-16CL	-	265,653	-
ROAP Rural General Public Transportation		DOT-16CL	-	146,502	-
Total Rural Operating Assistance Program (ROAP) Cluster			-	412,155	-
Total N.C. Department of Transportation			-	412,155	-
Total State Awards			-	7,510,664	14,481,656
Other Financial Assistance:					
NC Dept. of Justice					
Opioid Settlement Fund (Note 5)			-	2,350,849	-
Total Federal and State Awards			\$ 51,878,864	\$ 11,643,661	\$ 38,211,496

Notes to the Schedule of Expenditures of Federal and State Financial Awards:

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal and state awards (SEFSA) includes the federal and state grant activity of Buncombe County under the programs of the federal government and the State of North Carolina for the year ended June 30, 2022. The information in this SEFSA is presented in accordance with the requirements of Title 2 US Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Implementation Act. Because the Schedule presents only a selected portion of the operations of Buncombe County, it is not intended to and does not present the financial position, changes in net position or cash flows of Buncombe County.

Note 2: Summary of Significant Accounting Policies

Expenditures reported in the SEFSA are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited.

Note 3: Cluster of Programs

The following are clustered by the NC Department of Health and Human Services and are treated separately for state audit requirement purposes: Foster Care and Adoption

Note 4: Indirect Cost Rate

The County has elected not to use the de minimis indirect cost rate as allowed under the Uniform Guidance.

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Note 5: Opioid Settlement Fund					
The NC Department of Justice does not consider Opioid Settlement Funds either Federal or State Financial assistance since they are from a settlement with private major drug companies. Since these funds are subject to the State Single Audit Implementation Act, they are reported as "Other Financial Assistance" on the SEFSA, and considered State Awards for State single audit requirements.					
Total Federal Awards by Cluster and Assistance Listing					
Total Supplemental Nutrition Assistance Program (SNAP) Cluster	10.561		\$ 4,985,702		
Total Special Supplemental Food Program for Women, Infants, and Children	10.557		993,582		
Total Forest Service Schools and Roads Cluster	10.665		19,866		
Total Emergency Watershed Protection Program	10.923		1,002,274		
	14.228		1,476		
	16.045		447,623		
	16.575		147,992		
	16.585		168,573		
	16.590		184,550		
	16.710		1,960		
	16.738		41,111		
	16.838		257,508		
	16.922		650		
Total Highway Safety Cluster	20.616		152,575		
Total Federal Transit Cluster	20.507		410,572		
Total Rural Areas and Tribal Transit Program	20.509		331,157		
Total Transit Services Program Cluster	20.513		180,104		
Total Highway Planning and Construction Cluster	20.205		396,701		
	21.023		5,127,010		
	21.027		8,151,800		
	21.032		67,790		
	66.001		280,000		
	66.034		130,214		
	81.128		23,000		
	93.048		20,000		
	93.074		58,158		
	93.116		2,141		
	93.136		19,846		
	93.217		112,261		
	93.268		164,536		
	93.323		604,977		
	93.354		49,339		
	93.436		92740		
	93.505		155,518		
	93.556		80,012		
	93.558		2,408,123		
	93.563		1,158,683		
	93.566		55,274		
	93.568		470,539		
	93.596		484,313		
	93.658		5,033,850		
	93.659		205,937		
	93.667		1,057,092		
	93.674		77,298		
Total for Temporary Assistance for Needy Families (TANF) Cluster					
Total CCDF Cluster					

BUNCOMBE COUNTY, NORTH CAROLINA
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED JUNE 30, 2024

Grantor/Pass-Through Grantor/Program Title	Federal AL Number	State/Pass-Through Grantor's Number	Fed.(Direct & Pass-through) Expenditures	State Expenditures	Passed-through to Subrecipients
Total Medicaid Cluster	93.767		\$ 1,307,880		
	93.778		13,385,539		
	93.788		56,759		
	93.898		144,020		
	93.940		28,000		
	93.959		253,333		
	93.967		32,668		
	93.977		100		
	93.994		705,749		
	97.042		81,573		
	97.067		21,054		
	93.991		47,761		
			51,878,864		



Buncombe County Corrective Action Plan For the Fiscal Year Ended June 30, 2024

Buncombe County respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 1, 2023 through June 30, 2024

The finding from Section II. Financial Statement Findings and Responses is discussed below. The finding is numbered consistently with the number assigned in Section II.

2024-001 Restatement of Prior Year Balances

The auditors recommend the County carefully review the financial statements and the applicable reporting requirements under GAAP to ensure that all information and financial data is properly reported.

There is no disagreement with this audit finding.

The facts underlying this finding were based on best-available information and expert guidance at the time of a previous audit. County staff will carefully review the financial statements and applicable reporting requirements under GAAP, and proactively communicate with regulators and auditors regarding special reporting situations.

Person responsible for correction action: Melissa Moore, Finance Director

Completion date: The County will implement enhanced review and communication processes immediately.

2024-002 Significant Deficiency over Activities Allowed and Unallowed and Allowable Costs/Cost Principles

The auditors recommend that the County implements a review control over weekly timesheets to ensure the timesheets include all program time coded on the day sheets. NCDHHS policy requires program salaries to be allocated and supported by payroll and attendance records for individuals.

There is no disagreement with this audit finding.





The County will develop and deliver day sheet training which will be required for all staff responsible for completing these reports. The County will also conduct random reviews monthly. Any discrepancies identified will be provided to staff leadership for support and correction. The County will implement additional reviews if errors are identified until corrections are made. New reporting will be created to track review findings and will be shared with the Quality and Performance Officer or their designee.

Person responsible for correction action: Leigh Anderson, HHS Business Administrator

Completion date: 1/31/2025 – Day sheet training

3/1/2025 – Begin review of random of day sheets and timesheets

4/25/2025 – Report tracking of review findings

2024-003 Material Weakness – Eligibility Second Party Reviews

The auditor recommends that the County abide by the State policies in terms of the frequency and amount of case reviews each month. They also recommend that policies and procedures are documented surrounding second party reviews and reinforced to ensure that reviews are completed and followed up on as necessary.

There is no disagreement with this audit finding.

The County's Quality Assurance (QA) team will review 100% of all TANF re-certifications. Monthly, a report from NC FAST will be published to identify the audits needed to complete the required 25% expectation and assigned to members of the QA team. A contingency plan will be created so that enough staff will be able to backfill the QA team if members are temporarily re-assigned or are unable to complete audits. New reports will be created to confirm compliance by tracking audit completion rates and identify shortfalls immediately.

Person responsible for correction action: Leigh Anderson, HHS Business Administrator

Completion date: Immediate – Creation of new audit workflow

2/10/2025 – Establish audit contingency plan

2/28/2025 – Creation of monthly compliance reporting